# **MEMORANDUM**

**To:** File Nos. S7-07-18, S7-08-18, S7-09-18

From: Division of Investment Management, Division of Trading and Markets

Re: Roundtable on July 12, 2018 Regarding Standards of Conduct for Investment

**Professionals** 

**Date:** August 9, 2018

On July 12, 2018, SEC staff held a roundtable at the SEC Headquarters in Washington, DC. Approximately 38 individuals attended. The roundtable was intended to gather information from retail investors who will be directly impacted by the Commission's rulemaking regarding standards of conduct for investment professionals.

Attached is the entire transcript of the Washington, DC roundtable discussions. The discussions at the roundtable were intended to be conversational, and the Chairman and SEC staff provided summary descriptions of the Commission rulemakings. To the extent that any descriptions contained in the transcript deviate from the Commission's proposed rule text and rulemaking releases, such descriptions do not supersede the proposed rule text and releases. In this regard, see proposed Form CRS Relationship Summary, Regulation Best Interest, and Interpretation.

THE UNITED STATES SECURITIES AND EXCHANGE COMMISSION

INVESTMENT ADVISER/BROKER-DEALER ROUNDTABLE

Thursday, July 12, 2018 10:28 a.m.

Washington, D.C.

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3	Jay Clayton, Commission Chair	3	Investor 27	
4	Sara Cortes	4	Investor 28	
5	Emily Westerberg Russell	5	Investor 29	
6	Lori Schock	6	Investor 30	
7	Suzanne McGovern	7	Investor 31	
8	Parisa Haghshenas	8	Investor 32	
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1	PROCEEDINGS	1	obligation is a wonderful place to start. But let's make
2	INVESTOR TWENTY-ONE: Now, the complicating thing to	2	it clear what that really means, particularly what it
3	that was, as an elementary school teacher, as a class of	3	really means from a financial point of view for you, and
4	people, they are very collegial, working together,	4	what it means from a financial point of view from the
5	trusting. And my wife is bless her heart she may	5	professional I've been going all over the country,
6	have	6	talking to people. And one common theme is no one minds
7	(Laughter.)	7	their financial professional making some money.
8	INVESTOR TWENTY-ONE: But she was did not have a	8	INVESTOR EIGHT: 1 do.
9	head for investing, and doesn't want to, which is one of	9	(Laughter.)
10	those difficulties of probably a significant portion	10	CHAIRMAN CLAYTON: I'm as good as anybody else.
11	of the people we're talking about today.	11	And we have your fees just gone down and down and
12	But under her 403(b) they had visit a	12	down? So my predecessors these people were here, I
13	professional every year to review the account. Every	13	wasn't they brought sunlight to that marketplace. And
14	year it was a different person, and every year they	14	now, if you're a self-directed person, your fees are very
15	suggested that they change the securities to ones that	15	low.
16	they were going to get ongoing commissions from.	16	INVESTOR EIGHT: That's what I learned after lots of
17	CHAIRMAN CLAYTON: So, INVESTOR 21 I don't know if	17	experience.
18	anybody is hearing what INVESTOR 21 is saying, but let me	18	CHAIRMAN CLAYTON: So, more complicated in the
19	paraphrase it. Which is, you have an account where the	19	investment professional area because, you know, you have
20	money is kind of sticky. You're going to keep	20	professional advice and you have but we're trying to
21	investing what we call "sticky" you're going to keep	21	bring the same sunlight to make it so the fees match what
22	investing over a long period of time, and you have	22	your expectations are. That's the kind of thing we're
23	someone whose incentive, financially, is to change those	23	trying to do.
24	investments, come to you and say, "You know what?	24	So I got to go.
25	That looked good last year, but this is better this	25	(Laughter.)
	<u> </u>		
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1	Page 7 year." And they may be right.	1	Page 9 CHAIRMAN CLAYTON: I'll stay if you want to
2	year." And they may be right.  But you should understand that that's in their	2	CHAIRMAN CLAYTON: I'll stay if you want to yell at me.
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INVESTOR TWENTY-ONE: Having the information is fine. Knowing what to do with it, especially for someone like my wife, who is, like I said, trusting and collegial, and wants to trust people, if there is a problem and if advice is being -- gone the wrong way, what -- how do we hold that person accountable --CHAIRMAN CLAYTON: So you're my Ed McMahon. (Laughter.) CHAIRMAN CLAYTON: So the question is all this is -- all this transparency and everything is fine. What happens when things go wrong? One of the reasons that we are trying to make this -- this relationship simple and the communication around what matters direct and in plain language -- let me just give you guys two questions that everybody should ask, okay? When somebody is your investment professional, how much money are you making? Anybody who can't give you a straight answer to that question is a problem. Another question: How much of my money, my \$100 a month going into my 403(b) plan, my \$100 month 2.0 going -- how much of my money is going to work for me? That's another question that an investment professional should be able to answer. 2.4 Now, if it's \$100 a month, let me tell you the reality. Even if you're self-directed, it's not going to

experiences.

2.2

But before we get into this, I want to make sure everyone is aware, we do have a court reporter. So this is an on-the-record conversation. So just keep that in mind. Please don't go off on a political bend, or something like that. We just sort of keep it focused to the topics at hand. That would be great.

And also, for those of you who have a cell phone, if you don't mind either putting it on do-not-disturb or turning it off for this one hour, I would appreciate that. Sometimes it interferes with the court reporter's ability to get things on the record.

Are there any questions regarding that?

14 (No response.)

MS. SCHOCK: Everyone good? Okay.

MS. CORTES: One thing I just want to make clear about why we do have a court reporter. I'm one of the lawyers. I'm one of the bureaucrats who is going to take the proposal that we have, the set of initiatives that Chairman Clayton was talking about, and look at all of the feedback that we're getting. And helping the Commission make some final decisions, and what changes we need to make.

And in order to do that, in order to give all of the public the ability -- for us to have feedback on what

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be \$100. It's going to be \$99.50. Okay?

2.2

But if the answer is it's \$85 out of \$100, and there is \$15 of leakage going somewhere, that's a problem. That's a big problem. And somebody should be able to answer that question.

So your — to your question, you know, does what we're doing help us if somebody is still behaving badly? That's part of my objective here, which is when you have to answer those kinds of questions clearly, it makes it easier to point out when somebody is lying. And that's where we want to go. Good? Okay.

(Applause.)

MS. SCHOCK: And thank you for joining us for our roundtable. We appreciate your -- and we'll see you next time.

(Laughter.)

MS. SCHOCK: I'm Lori Schock. I'm the director of the Office of Investor Education and Advocacy. And I do want to thank all of you for being here. It's always great when your boss can show up when you didn't expect him to be here. And I'm glad that you had that opportunity to speak with the Chairman about this important rule-making.

And again, I appreciate you taking time out of your busy schedules to give us your input. We want to hear sort of the good, the bad, the ugly about your

Page 13 feedback we're even getting -- we need to put that in the

feedback we're even getting -- we need to put that in t
 public record.

3
And so, if you -- your individual names

And so, if you -- your individual names, we will be endeavoring to make sure that that is protected. If you are affiliated with someone, with an organization, we do ask that you let us know that, too, because that helps us make things transparent.

So I just wanted to give a little bit of background on why we have a court reporter here, and why we have a record. It really helps us make the best choices that we

MS. SCHOCK: So let me introduce Sara Cortes, an assistant director in our Division of Investment

Management. And then also Emily Westerberg Russell, who is a senior special counsel in our Division of Trading and Markets. This is their rule-making. So I'm just here to help facilitate the conversation, but I'm going to turn it over to Sara to walk through some of the parts of the rule.

MS. CORTES: Great. So there are multiple parts to this rule. So the Division of Investment Management is the division that primarily regulates investment advisers. You know how Jay was talking about there are investment advisers and there are broker-dealers. And then Emily works for Trading and Markets, and they're

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the ones that are primarily responsible for the regulation of broker-dealers.

And so, in order to come up with this initiative, we had to work very closely together on what are sometimes kind of different regimes, even though, from your point of view, they might be the — these people might be providing somewhat the same thing, and look the same.

And so, one of those initiatives was making sure that when broker-dealers, in particular, are giving advice to you, that it meets your expectations.

MS. WESTERBERG RUSSELL: That's right. So one proposal was trying to elevate the standards that apply to that advice to get more to that fiduciary standard, although maybe not using that term, but really elevate what they're doing to make sure that their -- their advice is going to be in your best interest; but to do so in a way that preserves choice, as to how you pay for the advice.

And INVESTOR 8, hearing your points about being able to be self-directed and pay that minimal fee. Brokers offer that advice. The ability to get advice on a one-time basis, if you need it. Or not at all, or on a more regular basis. And that's often the lower-cost individual for a lot of -- depending on your needs.

And so that was a key concern for us, to go --

you're dealing with, what the differences between an investment adviser and a broker-dealer are, and why that matters to you.

And so we worked together to create a form. We call it, in legalese, Form CRS, but we refer to it -- we can't have any rule-making without acronyms. But we refer to it as the relationship summary. And this is a mock-up of what we think, based on the rules we provided, a typical relationship summary would look like for a firm that offers both services as an investment adviser and services as a broker-dealer, so that you can compare those services.

So just to warm everybody up, do you know if you -- if you're using a financial professional, if you use a broker-dealer, or an investment adviser?

MS. WESTERBERG RUSSELL: Who of you uses a broker-dealer?

All right, how about an investment adviser?

MS. CORTES: How many don't know?

(Laughter.)

MS. CORTES: That's okay. Because that's where we need to come in and help you get the information so that you do know, right?

And so why don't we go through this relationship summary for a little bit, and figure out

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elevate what you're getting, and making sure that we tamp down on conflicts, that conflicts are disclosed to you. But also to preserve the model, and so that you can have a lower-cost option if that's what you need.

MS. CORTES: And so, related to that, you know, Jay was talking about investment advisers and fiduciary duty. And there are sometimes — he was calling them exceptions. We sometimes think of it as the scope of the contract. And so, sometimes telling you if they do have a financial incentive.

And so, related to that proposal, we also did an interpretive proposal to really tell advisers, when you say you're a fiduciary, and you are a fiduciary, here is what that means.

And if you do have a conflict, you need to tell people about it, and you need to tell people about it in a way that they — that's sufficient that they can understand it. That's called full and fair disclosure, sufficient for what we call informed consent, which is a legal term. Just meaning they need to tell you, and they need to tell you in a way that you can understand. So that was another part of it.

And then finally, and the part that we'd love to get your help with today, is the part of bringing clarity to you, the investors, so that you know who Page 17

where we can really improve this and help you and people
like you use this document in order to make the best
decisions that they can.

First of all, I just want to talk about the design, in general. So we limited it to four pages. And we were wondering. Is that enough? Is that too long? What do people think?

Yes, INVESTOR 6?

INVESTOR SIX: I think that the information is generally very valuable, but I was very confused and actually put off by the lack of context. And what Chairman Clayton had to say provided that context for me. Which is, what I thought a fiduciary was is not what, in the industry, a fiduciary is. And I think saying that very clearly is crucial, because when I read all of this it was, frankly, with a jaundiced eye saying why are they muddying the distinction between suitability standard and a fiduciary standard.

MS. CORTES: Okay.

INVESTOR SIX: So I think that -- putting that context in there, that Mr. or Ms. Consumer -- what you think of as a fiduciary standard is not what the industry thinks it is.

MS. CORTES: And what in particular -- oh, go ahead, INVESTOR 25.

	Page 18		Page 20
1	INVESTOR TWENTY-FIVE: Well, on the length, I thought	1	adviser is now given that we're using truth in
2	you were right at the maximum.	2	lending as the experience, that has gotten so muddy that
3	MS. CORTES: Right at the maximum, okay.	3	I can't tell, so what's what actually applies, or
4	INVESTOR TWENTY-FIVE: It helps to understand because	4	what my actual interest rate is. Legal it may be
5	you've got it in a table format, just not text, but	5	there, but as a consumer I and I was a math major.
6	MS. CORTES: Okay.	6	(Laughter.)
7	INVESTOR TWENTY-FIVE: So that was great.	7	INVESTOR ONE: Hi. One, I agree with INVESTOR 29,
8	MS. CORTES: Okay.	8	that, you know, breaking down numbers in a way
9	INVESTOR TWENTY-FIVE: Probably right at the maximum.	9	that's clear and it's may be visual is definitely
10	MS. CORTES: Yes, INVESTOR 29?	10	helpful. Maybe it's a different document than this. I
11	INVESTOR TWENTY-NINE: Yeah. I am thought you	11	don't want to get out of the lane that we're in here, in
12	were four pages is fine, but I thought you were	12	terms of the conversation.
13	missing something that, to me, would be key. And I wrote	13	But just as an example, you know, I do my
14	it up for afterwards.	14	insurance planning with Northwestern Mutual. When
15	MS. SCHOCK: You did your homework.	15	they're looking at insurance options for a client they
16	(Laughter.)	16	break it down really clearly and say here is your income
17	INVESTOR TWENTY-NINE: But basically, to make it to	17	now, here is, you know, your properties that you own,
18	make it try and make it very brief, you know, if	18	your net assets and liabilities. You have a house, you
19	you're going for an auto loan or a mortgage loan or a	19	have a car, you have loans, mortgages, debt. What are
20	credit card loan, everyone has a numbers disclosure. You	20	your earnings? What do you expect that to be? And they
21	know, if it's 50,000, you know, 100,000, you know and	21	put this all together in a really clear package that says
22	going back to the way it was outlined by the Chairman,	22	here is your financial lifespan. Because of that, here
23	okay, so they disclose translating that to this	23	are the insurance products that fit.
24	process, it would say 50,000, here is your gross fee of	24	If there is a way to transfer that kind of a
25	management, for example, or, okay, here is your net	25	model into from the insurance world to here with
	Page 19		Page 21
1	adjusted, because we have this fee that goes there, we	1	either investment advisory services or with broker-dealer
2	have this fee that goes there, et cetera. And here is	2	and say here is your financial trajectory with what
3	your bottom line.	3	you're contributing to your 401(k) or to your 403(b) or
4	And then, basically, you could it's, you	4	your IRA, your pension, and then apply the same
5	know, similar to truth in lending, basically, but that	5	presentation logic to you, as the client, with, you know,
6	takes lots of different forms.	6	here is what an eight percent annual yield looks like,
7	You could, you know, take different products	7	here is what five percent looks like, here is what a lot
8	and say, okay, if I'm investing this much, and I and	8	of volatility looks like for you, break it down that way,
9	they get me a 10 percent yield, here is what I end up	9	I think just kind of giving a client that kind of
10	with or 8 percent yield, or a 6. And they're not	10	forecast in a very clear, easy-to-understand manner on
11	promising to give you any yield, but they're showing the	11	top of what you have here would be potentially very
12	impact of their cost structure.	12	valuable.
13	MS. CORTES: So maybe some examples?	13	Now, I'm not sure maybe a lot of
14	INVESTOR TWENTY-NINE: Absolutely.	14	broker-dealers do this already that, you know, I'm not
15	MS. CORTES: Okay.	15	using.
16	INVESTOR TWENTY-NINE: If the financial professionals	16	(Laughter.)
17	had to give you an investment truth in lending, it would	17	INVESTOR ONE: Probably. I'm imagining that's
18	be really crystal clear, in terms of what you're really	18	the case. But, you know, if there is a way to
19	looking for, which was an improvement in your assets.	19	standardize how clear those presentations come across,
20	INVESTOR TWENTY-ONE: I will second that. That is	20	that's valuable.
21	absolutely critical. If you don't have the numbers, if	21	MS. CORTES: So is it INVESTOR 1, or is
22	you can't measure it, you can't manage.	22	it INVESTOR 1?
23	MS. CORTES: Okay.	23	INVESTOR ONE: INVESTOR 1, yes.
		١	Ma control of a number of the
24	INVESTOR TWENTY-ONE: And that goes for all of the	24	MS. CORTES: Okay. So, INVESTOR 1, you bring up a
		24 25	MS. CORTES: Okay. So, INVESTOR 1, you bring up a good point that I want to help direct the conversation a

Page 22 Page 24 1 INVESTOR TWENTY-THREE: I have to tell you my background is 1 little bit, which is perhaps that is in a different 2 2 I'm a finance major, but that was back in the '80s. And document. Because what we're looking at here -- and I 3 I intended to become a broker, which is why I majored in 3 hear you on the fees and what's actually happening in 4 4 finance. your account, once you've already opened it, or once 5 5 So to me this document was clear, except this you're about to open it and your financial professional 6 has had time to do an analysis with you. 6 page that you're referring to, page two, the second bullet, where it talks about -- that you might have to 7 This would come at the beginning stage of, you 8 know, when you're shopping around and looking for a 8 sell your investment and pay surrender charges. I'm not 9 9 sure that people really understand that. And I thought financial professional that might be right for you. So 10 10 it might be good to say this: Before it matures you maybe we can look at what we've put on fees and costs, 11 and kind of picturing yourself at the beginning of that 11 would have to pay a surrender charge. 12 12 Another comment I wanted to make about people relationship, trying to figure out whether you want to saying -- an example. It might be good -- I don't think 13 help -- you want this person to manage your money, and 13 14 how you want to pay for it. 14 it belongs in this document, personally, because when you 15 15 go to the questions -- and you should ask your financial If you guys could turn to page two and sort of 16 take a minute or two to read that, and maybe we can talk 16 17 MS. CORTES: And she's talking about page four. 17 about where that disclosure is clear and where it's not INVESTOR TWENTY-THREE: Page four. I think that covers it, 18 18 clear. 19 19 because it puts it on them, because usually the client INVESTOR TWENTY-ONE: I think this may come in a will ask the question, and now they're on the spot to 20 20 period of time when a professional is making a 21 recommendation, especially if they're making a 21 22 MS. CORTES: So one follow-up question before I 22 recommendation of an ETF or a mutual fund -- which I 23 23 get to the many people with their hands raised. avoid like the plague for that reason -- that the -- all 2.4 of the fees that are associated with that -- or, heaven 2.4 Do you think that -- one thing that we've heard 25 from some people is the placement of these questions, do 25 forbid, you're in a variable annuity. You know, where Page 23 Page 25 are the fees and where are they coming from? That, I 1 they belong here, do they belong up front, do they belong 1 think, would be an appropriate place. And you know, like 2 2 in a different place? 3 INVESTOR 1 was --3 INVESTOR TWENTY-THREE: I think they're fine where they 4 MS. CORTES: And part of the proposal -- go 4 are. 5 5 ahead. MS. CORTES: Okay. 6 MS. WESTERBERG RUSSELL: And as part of our 6 INVESTOR TWENTY-ONE: Yes, that sounds reasonable to 7 7 proposal on the regulation best interest is really me, too. 8 getting that disclosure to you before a recommendation 8 MS. CORTES: I think I heard you, INVESTOR 14, 9 about the broker's conflicts and --9 because I want to get --1.0 1.0 INVESTOR FOURTEEN: Yeah, I think they should be up INVESTOR TWENTY-ONE: Before the transaction happens. 11 MS. WESTERBERG RUSSELL: -- and the fees, and 11 front MS. CORTES: Okay. 12 what not associated with this. So really, focusing --12 13 this form, as Sara says, more for, you know, just 13 INVESTOR FOURTEEN: The people need questions in 14 general am I getting -- am I in the right relationship? 14 their faces to make the best choices. I mean it's great, And I think, you know, going back to some of 15 where you have all this information and you have it 15 16 the things I said earlier, are you getting the 16 blocked out like that. But I hear so many stories of 17 information you need to choose the broker, whether you 17 people, you know, boy, if I'd had a cheat sheet of the 18 want to be in a broker's relationship or an advisory 18 questions to ask right up front in my face, then I 19 relationship? And some of that, as we see, is the fees 19 wouldn't be in the situation that I'm in. 20 that are involved. And is that clear enough to you, the 20 And it's -- to me, with so many people in 21 differences between the relationships? 21 school not having the right kind of education that leads 22 MS. CORTES: Yes? 22 them to become investors or savers or whatever, to be 23 INVESTOR TWENTY-THREE: I want to jump in here, 23 smart with their money, that you've got a whole because it's hard to get a comment in. generation of people that just don't have the basics. 24 24 25 (Laughter.) 25 And it's so important to get them that

	Page 26		Page 28
1	information and to put it in a format of questions of	1	MS. WESTERBERG RUSSELL: So on both of those
2	here is what you here is your homework, do your	2	you'd want more clarity, a
3	homework. Here is what you ask first, and now here is	3	INVESTOR TWENTY-TWO: If you're a fiduciary, you need to
4	the information of how the that interview with that	4	be very explicit on telling me when you're not.
5	investment person should go.	5	Basically, I'm not a fiduciary for the following actions,
6	MS. CORTES: Okay.	6	or that I will make it explicit that I am no longer
7	INVESTOR TWENTY-TWO: Yeah, thank you. You know, I	7	acting as your fiduciary.
8	really like the length. It's probably about right, since	8	But best interest is undefined. I mean I
9	this is how you enter into an agreement with somebody to	9	haven't found anything in the proposal that you actually
10	do transactions or provide advice. So I think the length	10	define what that means, or that leads to a enforceable
11	is good.	11	in-a-court-of-law standard seeking a for advice
12	My concerns are a couple, and maybe this is	12	it's a dangerous term. It's a land mine, and people are
13	just the nature of the beast, but when you say "fiduciary	13	going to step on it.
14	standards" and start giving a lot of exceptions where	14	MS. WESTERBERG RUSSELL: Well, just to clarify,
15	you're basically not a fiduciary, I think you need some	15	this form isn't setting the standard, right? So the
16	clarity in advertising, because you say "fiduciary	16	separate rule is establishing the standard, which would
17	standard," but then you start giving examples of	17	be enforceable, and has separate
18	conflicts that, if you're truly a fiduciary, you resolve	18	INVESTOR TWENTY-TWO: But this is what's out here and
19	them in favor of the client, your principal that you	19	we're seeing, and it's
20	are the agent.	20	MS. WESTERBERG RUSSELL: Well, but this is to
21	So if you're going to say "fiduciary standard,"	21	help inform you about what the standard is that applies,
22	one, any departure from that needs to be very explicit.	22	because, going back to some of what the Chairman said,
23	I am not acting as your fiduciary. That's pretty clear.	23	there is a lot of confusion, with different regulators all
24	The one that really gets me is broker-dealer. My case, I	24	use "fiduciary", and they all mean a little bit of
25	just want one to execute the transactions. I have no	25	different things, and it depends on the context of the
	Page 27		Page 29
1	problems doing my own financial planning, that type of	1	relationship.
2	issue.	2	MS. CORTES: And INVESTOR 22, just to make sure that
3	On the other hand, a lot of people do. And	3	we have transparency for the record, I saw an AARP
4	when they read an undefined term like "best interest,"	4	button. Are you representing the AARP, or are you an
5			
	which means absolutely nothing I don't know that there	5	investor?
6	which means absolutely nothing I don't know that there is a legal basis for it, I don't know if I could take	5 6	investor?  INVESTOR TWENTY-TWO: I am an AARP volunteer advocate.
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1 employers at the big investment firms that tell people 2 that I know, that I am friends with, that I've worked 3 with, that this and that, if you -- you want to keep your 4 job, you're going to hit certain revenue goals. And I 5 can't think of a more -- bigger financial incentive than 6 to keep your goals to generate a certain amount of 7 income.

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And I've described in this people who have had in their minds -- they're more concerned about the performance of investments than they are about hitting certain revenue targets. And they lose their jobs, and that's very much, you know, something that the Chairman alluded to. You don't want to lose people who are doing -- the wrong people, or doing the right thing -the industry encourages that, depending on where you work and what time frame, and what the --

MS. CORTES: And our -- we agree that things like that are really troubling, and that's part of what the -- the substantive rule that Emily's been working hard on, is that they would actually have an obligation to mitigate those conflicts.

But that's a good segue, in that we want to make sure that, if there are conflicts like that, that you know about it and you know about it up front, and it's -- you can look at maybe page three.

INVESTOR TWELVE: Or put it right in the middle. MS. CORTES: Or put it right in the middle.

Got you.

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**INVESTOR 6?** 

INVESTOR SIX: Yes. I just want to emphasize that -- the point that was made by INVESTOR 22 a few minutes ago on the bottom of page two, the whole business of best interests and fiduciary standard. I came to exactly the same conclusions, and I feel very strongly about that. And so I think that's --

MS. CORTES: So what do people think "best interest" means? How can we make that more clear?

13 PARTICIPANT: Define get rich.

(Laughter.)

INVESTOR SIX: I think that "best interest" means that your interests, Mr. or Mrs. Client, come first. And ours don't count at all. And "best interest," as used here, absolutely doesn't mean that, and perhaps doesn't mean anything.

Similarly, with "fiduciary" -- and this goes back to my original comments before we formally started, I guess, and that is that we need something that says very clearly that what you think these terms mean, as a member of the public, is simply not what the industry means at all. And that has to be emphasized.

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1 This is where we try to let -- give firms an 2 opportunity to tell you about those things, and they 3 would be required to tell you more, as the relationships 4 continued for the proposal.

But we'd love feedback on what's understandable about this, what's not understandable about this. Like do you -- can we make it better?

You haven't talked for a while, INVESTOR 12. INVESTOR TWELVE: I'm also an AARP volunteer.

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INVESTOR TWELVE: I have two things. You might want to consider a glossary of terms. I know you're trying to keep it down to four pages, but that would give people, you know -- to understand when the word pops up. The other thing that I would find helpful is

when a sentence is, for all purposes, identical for both you could sort of put it in the center, so I don't have to read here, and then I've got to read the same thing over here and say, well, is it different because, you know, why are they saying it twice?

MS. CORTES: Okay, okay. So maybe -- and sorry, I'm a nightmare for the court reporter -- but -so if it's really the same, whether it's an investment adviser or a broker-dealer, make some visual to show that it's the same --

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MS. CORTES: INVESTOR 21 and then maybe INVESTOR 25.

INVESTOR TWENTY-ONE: The press release that was on 2

3 the table before us today frequently mentions

"fiduciary," but this document does not at all. As

5 Emily, I believe, mentioned earlier, it's intended not

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7 And why is it that this is -- what are you 8 holding back from setting fiduciary as the standard of

service delivery in this instance?

10 MS. WESTERBERG RUSSELL: Yeah. Well, so, as

11 the Chairman said, there was some concern about the

12 variety of terms out there, and trying to make -- to us,

13 I mean -- and frankly, from my own perspective,

14 "fiduciary" depends. And it, to me, is as vague,

frankly, as "best interest," because "best interest," I 15

16 think, as some -- you know, INVESTOR 6 pointed out, it

17 conveys that you're acting for me, you're taking my

interests into account, and you're putting them ahead of 18

19 your own.

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20 INVESTOR TWENTY-ONE: Now, the only place that I think

I've seen fiduciary responsibility and accountability is 21

22 in the banking industry. I don't know any broker-dealer

23 or investment adviser that I've ever run across claiming

to be a fiduciary. In point of fact, it took me some bad

experiences to figure out that they're not. But that, I

Page 34 Page 36 1 think, is where all of us, as investors, want this 1 it, because those of us who just retired like myself, 2 relationship to be. 2 we've been very active retail investors. We move money 3 3 And the follow-on is we need to be able to hold out of company 401(k)s and into IRAs and that. And so the professionals accountable for when their service 4 4 this is all recent experience for a lot of us. So what 5 delivery falls short. 5 you're attempting to do is really great. 6 MS. WESTERBERG RUSSELL: And we're sensitive 6 I think -- listening to the discussion between 7 terms, you know, "best interest," or "fiduciary," and all 7 particularly to that last point. That's something that's of that, I think what it boils down to in my mind when I 8 8 been driving us in evaluating the rule-making and trying 9 to get a rule out there that really makes sure that 9 read this is I'm either in a sales relationship -- and I 10 10 brokers don't put their interests ahead of yours. know what sales is, I buy cars every now and then, and I 11 INVESTOR TWENTY-ONE: Right. 11 just simply navigate a sales relationship. It's not bad 12 or evil, it's just a sales relationship. Nowhere would I 12 MS. WESTERBERG RUSSELL: And that we can 13 ever say that anyone who sold me a car was acting in my 13 enforce that rule, both at the Commission, but also 14 best interest. You know, that's my job to do that. I'm 14 through other organizations that assist the division and 15 being a salesman. 15 the Commission in supervising broker-dealer --16 So I think what we're all reacting to is the INVESTOR TWENTY-ONE: I've had a bad experience that 16 17 fact that this document is confusing us, because it's cost me 90 percent of the assets that I had with this one 17 18 making people who are fundamentally in a sales 18 broker to learn that. That was not a small sum. 19 relationship look like they're in more than that. And we MS. WESTERBERG RUSSELL: And can I ask --19 20 don't believe that that's probably true, but we don't 2.0 because I know we asked about what people think "best 21 know what the rule is, right? Maybe you could do that, 21 interest" means, but what do you think "fiduciary" means? 22 and that'd be great. 22 And I ask this because I had it from personal experience 23 So if somehow this document could clarify more 23 when my father died -- who was self-directed and managed 24 this is a sales relationship, this is an advisory 2.4 his account with some input from my -- from a 25 relationship, that would make sense to us, as a 25 broker-dealer on occasion when he needed it -- my mother Page 37 Page 35 1 needed to be transitioned, and she needed someone with 1 framework. 2 more help. She was not in a position that she could 2 MS. CORTES: Okay. Oh, you haven't spoken yet. 3 manage her assets. 3 INVESTOR FIFTEEN: There's a sentence here in the And when we walked around and tried to talk to 4 second section, "our obligation to you," it's under the 4 people about where she should be, the term "fiduciary" 5 broker-dealer column. "We must act in your best interest 5 6 was used. And for her, from our personal experience, it 6 and not place our interest ahead of yours when we was a little bit confusing. And so I'd be curious to 7 recommend an investment or investment strategy involving 7 8 securities." I think that's a really good sentence. 8 hear what your perspectives are on what that means. 9 MS. CORTES: Okay. MS. CORTES: There is someone in the back. I 9 INVESTOR FIFTEEN: And when I read it I wondered why think it's INVESTOR 11. 10 10 11 it wasn't in both columns. And so maybe it's --11 INVESTOR 11? 12 INVESTOR ELEVEN: Yeah. Very simple. Treat --(Laughter.) 12 INVESTOR FIFTEEN: It needs to be in the middle, I 13 13 I'll treat your money as if it were my own, with the 14 don't know. To me, that explains it clearly. 14 exception of me actually taking it. In other words, I 15 MS. CORTES: Okay. So one thing that I'd be would not do anything for you that I wouldn't do for 15 16 curious about is how much people are getting from this, 16 myself. That's the simplest explanation I can --17 that, you know, a broker is sort of a transaction-based 17 MS. CORTES: So before I call on some other 18 relationship. people whose hands are up, are there -- anybody in the 18 19 So what we would do under the rule, currently 19 back? I sometimes can't see the -- if your hand is up. 20 they have to give you advice that's suitable. What we But if not, then I'll ask INVESTOR 25 to speak. 20 would do under the rule is say when you give that 21 INVESTOR TWENTY-FIVE: I also learned about the meeting 21 22 recommendation each time for each particular product or 22 from AARP. 23 each particular, you know -- here is the path I'm going 23 MS. CORTES: And that's great, that -- the AARP 24 to put you on. They have to act in your -- they would 24 is great. 25 have to act in your best interests. Therefore, not put INVESTOR TWENTY-FIVE: It makes sense if you think about 25

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their interests in front of yours, right?

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But then, once they're done with their recommendation, they don't have -- unless they've told you so, they don't have to continue to -- they will, probably, but they don't have to continue to call you to continue to give advice unless they've agreed to do that.

Whereas, if you're in an advisory relationship, then they're giving you advice. And most of the time, if you're paying sort of a fee that's based on the value of your account -- one percent or two percent -- generally, unless they have told you very clearly otherwise, they are going to have a responsibility to make -- to -- if you want to have an account where you make the final decisions, to update you and tell you if they want you to make a different decision, or if you're just saying just buy and sell for me, they have an obligation to continue to monitor that.

if not, how we can make that more clear. Because that's what -- it's one of the bigger differences. We think that at the point in time, with the -- what our goal is is that at the point in time when that investment adviser or broker-dealer is buying or selling or recommending that security to you, that you're being treated exactly the same, which is that financial professional cannot put

And I'm wondering if that's coming across. And

That's your best interest.

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standard," again, it really makes this very confusing. It should be -- and it should almost be clear in that I am not your fiduciary. I am -- I might make recommendations that are more in my own interests, or in the interests of the organization that I work for. It -again, it just is very, very, very dangerous to make it sound like something much better than what it really is.

But when you use that word without "fiduciary

MS. WESTERBERG RUSSELL: So can I -- so I wanted to add one thing to Sara's point. And I think, INVESTOR 22, you're raising this issue, which is I understand the current state of the law isn't reflected in here, and that's not the intent. We have a separate proposal, which I really want to get your feedback on. I know we've heard a lot from you already, and so I thank you, and I encourage all of you to go look at that.

What we're trying to focus on here is when you're walking in the door, are you getting the information that you need to get to the right place. And so, point taken that this is not the current state of the world or your expectation of it. Let's just put that aside and assume that it is, and look at whether this is getting you the information you need to understand the differences between those relationships.

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their interests in front of yours.

But where the difference might be is that when you're with an adviser, and you're continuing to pay that fee, that continues, even if you're not buying or selling securities. But with a broker, since you're paying him each time, that changes. Is that coming across?

So I see some shaking heads, I see some noes. Can anybody -- and I see some yeses. But can anybody -particularly who is not -- can anybody comment on that a little bit?

INVESTOR TWENTY-TWO: I would. I think the challenge

Yeah, INVESTOR 22?

is -- with the document is -- the broker-dealer type of services is that it's trying to capture something which is the responsibility of the client that may or may not be there based on, well, I gave you the advice, and I'm not really acting in your best interest any more. I mean when you say "best interest" -- I mean I'll go back to the fiduciary standard. You're not a

19 20 fiduciary. I don't know if you're acting in my best 21 interest or not. So the way I define it, you know, 22 fiduciary roles -- go back to that question -- is if 23 you're a principal and I'm your agent in a 2.4 law-of-agency-type relationship, I will put your 25 interests ahead of my own. That's fiduciary standard.

Because I would point out INVESTOR 15 raised that sentence that says "best interest," which means not putting my interests ahead of you. So there -- that is in this. But maybe we haven't emphasized that enough to make it clear.

INVESTOR FIFTEEN: If in the second column there was that sentence plus your first sentence in the second column, that explains what Sara was saying, that the ongoing relationship --

MS. WESTERBERG RUSSELL: Right. And I think -you know, and one other thing to really -- of this relationship and the differences, so one is the ongoing nature and whether that's something you take on, which is something a broker could take on, but isn't necessarily required by them, versus a fiduciary relationship.

The other aspect of that is the fees and the costs. So, as Sara pointed out, the fee for an adviser is typically ongoing. So, no matter how often you trade, or they do any transactions in your account, you're going to pay the same amount over the course -- you know, depending on how your assets perform -- over your course of the relationship.

Whereas, a broker will be paid when they 24 execute a transaction, when they buy or sell something for you. So is that clear from here?

	Page 42		Page 44
1	MS. CORTES: So and I don't mean to put you	1	been said. Of course, changes, glossary I thought
2	on the spot, INVESTOR 13, but you were one of the ones that	2	about an index.
3	most vigorously shook your head no when I asked if	3	MS. CORTES: Okay.
4	something is coming across. And I didn't know if there	4	INVESTOR THIRTEEN: And, you know not an index,
5	is anything that you thought that we could do or what	5	but in the beginning. What do you have in a document
6	wasn't making it clear that you could say.	6	that comes in the beginning, and it introduces to you
7	INVESTOR THIRTEEN: I'm here with two hats. My first	7	what is
8	hat that initially brought me here is I my investment	8	PARTICIPANT: Table of contents.
9	club with my church. And that's REDACTED,	9	INVESTOR THIRTEEN: Table of contents, thank you very
10	here in Washington, D.C. And because of my membership,	10	much. That would help, as well.
11	we receive monthly Better Investing magazine, okay, which	11	MS. CORTES: Okay. And INVESTOR 1, you've been
12	is an excellent magazine.	12	waiting for a while.
13	And my hat that I said no was when I was	13	INVESTOR ONE: Not at all. Thanks again.
14	working.	14	Going back to kind of the question of best interests and
15	MS. CORTES: Okay.	15	fiduciary responsibility, what I think should be added
16	INVESTOR THIRTEEN: And I transferred some Fannie Mae	16	here is that it's incumbent upon both the broker or the
17	monies into a retirement account under my new job,	17	investment adviser to state what their interests are very
18	because I thought that it was better not to leave my	18	clearly and very succinctly to the client, and then also
19	money there, because I can't watch it. It's better to	19	for the client to define for themselves what my if I'm
20	take it with me.	20	sitting down with, you know, a broker or a dealer for the
21	And one of my questions that I had was will you	21	first time, they shouldn't assume necessarily what my
22	always let me know when you're going to do something?	22	interests are, or it should lay out in here, in this
23	And he said, "Yes." So I felt comfortable. But then I	23	relationship summary, "Unless you state otherwise, they
24	got busy with work and I never followed up to say, "Did	24	are going to assume that your interests are X, Y, and Z,
25	you do anything? What changes have been made? Are there	25	and they are going to abide by those being your
	Page 43		Page 45
1	any updates?" So that's why I said no.	1	interests, and give you the opportunity to say, 'My
2	MS. CORTES: Okay.	2	interests are A, B, and C."
3	INVESTOR THIRTEEN: No, they don't come back, even if	3	I think when a lot of people hear fiduciary,
4	they said they would.	4	best interest, they assume that the role of the
5	MS. CORTES: Even if they said they would.		
6		5	relationship is that the investment adviser or the
	Okay.	6	relationship is that the investment adviser or the broker-dealer is here to help me expand my wealth so that
7	Okay.  INVESTOR THIRTEEN: So what is going to be done to	1	-
	•	6	broker-dealer is here to help me expand my wealth so that
7	INVESTOR THIRTEEN: So what is going to be done to	6 7	broker-dealer is here to help me expand my wealth so that I can retire, or I can buy that boat, or whatever it is I
7 8	INVESTOR THIRTEEN: So what is going to be done to regulate the hammer	6 7 8	broker-dealer is here to help me expand my wealth so that I can retire, or I can buy that boat, or whatever it is I want to do. But if you don't come out and make that
7 8 9 10 11	INVESTOR THIRTEEN: So what is going to be done to regulate the hammer  MS. CORTES: So  INVESTOR THIRTEEN: to make sure  MS. CORTES: So maybe you would want something	6 7 8 9 10	broker-dealer is here to help me expand my wealth so that I can retire, or I can buy that boat, or whatever it is I want to do. But if you don't come out and make that explicit, that's when you leave open the loopholes for, you know, something like what INVESTOR 22 was mentioning before, where it's unclear what best interest means.
7 8 9 10 11	INVESTOR THIRTEEN: So what is going to be done to regulate the hammer  MS. CORTES: So  INVESTOR THIRTEEN: to make sure  MS. CORTES: So maybe you would want something in here that would help you understand how often they're	6 7 8 9 10 11 12	broker-dealer is here to help me expand my wealth so that I can retire, or I can buy that boat, or whatever it is I want to do. But if you don't come out and make that explicit, that's when you leave open the loopholes for, you know, something like what INVESTOR 22 was mentioning before, where it's unclear what best interest means.  And so I think if you just add in here a couple
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#### Page 46 Page 48 1 1 these things, instead of three years down the road, when and say, "Hey, here are your rights and concerns as our 2 a bunch of your assets have disappeared because they took 2 client," here is, you know, everybody's fiduciary stuff, 3 3 on a risky investment scheme without consulting you. blah, blah blah, and it's 30 pages, fine print, and then 4 MS. CORTES: So, INVESTOR 1, I'd be interested in the 4-page thing, which I think is very helpful, becomes 4 5 following up on that a little bit. So -- and let me see. 5 useless 6 So we have the key questions to ask. Maybe one thing 6 I think the SEC should not only mandate that 7 that we could add is, things that you, as the client or 7 this is -- something like this is made available that's 8 customer, want to make clear to the broker-dealer and 8 helpful, but then also proves the concept that goes into 9 investment adviser, up front. 9 it to make sure it doesn't get filled up with crap that 10 INVESTOR ONE: I think that's definitely 10 nobody understands and doesn't bother reading. 11 warranted. 11 INVESTOR TWENTY-ONE: I'll second that. 12 MS. CORTES: Okay. 12 MS. CORTES: Thank you, INVESTOR 21. And we actually 13 INVESTOR ONE: You know, if -- at least have a 13 third that, as the Commission, because what we did is 14 standard for what the broker or the investment adviser that we mandated a -- we proposed to mandate a four-page 14 15 should consider to be your interests, as the client, and 15 limit, and we're actually using these feedback sessions 16 then give you the opportunity to say -- so if I walk --16 to see if it should be even something different than 17 I'm assuming that the rule is going to propagate, that the that. And I think somebody at the beginning said that's 17 18 first time I go have a conversation with the guy they're 18 the max. 19 going to provide me with a document that looks like this. 19 And a lot of this, at least in the proposal, 2.0 MS. CORTES: Yes. 2.0 they have to say almost exactly this. And so one thing 21 INVESTOR ONE: And it's going to lay out --21 that we're getting feedback from you on is what language 22 okay. When that happens they should say, "By the way," 22 do -- absolutely has to be in there, and where might they 23 you're on page one or two, whatever, "Here is what we 23 have some flexibility. 24 assume your interests are. Do you disagree with any of 24 I don't think we've heard from you yet, sir. 25 this? Do you want us to amend these?" And that forms 25 INVESTOR TWENTY-FOUR: INVESTOR 24. Page 47 Page 49 the basis for the relationship, going forward, no matter 1 MS. CORTES: INVESTOR 24? Hi, INVESTOR 24. 1 2 if it lasts 3 months or 30 years. 2 INVESTOR TWENTY-FOUR: Yeah. On that score, and I think what Emily was saying earlier about the surviving spouse 3 MS. CORTES: Okay. And then the other part of 3 4 being at wit's end and what to do, I think that one of that was you -- this document -- I think I heard you say 4 5 5 the key pitfalls in here is on page one, where the this document should also tell you what their interests 6 are, like how they're getting paid. 6 discretionary -- investment adviser has an open -- then, 7 INVESTOR ONE: Exactly. 7 combine that with a conflict of interest --8 MS. CORTES: So I want to direct you to maybe 8 MS. CORTES: Okay. 9 the -- everybody, too -- the bullet on page -- I think INVESTOR TWENTY-FOUR: -- and it seems to me that you've 9 10 it's on page three, the first bullet in the fees and 10 got a real possible problem there, and that's where costs on the left side, and then the first full bullet on 11 11 widows lose their money. 12 the right side, and see if that helps provide some of 12 So it seems to me that there is a tight 13 that information, or if we could make that more clear. 13 connection between the obligation that you have, and our 14 INVESTOR ONE: I think it does, but moving 14 obligations down below here to the conflicts of interest, 15 forward -- say, you know, Fidelity, Edward Jones, that it's really important that advisers or brokers spell 15 16 whoever, is going to have their version of this. What's 16 out what conflicts of interest they have, and what that 17 stopping them from filling this section of the document 17 means in real terms to the person before they make a 18 up with 30 pages of stuff out of their 10K, so then this 18 choice, for example. 19 becomes something just like the 90-page tome of terms and 19 MS. CORTES: So under the proposal, unless the 20 conditions you sign -- I agree on with every website that firm does not have these particular conflicts of interest 20 21 nobody ever actually reads. that we've -- they've spelled out, they have to list 21

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How do you -- I think there is a concern that,

you know, the investment advisers, the broker-dealers,

will take this to their lawyers and say, "Fill this up

with legalese," so people will just skip this document

these particular conflicts of interest. There would be

these particular ones, but if they did, are they

some broker-dealers or some advisers that would not have

understandable, or are these things that you would want

Page 50 Page 52 to know about? And is it appropriate for this document, 1 But one of the biggest ways that the investment 2 2 or maybe something else? places make money is turnover. And just disclosing a INVESTOR TWENTY-FOUR: It's important at the point of the 3 3 turnover ratio, turnover rate -- and obviously, it won't 4 decision about a particular transaction. 4 be specific for each year, but they have an average, they 5 MS. CORTES: Okay. 5 know whether, you know, at the end of the year, they're 6 INVESTOR TWENTY-FOUR: And what are the conflicts in this 6 definitely going to be turning over 25 percent of their 7 decision. 7 product versus 2 percent of their product or whatever, 8 MS. CORTES: Okay. 8 that that is a huge money-maker for them, because that INVESTOR TWENTY-FOUR: That's the real operational aspect 9 9 goes into their transactional fees. of this. 10 10 MS. CORTES: And so, just to make sure that 11 MS. CORTES: Okay. There are so many people. 11 we're talking about the same thing, when you say 12 12 turnover, you mean buying and selling investments in the MS. CORTES: INVESTOR 8, we haven't heard from you 13 13 account? 14 14 INVESTOR FOURTEEN: Right. 15 INVESTOR EIGHT: Yeah. In regard to what "we must 15 MS. CORTES: So would -- do you think that 16 act in your best interest," what does that mean, specific 16 having that disclosed in this document or having a key 17 examples. For example, I am recommending that you buy 17 question on that, that you could sort of maybe -- that 18 stock X, Y, and Z, and I am going to buy stock X, Y, and 18 you could prompt an investor to ask that would be Z, and I am going to execute your order before I execute 19 19 my order. So what does acting in your best interest 20 INVESTOR FOURTEEN: It could be in the form of the 20 21 mean? 21 questions, where you have a list of questions. What is 22 22 MS. CORTES: So maybe some specific examples. your average turnover ratio? 23 INVESTOR TWENTY-ONE: To follow on with that, I've 23 The other thing I think you need to say right 24 heard a number of professionals -- thank you -- say that 24 up front to use this kind of document and those questions 25 25 they're following modern portfolio theory and academic to shop around. Go out there and don't just talk to the Page 51 Page 53 1 study that -- I understand that in years gone by, at 1 first person and sign a contract. Be -- and know what 2 least, the SEC had mandated that they use that as the 2 your own investment policy is. Are you more inclined to 3 basis for their recommendations for making choices for a 3 take more risk or less risk? Know what you're looking 4 client that was suitable for them, especially when they 4 for in investments, and how this is going to fit within, 5 were talking about retirement accounts. 5 you know, your own beliefs or whatever is a good document 6 But especially going on to what INVESTOR 24 mentioned, 6 to start out with. It's a good thing to -- whether 7 surviving spouse, because I'm looking at that with my 7 you're becoming a member of a club, you know, trying to 8 8 wife, who -- she may be quite bright, but she has no head find a club, or whatever, to have that kind of 9 for finance. And she's going to depend -- and I watched 9 information in your pocket. 10 10 her interact with her representative in her 403(b) over MS. CORTES: That's great. Great feedback. 11 several years, and it was very painful. 11 Yes, INVESTOR 6? 12 INVESTOR TWENTY-FOUR: It can be. 12 INVESTOR SIX: As the conversation has 13 INVESTOR TWENTY-ONE: And how do we define that 13 continued, I've come to the conclusion that I think the 14 relationship, where they've got -- especially if they 14 best thing to do with regard to the notion of fiduciary 15 have a full discretionary account, where they're making 15 would be, at the outset, to define a fiduciary as a 16 decisions and not telling somebody until after the fact, 16 person who puts the client's interests as the sole 17 17 if at all, what they've done and when and why. purpose of making decisions so there is no benefit to the 18 MS. CORTES: INVESTOR 14, you've been waiting. 18 investment adviser whatsoever in making any 19 INVESTOR FOURTEEN: First of all, I'd like to 19 recommendation. 20 disclose I am the current president of the chapter of 20 And furthermore, that no investment adviser can 21 21 Better Investment. claim to be a fiduciary unless they adhere to that 22 22 MS. CORTES: Excellent. standard. For example, I am a trustee of a trust and 23 INVESTOR FOURTEEN: And it's an educational group 23 there is no question in my mind that my interests count 24 that -- where we -- that's our main drive. But -- and I 24 for absolutely naught. It's only the beneficiary's 25 25 also belong to a couple of investment clubs. interests. And I think that that's exactly what the term

Page 54 Page 56 has to mean, and it should be defined that way, and not 1 1 from the fiduciary standard. 2 permit any investment adviser who has any financial gain 2 I guess the other thing I would say, too -- and 3 3 in their advice to be able to get away with that. this is not always going to be the case, but by and large MS. CORTES: So just one follow-up question on 4 advisory accounts are for more high-wealth individuals. 4 5 that. What do you think the disclosure or the 5 I mean if you go to look at accounts with different firms 6 understanding should be if someone needs to -- you know, 6 that offer such things, don't talk to me unless you're 7 bringing 250,000, 500,000. So really, what we're doing not -- without regard to any financial interest, but 7 8 is we're going to have this two-tiered system. What are 8 they're also making a commission on that account? 9 What's -- how do you -- how do we make sure 9 you really getting for what you pay for? 10 10 that you know that you're getting -- they're getting paid And really, you know, some of the folks that 11 based on whether you do what they ask you to do, even 11 are -- can only afford broker-dealer transactions I think 12 are going to be at a disadvantage unless you're very 12 though they would have to be acting in your best 13 clear about the expectations for the broker-dealer, 13 interests? 14 because they do it every day. 14 INVESTOR 22? INVESTOR TWENTY-TWO: Actually, that's great, because 15 But you're going to get investors that come in. 15 16 You only get maybe one chance to get it right. If it this was a transaction fee-and-cost-type thing, but it 16 17 goes wrong, they're having to rebalance, they're having also goes to that. I'm a big fan of disclosure and on 17 18 to shift it. And a percent here and a percent there, 18 the fees and costs thing. We had a comment on, hey, I 19 when we talk about 17 billion a year lost through bad 19 want to see how often this broker-dealer turns accounts, 20 advice, you know, at a historic market return, that 17 what -- which can be informative, unless he has a lot of 2.0 21 billion doubles in 10 years. So it's not just the money 21 clients that are active traders. And, of course, there you lose today, it's the money that money costs you in 22 22 is a lot of turn. But there is also the insidious they 23 the future. 23 hold -- they recommend holds when it might not be the 24 So, I mean, I think it -- since we're really 2.4 best thing because of commissions, which is that part of 25 going to be sending a lot of business to broker-dealers, 25 a fund's fee that goes back to the guy that sold you the Page 55 Page 57 1 fund as long as you hold it. 1 because that's all a lot of people can afford, it's 2 So when I'm seeing costs and fees, that's one 2 incumbent on you folks writing the rules that things be 3 that -- maybe it's there and I just didn't see it, but 3 very explicit for the people that only do it once or that's that insidious one, when you're not getting 4 twice. 4 recommendations to trade because it's in that 5 MS. CORTES: Okay. And is there anything 5 6 broker-dealer's best interest that you hold that. 6 that's missing from this form that could help us make 7 MS. WESTERBERG RUSSELL: Okay. So highlighting 7 some of those expectations --INVESTOR TWENTY-THREE: One of the things that I have 8 the trail, maybe. 8 INVESTOR TWENTY-TWO: Trail is an insidious sapper of our 9 here -- thank you -- I'd like to leave it here because, 9 wealth. 10 you know, it's just not enough time, but I wrote down --10 11 MS. CORTES: What about on the investment 11 MS. CORTES: Sure. 12 INVESTOR TWENTY-THREE: One of the things I thought about 12 advice side, when you have sort of the ongoing fee, 13 particularly if it's sort of packaged together like your 13 is you're often -- the document like this is often put in 14 front of you and you're asked to sign it, and they say, 14 transaction costs and your advice costs? Should we put "We'll give you a copy." But I think it should be in the incentive -- even though they would not be allowed 15 15 16 to do it -- the incentive of just letting the money sit 16 required that the client take it home. MS. CORTES: The client take it home? 17 there? 17 INVESTOR TWENTY-THREE: And then bring it back, I don't INVESTOR TWENTY-TWO: Well, if I understand, you're 18 18 19 talking more along the lines of maybe a wrap fee, you're 19 know, the next day, or whatever, but try to encourage paying a fee that covers basically everything you do. people -- and I know you don't have control of people's 20 20 Should be -- the fee should be very explicit if --21 21 habits, but try to encourage people to read this 22 MS. CORTES: Okay. 22 document. Because if I had seen the list of questions INVESTOR TWENTY-TWO: -- if there is a wrap fee. But that are in here, I probably would have asked different 23 23 24 then also, if somebody is getting commission for having 24 questions. But in my experience, I have an investor -you hold certain things, then that's clearly a departure 25 or an adviser who did not want me to retire. Now, can 25

Page 58 Page 60 you imagine that? 1 1 and you haven't seen the 10-item evaluation form for 2 2 (Laughter.) Medigap policies. All right? But it's very clear what INVESTOR TWENTY-THREE: The reason is obvious. But you 3 3 it costs and what you get and what you don't get. Okay? 4 know, that's just one of the things I wanted to give 4 And I think, as I think about some of the young 5 feedback on, is I think we should have time, just a lapse 5 people -- and most of the folks I work with are under 45, 6 between when the client actually signs on the dotted line 6 okay, and they all have the opportunity to invest with 7 and when this document is given to them. 7 TSP or outside, as an independent -- the ignorance level, MS. CORTES: So that's an interesting question, 8 8 I just every day am amazed, amazed that we could have because we've received some feedback -- some in favor of 9 9 people who could be 40 and 45 years old, and don't this, some not -- of requiring the financial professional 10 understand some of the basics. 10 11 to have you sign certain parts of this document so that 11 So I think this document, for those of us in you read and understand it. And would that be something 12 12 this room, is -- yeah, we can see ways we would tweak it. that would be -- do you think would encourage you or 13 13 But I think we need a different kind of a document that others like you to read the document? 14 14 people have out there. 15 So I see a nod from INVESTOR 22. I see a nod from 15 Now, at my age in life, right, I have done an INVESTOR 13. 16 16 advance directive. And when you look at the advance 17 INVESTOR TWENTY-ONE: In general, yes. It's a -- but 17 directives that are published by your attorney general or 18 even signing it, some people aren't going to understand 18 whatever, right, there are individual lines that you have 19 19 the implications of what it means, and that's going to be to sign, and you have to agree, yes or no. Well, I think something that perhaps you have to recognize, but cannot 20 20 that could help us, that kind of a format could help us 21 do anything about. You can lead the proverbial horse to 21 clarify. Because a person has to read it before they 22 22 water, but you can't make them drink the knowledge. initial it. They have to. And it's very simple 23 INVESTOR THIRTEEN: Give us a couple of days. 23 language. Okay? 24 That's --24 One of the things that I think -- and I've 25 INVESTOR TWENTY-ONE: Maybe the old contract three-day 25 heard INVESTOR 22 and I've heard others about this fiduciary Page 59 Page 61 1 1 rule. With the service members that I've worked with -rule. 2 INVESTOR SEVEN: And full disclosure under the 2 and, by the way, this is over a long period of time. I 3 credit and financial counselor. I work has a consultant 3 first started in the year 2000, he was probably in 4 4 elementary school. for DoD, working with service members. That is what has 5 5 driven me here today. (Laughter.) 6 MS. CORTES: Excellent, thank you. 6 INVESTOR SEVEN: Okay, out at REDACTED, okay, 7 INVESTOR SEVEN: I'm an independent investor, okay, 7 teaching basic personal finance, okay. Certain words our 8 8 I have a 401(k), the whole bit, retired from federal consumers have an understanding about what they believe 9 government, retired from State of Maryland, used to teach 9 that word means. And it's not often. Like INVESTOR 22 10 10 personal finance. said, it's not often the reality of the world. 11 11 I think the group that you have here in this So I think we need to be super careful about 12 12 room today is wonderful, because they understand some of these words, and be sure that there is no opportunity for 13 13 the anxieties that they've experienced personally, and misunderstanding. 14 the frustrations. What concerns me is that, as I read 14 MS. CORTES: Can I ask you a couple follow-up 15 15 this - and I've thought about the people I work with on questions, INVESTOR 7? 16 16 a daily basis -- it's not going to happen. They are not So what would be -- what are some of the words 17 going to take -- I'm sad to say I don't think they're 17 that we should be careful about? 18 18 going to take the time to read four pages, even, when And then also, for your typical customers and 19 19 it's in this sentence structure. clients and investors, if we were to put -- if we were to 20 As I read it, and thought about it, I thought, 20 make something that was, like, one page, what are maybe, 21 21 why can't we bullet some of this? Why can't we be very you know, the four or five things that we should say to 22 22 the investors you're describing on that one page that you precise? 23 PARTICIPANT: We did. 23 think are the most important? 2.4 INVESTOR SEVEN: If you -- and you may be too 24 INVESTOR SEVEN: I need to give that more time. 25 25 young, and some of the people in this room are too young, MS. CORTES: Absolutely, absolutely, and there

	Page 62		Page 64
1	will be opportunity for you to provide further	1	INVESTOR TWENTY-FIVE: Yes, because digital for us we
2	INVESTOR SEVEN: A perfect example perfect	2	don't lose digital, we lose paper all the time.
3	example I won't tell you where this person was	3	INVESTOR TWENTY-NINE: If you have a video, you should
4	serving, but anyway, he said to me, "Oh, yes, I have a	4	have an option to say read the transcript.
5	retirement account. I've never lost any money."	5	MS. CORTES: Read the transcript, okay, thank
6	So I said, "What is it? Tell me."	6	you.
7	"I have it at home, I'll bring it."	7	INVESTOR TWENTY-TWO: Yes, old people use their phones,
8	I said, "Bring it tomorrow. Bring it. I'll be	8	too.
9	here for a week. Bring it, okay?" He brought it. The	9	(Laughter.)
10	words that in the title of this investment,	10	INVESTOR TWENTY-ONE: I use my phone, too.
11	"moderately aggressive." Okay? So I said to him, "What	11	(Laughter.)
12	is moderately aggressive?"	12	INVESTOR TWENTY-ONE: Conceptually, robo-advisers and
13	"Oh, yeah, it's going to make me some money."	13	digital accounts aren't good. But the devil is in the
14	The truth is, over a 10-year period, this money had not	14	details on just what terms are they using.
15	grown. It had not gone down in value, yeah. His \$10,000	15	As this gentleman over here mentioned before
16	was still there, but it was worth 10,100 and something or	16	about from the DoD, if they're using terms like
17	other. Okay? Why? Because it was 48 percent of it	17	moderately aggressive in terms of rating the account, and
18	was in bonds, as I remember it. Is that moderately	18	then are the investments, the assets, actually matching
19	aggressive?	19	up to that.
20	But this individual, God bless him and it	20	The other thing I've seen broker-dealers do is
21	was a man didn't know how to evaluate, and took the	21	have you fill out a form to say what your risk averseness
22	person who sold this to him on face value, their word.	22	
23	And the other factor, when I heard about the	23	is. Conceptually useful, but in implementation it was terrible, it never matched what I needed. And it doesn't
24	church, we see this loyalty thing, you know, being sold		
25	by somebody who used to be in their command, or some	24	match across the board because I've got short-term
	by someout, who used to be in their command, or some	25	desires, I've got long-term desires. And that's a can of
		_	
	Dage 63		Page 65
	Page 63		Page 65
1	so I think we have some educating we need to do, big	1	worms I'm not sure if you were sat at the right and
2	so I think we have some educating we need to do, big time. Big time, because this gentleman talking about	2	worms I'm not sure if you were sat at the right and left hand of God Almighty you could make sense of it.
2	so I think we have some educating we need to do, big time. Big time, because this gentleman talking about moving his money, you know, we have hundreds of thousands	2	worms I'm not sure if you were sat at the right and left hand of God Almighty you could make sense of it.  But you need to try.
2 3 4	so I think we have some educating we need to do, big time. Big time, because this gentleman talking about moving his money, you know, we have hundreds of thousands of people coming off.	2 3 4	worms I'm not sure if you were sat at the right and left hand of God Almighty you could make sense of it.  But you need to try.  MS. CORTES: INVESTOR 23, I think you were going to
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Page 66 Page 68 companies that I've invested in. And I understand that, 1 1 right there. That's going to take you to an electronic 2 2 you know, my mutual fund is invested across the stock version of that feedback flyer that you have in front of 3 3 market. you, so that you can provide specific feedback on this 4 But you know, what is sort of the Vanguards of 4 document, as well as a couple of the other documents, 5 the world thinking about in terms of -- like I care a lot 5 like if you -- we made a template document of someone who 6 about socially responsibly investing. That's really 6 might just offer brokerage services, or just offer important to me. I think it's important to a lot of my 7 7 investment advisory services. 8 peers. I don't speak for every -- but I have a lot of 8 Please tell us what we're doing, what we're 9 friends and we're all kind of interested in sort of how 9 doing right, what we're doing wrong. If any of you do 10 our money is making an impact on the world. 10 represent an investment club or an organization and want 11 So I was just thinking about, like, in that 11 to meet with us, we're happy to do that, as well. But 12 one-pager, it might be really cool to spell out, like, 12 thank you so much. 13 13 here's a question you could ask, or here's how you could INVESTOR EIGHT: I have one question. Sara and 14 14 kind of figure out whether or not you were -- how your Emily, are you investors? 15 15 money is playing out and how it's being -- may or may not MS. CORTES: Yes. 16 be impacting the world, whether or not you're investing 16 MS. WESTERBERG RUSSELL: Yes. 17 17 in companies like -- in tobacco or, you know, big oil, or INVESTOR EIGHT: I would think you would have some 18 something like that. 18 knowledge about what -- did you get any of these types of 19 19 So I apologize, because it was a little bit off things when you signed up with your broker? 20 MS. CORTES: No. 2.0 topic. 21 MS. CORTES: Oh, no, that's great, thank you so 21 (Laughter.) 22 22 MS. CORTES: Or, rather, I got a whole pile of much. 23 INVESTOR THIRTEEN: Thank you for having us. Before 23 things, and I don't know if I did or not. 24 you close, I wanted to be able to say that. 24 MS. WESTERBERG RUSSELL: And I just want to 25 25 MS. CORTES: Thank you. I have had so much echo Sara's thanks. It was really helpful, and I Page 67 Page 69 fun. 1 know -- you know, I -- today she did such a great job. 1 2 Just a little bit about me, I have been in 2 And I do want to reiterate this is near and 3 public service since 2006. I started with the Federal 3 dear to my heart, and has been for almost a decade. I 4 4 Reserve. I've been here since 2009. And I know that have been fortunate enough to work on these issues, and I 5 5 sometimes it can be infuriating, but to sort of want to be considering them. And I really want to hear 6 understand what the regulators are doing and how is it 6 your feedback, both on this forum, but also on our 7 really helping you, I promise that we -- this is the most 7 proposed regulation. 8 fun I've had in a while, because you are the people that 8 And please, those of you -- I know INVESTOR 29 has 9 we serve, and we really want to do the best we possibly 9 some great points written out in front of her. I want to 10 can. 1.0 see those come in, please. And also, don't forget best You are not done giving feedback for us, if you 11 11 interest, and providing feedback on that. We really want 12 don't want. We have several ways for you to do that. I 12 to hear whether -- you know, how we can improve it, and 13 have been talking about fancy things called a comment 13 the mark there, as well. So thank you. 14 file. Basically, that's where people -- anybody can come INVESTOR TWENTY-ONE: Now, I came here, like some of 14 15 in and write and tell us what we're doing right, what 15 the others, because of an invitation from AAII that --16 we're doing wrong in this proposal, so that we can take 16 now, I'm up in Northern New Jersey, but I get notices 17 that feedback and give the best recommendation to the 17 from the local metro chapter. But I'm not 18 Commission that we can. 18 representing -- I'm just yet another individual. 19 And there are several ways for you to do that. 19 MS. WESTERBERG RUSSELL: That's fine. 20 I think that you have a document in front of you with INVESTOR TWENTY-ONE: How do we get notices, other 20 some circles you can fill out by hand. We have a few of 21 21 than a chance like that? Because this is the first I've 22 those, as well. 22 ever heard of the SEC holding a roundtable with feedback 23 We also have, for those young and old who like 23 from investors. 24 to use the Internet, we also have these blue cards that MS. SCHOCK: I think this might actually be the 24 25 Parisa is going to be handing out. You'll see a QR code 25 first that we've done. And so --

Dage 70
Page 70
INVESTOR TWENTY-ONE: Good idea. Do it again.
MS. SCHOCK: My office gets to work with retail
investors all the time, so we sent to American
Association of Individual Investors, Better Investing,
AARP, and then also the press release that went out
nationwide.
So we appreciate you all being here and taking
the time. A good conversation today, have a lot of
highlights, table of contents, index, one-pager, very
concise definitions of best interests and fiduciary duty
and other feedback that we will take back as part of the
rule-making process.
This is a work in progress. And so the comment
period closes in early August, unless it somehow it
ends up being extended. But right now it's supposed to
close, I believe, August 7th. So please add additional
comments online. We'll take it paper, electronically,
however you want to submit it.
And again, thank you all for being here.
MS. HAGHSHENAS: May I mention one more thing? I'm
sorry. So on the card that we're going to hand out there
is the website, as well, so you don't need to scan in at
all, so that will help.
We're also passing out, though, another
document that's part of our Tell Us initiative, and which
Page 71
we'd love to get your feedback on the types of
information that you get. So that's also on the same
website, but we're going to hand it out to you, to the
extent that you want a paper copy. So
INVESTOR TWENTY-ONE: And the paper that you said that
we should have that with circles on it for comment
MS. MCGOVERN: One more item, please, if you
have not signed in.
(Whereupon, at 11:50 a.m., the roundtable was
adjourned.)
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