



DoD DIRECTIVE 3000.10

CONTINGENCY BASING OUTSIDE THE UNITED STATES

Originating Component: Office of the Under Secretary of Defense for Acquisition and Sustainment

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Approved by: Kathleen H. Hicks, Deputy Secretary of Defense

Purpose: This issuance establishes policy and assigns responsibilities for DoD contingency basing outside the United States.

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SECTION 1: GENERAL ISSUANCE INFORMATION

1.1. APPLICABILITY.

a. This issuance applies to OSD, the Military Departments, the Office of the Chairman of the Joint Chiefs of Staff (CJCS) and the Joint Staff, the Combatant Commands, the Office of Inspector General of the Department of Defense, the Defense Agencies, the DoD Field Activities, and all other organizational entities within the DoD (referred to collectively in this issuance as the “DoD Components”).

b. This issuance does **not** apply to contingency basing inside of the United States.

1.2. POLICY.

a. The DoD will pursue increased effectiveness and efficiency in contingency basing by:

(1) Promoting scalable interoperable capabilities that support joint, interagency, intergovernmental, and multinational partners in execution of contingency operations.

(2) Providing common standards for planning, design, and construction in accordance with DoD Directive (DoDD) 4270.05; developing common standards for contingency services; and establishing standards for equipment, base operations, and base transition or closure.

(3) Pursuing energy resilient systems and contingency locations in accordance with Sections 2911(a) and 2926(a) of Title 10, United States Code, and the strategy for operational energy required by Section 2926(d) of Title 10, United States Code; and DoDD 4180.01.

(4) Minimizing waste and conserving water and other resources.

(5) Integrating comprehensive risk management into planning, design, and operations for:

(a) Environment, safety, and occupational health in accordance with DoDD 4715.01E and DoD Instructions (DoDIs) 4715.22, 6055.01, and 6055.05.

(b) Explosives safety in accordance with DoDI 6055.16.

(c) Emergency management in accordance with DoDI 6055.17.

(d) Deployment health in accordance with DoDI 6490.03.

(e) Pest management in accordance with DoDI 4150.07.

(f) Mission assurance in accordance with DoDI 3020.45.

(g) Security in accordance with DoDD 5200.43.

(6) Minimizing the logistics footprint by optimizing the delivery of materiel solutions, contractor support, and services.

(7) Providing the appropriate mix of military, civilian, and contractor personnel competencies in the DoD total force planning process in accordance with DoDI 1100.22.

(8) Conducting contingency basing education and training for military and civilian personnel in accordance with DoDD 1322.18 and DoDD 5124.02.

(9) Minimizing adverse impacts on local populations and cultural resources in accordance with DoDD 4715.1E.

(10) Ensuring contingency basing resilience by assessing the risks associated with vulnerability to extreme weather effects (e.g., flooding or tidal surge, wildfire, and drought).

(11) Ensuring contingency basing security by following established security and base access policies.

(12) Implementing deployment health activities before, during, and after deployments to contingency locations as required by DoDI 6490.03.

(13) As appropriate, providing review and verification of ongoing contingency construction projects when mission changes occur.

b. Through the posture planning process, contingency locations whose mission requirements extend beyond 60 months will be adjudicated between the Under Secretary of Defense for Acquisition and Sustainment, the Global Posture Executive Council, and the Chief of the identified lead Military Service for each location to determine if the contingency location should be:

- (1) Retained as a contingency location;
- (2) Transitioned to an enduring location; or
- (3) Closed.

SECTION 2: RESPONSIBILITIES

2.1. UNDER SECRETARY OF DEFENSE FOR ACQUISITION AND SUSTAINMENT.

In addition to the responsibilities in Paragraph 2.8., the Under Secretary of Defense for Acquisition and Sustainment:

- a. Designates a senior official responsible for oversight of all aspects of contingency basing policy, including the designation or establishment of a governance body in accordance with DoDI 5105.18.
- b. Leads rapid acquisition and procurement efforts in support of Combatant Commanders' requirements to provide immediate capabilities for contingency basing.
- c. Establishes a process to identify the minimum level of competency for contracting officers who support contingency basing.
- d. Establishes and provides specific training requirements for contracting officers who support contingency basing.
- e. Recommends to the Deputy Secretary of Defense priorities for plans, analyses, capabilities, and investment strategies relevant to contingency basing.

2.2. ASSISTANT SECRETARY OF DEFENSE FOR SUSTAINMENT.

Under the authority, direction, and control of the Under Secretary of Defense for Acquisition and Sustainment, the Assistant Secretary of Defense for Sustainment oversees all aspects of contingency basing policy and ensures DoD alignment in the following areas:

- a. Integrates contingency basing requirements with DoD's global footprint, through coordination with Global Posture Executive Council processes, as appropriate.
- b. Develops energy-related policies for contingency locations; facilitates materiel and non-materiel improvements in generation, storage, distribution, and use of energy at contingency locations.
- c. Develops DoD-wide master planning policy related to energy, facilities, construction standards, and real property accountability for contingency basing.
- d. Develops comprehensive environmental, emergency management, explosives safety, pest management, and fire service policies for contingency basing in accordance with DoDD 4715.01E and DoDI 4715.22.
- e. Develops policy for common use sustainment materiel for contingency basing.
- f. Develops policy and establishes procedures for contractor support for contingency basing.

g. Develops criteria for facilities, equipment, and services for initial, temporary, and semi-permanent contingency locations.

h. Develops and establishes DoD logistics policies and guidelines for contingency basing that support and facilitate programs for materiel interoperability and standardization with multinational partners in accordance with DoDI 2010.06.

i. Integrates and annually updates contingency basing considerations into the DoD Strategic Sustainability Performance Plan.

j. Coordinates with the Military Departments and the Global Posture Executive Council, and approves CJCS recommendations for designation of a lead Military Service (referred to in this issuance as a “lead Service”) for each semi-permanent contingency location.

k. Designates the lead Service of contingency locations if consensus cannot be reached among the DoD Components concerned.

l. Designates a contingency basing program administrator to be responsible for integration of contingency basing requirements into the global posture planning process in accordance with DoDI 3000.12.

m. Develops policy for contingency basing resilience.

n. Provides guidance for implementation of open-air burn pits in accordance with DoDI 4715.19.

2.3. UNDER SECRETARY OF DEFENSE FOR PERSONNEL AND READINESS.

In addition to the responsibilities in Paragraph 2.8., the Under Secretary of Defense for Personnel and Readiness:

a. Ensures contingency basing is incorporated into health and medical affairs policy in accordance with DoDD 5124.02 and force health protection policy in accordance with DoDD 6200.04.

b. Integrates DoD total force requirements for contingency basing into the DoD total force planning process.

c. Ensures DoD expeditionary civilian requirements to implement this issuance are included in the DoD Expeditionary Civilian Plan in accordance with Directive-type Memorandum 17-004.

d. Develops training policy to institutionalize contingency basing.

e. Issues safety and occupational and environmental health policy that includes risk assessment and risk management requirements at contingency locations in accordance with DoDIs 6055.01, 6055.05, 6055.07, 6055.20, and 6490.03.

2.4. UNDER SECRETARY OF DEFENSE FOR INTELLIGENCE AND SECURITY.

In addition to the responsibilities in Paragraph 2.8., the Under Secretary of Defense for Intelligence and Security ensures the defense security framework supports contingency basing security requirements in accordance with DoDD 5200.43 and biometrics data collection in accordance with DoDI O-3300.04.

2.5. UNDER SECRETARY OF DEFENSE FOR RESEARCH AND ENGINEERING.

In addition to the responsibilities in Paragraph 2.8., the Under Secretary of Defense for Research and Engineering establishes joint standardization boards, as described in DoD Manual 4120.24, to achieve commonality and interoperability among the DoD Components for contingency location facilities, processes, and equipment in accordance with DoDI 5105.18.

2.6. UNDER SECRETARY OF DEFENSE FOR POLICY.

In addition to the responsibilities in Paragraph 2.8., the Under Secretary of Defense for Policy:

- a. Ensures that the policies of this issuance are integrated into national security and defense strategy documents.
- b. Ensures that DoD mission assurance and combating terrorism policies support the protection requirements for contingency basing outside the United States.
- c. Coordinates, as appropriate, with the Under Secretary of Defense for Acquisition and Sustainment and the CJCS to conduct Global Posture Executive Council reviews of contingency location developments, including associated agreements and resourcing requests.

2.7. DOD CHIEF INFORMATION OFFICER.

In addition to the responsibilities in Paragraph 2.8. and in accordance with DoDD 5144.02, the DoD Chief Information Officer develops and oversees information policies required to implement this issuance.

2.8. OSD AND DOD COMPONENT HEADS.

The OSD and DoD Component heads:

- a. Provide policy and direction within their Component to implement this issuance.
- b. Plan, program, and budget for contingency basing requirements.
- c. Manage a process to consider the incorporation of this issuance into Component current and emerging doctrine.

- d. Incorporate contingency basing into existing training programs for deployable personnel (including military, DoD civilians, and contractor support).
- e. Recruit DoD civilians to meet the supported Combatant Command requirements for contingency basing.
- f. Incorporate contingency basing considerations into joint training events (including military, DoD civilians, and contractor support).
- g. Ensure energy resilience considerations are included in existing training programs for contingency locations (including military, DoD civilians, and contractor support).
- h. Ensure that operational contract support supports energy resilient contingency locations.
- i. Ensure contingency basing resilience by assessing the risks associated with vulnerability to extreme weather effects (e.g., flooding or tidal surge, wildfire, and drought).
- j. Ensure personnel exposures to industrial, occupational, operational, and environmental hazards at contingency locations are assessed, managed, and recorded in accordance with DoDIs 6055.05 and 6490.03.
- k. Incorporate deployment safety and occupational and environmental health considerations, as required by DoDIs 6055.01, 6055.05, and 6490.03, into deployment planning and deployment operations to protect the safety and health of DoD operations and personnel at contingency locations
- l. As appropriate, provide review and verification of ongoing contingency construction projects when mission changes occur.

2.9. SECRETARIES OF THE MILITARY DEPARTMENTS.

In addition to the responsibilities in Paragraph 2.8., the Secretaries of the Military Departments:

- a. Develop contingency basing capabilities that are scalable and interoperable in the joint community.
- b. Ensure the planning, design, coordination of requirements, construction, provision of base operations support, and operation of the location support the mission and tenants (e.g., military, government civilians, and contractors) when designated the lead Service for a contingency location.
- c. Provide contingency basing support, including deployment health support, at the contingency locations where their respective Military Service is designated the lead Service, in accordance with this issuance and DoDI 6490.03
- d. Coordinate requirements with the lead Service when a tenant at a contingency location in accordance with DoDI 4000.19.

e. Pursue energy resilient contingency locations through maximum use of cost effective, energy efficient designs, equipment, and materiel.

f. Ensure contingency basing requirements are met in accordance with operation plans and supporting plans.

g. Provide and maintain a sufficient number of personnel trained to effectively support energy resilience at contingency locations (including military, DoD civilians, and contractor support).

h. Maintain sufficient real property data elements to be able to obtain a real property unique identifier in accordance with DoDI 4165.14, should the site transition to an enduring location.

2.10. CJCS.

In addition to the responsibilities in Paragraph 2.8., the CJCS:

a. Oversees operation of the Joint Capabilities Integration and Development System to ensure contingency basing requirements identified by the DoD Components are vetted up to the Joint Requirements Oversight Council for validation.

b. Revises or develops joint doctrine in support of this issuance.

c. Incorporates this issuance into the joint professional military education curriculum.

d. Reviews Combatant Command proposals for designation of a lead Service for each semi-permanent contingency location and provides a recommendation to the Assistant Secretary of Defense for Sustainment.

2.11. GEOGRAPHIC COMBATANT COMMANDERS.

In addition to the responsibilities in Paragraph 2.8., the geographic Combatant Commanders:

a. Assess the operational environment at critical milestones to determine contingency basing requirements and maintain a contingency location master list for contingency locations within their respective area of responsibility.

b. Designate the lead Service component responsible for each initial and temporary contingency location.

c. Propose to the CJCS the designation of a lead Service for each semi-permanent contingency location.

d. Establish, in coordination with the involved DoD Components, contingency basing criteria in operation plans and supporting plans. Ensure plans are within defense strategy documents and in accordance with DoDI 3000.15.

- e. Specify the common service standard to be provided by contingency location base operations support.
- f. Coordinate contingency location base operations support requirements for joint special operations forces with United States Special Operations Command or appropriate special operations component command(s).
- g. Categorize contingency locations as initial, temporary, or semi-permanent (depending on expected duration of location).

GLOSSARY

G.1. ACRONYMS.

ACRONYM	MEANING
CJCS	Chairman of the Joint Chiefs of Staff
DoDD	DoD directive
DoDI	DoD instruction

G.2. DEFINITIONS.

These terms and their definitions are for the purpose of this issuance.

TERM	DEFINITION
contingency basing	The lifecycle process of planning, designing, constructing, operating, managing, transferring, and transitioning, transferring, or closing a non-enduring location supporting a Combatant Commander's requirements.
contingency location	A non-enduring location outside of the United States that supports and sustains operations during contingencies or other operations and is categorized by mission life-cycle requirements as initial, temporary, or semi-permanent.
enduring location	A geographic site designated by the DoD for strategic access and use to support U.S. security interests for the foreseeable future. The following types of sites are considered enduring for U.S. Government purposes: Main Operating Base; Forward Operating Site; and Cooperative Security Location. All 3 types of locations may be composed of more than one distinct site.
initial contingency location	A location that is intended to support missions up to 9 months in duration. It is designed and established on an expedient basis using organic Service capabilities and is characterized by rapidly deployable, austere facilities requiring minimal engineering effort to initiate mission operations. It is intended for use by operational units upon arrival in theater for a limited time, typically up to 9 months. When mission activities at an initial contingency are likely to extend beyond 9 months, the geographic Combatant Commander will enhance, re-categorize, and sustain the site as a temporary contingency location.

TERM	DEFINITION
lead Service	The Military Service that ensures the planning, design, coordination of requirements, construction, operation of the location, and provision of base operations support to the mission and tenants at a contingency location.
semi-permanent contingency location	A location that is intended to support missions 24-60 months in duration and is characterized by well-developed facilities and infrastructure requiring engineer efforts above that required for temporary contingency locations. The geographic Combatant Commander should provide the designated lead Service with periodic updates on anticipated duration of use and mission requirement changes to facilitate the lead Service's programming, site planning, design, and construction management activities. When mission activities at a semi-permanent contingency location are likely to extend or already have exceeded beyond 60 months, the geographic Combatant Commander will nominate the site as an enduring location in accordance with procedures outlined in DoDI 3000.12.
temporary contingency location	A location that is intended to support missions that are expected to last up to 24 months. It requires additional engineering effort above that required for an initial contingency location, but the number and robustness of facilities remains limited. Construction is low cost and expedient, using locally available materials and equipment. When mission activities at a temporary contingency location are likely to extend beyond 24 months, the geographic Combatant Commander will enhance, re-categorize, and sustain the site as a semi-permanent contingency location.
United States	Includes the land area, internal waters, territorial sea, and airspace of the United States, including: U.S. territories. Other areas over which the U.S. Government has complete jurisdiction and control or has exclusive authority or defense responsibility.

REFERENCES

- Directive-type Memorandum 17-004, “Department of Defense Expeditionary Civilian Workforce,” January 25, 2017, as amended
- DoD Directive 1322.18, “Military Training,” October 3, 2019
- DoD Directive 4180.01, “DoD Energy Policy,” April 16, 2014, as amended
- DoD Directive 4270.05, “Military Construction,” February 12, 2005, as amended
- DoD Directive 4715.01E, “Environment, Safety, and Occupational Health (ESOH),” March 19, 2005, as amended
- DoD Directive 5124.02, “Under Secretary of Defense for Personnel and Readiness (USD(P&R)),” June 23, 2008
- DoD Directive 5144.02, “DoD Chief Information Officer (DoD CIO),” November 21, 2014, as amended
- DoD Directive 5200.43, “Management of the Defense Security Enterprise,” October 1, 2012, as amended
- DoD Directive 6200.04, “Force Health Protection (FHP),” October 9, 2004, as amended
- DoD Instruction 1100.22, “Policy and Procedures for Determining Workforce Mix,” April 12, 2010, as amended
- DoD Instruction 2010.06, “Materiel Interoperability and Standardization with Allies and Coalition Partners,” July 29, 2009, as amended
- DoD Instruction 3000.12, “Management of the U.S. Global Defense Posture (GDP),” May 6, 2016, as amended
- DoD Instruction 3000.15, “Plan Review and Approval Process,” November 3, 2020
- DoD Instruction 3020.45, “Mission Assurance (MA) Construct,” August 14, 2018
- DoD Instruction O-3300.04, “Defense Biometric Enabled Intelligence (BEI) and Forensic Enabled Intelligence (FEI),” May 25, 2012, as amended
- DoD Instruction 4000.19, “Support Agreements,” April 25, 2013, as amended
- DoD Instruction 4150.07, “DoD Pest Management Program,” December 26, 2019
- DoD Instruction 4165.14, “Real Property Inventory (RPI) and Forecasting,” January 17, 2014, as amended
- DoD Instruction 4715.19, “Use of Open-Air Burn Pits in Contingency Operations,” November 13, 2018
- DoD Instruction 4715.22, “Environmental Management Policy for Contingency Locations,” February 18, 2016, as amended
- DoD Instruction 5105.18, “DoD Intergovernmental and Intragovernmental Committee Management Program,” July 10, 2009, as amended
- DoD Instruction 6055.01, “DoD Safety and Occupational Health (SOH) Program,” October 14, 2014, as amended
- DoD Instruction 6055.05, “Occupational and Environmental Health (OEH),” November 11, 2008, as amended

DoD Instruction 6055.07, “Mishap Notification, Investigation, Reporting, and Record Keeping,” June 6, 2011, as amended
DoD Instruction 6055.16, “Explosives Safety Management Program,” July 29, 2008, as amended
DoD Instruction 6055.17, “DoD Emergency Management (EM) Program,” February 13, 2017, as amended
DoD Instruction 6055.20, “Assessment of Significant Long-Term Health Risks from Past Environmental Exposures on Military Installations,” June 6, 2017, as amended
DoD Instruction 6490.03, “Deployment Health,” June 19, 2019
DoD Manual 4120.24, “Defense Standardization Program (DSP) Procedures,” September 24, 2014, as amended
United States Code, Title 10