

A State Perspective on Multi-Jurisdictional Cooperation



James R. Warren
Wisconsin Department of Justice
Division of Criminal Investigation



Tribal and Justice Safety
June 4-6, 2007



Protecting Our People



The World Has Changed



We Must Change With It

Meth-Related Crime

- Crimes committed to support addiction
 - Theft of ingredients in exchange for Meth
 - \$\$\$\$\$
- Increase in domestic violence
 - Nationwide increases related to Meth use
- Increase in child neglect and abuse
 - Physical
 - Psychological
 - Sexual

Meth in Indian Country

- Meth is destroying reservations throughout the western United States
- Meth treatment is depleting already underfunded tribal child protective services and tribal health programs
- Meth is overwhelming tribal law enforcement, tribal courts and tribal treatment facilities

Drug Task Forces vs. Gangs

- **Wind River, Wyoming Task Force**
 - Sagaste-Cruz Drug Ring
- **Chickasaw Indian Nation, Oklahoma**
 - 700 Ranch Round-Up, Satan's Disciples
- **Lac Courte Oreilles Drug Task Force, Wisconsin**
 - Latin Kings
- **Jackson County Drug Task Force, Wisconsin**
 - Black Gangster Disciples
- **Menominee Reservation**
 - Mexican Drug Trafficking Organization
- **Wisconsin Drug Enforcement Information Sharing**





Menominee Tribe and State of Wisconsin Working Hand in Hand

- The Menominee Tribal Police Dept plays an active roll through the Wisconsin Amber Alert System
- This has been achieved through coordinated efforts between the State Department of Justice and the Menominee Tribe.

Menominee Tribe and State of Wisconsin Working Hand in Hand (cont.)

- In 2003 the Menominee Tribal Police Dept in an effort to better it's relations with the Wisconsin Department of Justice started working together and produced joint planning committees.
- Administrator James Warren;
Wisconsin Division of Criminal Investigations (DCI)

Menominee Tribe and State of Wisconsin working hand in hand

- Susan WhiteHorse; Director of the Wisconsin Clearinghouse of Missing and Exploited Children
- Edward Krueger; Director of the Criminal Justice Center of Innovation, at the Fox Valley Technical College of Appleton Wisconsin

First Line of the Incident

- Dispatch
- Menominee Reservation and Menominee County have one, Joint dispatch center.



Patrol

- 16 Patrol Officers cover 650.11 Miles of Roadway inside of two counties
- 235,523 acres in Menominee County with a Population of 4,562, there are also 1,200 acres in Shawano County (Trust Land)



Patrol (cont.)

- At least three officers on 24/7
- Average officer has six years experience
- All officers are either State of Wisconsin or Federally certified Officers

Dispatch

- After the Police Dept interviews the witnesses and determines that the Child is Missing or endangered
- A child alert is issued through the Dispatch Center State Wide or Nationally

Investigations



- Investigations would assist in coordinating by contacting the Federal authorities (FBI)
- A Multi-Jurisdictional response
- Lead Investigator (Scott Wouters) would be Liaison Officer

The Judicial System

- Native (perpetrator) Vs. Native (Victim) Concurrent Jurisdiction (both FBI and Tribal can Charge in Federal and/or Tribal Court.
- Native (perpetrator) Vs. Non-Native (Victim) Both Tribe and Feds can Charge; however once penalized by the Tribe – Feds lose Jurisdiction
- Non-Native (perpetrator) Vs. Native (Victim) Exclusively Federal Jurisdiction

Multi-Disciplinary Response Team

- The following agencies have been collaboratively meeting (MTD) for the past ten years to staff cases pertaining to crimes against Children on the Menominee Indian Reservation:
 - US Attorney's Office
 - US Crime Victims Office
 - US Probation and Parole
 - FBI / FBI Crime Victims Office
 - Menominee Tribal Police
 - Menominee Tribal Prosecutor
 - Menominee County Human Services
 - Menominee Tribal Clinic
 - Menominee Indian School District
 - Menominee Tribal Social Services

Native American Law Enforcement Summit



To be the lead organization that partners the Native American community with Law Enforcement to reduce crime.

Contact Information

Sergeant Bill Blake

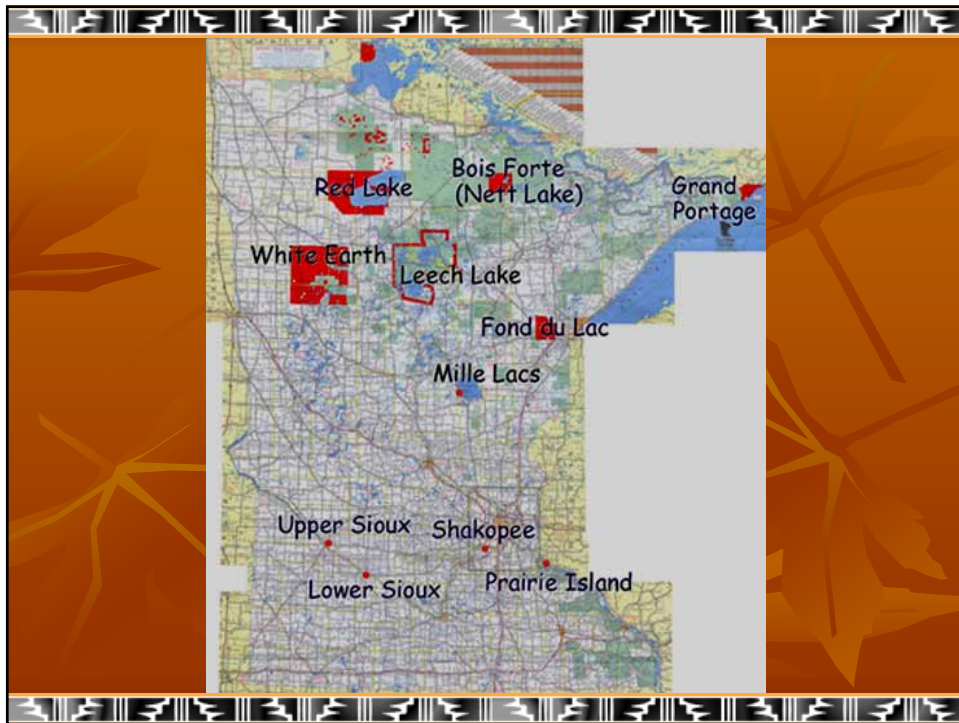
Minneapolis Police Department

(612) 919-8070

William.blake@ci.minneapolis.mn.us

Working Together As Partners to Prevent Crimes Against Children in Indian Country









Building A Multi-Disciplinary Response Team to Prevent Crimes Against Children in Indian Country

March 27-29, 2006
Onalaska, Wisconsin

Keynote Speaker
www.fttc.edu

This 3-Day Conference Will Teach You

Attend this conference to network with other professionals who share an interest in protecting our Native youth. Learn how a multi-disciplinary team approach can enhance investigation, intervention and prevention strategies for crimes against children in Indian country.

Participants will be provided with resources and will learn about programs and strategies available to criminal justice and educational professionals in Wisconsin and Minnesota.



2nd Annual Multi-Jurisdictional Approach to Crimes Against Children in Indian Country

Who Should Attend

- Tribal/Non-Tribal Law Enforcement
- Administrators and Supervisors
- Investigators
- Patrol and Community Policing Officers
- Judges and Court Administrators
- Prosecutors
- Victim Service Coordinators
- Youth Correctional Officers
- Probation/Parole Officers
- Sex Offender Monitors and Re-Entry Staff
- Social Workers
- Teachers and Principals
- School Superintendents
- Peer Counselors

Dates & Location

March 5-7, 2007
 Grand Casino Hinckley Hotel
 Hinckley, Minnesota


To Register

To register or for additional information, please visit www.fttc.edu/youth.

For questions regarding this conference or to have a form mailed/faxed to you, please contact Nancy Ruddy at (888) 370-1752 or e-mail cjgrants@fttc.edu.

Save the Dates! March 5-7, 2007





3rd Annual Multi-Jurisdictional Approach to Crimes Against Children in Indian Country

Who Should Attend

- Tribal/Non-Tribal Law Enforcement
- Administrators and Supervisors
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- Social Workers
- Peer Counselors

Dates & Location

March 4-6, 2008
 Ho-Chunk Hotel & Casino
 Baraboo, Wisconsin

To Register

To register or for additional information, please visit www.fttc.edu/youth.

For questions regarding this conference or to have a form mailed/faxed to you, please contact Nancy Ruddy at (888) 370-1752 or e-mail cjgrants@fttc.edu.

Save the Dates! March 4-6, 2008

Target Audience

- Tribal & Non-Tribal Law Enforcement
- Administrators and Supervisors
- Investigators
- Patrol & Community Policing Officers
- Judges
- Court Administrators
- Prosecutors
- Victim Service Coordinators
- Youth Corrections
- Probation & Parole Officers
- Sex Offender Monitors
- Re-Entry Staff
- Social Workers
- Employee Assistance & Community Service Providers
- Youth Service Organization Staff
- Teachers, Principals, School Superintendents
- Criminal Justice Instructors
- Peer Counselors

Agenda



 Multi-Disciplinary Approach to Crimes Against Children in Indian Country Tuesday, March 5, 2007 Agenda Monday, March 5, 2007		
8:00 am - 9:00 am	Registration	8:00 am - 9:00 am
9:00 am - 9:45 am	Opening Session Director of Communications: Joseph Wierman Administrator: Wisconsin Department of Justice, Division of Criminal Investigation Traditional Prayer: Lee Maguire - Cultural Advisor and Traditional Knowledge: Chief Executive Office of the White Wolf Band of Sisseton	Welcoming Remarks Michael Compton - Communications, Wisconsin Department of Public Safety Pam O'Healy - Superintendent, Wisconsin Bureau of Criminal Investigation
9:45 am - 10:00 am	Conference Overview Edward J. Kuebler - Director, Criminal Justice Center for Innovation, Fox Valley Technical College	A Multi-Disciplinary Approach to Crimes Against Children in Indian Country Mary Jo Hester - Associate Clinical Professor, Child Advocacy Clinic, Marquette University of Law
10:00 am - 10:45 am	A Multi-Disciplinary Approach to Interviewing, Investigating, and Building a Case of Physical, Sexual, and Emotional Abuse of Children Carolyn Lovell, M.D. - Director, The Midwest Children's Resource Center, Children's Hospitals and Clinics of Minnesota	Break
10:45 am - 11:30 am	Sharing Lunch (provided) Strengthening Relationships and Partnerships - Getting to know you! David Ruppert - Developmental Services, Tribal Justice Program Coordinator, Fox Valley Technical College, Criminal Justice Center for Innovation and Former Chief Judge, Stockbridge-Munsee Band of Mohicans Tribal Court	Break
11:30 am - 1:00 pm	Interstate Crimes Against Children (ICAC) Kent Heston - Director, Interstate Crimes Against Children Task Force, St. Paul Police Department Proby Thompson - Branch - Assistant United States Attorney, U.S. Department of Justice, Office of the U.S. Attorney, District of St. Paul	Break
1:00 pm - 1:30 pm	Midwest Children's Resource Center Special Agent, Wisconsin Department of Justice, Division of Criminal Investigation Marjorie Burrows Present: Children and adolescents found in jurisdictions where methamphetamine and controlled substances are produced using Interstate Commerce (ICC) programs ensure that evidence of these jurisdictions receive appropriate response and Law Enforcement and provide an overview of the health and safety and evidence and how to get together an effective working agreement.	Break
1:30 pm - 2:00 pm	Wisconsin & Minnesota's Amber Alert Plan and Missing Persons Clearinghouse Susan A. Whitehorse - Manager, Wisconsin Department of Justice, Division of Criminal Investigation, Wisconsin Clearinghouse for the Missing Jennifer Rosenbaum - Director, Minnesota Bureau of Criminal Investigation, Missing Persons Clearinghouse	Break
2:00 pm - 2:45 pm	Cultural Night: "Lessons from the Past, Skill Building us to the Future" David Ruppert (Stockbridge-Munsee Band of Mohicans) - Tribal Justice Program Coordinator, Fox Valley Technical College, Criminal Justice Center for Innovation and Former Chief Judge, Stockbridge-Munsee Band of Mohicans Tribal Court	Break
2:45 pm - 5:00 pm	Break	Break

Tuesday, March 6, 2007		
7:00 am - 8:45 am	Full Breakfast (provided) Building Stronger Justice Systems: Leveraging Public and Private Resources Robert MacRibbon - Tribal Justice Program Manager, Fox Valley Technical College, Criminal Justice Center for Innovation	Break
8:45 am - 9:00 am	Break	Break
9:00 am - 10:45 am	The Runaway Child Lee Reed - Police Officer, Youth Diversion/Missing Persons Division, City of Athens Police Department	Break
10:45 am - 11:30 am	Drug Endangered Children (DEC) Cindy Gimp - Special Agent in Charge, Wisconsin Department of Justice, Division of Criminal Investigation, Narcotics Bureau	Break
11:30 am - 12:30 pm	Child Identification Robert Hoover - Supervisor, National Center for Missing and Exploited Children	Break
12:30 pm - 1:00 pm	Strategies for Suicide Prevention, Intervention, and Response Individual, Family and Community Support Mary Van Housen - Instructor, Administrative Assistant Program, Marquette Wisconsin Technical College	Break
1:00 pm - 1:30 pm	Sex Offender Registry Grace Roberts - Chief, Wisconsin Sex Offender Registration Program - Department of Corrections	Break
1:30 pm - 1:45 pm	Investigations of Child Prostitution Jill Wray - Police Officer, City of Minneapolis Police Department Terrence Fritzsche - Police Officer, City of Minneapolis Police Department	Break
1:45 pm - 1:50 pm	Sharing Lunch (provided) Keeping Kids and Teens Safe on the Internet: NetSmartz Richard Van Buren - Assistant Chief of Police, Onondaga Tribal Police Department	Break
1:50 pm - 2:45 pm	Multi-Disciplinary Team - Partnerships and How to Get a Solution Mark White (United Way) - Chief of Police, Wisconsin - Tribal Justice Department	Break
2:45 pm - 3:00 pm	Protecting our Children Special Agent, Wisconsin Department of Justice, Division of Criminal Investigation	Break

Wednesday, March 7, 2007	
8:00 am - 8:45 am	Continental Breakfast (provided)
8:45 am - 9:00 am	Conference Reflection James Warren - Administrator, Wisconsin Department of Justice, Division of Criminal Investigation
9:00 am - 10:00 am Split Plenary #2	Family Abductions David Peery - Department of Justice, Office of Juvenile Justice and Delinquency Prevention This session is designed to meet the needs of providers who are responsible for family abduction and custody dispute cases. It will address the physical harm and traumatic effects to the child, parents, and law enforcement officers. The module will address the need for rapid response in family abduction cases and will teach methods of enforcement of custody orders and the civil liability of officers. The participant will learn the unique investigative requirements of parental abduction cases and the investigation of domestic and international family abduction cases. The course will address the location, the recovery, and the return of abducted children, and the location and prosecution of the abducting parent. The enforcement of tribal, in-state and out-of-state custody orders utilizing the UCCJA/UCCJEA will also be discussed.
	Indian Child Welfare Act (ICWA) Mary Jo Hunter - Associate Clinical Professor, Child Advocacy Clinic, Hamline University of Law David Raszch [Stockbridge-Munsee Band of Mohicans] - Tribal Justice Program Coordinator, Fox Valley Technical College, Criminal Justice Center for Innovation and Former Chief Judge, Stockbridge-Munsee Band of Mohicans Tribal Court The instructor in this session will present information about the Indian Child Welfare Act and its application. The session will include the history surrounding the law and the continuing importance of asserting the fundamental and legal rights it was designed to protect.
10:00 am - 10:13 am	Break
10:15 am - 11:30 am Split Plenary #3	Family Abductions (continued) David Peery - Department of Justice, Office of Juvenile Justice and Delinquency Prevention This session is designed to meet the needs of providers who are responsible for family abduction and custody dispute cases. It will address the physical harm and traumatic effects to the child, parents, and law enforcement officers. The module will address the need for rapid response in family abduction cases and will teach methods of enforcement of custody orders and the civil liability of officers. The participant will learn the unique investigative requirements of parental abduction cases and the investigation of domestic and international family abduction cases. The course will address the location, the recovery, and the return of abducted children, and the location and prosecution of the abducting parent. The enforcement of tribal, in-state and out-of-state custody orders utilizing the UCCJA/UCCJEA will also be discussed.
	The Legal Backdrop: An Overview of Jurisdiction in Indian Country and a Synopsis of Recent Legal Developments Sarah "Chloe" Thompson, Esq. - Attorney, Oso, Allen & Rasmussen, LLC After this session, participants will understand the basic structure of criminal and civil jurisdiction in Indian Country. Participants will also understand how Public Law 280 affects Indian Country jurisdiction in some states. This session will additionally cover selected recent legal developments in issues affecting children in Indian Country, including cross-boundary judgment enforcement, sex offender registration, state and tribal exchange/parole laws, ICWA, and alternative justice ideas.
11:30 am - 12:00 pm	Conference Conclusion Closing Remarks James Warren - Administrator, Wisconsin Department of Justice, Division of Criminal Investigation Edward J. Krueger - Director, Fox Valley Technical College, Criminal Justice Center for Innovation James Warren - Administrator, Wisconsin Department of Justice, Division of Criminal Investigation Evaluation and Special Prize Drawing Closing Ceremony Lee Stappes - Cultural Advisor and Traditional Psychologist, Chief Executive Office of the Little Lakes Band of Ojibwe

Working Together As Partners

- Southern Ute Tribe
- Red Lake Nation
- Ho-Chunk Nation

Missing Children Homicide Investigation Study

U.S. Department of Justice,
Office of Juvenile Justice
and Delinquency Prevention (OJJDP)
and the
Washington State
Attorney General's Office

How Many Are Missing ?

- Children 17 years old and younger:
 - Washington: 1,290
- Adults missing 18 years old and older:
 - Washington: 934
- Total missing:
 - Washington: 2,224

NCIC

How Many Native Americans Missing?

- Children 17 years old and younger:
 - Washington: 69
- Adults 18 years old and older:
 - Washington: 112
- Total Missing:
 - Washington: 181

NCIC

Washington Attempted Abductions

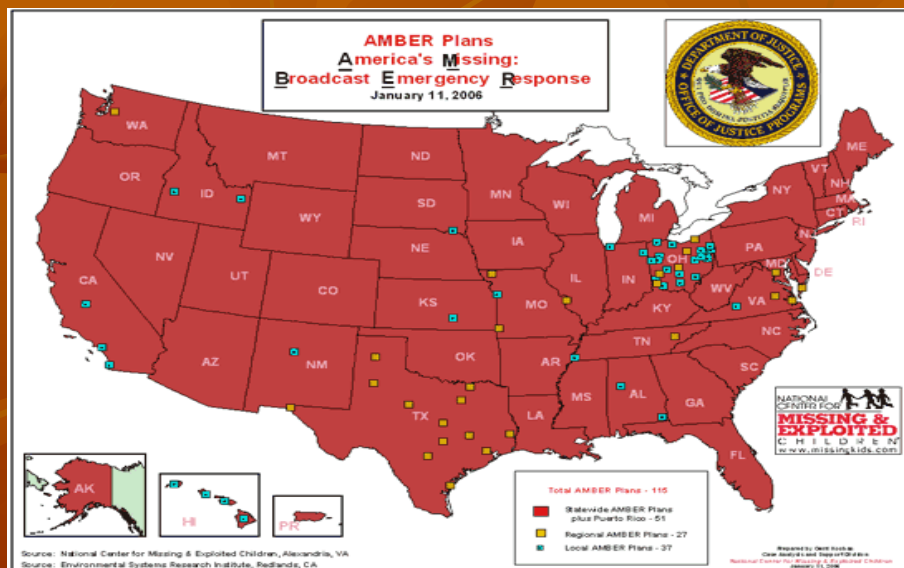
- 2002 - 9 attempted abductions
 - 2003 - 15 attempted abductions
 - 2004 - 5 attempted abductions
 - 2005 - 11 attempted abductions
 - 2006 - 8 attempted abductions
 - 2007 - 12 attempted abductions
- (as of 05-31-2007)

Amber Hagerman



The Amber Alert Plan is named in memory of 9-year-old Amber Hagerman, who was abducted, sexually assaulted and murdered near her home in Arlington, Texas

Amber Plans



What is an Amber Alert Plan?

- Emergency child abduction alert
- Purpose -- **SAVE THE LIFE OF A CHILD**
- The plan is a collaborative partnership between law enforcement agencies and broadcasters to alert the public with critical information about an abducted child

What happens when an Amber Alert has been activated?

- Radio and television stations interrupt programming to broadcast information about the abducted child using the Emergency Alert System (EAS)
- The EAS will broadcast information on the abducted child, who is believed to be in danger of serious bodily harm or death

Purpose of Amber Alert

- Mobilizes the entire community in searching for a missing/abducted child in a matter of minutes
- Activation will hopefully coerce the abductor into releasing the child for fear of being apprehended
- Deterrent for committing the crime

Amber Alert Activations

- 2007 - 3
- 2006 - 9
- 2005 - 7
- 2004 - 2
- Total activations 2004 – current: 21

Amber Alert Website

Washington State Amber Alert Coordinator

Marty Knorr

Phone: 360-704-2282

Amber Alert Website:

- <http://www.washingtonambersalert.com/current.php>



WhiteHorse Family



Washington Clearinghouse Resources and Services

- Washington Clearinghouse collaborates with the National Center for Missing and Exploited Children and 50 other state clearinghouses and the District of Columbia.
- Located within law enforcement agencies

Federal Laws

- Missing Children Act (1982)
- Missing Children Assistance Act (1984)
- National Child Search Assistance Act (1990)

CASD News 05/31/2007

Attempted child abduction in Georgetown County

<http://www.wpde.com/news/viewarticle.asp?view=5161>
Georgetown County, SC 5/31/07

Police Searching for Attempted Kidnapping Suspect

http://www.cbs47.com/news/local/story.aspx?content_id=223475c9-f045-4463-93c9-768aabf0b90b&rss=1
Jacksonville, FL 5/31/07

Public help sought to identify suspected child abductor

http://www.dailynews.com/ci_6020705?source=rss (composite)
Tarzana, Los Angeles County, 5/31/07

10-year-old boy released during attempted abduction

http://www.wvec.com/news/local/stories/wvec_local_053007_abduction_attempt_27907268.html
<http://www.wtkr.com/Global/story.asp?S=6589927&nav=ZolHbyvj>
Newport News, VA 5/30/07

Police Search For Men Who Tried To Kidnap Girl

http://cbs2chicago.com/local/local_story_150114755.html
Chicago, IL 5/30/07

Girl, 13, escapes abduction attempt in Crafton Heights

http://www.pittsburghlive.com/x/pittsburghtrib/s_510088.html
<http://www.wpxi.com/news/13405977/detail.html> (composite and video)
<http://www.post-gazette.com/pg/07150/790112-100.stm>
Pittsburgh, PA 5/30/07

Police searching for suspect in attempted abduction

<http://www3.whdh.com/news/articles/local/BO53612/> (video)
Newburyport, MA 5/29/07

Washington Internet Task Force

- Contact:
Washington State Patrol
Sergeant John Paul Sager, Supervisor
Missing & Exploited Children Task Force
- One of 46 Regional Task Forces

NetSmartz

- NetSmartz Website: <http://www.netsmartz.org>



The screenshot shows the NetSmartz Workshop website interface. At the top, it says "NetSmartz Workshop" and "Keeping Kids and Teens Safer on the Internet". Below this is a "Quick Links" section with a dropdown menu set to "choose...". There are five main navigation buttons: "Parents & Guardians", "Educators", "Law Enforcement", "Teens", and "Kids". Below these is a "Featured" section with two video thumbnails. The first is titled "Ask Dr. Sharon Protection" and the second is titled "the Beehive".

Washington Clearinghouse Resources and Services

Creates and disseminates posters/flyers.


- Locater Computer System

Creates and disseminates posters/flyers.

- Critical Reach System (TRAK Computer System)



MISSING CHILD
Endangered Runaway
Tiffany Reid

Age: 18 DOB: 12/03/1987
Sex: Female
Race: Am. Ind.
Hair: Black, Eyes: Brown
Height: 5'3"
Weight: 118



Missing From: Shiprock, NM
Missing Since: May 17, 2004
Tiffany was last seen at home on May 17, 2004. She may still be in New Mexico or she may have traveled to Arizona or Mexico. She has a scar under her right eye and a scar on one of her arms. Her nickname is Kay-C.

Navajo Department of Public Safety
Shiprock District
New Mexico
505-368-1350



11/03/2004

Washington Clearinghouse Resources and Services

- Washington's Missing Person website:
<http://www.wsp.wa.gov/missing/ourkids.htm>



Contact Information

Susan E. Miller

Washington State Patrol

Missing Children Clearinghouse

Missing & Unidentified Persons Unit

PO Box 2347

Olympia, WA 98507-2347

Phone: 1-800-543-5678

Fax: 360-704-2971

Email: Susan.Miller@wsp.wa.gov

Red Lake Nation



Avery Lee Stately

Date Missing:

Nov. 22, 2006

Recovered:

April 01, 2007



Tristan Anthony
White

Date Missing:

Nov. 22, 2006

Recovered:

April 01, 2007

“A family is a source of personal identity, a loving community, a place of joy, and a cause for celebration. A fierce sense of protection toward kin and nation is second nature when trouble threatens.”

Sioux proverb