



## METROPOLITAN POLICY PROGRAM

# The Shape of the Curve: Household Income Distributions in U.S. Cities, 1979–1999

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“Middle-class households did not abandon American cities in the last 20 years, but most locations lack the nation’s full spectrum of incomes.”

### Findings

An analysis of census data on household incomes in the nation’s 100 largest cities between 1979 and 1999 shows that:

- **A disproportionate number of large-city households occupy the bottom tiers of the national income distribution.** One-fourth of households in the 100 largest cities have incomes that, adjusted for regional cost-of-living differences, put them in the bottom fifth of households nationally. By contrast, only one-sixth of large-city households inhabit the nation’s top income quintile.
- **The 100 largest cities exhibit six basic household income distribution patterns.** Only 13 *balanced cities* such as Indianapolis mirror the nation’s income distribution. Similarly, in just a handful of *divided cities*, including Washington, D.C., does the number of households at the extremes of the distribution exceed that in the middle. Wealthy households predominate in a few large, suburban-like *higher-end cities* such as Scottsdale. A larger set of *middle-class cities* like Colorado Springs have most of their households in the central portions of the distribution. Finally, in *low-moderate cities* like Memphis, the number of households declines as one moves up the income ladder, but not as steeply as in *stressed cities* like Cleveland, where households near the bottom outnumber those near the top by at least two to one.
- **The proportion of households with high incomes declined in 79 of the 100 largest cities between 1979 and 1999.** Struggling cities in the Northeast and Rust Belt lost high-income households more rapidly than other income groups over the 20-year period, contributing to a proliferation of stressed cities. Meanwhile, the middle-income segment shrank in some of the largest cities even as it grew rapidly in mid-sized cities such as Grand Rapids, Tacoma, and St. Petersburg. Overall, the number of middle-class cities grew from just 13 in 1979 to 29 in 1999.
- **Suburbs’ income distribution inverts cities’, as more than 25 percent of suburban households occupy the highest-income quintile.** Yet the suburbs of the 100 largest cities contain a greater mix of households by income today than in 1979; the relative numbers of high-income households in suburbs declined, while those of low-income and lower-middle-income households rose.

Middle-class households did not abandon all cities over the past 20 years. Still, the majority of cities lack the nation’s broad spectrum of incomes. Because a balanced income profile can create better social, fiscal, and political outcomes for places, cities should aim to attract and retain the particular types of households that would contribute to greater income diversity.

## Introduction

**T**he notion of cities as centers of the American melting pot runs through our nation's history and popular consciousness. As much as places where people of different races and ethnicities mix, cities have long been portrayed as bringing the wealthy, the middle class, and the poor together within their borders.<sup>1</sup>

Of course, just because individuals of different means have lived in cities doesn't mean that they have necessarily interacted. Poor Eastern European immigrants reaching Ellis Island at the turn of the 20th century, and blacks moving to the northeast during the "Great Migration," didn't move in next door to J.P. Morgan. Indeed, sharp contrasts between pockets of poverty and wealth characterize most cities.

In fact, over the latter part of the 20th century, the number of extremely poor communities in the U.S. rose dramatically, with most concentrated within central cities.<sup>2</sup> This trend owed to policies and economic and social forces that confined growing poor, mostly black, populations to urban centers, including: the physical concentration of subsidized housing in the urban core; exclusionary zoning and racial discrimination that impeded the movement of lower-income and minority families into the suburbs; stagnating wages for less-skilled urban workers; and the economic distress accompanying rising rates of single parenthood in inner cities.<sup>3</sup> The resulting conditions, it is argued, helped prompt the "flight" of many middle- and upper-income, mostly white, families to rapidly developing suburbs and beyond.<sup>4</sup>

Still, recent trends have not rendered cities home to the poor alone. While poverty rates in central cities remain higher than those elsewhere, some of the nation's wealthiest households inhabit places like San Francisco's Pacific Heights, Boston's

Beacon Hill, and Manhattan's Upper East Side.<sup>5</sup> Downtowns across the nation are newly crowded with luxury housing and amenities tailored for higher-income residents.<sup>6</sup> Meanwhile, the number of extremely poor communities dropped significantly during the 1990s, most dramatically in central cities.<sup>7</sup>

Amid the turbulence at the high and low ends of the scale, however, most observers agree that a steady decline in the size of the urban middle class has occurred in recent decades. As early as 1961, author Jane Jacobs observed: "To be sure, cities are losing their middle-class populations."<sup>8</sup> In subsequent decades, a growing chorus of urban researchers has echoed this concern.<sup>9</sup> Without these households, it is argued, struggling city neighborhoods lack positive role models for children; public schools labor to educate an increasingly disadvantaged population; and key middle-income workers like police officers, nurses, and teachers lose connections to the communities they serve. Middle-income earners may form an important part of a city's fiscal base by contributing revenues that the poor cannot, while allowing the city to keep tax rates on wealthier households and businesses competitive with those in surrounding jurisdictions. They may also bolster civic engagement, providing a bridge between the concerns of lower-income and higher-income residents. Finally, the presence of poor and wealthy households, and a lack of middle-income households, may lead to higher prices for all city consumers.<sup>10</sup>

In these ways, a more balanced distribution of households by income likely benefits places and their residents. Indeed, city residents themselves tend to express a preference for such diversity in neighborhood satisfaction surveys.<sup>11</sup> Still, little research has examined income distributions and income diversity at the city level. Researchers generally prefer to analyze

income inequality across a metropolitan geography.<sup>12</sup> They argue that because metropolitan areas approximate labor markets, and most income is derived from labor-market activities, one must analyze inequality at that scale.

However, cities—rather than metropolitan areas—remain critical gathering points of economically diverse residents. Moreover, the incomes of city residents crucially affect the fiscal and social health of local jurisdictions. Adding to the interest of city-level income distributions is the question of whether those distributions resemble the nation's. Overall, the income profile of metropolitan areas closely mirrors the national profile, since a majority of the nation's population lives in large metropolitan areas. At the same time, though, the income distribution in large cities could diverge more widely from the national distribution, with greater attendant consequences for those cities.

For these reasons, this analysis focuses on recent trends in the distribution of households by income in cities. Data from the 1980 and 2000 censuses are employed to investigate the changing distribution of household incomes in the nation's 100 largest cities. First, after an explanation of the report's methodology, the inquiry examines the overall distributional pattern in 1999, and identifies common types of income distributions that occur across cities.<sup>13</sup> It then examines how these distributions changed across the 1980s and 1990s, looking especially at increases and declines in the presence of low-income and high-income households in different types of cities.<sup>14</sup> Finally, suburban income distribution and household fortunes are compared historically to those of their central cities.

In the end, the discussion asserts that the nation's cities can—and should—provide a suitable living environment for individuals and families from across the income spectrum.

Along the way, the study assesses which cities exhibit this type of diversity, where the gaps exist, and how the obstacles to creating truly mixed-income places differ markedly across urban America.

## Methodology

### *About the data*

This study measures the distribution of households by income in the 100 largest U.S. cities. We use data on household income collected on the decennial census “long form” and reported on census summary files. In each census, households report their income for the prior year; thus, 1980 census statistics reflect income in 1979, 1990 census statistics reflect 1989 income, and Census 2000 statistics reflect 1999 income.<sup>15</sup>

As with most census “long form” topics, data on household income are available for very small levels of geography—down to the block group (averaging 1,500 people). Privacy considerations thus obligate the Census Bureau to report these income data categorically. This means that for any given geography, summary file data provide the number of households within pre-determined income ranges.<sup>16</sup> For 2000, the Census Bureau provides the number of households in each of 16 income categories. Households in the first category had incomes between 0 and 9,999 dollars in 1999, the second between 10,000 and 14,999, and so on. Income categories, unfortunately, are not the same size across the income spectrum (ranges become wider at higher income levels), or across censuses (1980 had 17 categories, and 1990 had 25).

In the interest of examining places with significant populations that act as economic centers for their regions, we limit our analysis to the 100 largest cities as of 2000. New York City is the largest city with a population of 8 million, and more than 3 million house-

holds. The smallest city, Irving, TX, had 193,000 residents and 76,000 households in 2000.<sup>17</sup>

### *Median versus distribution*

Why look at the entire distribution of income, rather than a simpler measure like median income, which indicates the “middle” income above and below which 50 percent of households lie? For cities at the extremes, the median certainly reveals much about the distribution. Buffalo, with a median household income of just \$24,500 in 1999, is likely to see its households cluster at the bottom of the distribution. The opposite surely holds in San Jose, where the median was over \$70,000.

For cities between the extremes, though, examining the median alone can obscure important differences between very distinct places. For instance, the median household income in both Atlanta and Oklahoma City ran about \$35,000 in 1999. But Atlanta had many more households at the extremes—24 percent earned less than \$15,000, and 15 percent earned more than \$100,000. By contrast, the corresponding figures for Oklahoma City were 19 percent and 8 percent. While poverty and wealth are no doubt apparent in both places, Atlanta may resemble a city of haves and have-nots to a much greater degree than Oklahoma City. These differences are apparent only when one examines the full spectrum of households by income.

### *Households versus families*

Any study on income involves a choice among numerous “units of analysis.” That is, a study may examine how income is distributed among people or places; within places, it may examine individuals or groups of individuals. Many studies use per capita income—total income divided by population—to examine differences across places and across time.<sup>18</sup> For purposes of examining changes in the *distribution* of

income in a particular place, per capita measures are not useful, since they average total income across all residents.<sup>19</sup>

Since this study uses census-based income data, a key choice is whether to focus on families or households, since the census provides data for both groupings. Looking at families—defined as two or more related people living together—may better control for the diversity of income-earning units. Families typically do not include young singles, senior citizens living alone, or non-related group living situations where individuals may have very different incomes or expenses than other household types. A major disadvantage of looking at families, however, is that doing so excludes a substantial portion of city populations. If we used families in our analysis, we would effectively exclude four out of every 10 households in the 100 largest cities.<sup>20</sup> Households, on the other hand, include the vast majority of city population.<sup>21</sup>

Because we are interested in establishing general trends in city-dweller incomes, we opt for inclusivity, and focus on households. If we were interested in issues that specifically concerned families, such as how the presence of an urban middle class affects city schools, families might be a more appropriate measure.<sup>22</sup>

### *Creating income groups*

To provide a consistent measure of how income is distributed across cities and across time, household income data were used to create five “income groups” for each city, in each census year. These income groups reflect the national household income distribution in the given year, so that each income group contains 20 percent of all U.S. households.<sup>23</sup> By this method income “cutoffs” were established for each group. For instance, in 1999, census data indicate that 20 percent of U.S. households had incomes under \$18,320.<sup>24</sup> For each of the 100 largest

cities, then, we use the categorical income data to estimate the number and proportion of households with income in the \$0 to \$18,320 range (though we make adjustments to these estimates for regional cost differences (see “Accounting for Regional Cost Differences” below). For each city, these figures represent the size of the *low-income* household population.

We apply the same method to derive the size of the other four income groups—*lower-middle income*, *middle-income*, *upper-middle income*, and *high-income*—in each large city in 1999. Similarly, we use household income data from the 1980 census to create income groups that reflect the national distribution of household income in that year. Thus, the ceiling for the low-income group in 1979 was \$7,107.

Of course, the allocation of income across groups has shifted over the last two decades, as the highest earners have garnered an increasing share of the nation’s income.<sup>25</sup> Although cities surely shared in this overall trend, the Census Bureau does not report income data in a way that sheds light on equity trends at the city level. For that reason, this study instead assumes that the income distribution of the nation’s households can help shape fundamental notions of who is “low-income” or “middle-income,” and the degree to which these groups are over- or under-represented in the nation’s large cities.

### *Interpreting the data*

Cities’ income distributions were assessed primarily by analyzing the shares of their households that fit within each of the five income brackets. These shares were calculated for the 100 largest cities in the aggregate, and for each of the cities individually.<sup>26</sup> These data show, for a given year, how a given city’s households compare by income to all of the nation’s households. Therefore, even if a city’s household income distribution

changes over time, the data may reflect little transition if those changes mirrored changes occurring at the national level.

For a city with a perfectly balanced income distribution, by our measures, 20 percent of all households would fall within each of the five income brackets—that is, its households’ incomes would mirror those earned by all U.S. households. As the proportion of households in any income group trends away from 20 percent (in either a positive or negative direction), it diverges from the nation as a whole. Together, the five income groups’ shares must total 100 percent, but in some cities households tend to bunch into a narrow part of the distribution curve.

Consider two examples. In 1999, middle-income households in both Austin, TX and El Paso, TX represented about 20 percent of all households. That is, the size of the middle-income household population in these cities mirrored the size of that group nationally. Yet in other parts of the income distribution, these cities differed significantly. In Austin, no single income group captured more than 22 percent of households, or less than 19 percent of households. By contrast, El Paso had twice as many low-income households (26 percent) as high-income households (13 percent) in 1999. These differences among cities, and between large cities and the nation generally, motivate our analysis.<sup>27</sup>

### *Accounting for regional cost differences*

Wide variations in the prevailing cost of living characterize the nation’s largest cities. Any analysis that compares incomes in different areas of the country must somehow account for the large differences in the bundle of goods and services that households with the same income can purchase in, for example, San Francisco, CA, on the one hand, and Birmingham, AL. For

instance, the median San Francisco household in 1999 made \$55,221, while the median Birmingham household made \$26,735 (nationwide, median household income was \$41,994). At the same time, vast differences in the cost of housing, insurance, food, and other services characterize each locale. Given these differences, it does not seem appropriate to use the same income range to identify “middle-income” households in these two cities.

Because no standard published indicator reports these regional price differences, this analysis establishes a “metropolitan price index” to adjust for such differences among the 100 cities, and changes in those costs across the two decades. The index reflects fair market rent prices collected and published by the U.S. Department of Housing and Urban Development, and methodology the U.S. Census Bureau has used to derive experimental poverty measures.<sup>28</sup> We then use this index to adjust the cutoffs for each national income group to the prevailing costs in each city. For example, we consider a San Francisco household middle-income if it made between \$44,102 and \$67,591 in 1999, while a Birmingham household only needed to earn between \$31,504 and \$48,282 to receive that designation (Table 1). To qualify as “high-income” under our definition, a household must have earned \$30,000 more annually in San Francisco than in Birmingham.

By adjusting for regional price differences, we define a smaller number of households as high-income, and a larger number of households as low-income, in expensive cities. In inexpensive cities, the reverse pattern holds. Because metropolitan areas are overall more expensive than the national average, and because we examine central cities within metro areas, our aggregate totals for the 100 cities reflect a marginal “high cost” effect.<sup>29</sup>



**Table 1. Household Income Ranges by Group, Nation Versus Selected Cities, 1999**

Income Group	Nation	San Francisco, CA (price index = 1.30)	Birmingham, AL (price index = 0.93)
Low-income	Under \$18,320	Under \$23,878	Under \$17,057
Lower-middle-income	\$18,320 to \$33,835	\$23,878 to \$44,101	\$17,057 to \$31,503
Middle-income	\$33,836 to \$51,857	\$44,102 to \$67,591	\$31,504 to \$48,282
Upper-middle-income	\$51,858 to \$79,356	\$67,592 to \$103,433	\$48,283 to \$73,885
High-income	Over \$79,356	Over \$103,433	Over \$73,885

Source: Authors' calculations of Census 2000 and HUD Fair Market Rent data

**Timing and business cycles**

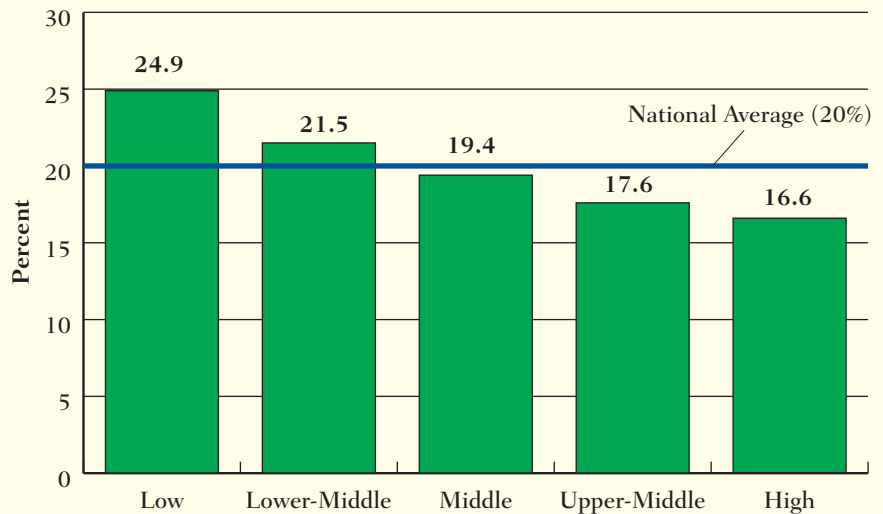
Economists often examine “secular” changes from one peak of the business cycle to the next when they study long-term income trends. This is a useful technique because it compares incomes at similar stages in the overall economy. Examining city-level data using the decennial census, we are limited to analyzing one year each decade. It is thus reassuring that business cycle peaks have correlated almost perfectly with the decennial census during the last two decades, occurring in 1979, 1989, and 2000.<sup>30</sup> While the data examined here are now about four years old, our interest in city income trends independent of the business cycle make these data useful and compelling. Future enhancements to the American Community Survey may enable researchers to track these city-level trends more closely on an intercensal basis.<sup>31</sup>

**Findings**

**A. A disproportionate number of large-city households occupy the bottom tiers of the national income distribution.**

Low-income individuals who seek close proximity to employment centers and inexpensive housing have always populated cities. Some also argue that the poor are more likely to live in cities because they seek greater access to public transit or more generous welfare policies.<sup>32</sup> Even in 1967, before

**Figure 1. Proportion of Households by Income Category, 100 Largest Cities, 1999**



Source: Authors' analysis of Census 2000 data

the significant increases in urban poverty that followed, the Census Bureau recorded a 15-percent poverty rate in central cities, four percentage points higher than in the nation as a whole. This gap widened by the mid-1990s to seven percentage points, before it narrowed slightly in the 1990s.

It may therefore come as no surprise that the nation's largest cities today contain a disproportionate number of households that, judged by national standards, have low incomes. Across the 100 cities in the aggregate, about one-quarter of households occu-

piated the bottom fifth of the national income distribution in 1999 (Figure 1). While the exact dollar amount these households earned varied from city to city (reflecting adjustments for regional price differences), these households' incomes generally fell below about \$19,150 for the year.<sup>33</sup> The largest cities also contained an above-average share of lower-middle-income households. These households accounted for 21.5 percent of households overall.

Along with containing more than their share of lower-income households the largest 100 cities also con-

**Table 2. Cities with Largest Shares of Households in Low-, Middle-, and High-Income Categories, 1999**

Rank	City	Households in Quintile	Total Households	Share of Households (%)
<i>Largest Low-Income Shares</i>				
1	Miami, FL	57,208	134,344	42.6
2	Newark, NJ	37,423	91,366	41.0
3	Buffalo, NY	45,369	122,671	37.0
4	Cleveland, OH	69,350	190,725	36.4
5	Rochester, NY	31,438	89,092	35.3
6	New Orleans, LA	65,251	188,365	34.6
7	Philadelphia, PA	198,737	590,282	33.7
8	Birmingham, AL	32,975	98,748	33.4
9	Detroit, MI	111,370	336,483	33.1
10	St. Louis, MO	48,389	147,286	32.9
<i>Largest Middle-Income Shares</i>				
1	Aurora, CO	25,703	105,526	24.4
2	Virginia Beach, VA	36,753	154,636	23.8
3	Irving, TX	18,218	76,373	23.9
4	Santa Ana, CA	17,009	72,993	23.3
5	Mesa, AZ	34,566	146,700	23.6
6	Fort Wayne, IN	19,179	83,416	23.0
7	Des Moines, IA	18,228	80,621	22.6
8	Garland, TX	16,819	73,279	23.0
9	Grand Rapids, MI	16,169	73,337	22.0
10	Jacksonville, FL	62,476	284,660	21.9
<i>Largest High-Income Shares</i>				
1	Plano, TX	37,022	81,179	45.6
2	Fremont, CA	26,626	68,303	39.0
3	Scottsdale, AZ	31,167	90,602	34.4
4	San Jose, CA	82,267	276,408	29.8
5	Anchorage, AK	23,788	95,081	25.0
6	Charlotte, NC	55,250	215,803	25.6
7	Chesapeake, VA	16,136	69,836	23.1
8	Arlington, TX	28,708	124,851	23.0
9	San Francisco, CA	77,656	329,850	23.5
10	Raleigh, NC	25,424	112,727	22.6

*Source: Authors' analysis of Census 2000 data*

tained fewer than their share of high-income households. Such households—which on average made more than \$83,000 in 1999—accounted for only one-sixth of large-city households (again, compared to one-fifth nationally). In a reverse image of the lower-income end of the scale, upper-middle-income households also made up less than a fifth of large-city

households. Although some cities contain highly sought-after housing and neighborhoods, higher-income households are clearly under-represented in large cities.

The 100 largest cities include a wide range of places, however, and their household income profiles reflect this diversity. Table 2 describes the income continuum across the largest

cities. It shows that, in fact, lower-income households do not concentrate in every city. In Plano, TX, a fast-growing city in the suburbs of Dallas, nearly 46 percent of households occupied the highest-income quintile in 1999.<sup>34</sup> Miami, however, displayed an exactly opposite pattern, with 43 percent of its households residing in the lowest national quintile.

**Table 3. 100 Largest Cities by Household Income Distribution Type, 1999**

Balanced (n=13)	Divided (n=7)	Higher-End (n=8)	Middle-Class (n=29)		Low-Moderate (n=29)		Stressed (n=14)
Riverside, CA	Atlanta, GA	Plano, TX	Aurora, CO	Glendale, AZ	Montgomery, AL	Toledo, OH	Louisville, KY
San Diego, CA	Baton Rouge, LA	Fremont, CA	Santa Ana, CA	Nashville, TN	Tacoma, WA	Mobile, AL	New Orleans, LA
Lexington-Fayette, KY	Washington, DC	Scottsdale, AZ	Garland, TX	St. Paul, MN	Oklahoma City, OK	New York, NY	Detroit, MI
Seattle, WA	Los Angeles, CA	San Jose, CA	Irving, TX	Portland, OR	Corpus Christi, TX	Lubbock, TX	Baltimore, MD
Bakersfield, CA	San Francisco, CA	Charlotte, NC	Virginia Beach, VA	St. Petersburg, FL	Houston, TX	Memphis, TN	Tucson, AZ
Austin, TX	Yonkers, NY	Anchorage, AK	Mesa, AZ	Madison, WI	Sacramento, CA	Spokane, WA	Philadelphia, PA
Honolulu, HI	Glendale, CA	Arlington, TX	Des Moines, IA	Fort Worth, TX	Chicago, IL	El Paso, TX	St. Louis, MO
Indianapolis, IN		Raleigh, NC	Fort Wayne, IN	Kansas City, MO	Oakland, CA	Shreveport, LA	Birmingham, AL
Greensboro, NC			Anaheim, CA	San Antonio, TX	Stockton, CA	Akron, OH	Rochester, NY
Omaha, NE			Lincoln, NE	Albuquerque, NM	Long Beach, CA	Norfolk, VA	Buffalo, NY
Phoenix, AZ			Colorado Springs, CO	Denver, CO	Jersey City, NJ	Pittsburgh, PA	Hialeah, FL
Las Vegas, NV			Grand Rapids, MI	Minneapolis, MN	Tampa, FL	Milwaukee, WI	Cleveland, OH
Wichita, KS			Chesapeake, VA	Dallas, TX	Fresno, CA	Richmond, VA	Newark, NJ
			Columbus, OH	Tulsa, OK	Boston, MA	Cincinnati, OH	Miami, FL
			Jacksonville, FL		Augusta-Richmond, GA		

Source: Authors' analysis of Census 2000 data. See text for explanation of city types.

For middle-income households, however, the variance among cities narrows. The leading city for middle-income households, Aurora, CO, has just 24 percent of its households in that segment. By contrast, Miami and Plano count roughly 15 percent of their households in this category. Thus, while middle-income households are slightly under-represented in large cities overall, more cities hover close to the national average for this segment of the distribution than for the others.

As the overall pattern demonstrates, though, city households tend to cluster toward the bottom of the income distribution. Roughly one-third or more of the households in the 10 cities with the largest proportions of low-income households lie in that category. On the other hand, the tenth city on the high-income list registers just 23 percent of its households in the top category. In this way, the aggregate statistics reflect that the large numbers of low-income house-

holds in poorer cities outweigh the presence of high-income households in wealthy cities.

***B. The 100 largest cities exhibit six basic household income distribution patterns.***

The 100 largest cities exhibit a wide variety of household incomes, and not all cities follow the average pattern. Miami and Plano remain outliers. But numerous cities share common features that can illuminate where and how certain household types cluster, and how cities have changed in recent decades.

At least six prominent types of city household income profile can be described based on the relative number of households in each part of the income scale.

Four of them simply reflect where the most households reside along the income continuum:

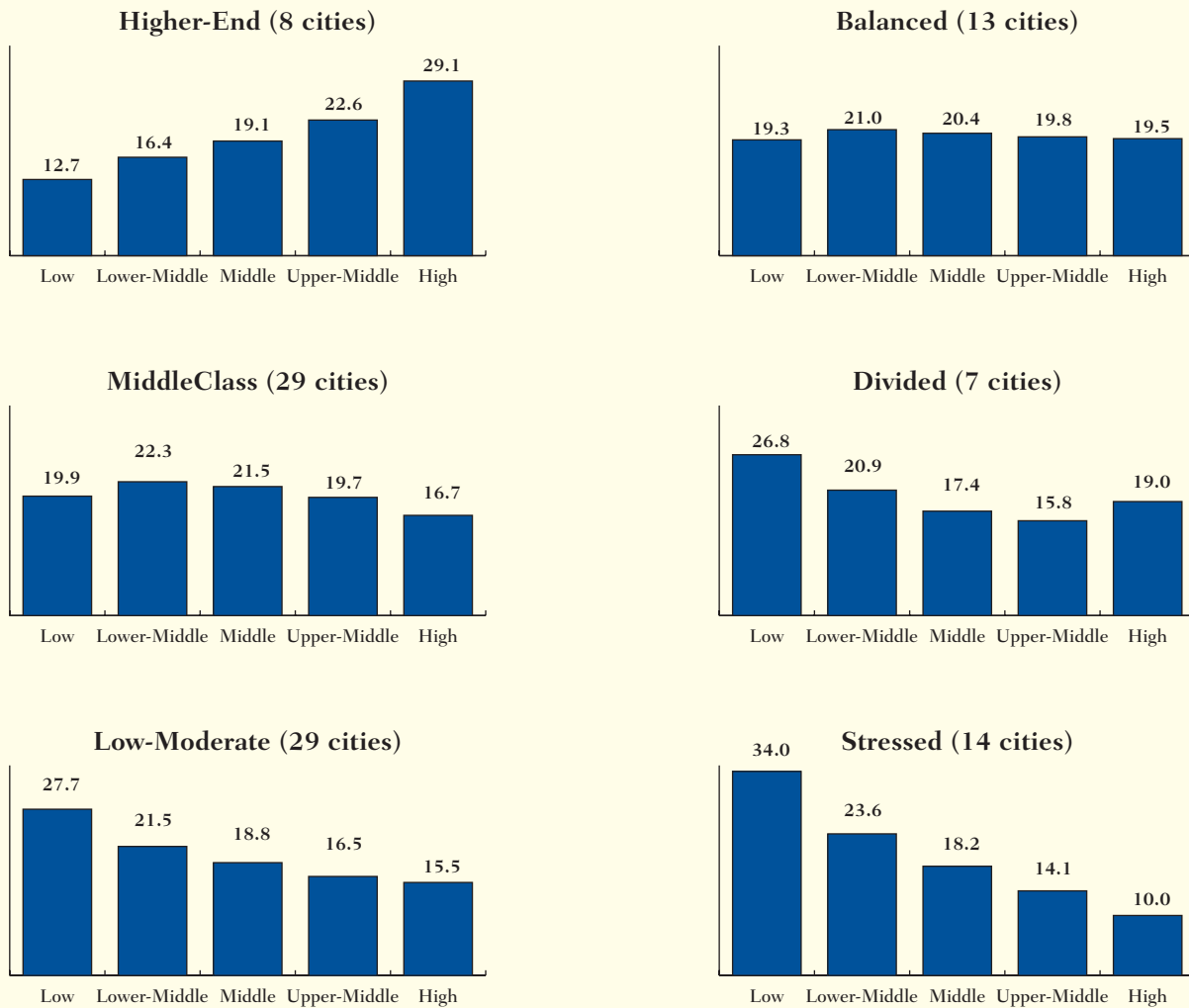
- In **balanced cities**, the household income distribution largely mirrors

the national distribution. The number of households in any one category does not exceed that in any other by more than 25 percent<sup>37</sup>

- **Divided cities** have a “u-shaped” income distribution, such that both high-income and low-income households outnumber middle-income households
- **Middle-class cities** have their largest number of households in one of the three central categories—lower-middle-income, middle-income, or upper-middle-income
- In **higher-end cities**, more households reside in the top income category than in any other

The remaining cities have their largest number of households in the lowest-income quintile. Notwithstanding the enormous diversity that exists even among these cities, two additional types of city can be discerned:

**Figure 2. Proportion of Households by Income Category and City Type, 100 Largest Cities, 1999**



Source: Authors' analysis of Census 2000 data. See text for explanation of categories.

- **Stressed** cities have at least twice as many households in the bottom two categories combined (lower-middle and middle-income) as in the top two categories combined (upper-middle and high-income).
- **Low-moderate** cities include those that remain. Their income distribution slopes downward (i.e., each successive income category contains fewer households), but not as steeply as in stressed cities.

Table 3 displays the resulting typology of cities, and Figure 2 displays the overall distribution for each city type. As with any typology, this one pivots on certain numeric thresholds that place similar cities in different categories. For instance, the household income distribution in Oklahoma City, OK closely resembles that in Tulsa, OK (see Appendices A, B, and C for data on all 100 cities). Yet Tulsa is labeled middle-class because it has 700 more lower-middle-income house-

holds than low-income households, while Oklahoma City is labeled low-moderate because its low-income households outnumber its lower-middle-income households by about 300. The reader should thus view each category as a continuum, in which the cities at the bottom of one category overlap slightly with those at the top of the next.<sup>37</sup>

At any rate, several observations bear making about the classification system:



*A surprising number of cities boast significant middle-income populations.*

Despite the perception that relatively few middle-class households reside in cities, it is noteworthy that more than one-quarter of the 100 largest cities contain abundant numbers of middle-tier households. These 29 **middle-class cities** divide nearly evenly between three regions of the country—the South (11), the Midwest (nine), and the West (nine). As Figure 2 shows, roughly 20 percent or more of these cities' households reside in each of the three middle-income categories. High-income households, by contrast, represent just over one-sixth of all households, the same proportion as in the 100 cities generally.

These cities are by no means homogeneous. They range from those with concentrations of lower-middle-income households, like Dallas, to those with large numbers of upper-middle-income households, like Chesapeake, VA. Yet all place at least one-fifth of their households squarely in the middle-income bracket. Their middle-income orientation may owe to a variety of factors. Many lie in Sunbelt metropolitan areas that have recently attracted significant numbers of families and educated workers.<sup>38</sup> Several are Midwestern cities like Columbus, Kansas City, and Fort Wayne that have expanded their borders over time through annexation, thereby incorporating more middle-income households.<sup>39</sup> And other cities like Irving, Mesa, and Glendale are themselves suburban in design and demography, and have emerged as full-fledged cities only in the last 20 or 30 years.<sup>40</sup>

What is more, several other prominent U.S. cities—among them Dallas, Denver, the Twin Cities, and Portland—manage to rank among those with a decent-sized middle-income population even without enjoying such regional or temporal

advantages. These cities' natural amenities and/or robust employment growth seem to have fueled their success in attracting and retaining younger households and families that disproportionately occupy the middle rungs of the distribution.

*Relatively few cities hew closely to the national distribution.*

Out of the 100 largest cities, only 13 displayed a **balanced** income distribution. These cities are distinguished by their large geographical size—ten encompass more than 100 square miles—and their location—ten sit in the southern or western regions of the U.S. Many of these cities, like Phoenix, Las Vegas, Bakersfield, and Riverside, experienced rapid in-migration in recent years of both higher-income and lower-income households. At the same time, some used their “elastic” borders to incorporate once-suburban communities within central-city borders, boosting their overall income diversity.<sup>41</sup>

*Only seven cities encompass large numbers of both low-income and high-income households.*

Among the 100 largest cities, only seven appear to contain larger-than-average numbers of both poor and rich households. The broader perception that this is a common feature of cities may be shaped by the fact that these **divided cities** include some of the nation's largest and most recognizable centers, including Los Angeles, Atlanta, San Francisco, and Washington, D.C. As Figure 2 shows, these cities collectively count only 17 percent of their households in the middle-income category, a smaller proportion than in the other five city types. For the most part, however, their income distribution is more “ski jump-shaped” than “u-shaped” since many more of their households have

low incomes (27 percent) than high incomes (19 percent). Large demographic and economic disparities by race and ethnicity characterize most of these cities. For example, the incomes and education levels of black households in Atlanta and Washington and Latino households in Los Angeles and San Francisco substantially trail those of their white counterparts, contributing to the large divides in their cities' income distributions.<sup>42</sup>

*A few cities—including several “Boomburbs”—are havens for mostly higher-income residents.*

Most of the eight places in the **higher-end** category are fast-growing cities in the southern and western U.S. In fact, Lang and Simmons identify four of these eight cities as “Boomburbs.”<sup>43</sup> These cities have experienced rapid growth in recent decades but have largely retained their suburban character, thanks in part to the master-planned-community development that has fueled their growth. The wealthy profile of other cities in this category—including San Jose, Charlotte, Raleigh, and Anchorage—owes to their geographically expansive borders and strong economic growth in recent years.

*Low-income households predominate in 43 cities, although some cities are better off than others.*

The 100 cities' overall downward-sloping income distribution implies that in a large number of these cities low-income households represent the largest group. Because fully 43 cities meet this criterion, it makes sense to distinguish between those cities where the income distribution skews just slightly towards the low end, and those where lower-income households predominate.

The first group, labeled **low-moderate** cities, consists of 29 places that include some of the largest in

the nation, such as Houston, Chicago, Boston, and New York. While they still contain a fairly diverse set of households by income—in fact, these cities all boast significant numbers of higher-income households—a good number still confront familiar urban problems associated with a lower-income profile: above-average poverty, low-performing public schools, slow population growth or decline, and segregated neighborhoods. As do divided cities, these cities contend with significant gaps between white and minority populations, although the magnitude of the separation remains smaller. Overall, a little under half of households in these 29 cities occupy the bottom two income categories. That suggests that the great amounts of wealth held by their highest-income households—rather than any large surplus of such households—accounts for popular notions of cities like New York and Boston as high-end havens.

And yet, these low-moderate cities remain much better positioned to address their challenges than the 14 stressed cities. The stressed list includes places struggling with larger problems that include the long-term transition away from a manufacturing-dominated economy, extreme racial segregation, and migration out of the northern U.S. to southern and western states. As Figure 2 shows, more than one in three households in these 14 cities occupies the lowest income category. Northeastern cities on this list—including Newark, Philadelphia, and Rochester—are “hemmed in” by incorporated jurisdictions that forestall their ability to annex suburban territory. At the same time, a number of Sunbelt cities with high rates of black or Hispanic poverty—ranging from Miami (and its neighboring city, Hialeah) and Birmingham to

New Orleans and Tucson—also fall into this category.<sup>44</sup>

In sum, households in the lowest national income bracket comprise a high concentration of the household count in a plurality of large American cities. Most cities, to be sure, are not without higher-earning households, but a handful of cities in struggling regions of the U.S. face especially daunting challenges associated with very high concentrations of households living on low incomes. At the same time, a significant number of middle-class cities dot the Southeast, Southwest, and Midwest. Many of these cities have expansive borders and include suburban-like development, while others of more traditional design seem to appeal to younger middle-income populations. A few cities show high levels of inequality, or heavy tilt toward upper-income households. Finally, only about one in eight cities resembles the nation as a whole, with roughly equal numbers of households within each segment of the income scale.

*C. The proportion of households with high incomes declined in 79 of the 100 largest cities between 1979 and 1999.*

Far from immutable, the income distribution within America’s big cities has shifted during the last 20 years.

At the outset, it bears noting that declines or increases in different parts of the income distribution can occur for a variety of reasons. A rise in a city’s share of low-income households, for instance, may owe to that segment either growing faster or shrinking more slowly than other segments, whether thanks to in- or out-migration or other causes. By the same token, economic growth may bolster the earnings of middle-income households, advancing them into the upper-middle-income category. Or for that matter the demographics of aging, through their influence on household

formation patterns, may alter a city’s income profile over time. For example, as households age into retirement, their incomes may decrease even though they maintain a comparable standard of living by drawing on accumulated assets. In like fashion, a city may trade lower-income households for higher-income ones as singles form households and combine earnings.<sup>45</sup>

Given the variety of these potential influences on city income distribution, this assessment makes no attempt to identify empirically the various factors at play in particular cities. The discussion does, however, offer some speculation as to why some cities experienced large changes in their income distributions, based on larger demographic, economic, and physical growth trends prevailing over the two decades.

It is not obvious, without a look at the data, whether cities overall have more lower-income, middle-income, or higher-income households than they did 20 years ago. Places like Detroit and Cleveland that lost significant population and decent-paying jobs in recent decades are undoubtedly home to poorer households than before. But fast-growing cities in the South and West may have offset that trend by absorbing more middle- and high-income households. Within metropolitan areas, decentralizing development and exploding exurbs seem to have lured higher-income households farther away from the urban core. Yet low- and moderate-income households populate suburbs in growing numbers, too, especially as immigrants increasingly bypass cities altogether in certain U.S. regions.<sup>46</sup>

Notwithstanding these divergent trends, the income distribution of households in the 100 cities appears to have changed only slightly between 1979 and 1999.<sup>47</sup> The number of households in each part of the income distribution grew in the 100 largest cities over the 20-year period. Yet because higher-income households

**Table 4. Cities with Fastest Growth and Fastest Decline in High-Income Household Share, 1979–1999**

Rank	City	High-Income Households, 1979	Percentage of Households, 1979	High-Income Households, 1999	Percentage of Households, 1999	Change in High-Income Share, 1979–1999	City Type, 1979	City Type, 1999
<b>Fastest Growth</b>								
1	Atlanta, GA	22,395	13.7%	33,261	19.8%	6.0%	Stressed	Divided
2	Fremont, CA	14,760	33.4%	26,626	39.0%	5.6%	Higher-End	Higher-End
3	Austin, TX	19,226	14.3%	51,698	19.5%	5.1%	Low-Moderate	Balanced
4	Charlotte, NC	24,575	20.7%	55,250	25.6%	4.9%	Balanced	Higher-End
5	San Francisco, CA	56,381	18.8%	77,656	23.5%	4.7%	Low-Moderate	Divided
6	Tampa, FL	13,052	12.3%	20,039	16.1%	3.7%	Low-Moderate	Low-Moderate
7	Boston, MA	24,999	11.4%	36,031	15.0%	3.6%	Stressed	Low-Moderate
8	Chesapeake, VA	7,513	20.5%	16,136	23.1%	2.6%	Middle-Class	Middle-Class
9	San Diego, CA	60,623	18.9%	96,590	21.4%	2.6%	Balanced	Balanced
10	New York, NY	380,494	13.6%	483,779	16.0%	2.4%	Low-Moderate	Low-Moderate
11	San Jose, CA	57,711	27.5%	82,267	29.8%	2.3%	Higher-End	Higher-End
12	San Antonio, TX	34,881	13.5%	63,799	15.7%	2.3%	Low-Moderate	Middle-Class
13	St. Petersburg, FL	12,103	11.6%	15,117	13.8%	2.2%	Stressed	Middle-Class
14	Scottsdale, AZ	11,175	32.6%	31,167	34.4%	1.8%	Higher-End	Higher-End
15	Oakland, CA	22,089	15.5%	26,098	17.3%	1.8%	Low-Moderate	Low-Moderate
<b>Fastest Decline</b>								
1	Aurora, CO	16,417	28.0%	18,133	17.2%	-10.9%	Higher-End	Middle-Class
2	Garland, TX	13,430	29.3%	13,823	18.9%	-10.4%	Middle-Class	Middle-Class
3	Anchorage, AK	20,903	34.4%	23,788	25.0%	-9.3%	Higher-End	Higher-End
4	Toledo, OH	27,060	20.3%	15,822	12.3%	-8.0%	Balanced	Low-Moderate
5	Anaheim, CA	20,302	25.5%	17,228	17.8%	-7.7%	Higher-End	Middle-Class
6	Milwaukee, WI	42,140	17.4%	22,965	9.9%	-7.5%	Balanced	Low-Moderate
7	Irving, TX	10,039	25.0%	13,392	17.5%	-7.5%	Higher-End	Middle-Class
8	Lubbock, TX	13,200	21.6%	11,082	14.3%	-7.4%	Balanced	Low-Moderate
9	Houston, TX	150,144	24.9%	129,118	18.0%	-6.9%	Higher-End	Low-Moderate
10	Santa Ana, CA	12,387	19.3%	9,392	12.9%	-6.4%	Middle-Class	Middle-Class
11	Mobile, AL	14,842	20.7%	11,548	14.7%	-6.0%	Balanced	Low-Moderate
12	Wichita, KS	25,836	23.4%	24,256	17.4%	-6.0%	Higher-End	Balanced
13	Tulsa, OK	33,321	23.0%	28,418	17.1%	-5.8%	Higher-End	Middle-Class
14	Corpus Christi, TX	16,545	21.6%	15,560	15.8%	-5.8%	Balanced	Low-Moderate
15	Arlington, TX	16,742	28.6%	28,708	23.0%	-5.6%	Higher-End	Higher-End

Source: Authors' analysis of 1980 and 2000 decennial censuses.

grew at a significantly slower rate than other types, their share of all households in the 100 largest cities declined by three-quarters of a percentage point (Figure 3).<sup>48</sup>

These small changes at the aggregate level, however, have not precluded other more substantial forces that pulled individual cities in countervail-

ing directions over the two decades. The most salient changes emerged along regional lines and by city size:

*Most cities saw their shares of households with high incomes decline over the two decades.*

Fully 79 of the 100 largest cities saw the share of their households in

the top income quintile decline between 1979 and 1999. Places as diverse as Los Angeles, Indianapolis, Virginia Beach, and Baton Rouge all watched the relative size of their high-income household population shrink.

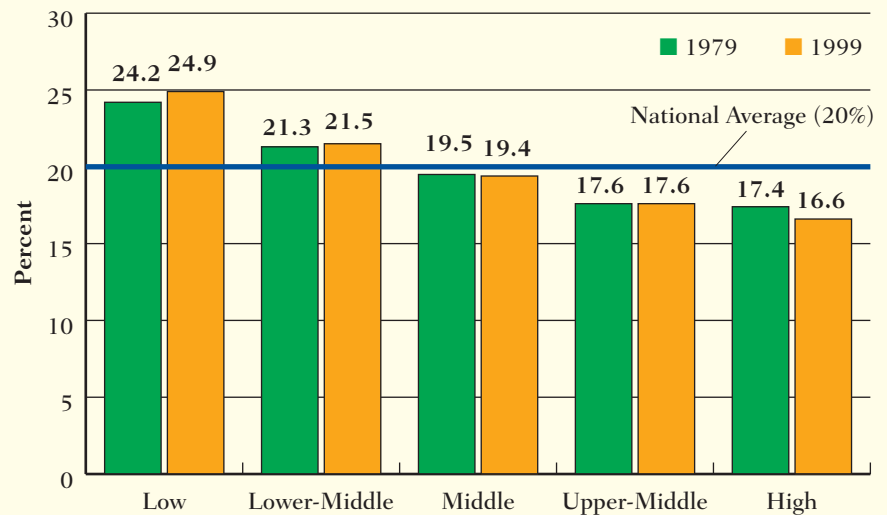
Given how many cities shared in this pattern, those cities that actu-

ally saw growth in their high-income shares over the 20-year period merit examination (Table 4). Many of these cities are identified with industry sectors that enjoyed considerable success in the 1980s and 1990s, including technology and high-end financial services. More generally, nearly all are home to significant concentrations of “knowledge workers” whose income growth in recent decades has propelled them into the high-earner category. Still, they represent a variety of income types, from *higher-end* places like Fremont and Scottsdale to more *middle-class* places like Minneapolis and Tampa-St. Petersburg.

So where did this leave the other 79 cities? The cities experiencing the largest declines over the two decades in their high-income brackets include some that suffered ongoing losses of manufacturing jobs, such as Toledo and Milwaukee (Table 4). Some like Houston, Corpus Christi, Tulsa, and Mobile are located in the “oil patch” that endured a traumatic oil-price bust during the late 1980s. Either way, these economic developments may have slowed income growth for wealthier households, put the brakes on higher-income households’ in-migration, or perhaps caused high-income households to relocate. As a result, many formerly *higher-end* or *balanced* cities assumed a *low-moderate* income profile by 1999.

But places like Aurora, Garland, Anchorage, and Irving all figure prominently on this list. All of these cities also had large numbers of high-income households at the beginning of the period. Indeed, of the 20 cities that had the highest proportion of their households in the top income bracket in 1979, fully 17 saw that high-income segment decline over the 20-year period. These declines reflect that

**Figure 3. Proportion of Households by Income Category, 100 Largest Cities, 1979–1999**



Source: Authors' analysis of 1980 and 2000 decennial censuses

many of these places changed from suburban enclaves into full-fledged cities. In so doing, they acquired a much more diverse income profile, and attracted large middle-income and lower-middle-income populations that transformed their 1979 *higher-end* designation into a *middle-class* one by 1999 (Figure 4).

*Three-quarters of the 100 largest cities saw their household income distribution tilt toward the low end.*

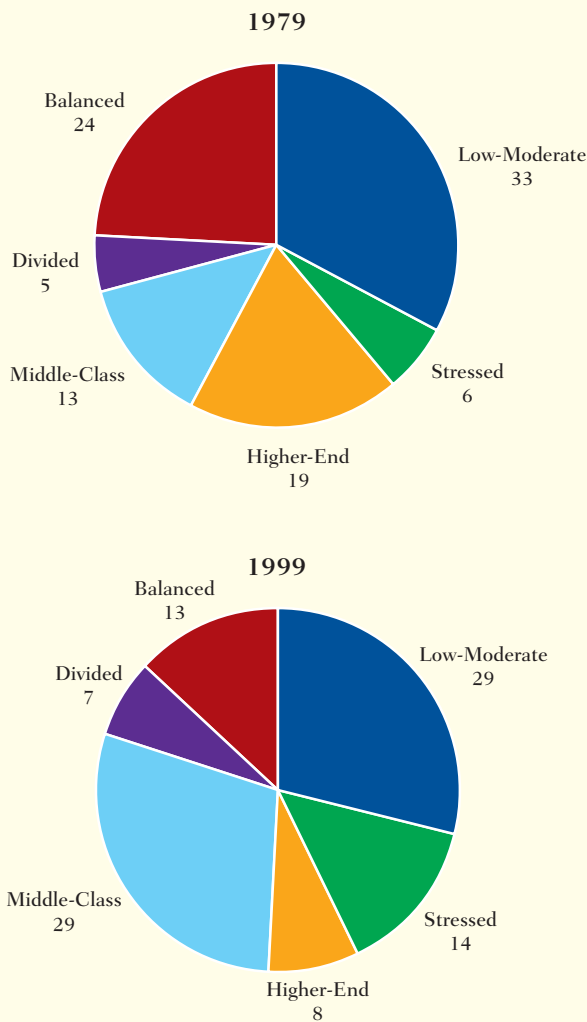
By definition, as one part of the income distribution shrinks, another expands. Consequently, the proportion of households with low incomes grew as the high-income share slipped in most large cities. Some of the largest increases, not surprisingly, occurred in cities like Houston and Mobile where high-income households dwindled most precipitously. Overall, low-income households grew by 21 percent in the 100 largest cities, outpacing the overall household growth rate of just under 18 percent. The share of all households they represented

grew by about two-thirds of a percentage point (Figure 3).

The disproportionate growth in households at the lower end of the distribution largely accounts for an increase in cities with a *stressed* income profile (Figure 4). Struggling Rust Belt cities like Detroit, Cleveland, Philadelphia, and Baltimore lost large numbers of middle- and higher-income households. At the same time, their regions remained highly segregated, as economic and residential decentralization further isolated their central city minority populations from economic opportunity. As a result, such places changed from *low-moderate* cities in 1979 to *stressed* cities by 1999. Only three cities—Miami, St. Louis, and Newark—had a stressed designation at both points in time.

Did immigration play a large role in these changes? It may well have contributed to the growth of low-income households in cities over the 1980s and 1990s, but closer scrutiny reveals a more complicated story. Across the 100 largest cities,

**Figure 4. Number of Cities by Household Income Distribution Type, 100 Largest Cities, 1979 and 1999**



Source: Authors' analysis of 1980 and 2000 decennial censuses

the foreign-born share of the population increased from under 12 percent in 1980 to over 20 percent in 2000. As immigrants tend to arrive in the U.S. with lower levels of education and skills than their native-born counterparts, we might expect that cities with high levels of immigration experienced more rapid increases in low-income households than other cities.<sup>49</sup> In fact, many cities that experienced especially large increases in the foreign-born

share of their populations, including most in Southern California, as well as Dallas and its suburban cities, did show larger-than-average increases in the percentage of households with low incomes. Yet cities that registered a much smaller-than-average climb—or loss—in foreign-born population, such as Buffalo, Rochester, Toledo, and Lubbock, showed even larger jumps in low-income households. Immigration, in sum, may help

explain the proliferation of low-income households in certain cities, but it cannot alone account for the fairly consistent rise in the share of households with low incomes in most large cities.

*Middle-income households dwindled in big cities and Northeastern cities, but proliferated in other places, especially the Midwest.*

The nation's very largest cities experienced the most pronounced declines in the relative numbers of middle-income households. Fully eight of the 10 largest cities saw middle-income households dwindle as a proportion of all households, compared to fewer than half of the other 80 cities (Appendix A).<sup>50</sup> Among the big cities, declines in the size of the middle-income segment loomed largest in New York and San Diego. Other big cities outside the top 10, including Washington, D.C. and San Francisco, also experienced significant decreases in middle-income households that created or exacerbated their *divided* household income profiles. The relative decline of the middle-income population in these big coastal cities may have owed to several factors affecting families, including a limited supply of affordable homes, low perceived quality of public schools, or crime.

Yet the middle-income slide did not affect all cities. In fact, several cities emerged as middle-income destinations. The middle-income share of households rose notably in Grand Rapids, MI; Tacoma, WA; and Des Moines, IA, among other places. Figure 4 shows that the number of *middle-class* cities with concentrations of households in the central part of the income distribution more than doubled between 1979 and 1999. Some of this resulted from *higher-end* suburban-like cities such as Aurora, CO and Irving, TX growing and diversifying over the 20-year period. Other large

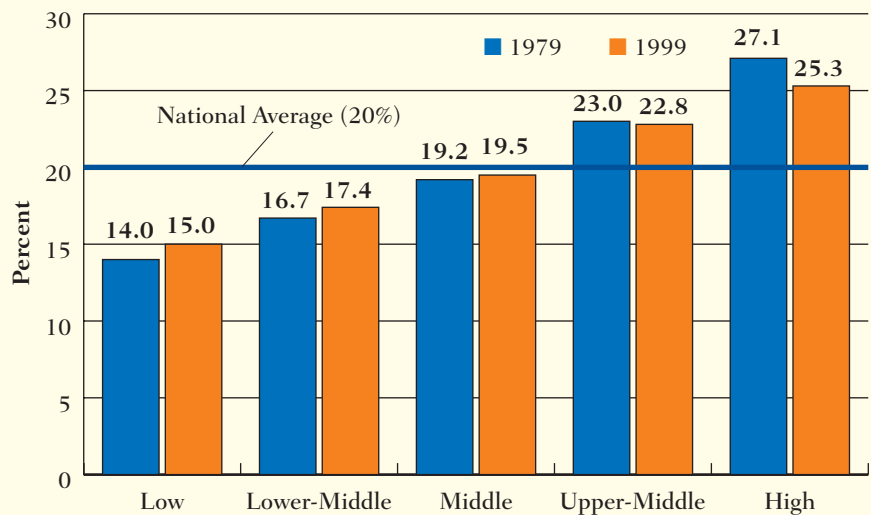


cities, however, graduated upwards. San Antonio, Jacksonville, and Columbus had *low-moderate* distributions in 1979, but gained enough middle-income households over the two decades that households in their center segment dominated by 1999. The ascendancy of the middle-class in these places accompanied, not surprisingly, large increases in the percentages of their populations holding at least a high school diploma.<sup>51</sup>

The divide between the rise and fall of urban middle-income households broke along regional lines as well (Appendix A). All nine cities in the Northeast experienced a drop in the proportion of their households that had middle incomes. Collectively, middle-income households in the nine cities accounted for 17.7 percent of households in 1999, down from 19.4 percent in 1979. Meanwhile, 15 of the 20 Midwestern cities enlarged their middle-income segment. Even cities in that region with fast-declining high-income segments, like Milwaukee, Kansas City, and Wichita, managed to retain—and in some cases attract—a larger middle-income segment over the 20-year period.

In short, the most common income trend affecting large cities over the past 20 years was not middle-class population decline in the middle-class, but the loss of high-income households, paired with disproportionate growth in low-income households in many places. A handful of large cities, especially in the Northeast, did lose middle-income households. At the same time, growth of the middle class in a number of Midwestern and Sun Belt cities somewhat offset those changes. The most worrying developments occurred in Rust Belt cities that already had a lower-income orientation in 1979. Over the subsequent 20 years these centers lost middle- and higher-income households at a rapid pace.

**Figure 5. Proportion of Households by Income Category, Suburbs of 100 Largest Cities, 1979–1999**



Source: Authors' analysis of 1980 and 2000 decennial censuses

***D. Suburbs' income distribution inverts cities', as more than 25 percent of suburban households occupy the highest-income quintile.***

The suburbs of the largest 100 cities also experienced significant change over the last two decades.<sup>52</sup>

Households living in the 82 suburban areas containing the 100 largest cities invert, in the aggregate, the income structure of their cities. In fact, they tilt to a somewhat greater degree in the higher-income brackets than large-city households do to the lower-income brackets. In 1999, more than one-fourth of households in these suburbs had high incomes, and another 23 percent had upper-middle incomes (Figure 5).

That these suburbs have an upward-sloping household income distribution is not surprising, given that they and their cities together contain more than half the nation's households. As metropolitan areas, they account for the better part of the national income distribution. And yet, higher-income households are over-represented in the nation's largest metropolitan suburbs

to a striking degree. The suburbs of Chicago, Washington, D.C. and Baltimore, San Francisco, Oakland and San Jose, and New York and Newark all count 30 percent or more of their households in the highest-income category. All of these metropolitan areas do contain lower-income, older-suburban jurisdictions close to their urban cores, but for the most part their suburbs remain better-off communities dominated by single-family housing and households containing multiple earners.

Despite their higher-income orientation today, during the 1979–1999 period, most of these suburbs—like their cities—actually saw high-income households decline as a proportion of all households. In 1979, 27 percent of suburban households had high incomes, but that proportion dropped to 25 percent by 1999. The largest declines were apparent in two types of places. First, the nation's major metropolitan centers—including many of those mentioned above—attracted a more economically diverse group to their suburbs in recent decades than

**Table 5. Cities by Income Category Change and Corresponding Suburban Change, 1979–1999**

Category	Number in Suburbs			Number in Cities		
	Cities Experiencing Increase in Category Size	Also Experiencing Increase in Category Size	Percentage	Experiencing Decrease in Category Size	Suburbs Also Experiencing Decrease in Category Size	Percentage
Low-Income	75	41	54.7%	25	20	80.0%
Lower-Middle-Income	64	48	75.0%	36	25	69.4%
Middle-Income	55	40	72.7%	45	24	53.3%
Upper-Middle-Income	33	22	66.7%	67	38	56.7%
High-Income	21	15	71.4%	79	53	67.1%

Source: Authors' analysis of 1980 and 2000 decennial census data.

lived there in 1980. The suburbs of Chicago, Washington, D.C., Seattle, Houston, and Denver experienced much faster growth in lower- and middle-income households than high-income households (Appendix C). While these suburbs remain relatively wealthy places today, they include a wider array of household types and racial/ethnic groups than they did a generation ago.<sup>53</sup>

Second, Rust Belt suburbs such as those surrounding Cleveland, Detroit, Milwaukee, Toledo, and Pittsburgh also saw large declines in the proportion of their households with high incomes. While these suburbs still contain above-average shares of households in the top income category, these declines did not necessarily owe to the sort of economically diverse in-migration occurring in other metropolitan centers. Rather, it may be that the fiscal and social stress emerging in suburbs close to their urban cores, combined with increased out-migration from these regions in response to economic restructuring, effectively shifted the distribution of households by income downward.

These Rust Belt trends point to the fact that overall, most suburbs experienced changes in their household income distribution similar to those occurring in their cities over the 1980s and 1990s. Their parallel experiences

reflect evidence of an economic interdependence between cities and suburbs in the 1980s and 1990s.<sup>54</sup> Table 5 shows that, for each income category, more than half the cities that gained household share in that segment were located in suburbs that also gained share in that segment. Likewise, majorities of cities and suburbs shared in decreases—for instance, among the 79 cities that saw their high-income share decline, 53 were located in suburbs also experiencing a relative decline in that segment. In general, then, it is too simplistic to suggest that middle-income or high-income households abandoned central cities for suburbs over the past decades. The increased mobility of U.S. households, and the maturation of the suburban Baby Boomers over this time period, suggest that relocation is more likely to occur from the suburbs of one metropolitan area to another, rather than from a city to its own suburbs (or vice versa). Instead, it appears that recent city household income trends often reflected broader economic changes occurring at the metropolitan level.

And yet, despite the similar trends playing out in cities and their suburbs over this period, in most metro areas, cities and suburbs remain quite far apart in the mix of household incomes they exhibit. Regional economic trends alone cannot explain why one-third of

St. Louis' households occupy the lowest-income bracket, while its suburbs resemble the national average. Policy choices, racial and ethnic disparities, and the effects of concentrated poverty have all contributed to the low-income profile of cities like St. Louis.

## Discussion

Conventional wisdom holds that U.S. cities lost much of their middle class in recent decades, but this assessment somewhat contradicts that notion. Some large cities did indeed lose disproportionate numbers of middle-income households in the 1980s and 1990s, and today several notable places like Los Angeles, Washington, D.C., San Francisco, and Atlanta have a “missing middle.” But over those decades the middle class also expanded in geographically large cities located throughout the Sunbelt and Midwest. Thus, it seems that middle-income households did not abandon urban America so much as shift regions over the past 20 years.

Cities did, however, experience a relative loss of higher-income households over this time period. The trend was by no means exclusive to the central cities—many of their suburbs also

saw high-income households decline as a share of the population—but in cities, those losses exacerbated a household income profile already weighted toward the bottom of the distribution. The perception that cities lost middle-class households, then, may owe in part to the expansive way that Americans define the middle class—specifically, that it contains many households and families who actually have high incomes, but perhaps exhibit lifestyle or consumption patterns also associated with middle-income families.<sup>55</sup>

Whether cities lost middle-income or high-income residents in recent decades, the fact remains that most lack a mix of households reflective of the nation's true income diversity. To the extent that large cities seek to provide a suitable living environment for households across the income spectrum, our findings suggest that no single *national* urban policy could achieve that goal, given the enormous variety of household income distributions that characterize large cities.<sup>56</sup> Philadelphia and Phoenix, and Chicago and Charlotte, have witnessed very different changes in their income mix over the past two decades, and start from very different places in the current decade.

City and regional leaders themselves must therefore understand the “shape of the curve” in their own places in order to craft regionally specific responses. In particular, the typology developed here may help urban leaders to identify their income peers, thus facilitating policy learning and exchange. With this in mind, a number of different approaches to achieving a more balanced household mix suggest themselves for cities occupying different segments of the household-income typology.

#### *Higher-end cities*

In one sense, these cities might seem blessed. Their concentrations of upper-income households provide

them the means to offer higher-quality public services, and help them to attract private sector investment in residential and commercial development. At the same time, however, many still contain substantial shares of lower-income households. In places like Charlotte, Raleigh, and San Jose, these households are spatially clustered in neighborhoods within the city's core. And they struggle to afford the higher costs of living in these cities, especially the cost of housing. Across the eight higher-end cities, 52 percent of households with incomes under \$50,000 in 1999 paid at least 30 percent of their income for rent—the threshold beyond which a household is typically recognized as facing a rent burden. By contrast, only 38 percent of households nationwide at that income level faced such a burden. For these places, then, ensuring that the city's neighborhoods contain an affordable mix of housing—for both renters and homeowners—may be critical for reducing key service-sector workers' cost burdens, and retaining those workers over time.

#### *Stressed cities*

At the other end of the spectrum lie the stressed cities. These cities have been hardest hit by economic transition and metropolitan decentralization over the past two decades. Their higher-income households suburbanized in large numbers, often in search of bigger and better housing than was available in the central city.<sup>57</sup> Today they (and many of their older suburbs) strain to provide a decent level of public services, from schools to safety to basic infrastructure, even as a cycle of private sector disinvestment continues to afflict their neighborhoods. What is more, most of these cities are “hemmed in” by surrounding jurisdictions, unable to annex close-in suburban development that might enhance their income diversity.

How can these cities surmount such a severe set of obstacles? No simple

answer exists, of course. The idea of consolidation with surrounding counties has attracted recent attention. Louisville completed a merger with surrounding Jefferson County, KY in 2003, and the resulting jurisdiction has a much more balanced income profile than the city as of 1999.<sup>58</sup> The city of Buffalo and surrounding Erie County, NY are actively debating a similar step.<sup>59</sup> Not all of these cities even have the luxury of considering such an option, however.

In considering priorities, stressed cities might first focus on how best to increase the population of higher-income residents who can bolster their heavily eroded fiscal bases. Because their rents tend to be lower, and many of their neighborhoods contain significant levels of vacant and abandoned housing, these cities may be able to attract higher-income households without contributing significantly to problems of housing affordability.<sup>60</sup> Yet many have significant assets in their downtowns, waterfronts, and historic housing stock that could make them attractive places to live for younger unmarried households (such as those graduating from local universities) and older “empty nester” households. Such strategies may have relevance not only for the 14 cities identified as stressed, but also for the low-moderate cities that could be headed in this direction (e.g., Pittsburgh, Richmond, and Cincinnati).

Indeed, Atlanta and Boston, both of which contended with a stressed profile in 1979, seem to have succeeded over the past two decades in attracting higher-income households and rebuilding downtown neighborhoods in the process. Their resulting income profiles come with their own set of challenges, of course. And no city should chase after wealthier households to the exclusion of addressing basic public service issues that could improve prospects for the bulk of its population. But by bringing back some of the higher-income households that

departed in droves over the past few decades, stressed cities would surely be better positioned to offer higher-quality services within a functioning marketplace that appeals to middle-income households, and provides lower-income households real opportunities to move up the income ladder.

At the same time, these cities should be strong advocates for regional policies that give lower-income households, especially minority households living in highly segregated neighborhoods, access to opportunities beyond inner-city neighborhoods alone. The fact that incomes in Rust Belt suburbs and cities tended to move in the same direction over the 1980s and 1990s suggests that regional collaboration—rather than intrametropolitan competition—on housing, economic development, and workforce planning could help grow the tax base in both types of jurisdictions.

#### *Divided cities*

The few divided cities like Atlanta, San Francisco, and Washington, D.C. best fit the perception that big cities are home to the rich and poor, and not much in between. Attracting the middle-class back to these cities, and retaining the middle-class households still there, belong high on their priority list for the many reasons noted in the Introduction.

Some cities have taken specific steps to counter middle-class flight, and to foster a new urban middle class.<sup>61</sup> California cities including Los Angeles, San Jose, and Oakland, have subsidized housing specifically for public school teachers and public safety workers.<sup>62</sup> Other cities have focused their efforts on reforming public schools to keep more middle-income families in the city once their children reach school age. Middle-class retention also provided much of the impetus for Mayor Richard Daley's takeover of Chicago's public schools in 1995.<sup>63</sup> Likewise, Washington, D.C., a city that lost vast num-

bers of middle-income families in the last few decades, is seeking to increase the city's population by 100,000, a strategy designed to rebuild Washington's middle class and enhance its fiscal position over the long term.<sup>64</sup>

Beyond rebuilding the middle class, however, divided cities face serious challenges in preserving housing affordability for existing low-income and moderate-income residents. Gentrification may be a real concern in these cities. Their concentrations of high-income residents, especially in and around traditionally lower- and middle-income neighborhoods, can place upward pressure on rents and make those neighborhoods unaffordable for households of moderate means. Therefore, alongside strategies to attract and retain middle-income residents, these cities might consider inclusionary zoning, targeted tax relief, and infill strategies to minimize displacement and maximize income diversity.<sup>65</sup>

#### *Low-moderate cities*

Finally, the low-moderate cities seem poised at a transition point. Of the cities that had this profile in 1979, about half had moved to a different part of the income typology by 1999. Detroit, Baltimore, Cleveland, and Birmingham, among other cities, lost large numbers of middle- and upper-income households and consequently became stressed cities. Yet several others, including Columbus, Portland, and both of the Twin Cities, became more middle-class places. In most cases, the latter group achieved the transition by growing the number of households in the middle of the distribution, not simply by attracting high-income households.

To be sure, estimating the degree to which these changes owe to policy choices—as opposed to broader economic and demographic forces—remains impossible. For the most part, the stressed cities were home to man-

ufacturing and other heavy industries that have suffered the greatest job losses over the past two decades. Nonetheless, it bears noting that the cities located within the Portland and Twin Cities regions, home to some of the most active growth management policies in the nation, moved “up” the typology over the 20 years.<sup>66</sup> Indeed, some have credited Portland's growth management strategies with enhancing that city's greater economic diversity.<sup>67</sup> Future research should investigate the degree to which such policies made central cities more attractive to middle-income households, or whether they fostered income growth for lower-income households.

With that said, low-moderate cities would particularly benefit from helping more of their lower-income households to climb the income ladder. While national economic conditions like unemployment and inflation exert perhaps the greatest influence on income growth, local and regional policymakers can play a vital role in promoting economic success for lower earners. Investment in education, particularly post-secondary education and training through community colleges, can help to raise earnings for lower-skilled workers over time.<sup>68</sup> At the same time, improving workers' ability to access new jobs throughout the region can lead to faster earnings growth.<sup>69</sup> And some cities might tailor strategies to assist particular demographic groups that are over-represented in the lower-income population, such as immigrants.<sup>70</sup> The potential benefits of these policies are by no means confined to low-moderate cities; the significant numbers of lower-middle-income households in many middle-class cities would gain from locally tailored strategies to further grow the urban middle class from within. Such strategies are consistent with Jane Jacobs' observation that, in order to truly expand the middle class, cities must consider their people

“...valuable and worth retaining, right where they are, before they become middle class.”<sup>71</sup>

## Conclusion

In the end, cities should become informed and strategic in their efforts to provide a suitable living environment for all types of households. A balanced mix of incomes can improve the fiscal, political, and social outcomes of cities and their residents. Large-scale economic forces like globalization and technological innovation, as well as national decisions around monetary and fiscal policy, will undoubtedly continue to play significant roles in shaping the incomes of residents in both cities and suburbs. But by setting the right priorities at the local level, city leaders can position themselves better to attract and retain households that form a truly diverse mix, and to realize the promise of the city as economic melting pot.

## Technical Appendix

This appendix explains the methodology employed in this paper for calculating each group’s income range (i.e., low-income, lower-middle-income, etc.) nationally, and for estimating the proportions of city and suburban households occupying each of those categories. It includes an explanation of how and why we derived our metropolitan price index to adjust “cutoffs” for the income quintiles by city.

### National quintiles

We identify income quintile “cutoffs” (“upper limits”) using linear interpolation below national household median income, and Pareto interpolation above that amount. We use a combination of approaches because income distributions tend to have even densities below the median and decreasing densities above.<sup>72</sup> In both cases the variables listed and defined below are used.

- Y = income at percentile of interest
- P = percentile of interest
- a = the income value at the lower limit of the category containing P
- b = the income value at the upper limit of the category containing P
- P<sub>a</sub> = proportion of the distribution that lies below the lower limit
- P<sub>b</sub> = proportion of the distribution that lies below the upper limit

Because they are below the median (by definition) we identify the upper limits for the first and second quintiles using this equation:

$$Y = \frac{(P - P_a)}{(P_b - P_a)} \times (b - a) + a$$

Because they are above the median we identify the cutoffs (or upper bounds) of the third and fourth quintiles using the set of equations below.<sup>73</sup> The upper limit for the fifth quintile is, of course, undefined and not relevant for our analysis.

$$Y = \left( \frac{k}{(1 - P)^{\frac{1}{\Theta}}} \right)$$

$$k = \left( \frac{P_b - P_a}{\left( \frac{1}{a^{\Theta}} - \frac{1}{b^{\Theta}} \right)} \right)^{\frac{1}{\Theta}}$$

$$\Theta = \left( \frac{\log(1 - P_a) - \log(1 - P_b)}{\log(b) - \log(a)} \right)$$

For example, the first quintile would be calculated using linear interpolation as follows. In 1999 the first income category provided by census, 0 to 10,000 dollars, is 9.5 percent of the population. Adding the second category brings it to only 15.8 percent, but adding the third group puts the total over 20 percent. We know that the first cutoff exists somewhere between 15,000 and 19,999 dollars—the range of the third group. By applying the linear equation above, we can locate the income cutoff within this range. In this example, P is 0.2, a is \$15,000, b is \$19,999, P<sub>a</sub> is 0.16 and P<sub>b</sub> is 0.22. Solving for Y, the resulting first quintile cutoff (i.e., the 20th percentile) is estimated to be \$18,320.

The third and fourth quintile cutoffs, because they are above the median, are calculated using the Pareto distribution. We use the same variables to solve first for *theta*, then for *k*, and use these values to solve for Y.

*City and suburban income group shares*  
Once the national income quintiles are established, we then investigate the number and share of households within each quintile at the city level. We use the same assumptions about the nature of the income distribution



as when estimating the quintile cutoffs, but in this case we calculate the share of households below a given dollar amount ( $P$ ) rather than a dollar amount below which a certain share of households lie ( $Y$ ).

As in calculating the national quintile cutoffs, we assume a linear distribution below the median and a Pareto distribution above it. In this case, however, the determination of when to use which method requires a bit more thought. City and suburban median incomes differ, and national quintiles change from place to place because we adjust them for regional cost-of-living differences (see below for methodology).

We calculate median household incomes from the following equation, using  $\theta$  and  $k$  as defined in the previous section (although SF3 provides median household income for cities, we use this method for both cities and suburbs to maintain consistency):

$$median = k \left( 2^{\frac{1}{\theta}} \right)$$

If the quintile of interest is below the median then the following linear equation is used:

$$P = \frac{(Y - a)}{(b - a)} \times (P_b - P_a) + P_a$$

If the quintile of interest is above the median then the following Pareto equation is used:

$$P = 1 - \left( \frac{k}{Y} \right)^{\theta}$$

Because  $P$  in both equations is a percentile (or cumulative share), to arrive at the actual share within the income group we subtract the  $P$  value for the previous group from the  $P$  in the group of interest. The fifth income

group has a value of 100 for  $P$  so its share is calculated by simply subtracting the fourth group's  $P$  value from 100. To arrive at the actual number of households within any of these income groups for a particular place, we multiply the share by the total number of households.

In Detroit, for example, median household income in 1999 based on the method above was \$29,544 (compared to a very similar \$29,536 from SF3). The national cutoffs for the first and second quintiles in 1999, adjusted for regional price differences, are \$18,578 and \$34,311. Therefore, we derive the share of people in the first income group using the linear method, and the share of people in all other groups using the Pareto method. Conversely, in a place like Scottsdale, the high median household income of \$57,769 obligates us to use linear interpolation for the first, second, and third income groups (all below \$52,587), and the Pareto method is used only for the fourth group.

Although we believe that the use of both linear and Pareto interpolation improves our estimates, compiling the data using linear estimates exclusively indicates that our findings are not particularly sensitive to this methodological choice.

#### *Metropolitan price index*

Our metropolitan price index is based on data collected by the U.S. Department of Housing and Urban Development (HUD) on Fair Market Rents for two-bedroom units. U.S. Census Bureau researchers have used these rents to create a price index that shifts poverty thresholds depending on the state in which a family is located and whether or not it is in a metropolitan area. (See Kathleen Short, "Experimental Poverty Measures: 1999." Current Population Report P60-216 (Census Bureau, 2001)). We used this method to create a metropolitan-level index for 1979, 1989, and 1999. Our calculation is fairly simple:

$$index = m/n * 0.33 + 0.67$$

where  $m$  is the metropolitan fair market rent, and  $n$  is the average national fair market rent. HUD does not report an average national rent; we calculate it as a household-weighted average of the rents in every metropolitan area and nonmetropolitan county. (In 1979, only metropolitan FMRs are available, so we use an adjusted weighted average for that year.) We multiply the index by 0.33 because the average household spent 33 percent of its income on housing-related costs in Census 2000. We note that this index thus holds non-housing costs constant. This is a modest assumption given that housing and other costs are correlated, and likely leads our index to understate the difference in prices across metropolitan areas. However, we prefer this method to using private-sector estimates, such as those compiled by ACCRA ([www.costofliving.org](http://www.costofliving.org)), since ours is not specific to salaried workers and it relies solely on publicly available data.

To learn more about the Fair Market Rent survey, see [www.huduser.org/datasets/fmr.html](http://www.huduser.org/datasets/fmr.html). To view values for our metro index in 1979 and 1999, see our website at [www.brookings.edu/metro](http://www.brookings.edu/metro).

The economic literature is admittedly skeptical as to whether regional cost-of-living adjustments are always appropriate. First, there is no officially recognized governmental index on regional, sub-regional, or metropolitan prices. Second, to a certain degree, consumption patterns adjust to incomes. The median household in Birmingham may choose lower-quality housing than the median household in San Francisco, so that comparing median rents between the two cities would offer a somewhat skewed view of the cities' cost-of-living differential. And third, differences in incomes may reflect real differences in the amenities and quality-of-life available to

households in different places. A San Francisco household making \$40,000, even if it can purchase fewer goods and services than a Birmingham household making that amount, could still achieve a similar level of well-being if living in San Francisco provided it with access to higher-quality goods, services, and amenities that compensated it for the consumption gap. Many researchers have coped with these issues by developing “hedonic” pricing models that value the effects of urban amenities (and/or unpleasantness) on wages, rents, or other goods.<sup>74</sup>

While we recognize the empirical and conceptual challenges associated with adjusting for regional price differences, we have chosen to make these adjustments for a few reasons. First, scholars have noted that the magnitude of price differentials across regions suggests that poverty thresholds should be revised to take account of these differences.<sup>75</sup> While measuring poverty is not exactly analogous to measuring household incomes across the income spectrum, we similarly seek to adjust nationally-calculated thresholds (for income quintiles) for the large price differences that prevail across cities. Second, the particular method we choose to adjust for cost-of-living differences, using HUD Fair Market Rents, is based closely on a method used by a National Academy of Sciences Panel and Census Bureau researchers to derive experimental poverty estimates.<sup>76</sup> Short further notes that using housing data was among a few methodologies that experts surveyed by the GAO agreed showed at least moderate promise for capturing geographic cost-of-living differences.<sup>77</sup> Third, our metropolitan index is relatively conservative in its adjustments, multiplying national income quintile cutoffs by a factor of between 0.89 and 1.24 in 1979, and between 0.92 and 1.30 in 1999. By comparison, metropolitan hedonic

model price indices developed by BLS economists for 1988–89 range from 0.7 to 1.8.<sup>78</sup> The primary effect we observe upon employing our index is a reduction in the number of households in very expensive cities—New York, San Francisco, Boston, Los Angeles—who occupy the high-income category. On practical grounds, we are satisfied that households in these cities earning, say, \$90,000 are not living a very “high-income” lifestyle. Finally, we hope that by using this index, this analysis will provoke methodological discussion, critique, and needed further inquiry into geographic cost adjustments that might not otherwise occur. (We suspect that an analysis that did not attempt at all to adjust for these geographic differences would attract at least as much criticism on these grounds.)

### Appendix A. Households by Income Category, 100 Largest Cities, 1979 and 1999

City	Region	Households, 1979				Households, 1999					
		Low	Lower-Middle	Middle	Upper-Middle	High	Low	Lower-Middle	Middle	Upper-Middle	High
Chicago, IL	MW	282,004	218,061	208,627	193,849	191,505	277,737	220,599	209,800	182,768	171,060
Detroit, MI	MW	128,548	85,427	80,574	73,196	66,248	111,370	77,464	60,071	50,305	37,273
Indianapolis, IN	MW	45,155	50,253	52,502	55,323	56,908	49,923	68,339	67,631	66,147	58,477
Columbus, OH	MW	47,761	45,792	45,792	41,632	34,534	62,501	65,717	64,120	63,235	46,227
Milwaukee, WI	MW	50,322	49,057	49,071	51,893	42,140	63,526	57,218	48,938	39,664	22,965
Cleveland, OH	MW	69,192	44,444	39,795	37,554	27,515	69,350	47,838	38,592	25,358	13,582
Kansas City, MO	MW	36,552	35,779	34,394	34,533	34,243	39,597	40,286	34,032	35,917	30,195
Omaha, NE	MW	23,210	23,762	24,217	24,147	23,197	29,599	34,795	33,078	31,594	27,968
Minneapolis, MN	MW	41,064	37,167	32,909	27,931	23,100	37,044	37,320	33,135	28,897	25,986
St. Louis, MO	MW	55,881	43,216	32,851	27,163	19,338	48,389	35,513	27,518	20,862	15,004
Wichita, KS	MW	17,396	20,505	22,727	23,983	25,836	25,874	29,657	29,542	29,797	24,256
Cincinnati, OH	MW	44,871	35,148	30,534	25,266	22,181	45,613	34,643	26,655	21,379	19,689
Toledo, OH	MW	28,656	25,257	24,282	27,973	27,060	34,460	28,885	25,403	24,272	15,822
St. Paul, MN	MW	23,070	22,881	22,303	20,629	17,294	24,524	25,965	23,342	21,528	16,770
Lincoln, NE	MW	10,359	12,886	13,145	14,656	14,007	15,698	19,414	19,479	20,019	15,950
Akron, OH	MW	21,556	19,505	18,539	17,620	13,461	24,049	22,138	18,209	16,168	9,580
Madison, WI	MW	13,104	13,377	12,937	13,337	13,841	17,866	18,024	19,438	18,486	15,453
Fort Wayne, IN	MW	12,144	14,673	14,354	13,976	10,756	16,525	19,145	19,179	17,132	11,435
Des Moines, IA	MW	14,456	15,508	16,189	16,018	13,244	15,488	18,419	18,228	17,492	10,994
Grand Rapids, MI	MW	13,493	13,770	12,899	13,641	11,756	15,771	16,228	16,169	14,797	10,372
<i>Midwest cities (n=20)</i>		978,827	828,437	788,641	754,320	688,164	1,034,904	917,607	832,564	745,817	599,058
New York, NY	NE	837,571	617,284	540,711	416,553	380,494	916,459	613,627	530,826	477,786	483,779
Philadelphia, PA	NE	184,900	137,366	121,477	100,591	76,305	198,737	135,346	109,846	88,118	58,235
Boston, MA	NE	67,205	52,946	42,759	31,115	24,999	69,937	48,926	44,094	40,615	36,031
Pittsburgh, PA	NE	46,373	36,169	31,992	27,890	23,976	45,155	32,656	25,563	21,717	18,660
Buffalo, NY	NE	44,641	31,545	25,775	22,377	16,497	45,369	29,380	20,602	15,930	11,390
Newark, NJ	NE	44,041	26,086	19,262	13,758	8,219	37,423	20,064	14,892	12,194	6,793
Jersey City, NJ	NE	23,105	18,086	15,405	12,912	11,453	24,517	18,709	16,709	15,173	13,647
Rochester, NY	NE	26,378	21,076	19,284	16,112	12,025	31,438	21,427	16,076	12,160	7,991
Yonkers, NY	NE	14,690	13,942	15,539	14,489	15,222	18,928	14,305	13,356	13,979	13,790
<i>Northeast cities (n=9)</i>		1,288,904	954,500	832,204	655,797	569,190	1,387,963	934,302	791,964	697,672	650,316
Houston, TX	S	95,608	113,669	121,739	122,335	150,144	165,804	164,049	141,775	118,151	129,118
Dallas, TX	S	66,417	77,886	73,085	62,908	75,068	102,404	111,069	91,584	71,208	75,744
San Antonio, TX	S	63,463	61,745	54,674	44,421	34,881	91,530	91,578	84,235	74,745	63,799
Jacksonville, FL	S	43,867	43,093	39,147	36,654	33,737	54,456	60,462	62,476	59,053	48,213
Austin, TX	S	32,833	31,983	27,707	26,505	19,226	51,882	57,182	53,755	51,077	51,698
Baltimore, MD	S	84,559	63,605	53,047	45,207	35,378	84,423	59,073	47,815	38,305	28,173
Memphis, TN	S	57,837	48,451	43,030	40,699	40,332	66,698	57,381	50,330	42,257	34,241
Washington, DC	S	56,363	53,611	50,019	40,141	53,897	66,094	51,759	43,157	38,505	49,076
El Paso, TX	S	29,320	30,688	26,007	22,680	19,698	48,622	42,776	35,761	30,629	24,449
Nashville, TN	S	33,918	36,299	35,726	33,562	30,242	46,753	51,846	48,984	43,209	36,767
Charlotte, NC	S	20,241	24,860	25,097	23,665	24,375	30,811	40,393	43,240	46,109	55,250
Fort Worth, TX	S	30,493	32,320	30,087	26,159	24,988	42,807	44,470	41,174	36,195	30,663
Oklahoma City, OK	S	31,273	32,905	31,540	31,668	33,036	45,801	45,523	41,949	37,752	33,468
New Orleans, LA	S	66,839	44,427	34,028	28,969	32,813	65,251	41,415	31,732	24,917	25,050
Virginia Beach, VA	S	9,804	15,287	18,214	20,914	21,084	16,080	28,840	36,753	39,171	33,792
Atlanta, GA	S	54,657	37,799	27,486	20,622	22,395	50,768	34,319	26,342	23,651	33,261
Tulsa, OK	S	25,323	29,551	28,558	28,392	33,321	37,490	38,229	33,816	27,928	28,418
Miami, FL	S	50,367	33,833	23,975	14,744	11,786	57,208	30,948	19,914	13,541	12,733
Arlington, TX	S	6,558	9,558	11,299	14,409	16,742	16,930	23,293	27,222	28,698	28,708
Tampa, FL	S	30,989	25,104	20,175	16,418	13,052	31,926	28,447	24,340	19,842	20,039
Corpus Christi, TX	S	14,271	15,067	14,575	16,294	16,545	23,570	21,157	19,742	18,749	15,560
Raleigh, NC	S	9,170	11,404	10,828	10,740	12,794	17,612	22,574	23,364	23,753	25,424
Lexington-Fayette, KY	S	14,589	15,781	15,168	13,964	15,801	22,327	21,987	20,633	21,037	22,426

### Appendix A. Households by Income Category, 100 Largest Cities, 1979 and 1999 (continued)

City	Region	Households, 1979				Households, 1999					
		Low	Lower-Middle	Middle	Upper-Middle	High	Low	Lower-Middle	Middle	Upper-Middle	High
Louisville, KY	S	34,332	25,250	22,014	18,606	16,834	34,195	26,347	21,173	16,225	13,444
St. Petersburg, FL	S	30,061	27,964	19,383	14,976	12,103	25,768	26,951	22,907	18,866	15,117
Birmingham, AL	S	32,672	24,077	19,600	16,954	14,002	32,975	23,473	18,745	13,964	9,591
Norfolk, VA	S	23,777	23,295	17,498	13,566	10,246	32,080	21,693	18,132	13,508	9,765
Baton Rouge, LA	S	19,869	16,447	13,847	12,896	15,648	26,536	18,881	14,789	13,294	15,414
Hialeah, FL	S	11,168	11,502	11,891	8,493	5,196	22,855	18,778	14,439	9,607	4,985
Greensboro, NC	S	10,348	12,239	11,740	10,783	11,751	17,387	20,443	19,232	17,859	17,163
Plano, TX	S	1,295	1,786	2,878	5,512	10,691	5,150	8,664	11,942	18,401	37,022
Garland, TX	S	3,414	6,213	9,316	13,496	13,430	9,307	15,468	16,819	17,862	13,823
Montgomery, AL	S	13,130	12,318	12,102	11,687	13,473	18,544	16,452	15,469	14,034	13,937
Shreveport, LA	S	17,455	14,497	14,141	13,589	14,932	22,677	17,889	14,440	12,217	11,513
Augusta-Richmond, GA	S	14,838	13,947	12,213	10,128	8,637	18,981	16,519	15,764	12,711	9,963
Lubbock, TX	S	11,099	12,562	12,369	11,749	13,200	21,167	17,387	15,091	12,922	11,082
Chesapeake, VA	S	5,417	6,730	7,944	8,965	7,513	8,888	11,346	14,870	18,596	16,136
Mobile, AL	S	16,090	14,295	13,227	13,196	14,842	22,858	16,513	14,382	13,247	11,548
Richmond, VA	S	21,919	20,613	17,527	13,848	12,113	25,127	20,231	15,893	12,317	10,998
Irving, TX	S	4,034	7,102	8,960	10,002	10,039	10,739	17,897	18,218	16,127	13,392
<i>South cities (n=40)</i>		<i>1,199,697</i>	<i>1,139,763</i>	<i>1,041,861</i>	<i>946,516</i>	<i>976,185</i>	<i>1,583,481</i>	<i>1,483,702</i>	<i>1,332,398</i>	<i>1,180,239</i>	<i>1,140,963</i>
Los Angeles, CA	W	266,823	245,001	210,629	180,759	234,057	352,226	278,733	224,258	195,144	226,248
Phoenix, AZ	W	49,210	59,178	60,747	59,874	56,226	87,315	102,678	99,660	90,844	85,618
San Diego, CA	W	64,772	71,847	66,530	57,827	60,623	87,542	90,359	87,406	89,229	96,590
San Jose, CA	W	26,645	33,166	40,180	52,203	57,711	36,716	41,659	51,566	64,200	82,267
San Francisco, CA	W	69,192	64,436	59,715	50,142	56,381	73,621	60,287	58,083	60,203	77,656
Seattle, WA	W	45,831	46,298	42,079	40,358	45,188	49,965	51,879	50,757	50,188	55,846
Denver, CO	W	44,399	46,250	43,664	38,549	39,143	51,030	53,640	49,880	43,355	41,509
Portland, OR	W	35,984	35,190	30,728	28,538	28,522	46,771	48,960	47,383	44,152	36,721
Tucson, AZ	W	28,708	30,325	26,331	23,198	17,147	53,066	51,849	40,072	29,345	18,552
Las Vegas, NV	W	11,307	13,080	12,989	12,930	12,106	32,046	37,478	38,168	36,793	32,737
Long Beach, CA	W	36,308	33,276	29,659	26,681	25,990	43,571	35,839	29,509	27,571	26,789
Albuquerque, NM	W	21,531	24,818	24,688	25,042	28,106	38,874	40,604	38,186	34,463	31,499
Fresno, CA	W	18,538	18,703	15,703	15,327	13,774	36,965	31,571	26,753	23,872	20,809
Sacramento, CA	W	27,059	24,585	20,433	20,472	20,503	37,528	32,975	31,728	28,770	23,891
Oakland, CA	W	40,840	31,365	26,017	22,107	22,089	40,464	32,281	27,364	24,763	26,098
Mesa, AZ	W	8,382	11,516	11,861	12,388	10,036	23,442	32,153	34,566	31,839	24,700
Honolulu, HI	W	22,186	26,807	25,230	22,637	30,466	29,835	29,748	27,248	25,182	28,388
Colorado Springs, CO	W	13,692	18,007	17,502	16,357	15,925	21,941	29,303	31,250	31,358	27,905
Santa Ana, CA	W	10,162	13,055	14,012	14,566	12,387	13,642	18,151	17,009	14,799	9,392
Anaheim, CA	W	10,893	14,565	16,628	17,289	20,302	16,491	22,416	20,714	20,053	17,228
Aurora, CO	W	5,230	8,782	11,790	16,330	16,417	13,520	22,544	25,703	25,626	18,133
Anchorage, AK	W	7,376	10,012	10,497	12,038	20,903	11,790	17,028	19,698	22,777	23,788
Riverside, CA	W	10,711	12,045	12,196	12,639	13,399	16,494	16,282	16,325	16,721	16,305
Bakersfield, CA	W	6,935	7,143	7,164	8,564	9,850	17,826	15,928	16,242	16,544	17,061
Stockton, CA	W	13,193	12,036	10,084	10,670	9,763	20,670	16,570	15,085	14,202	11,886
Glendale, AZ	W	5,033	6,462	6,709	7,867	6,964	12,859	15,178	16,114	16,950	14,597
Fremont, CA	W	3,855	5,383	7,618	12,606	14,760	5,682	7,047	10,841	18,107	26,626
Scottsdale, AZ	W	3,954	5,625	6,119	7,408	11,175	10,848	14,280	15,831	18,476	31,167
Spokane, WA	W	18,056	16,078	14,444	12,992	9,627	20,809	19,421	16,749	14,270	10,514
Glendale, CA	W	11,196	12,733	12,118	10,407	12,959	17,415	14,101	13,694	12,501	14,161
Tacoma, WA	W	15,301	13,724	11,961	12,670	9,761	17,005	16,190	16,714	15,133	11,086
<i>West cities (n=31)</i>		<i>953,302</i>	<i>971,491</i>	<i>906,025</i>	<i>861,435</i>	<i>942,260</i>	<i>1,337,969</i>	<i>1,297,312</i>	<i>1,214,556</i>	<i>1,157,430</i>	<i>1,185,767</i>
<b>All cities (n=100)</b>		<b>4,420,730</b>	<b>3,894,191</b>	<b>3,568,731</b>	<b>3,218,068</b>	<b>3,175,799</b>	<b>5,344,317</b>	<b>4,632,923</b>	<b>4,171,482</b>	<b>3,781,158</b>	<b>3,576,104</b>

Source: Authors' analysis of 1980 and 2000 decennial censuses

### Appendix A. Households by Income Category, 100 Largest Cities, 1979 and 1999 (continued)

City	Percentage by Income Category, 1979			City Type, 1979	Percentage by Income Category, 1999			City Type, 1999
	Low	Middle	High		Low	Middle	High	
Chicago, IL	25.78	19.93	17.72	Low-Moderate	26.15	20.77	17.21	Low-Moderate
Detroit, MI	29.62	19.68	16.87	Low-Moderate	33.10	23.02	17.85	Stressed
Indianapolis, IN	17.36	19.32	21.27	Higher-End	18.70	21.32	21.10	Balanced
Columbus, OH	21.97	21.96	19.14	Low-Moderate	20.71	21.78	20.64	Middle-Class
Milwaukee, WI	20.75	20.23	21.40	Balanced	27.35	24.63	21.07	Low-Moderate
Cleveland, OH	31.67	20.34	17.19	Low-Moderate	36.36	25.08	18.14	Stressed
Kansas City, MO	20.83	20.39	19.68	Balanced	21.52	21.89	20.67	Middle-Class
Omaha, NE	19.58	20.05	20.37	Balanced	18.85	22.16	21.06	Balanced
Minneapolis, MN	25.32	22.92	17.22	Low-Moderate	22.81	22.98	17.80	Middle-Class
St. Louis, MO	31.31	24.22	18.41	Stressed	32.85	24.11	18.68	Stressed
Wichita, KS	15.75	18.57	21.71	Higher-End	18.60	21.32	21.42	Balanced
Cincinnati, OH	28.40	22.25	15.99	Low-Moderate	30.82	23.41	18.01	Low-Moderate
Toledo, OH	21.51	18.96	21.00	Balanced	26.75	22.42	19.72	Low-Moderate
St. Paul, MN	21.73	21.55	19.43	Low-Moderate	21.87	23.16	20.82	Middle-Class
Lincola, NE	15.92	19.81	22.53	Middle-Class	17.33	21.44	21.51	Middle-Class
Akron, OH	23.77	21.51	19.43	Low-Moderate	26.68	24.56	20.20	Low-Moderate
Madison, WI	19.68	20.09	20.03	Balanced	20.01	20.19	21.78	Middle-Class
Fort Wayne, IN	18.43	22.26	21.21	Middle-Class	19.81	22.95	22.99	Middle-Class
Des Moines, IA	19.17	20.56	21.24	Balanced	19.21	22.85	22.61	Middle-Class
Grand Rapids, MI	20.58	21.00	20.81	Balanced	21.50	22.13	22.05	Middle-Class
<i>Midwest cities (n=20)</i>	24.24	20.51	18.68	17.04	25.06	22.22	20.16	18.06
New York, NY	29.99	22.10	14.92	Low-Moderate	30.32	20.30	17.56	Low-Moderate
Philadelphia, PA	29.79	22.13	16.21	Low-Moderate	33.67	22.93	18.61	Stressed
Boston, MA	30.68	24.17	14.21	Stressed	29.19	20.42	18.40	Low-Moderate
Pittsburgh, PA	27.87	21.74	16.76	Low-Moderate	31.41	22.72	17.78	Low-Moderate
Buffalo, NY	31.70	22.40	15.89	Low-Moderate	36.98	23.95	16.79	Stressed
Newark, NJ	39.55	23.42	12.35	Stressed	40.96	21.96	16.30	Stressed
Jersey City, NJ	28.54	22.34	15.95	Low-Moderate	27.67	20.96	18.86	Low-Moderate
Rochester, NY	27.80	22.21	16.98	Low-Moderate	35.29	24.05	18.04	Stressed
Yonkers, NY	19.88	18.87	19.61	Balanced	25.46	19.24	17.96	Divided
<i>Northeast cities (n=9)</i>	29.97	22.19	15.25	13.24	31.10	20.94	17.75	14.57
Houston, TX	15.84	18.84	20.17	Higher-End	23.06	22.82	19.72	Low-Moderate
Dallas, TX	18.69	21.92	17.70	Balanced	22.66	24.57	20.26	Middle-Class
San Antonio, TX	24.49	23.82	17.14	Low-Moderate	22.55	22.56	20.75	Middle-Class
Jacksonville, FL	22.32	21.93	18.65	Low-Moderate	19.13	21.24	21.95	Middle-Class
Austin, TX	24.46	23.82	16.76	Low-Moderate	19.53	21.53	20.24	Balanced
Baltimore, MD	30.01	22.57	16.04	Low-Moderate	32.75	22.92	18.55	Stressed
Memphis, TN	25.11	21.03	17.67	Low-Moderate	26.58	22.87	20.06	Low-Moderate
Washington, DC	22.19	21.10	15.80	Divided	26.59	20.82	17.36	Divided
El Paso, TX	22.84	23.90	17.66	Middle-Class	26.68	23.47	19.62	Low-Moderate
Nashville, TN	19.98	21.38	19.77	Balanced	20.55	22.78	21.53	Middle-Class
Charlotte, NC	17.09	20.99	19.98	Balanced	14.28	18.72	20.04	Higher-End
Fort Worth, TX	21.17	22.44	18.16	Middle-Class	21.92	22.77	21.08	Middle-Class
Oklahoma City, OK	19.49	20.51	19.74	Balanced	22.40	22.26	20.51	Low-Moderate
New Orleans, LA	32.28	21.45	16.43	Low-Moderate	34.64	21.99	16.85	Stressed
Virginia Beach, VA	11.49	17.92	24.52	Higher-End	10.40	18.65	23.77	Middle-Class
Atlanta, GA	33.54	23.20	12.65	Stressed	30.16	20.39	15.65	Divided
Tulsa, OK	17.45	20.36	19.56	Higher-End	22.60	23.05	20.39	Middle-Class
Miami, FL	37.39	25.12	17.80	Stressed	42.58	23.04	14.82	Stressed
Arlington, TX	11.20	16.32	24.60	Higher-End	13.56	18.66	21.80	Higher-End
Tampa, FL	29.31	23.74	15.53	Low-Moderate	25.62	22.83	19.54	Low-Moderate
Corpus Christi, TX	18.59	19.63	21.23	Balanced	23.86	21.42	19.99	Low-Moderate
Raleigh, NC	16.69	20.76	19.55	Higher-End	15.62	20.03	20.73	Higher-End
Lexington-Fayette, KY	19.37	20.96	18.54	Balanced	20.59	20.28	19.03	Balanced



### Appendix A. Households by Income Category, 100 Largest Cities, 1979 and 1999 (continued)

City	Percentage by Income Category, 1979			City Type, 1979	Percentage by Income Category, 1999			City Type, 1999			
	Low	Lower-Middle	Upper-Middle		Low	Lower-Middle	Upper-Middle				
Louisville, KY	29.33	21.57	18.81	15.90	14.38	30.70	23.65	19.01	14.57	12.07	Stressed
St. Petersburg, FL	28.77	26.76	18.55	14.33	11.58	23.51	24.59	20.90	17.21	13.79	Middle-Class
Birmingham, AL	30.46	22.43	18.26	15.80	13.05	33.39	23.77	18.98	14.14	9.71	Stressed
Norfolk, VA	26.90	26.36	19.80	15.35	11.59	26.78	25.17	21.04	15.67	11.33	Low-Moderate
Baton Rouge, LA	25.24	20.90	17.59	16.38	19.88	29.84	21.24	16.63	14.95	17.34	Divided
Hialeah, FL	23.15	23.84	24.64	17.60	10.77	32.34	26.57	20.43	13.60	7.05	Stressed
Greensboro, NC	18.20	21.52	20.65	18.96	20.67	18.88	22.20	20.89	19.39	18.64	Balanced
Plano, TX	5.84	8.06	12.99	24.87	48.24	6.34	10.67	14.71	22.67	45.61	Higher-End
Garland, TX	7.44	13.55	20.31	29.42	29.28	12.70	21.11	22.95	24.38	18.86	Middle-Class
Montgomery, AL	20.94	19.64	19.30	18.64	21.48	23.64	20.98	19.72	17.89	17.77	Low-Moderate
Shreveport, LA	23.39	19.43	18.95	18.21	20.01	28.80	22.72	18.34	15.52	14.62	Low-Moderate
Augusta-Richmond, GA	24.83	23.34	20.44	16.95	14.45	25.67	22.34	21.32	17.19	13.47	Low-Moderate
Lubbock, TX	18.20	20.60	20.28	19.27	21.65	27.26	22.39	19.43	16.64	14.27	Low-Moderate
Chesapeake, VA	14.81	18.40	21.72	24.52	20.54	12.73	16.25	21.29	26.63	23.11	Middle-Class
Mobile, AL	22.46	19.95	18.46	18.42	20.71	29.10	21.02	18.31	16.86	14.70	Low-Moderate
Richmond, VA	25.48	23.96	20.38	16.10	14.08	29.71	23.92	18.79	14.56	13.01	Low-Moderate
Irving, TX	10.05	17.69	22.32	24.92	25.01	14.06	23.43	23.85	21.12	17.53	Middle-Class
<i>South cities (n=40)</i>	22.62	21.49	19.64	17.85	18.40	23.56	22.08	19.83	17.56	16.98	
Los Angeles, CA	23.46	21.54	18.52	15.89	20.58	27.59	21.83	17.57	15.29	17.72	Divided
Phoenix, AZ	17.25	20.75	21.30	20.99	19.71	18.73	22.03	21.38	19.49	18.37	Balanced
San Diego, CA	20.14	22.34	20.69	17.98	18.85	19.41	20.03	19.38	19.78	21.41	Balanced
San Jose, CA	12.69	15.80	19.14	24.87	27.49	13.28	15.07	18.66	23.23	29.76	Higher-End
San Francisco, CA	23.07	21.49	19.91	16.72	18.80	22.32	18.28	17.61	18.25	23.54	Divided
Seattle, WA	20.86	21.07	19.15	18.37	20.56	19.32	20.06	19.62	19.40	21.59	Balanced
Denver, CO	20.94	21.82	20.60	18.18	18.46	21.31	22.40	20.83	18.11	17.34	Middle-Class
Portland, OR	22.64	22.14	19.33	17.95	17.94	20.88	21.86	21.15	19.71	16.39	Middle-Class
Tucson, AZ	22.84	24.12	20.95	18.45	13.64	27.51	26.88	20.78	15.21	9.62	Stressed
Las Vegas, NV	18.12	20.96	20.81	20.72	19.40	18.08	21.15	21.54	20.76	18.47	Balanced
Long Beach, CA	23.90	21.90	19.52	17.56	17.11	26.68	21.95	18.07	16.89	16.41	Low-Moderate
Albuquerque, NM	17.34	19.98	19.88	20.17	22.63	21.17	22.11	20.80	18.77	17.15	Middle-Class
Fresno, CA	22.59	22.80	19.14	18.68	16.79	26.41	22.56	19.11	17.06	14.87	Low-Moderate
Sacramento, CA	23.94	21.75	18.07	18.11	18.14	24.23	21.29	20.48	18.57	15.42	Low-Moderate
Oakland, CA	28.68	22.02	18.27	15.52	15.51	26.80	21.38	18.13	16.40	17.29	Low-Moderate
Mesa, AZ	15.47	21.25	21.89	22.86	18.52	15.98	21.92	23.56	21.70	16.84	Middle-Class
Honolulu, HI	17.42	21.05	19.82	17.78	23.93	21.25	21.19	19.41	17.94	20.22	Balanced
Colorado Springs, CO	16.80	22.10	21.48	20.07	19.54	15.48	20.67	22.04	22.12	19.69	Middle-Class
Santa Ana, CA	15.83	20.34	21.83	22.69	19.30	18.69	24.87	23.30	20.27	12.87	Middle-Class
Anaheim, CA	13.67	18.28	20.87	21.70	25.48	17.02	23.13	21.38	20.69	17.78	Middle-Class
Aurora, CO	8.93	15.00	20.14	27.89	28.04	12.81	21.36	24.36	24.28	17.18	Middle-Class
Anchorage, AK	12.13	16.46	17.26	19.79	34.37	12.40	17.91	20.72	23.96	25.02	Higher-End
Riverside, CA	17.56	19.75	20.00	20.72	21.97	20.08	19.83	19.88	20.36	19.85	Balanced
Bakersfield, CA	17.49	18.01	18.07	21.60	24.84	21.32	19.05	19.43	19.79	20.41	Balanced
Stockton, CA	23.67	21.59	18.09	19.14	17.51	26.30	21.31	19.19	18.07	15.12	Low-Moderate
Glendale, AZ	15.24	19.56	20.31	23.81	21.08	16.99	20.05	21.29	22.39	19.28	Middle-Class
Fremont, CA	8.72	12.17	17.23	28.51	33.38	8.32	10.32	15.87	26.51	38.98	Higher-End
Scottsdale, AZ	11.53	16.41	17.85	21.61	32.60	11.97	15.76	17.47	20.39	34.40	Higher-End
Spokane, WA	25.36	22.58	20.29	18.25	13.52	25.45	23.75	20.48	17.45	12.86	Low-Moderate
Glendale, CA	18.84	21.43	20.40	17.52	21.81	24.23	19.62	19.05	17.39	19.70	Divided
Tacoma, WA	24.13	21.64	18.86	19.98	15.39	22.34	21.27	21.96	19.88	14.56	Low-Moderate
<i>West cities (n=31)</i>	20.57	20.96	19.55	18.59	20.33	21.60	20.95	19.61	18.69	19.15	
<b>All cities (n=100)</b>	<b>24.19</b>	<b>21.31</b>	<b>19.53</b>	<b>17.61</b>	<b>17.38</b>	<b>24.85</b>	<b>21.54</b>	<b>19.40</b>	<b>17.58</b>	<b>16.63</b>	

**Appendix B. Largest Changes in Proportion of Households by Income Category,  
100 Largest Cities, 1979–1999**

<b>Low-Income Households</b>							
<b>Largest Increases</b>	<b>1979</b>	<b>1999</b>	<b>Change</b>	<b>Largest Declines</b>	<b>1979</b>	<b>1999</b>	<b>Change</b>
Hialeah, FL	23.1	32.3	9.2	St. Petersburg, FL	28.8	23.5	-5.3
Lubbock, TX	18.2	27.3	9.1	Austin, TX	24.5	19.5	-4.9
Rochester, NY	27.8	35.3	7.5	Tampa, FL	29.3	25.6	-3.7
Houston, TX	15.8	23.1	7.2	Atlanta, GA	33.5	30.2	-3.4
Mobile, AL	22.5	29.1	6.6	Jacksonville, FL	22.3	19.1	-3.2
<b>Lower-Middle-Income Households</b>							
<b>Largest Increases</b>	<b>1979</b>	<b>1999</b>	<b>Change</b>	<b>Largest Declines</b>	<b>1979</b>	<b>1999</b>	<b>Change</b>
Garland, TX	13.5	21.1	7.6	Boston, MA	24.2	20.4	-3.8
Aurora, CO	15.0	21.4	6.4	San Francisco, CA	21.5	18.3	-3.2
Irving, TX	17.7	23.4	5.7	Atlanta, GA	23.2	20.4	-2.8
Anaheim, CA	18.3	23.1	4.9	San Diego, CA	22.3	20.0	-2.3
Cleveland, OH	20.3	25.1	4.7	Austin, TX	23.8	21.5	-2.3
<b>Middle-Income Households</b>							
<b>Largest Increases</b>	<b>1979</b>	<b>1999</b>	<b>Change</b>	<b>Largest Declines</b>	<b>1979</b>	<b>1999</b>	<b>Change</b>
Aurora, CO	20.1	24.4	4.2	Hialeah, FL	24.6	20.4	-4.2
Anchorage, AK	17.3	20.7	3.5	Yonkers, NY	21.0	18.0	-3.1
Tacoma, WA	18.9	22.0	3.1	Miami, FL	17.8	14.8	-3.0
Garland, TX	20.3	23.0	2.6	Washington, DC	19.7	17.4	-2.3
Arlington, TX	19.3	21.8	2.5	San Francisco, CA	19.9	17.6	-2.3
<b>Upper-Middle-Income Households</b>							
<b>Largest Increases</b>	<b>1979</b>	<b>1999</b>	<b>Change</b>	<b>Largest Declines</b>	<b>1979</b>	<b>1999</b>	<b>Change</b>
Anchorage, AK	19.8	24.0	4.2	Garland, TX	29.4	24.4	-5.0
St. Petersburg, FL	14.3	17.2	2.9	Milwaukee, WI	21.4	17.1	-4.3
Boston, MA	14.2	17.0	2.7	Hialeah, FL	17.6	13.6	-4.0
Austin, TX	16.8	19.2	2.5	Cleveland, OH	17.2	13.3	-3.9
Chesapeake, VA	24.5	26.6	2.1	Houston, TX	20.3	16.4	-3.8
<b>High-Income Households</b>							
<b>Largest Increases</b>	<b>1979</b>	<b>1999</b>	<b>Change</b>	<b>Largest Declines</b>	<b>1979</b>	<b>1999</b>	<b>Change</b>
Atlanta, GA	13.7	19.8	6.0	Aurora, CO	28.0	17.2	-10.9
Fremont, CA	33.4	39.0	5.6	Garland, TX	29.3	18.9	-10.4
Austin, TX	14.3	19.5	5.1	Anchorage, AK	34.4	25.0	-9.3
Charlotte, NC	20.7	25.6	4.9	Toledo, OH	20.3	12.3	-8.0
San Francisco, CA	18.8	23.5	4.7	Anaheim, CA	25.5	17.8	-7.7

Source: Authors' analysis of 1980 and 2000 decennial censuses

### Appendix C. Households by Income Category, Suburbs of 100 Largest Cities, 1979–1999

Suburbs of City	Region	Households, 1979				Households, 1999					
		Low	Lower-Middle	Middle	Upper-Middle	High	Low	Lower-Middle	Middle	Upper-Middle	High
Chicago, IL	MW	136,433	186,265	248,671	361,790	508,106	214,761	294,760	362,542	475,030	563,316
Detroit, MI	MW	129,699	142,206	184,890	262,828	369,118	179,357	222,210	249,767	320,762	387,756
Indianapolis, IN	MW	27,713	33,343	40,372	51,243	56,139	38,156	51,094	58,333	75,441	86,489
Columbus, OH	MW	27,851	36,878	43,568	55,476	58,334	38,448	50,067	58,739	73,216	88,625
Milwaukee, WI	MW	22,944	33,000	43,176	67,851	92,163	37,236	54,320	68,251	92,796	103,314
Cleveland, OH	MW	70,613	88,912	108,431	148,105	185,701	105,024	130,508	144,885	160,615	161,067
Kansas City, MO	MW	49,032	58,430	66,079	86,887	99,160	64,510	87,308	103,383	122,922	132,820
Omaha, NE	MW	11,722	16,407	20,095	25,379	23,491	13,320	20,575	24,663	31,891	28,590
Minneapolis, MN	MW	52,532	73,066	99,590	139,763	156,064	81,245	127,520	165,778	234,991	253,270
St. Louis, MO	MW	92,550	106,837	130,103	166,113	183,995	119,650	149,783	172,076	202,137	222,410
Wichita, KS	MW	6,627	8,131	10,254	13,674	15,881	8,845	12,078	15,312	18,638	16,790
Cincinnati, OH	MW	49,868	57,378	68,703	90,043	97,519	66,973	85,503	98,750	118,069	128,055
Toledo, OH	MW	10,934	13,464	15,846	20,818	26,097	15,720	20,399	22,244	26,249	30,061
St. Paul, MN	MW	52,532	73,066	99,590	139,763	156,064	81,245	127,520	165,778	234,991	253,270
Lincoln, NE	MW	692	878	1,542	1,840	1,888	742	1,062	1,748	2,488	2,653
Akron, OH	MW	17,334	22,783	27,798	36,809	38,793	25,538	31,727	36,984	43,653	46,235
Madison, WI	MW	6,122	9,268	11,323	14,170	13,353	8,092	14,054	17,026	23,888	21,383
Fort Wayne, IN	MW	10,147	14,357	18,229	24,244	22,712	12,449	18,980	22,708	28,532	26,189
Des Moines, IA	MW	7,096	9,519	11,966	16,328	16,925	9,800	15,450	19,269	25,782	28,695
Grand Rapids, MI	MW	30,166	36,528	44,893	55,365	55,577	43,284	57,475	69,104	81,669	71,870
<i>Midwest suburbs (n=19)</i>		760,075	947,650	1,195,229	1,638,726	2,021,016	1,083,150	1,444,873	1,711,562	2,158,769	2,399,588
New York, NY	NE	42,919	47,670	58,682	70,357	116,227	52,311	52,663	60,798	76,659	146,183
Philadelphia, PA	NE	140,020	173,683	212,064	243,055	273,443	176,427	216,428	248,181	315,648	368,219
Boston, MA	NE	147,067	156,177	185,284	197,221	220,337	177,637	175,204	197,511	241,010	292,770
Pittsburgh, PA	NE	127,550	135,369	154,192	181,222	170,106	162,728	171,332	163,608	167,376	158,249
Buffalo, NY	NE	40,605	48,636	59,739	78,346	77,385	56,791	65,710	68,996	77,538	77,059
Newark, NJ	NE	75,204	86,715	106,942	125,215	171,308	90,351	95,549	109,010	140,467	202,300
Jersey City, NJ	NE	29,885	25,192	24,607	24,858	22,559	34,735	28,596	27,406	25,540	25,804
Rochester, NY	NE	32,684	43,234	52,461	65,187	74,563	45,893	60,837	69,046	79,191	76,425
Yonkers, NY	NE	42,919	47,670	58,682	70,357	116,227	52,311	52,663	60,798	76,659	146,183
<i>Northeast suburbs (n=8)</i>		635,934	716,676	853,971	985,461	1,125,928	796,873	866,319	944,556	1,123,429	1,347,009
Houston, TX	S	39,716	43,756	57,653	93,565	143,433	97,209	119,980	138,647	170,206	219,044
Dallas, TX	S	42,504	46,130	52,334	66,191	77,256	79,794	102,915	120,211	141,440	155,955
San Antonio, TX	S	14,437	17,285	19,521	22,331	22,479	21,878	28,235	32,679	35,663	35,950
Jacksonville, FL	S	12,016	13,346	12,451	12,963	12,446	19,597	25,689	28,596	32,573	34,693
Austin, TX	S	16,565	15,255	14,947	15,755	15,437	25,236	32,783	40,448	52,210	55,814
Baltimore, MD	S	51,614	73,075	94,837	120,570	143,877	77,076	108,764	133,608	181,479	215,644
Memphis, TN	S	16,765	15,541	15,107	19,441	21,804	22,439	25,150	32,557	43,115	50,330
Washington, DC	S	93,680	140,613	183,883	222,441	358,421	155,671	231,006	298,770	397,907	517,764
El Paso, TX	S	2,863	4,035	2,808	1,657	1,259	9,000	8,635	5,431	3,000	1,731
Nashville, TN	S	23,749	25,366	27,216	29,125	27,179	37,443	45,021	53,299	59,138	57,283
Charlotte, NC	S	39,122	47,178	51,676	50,578	36,374	56,961	65,654	75,364	84,587	77,141
Fort Worth, TX	S	19,763	24,061	29,921	39,523	39,804	37,239	52,460	61,371	71,795	81,905
Oklahoma City, OK	S	26,841	30,203	32,822	35,827	35,748	41,523	45,684	46,948	46,069	40,342
New Orleans, LA	S	37,568	40,959	45,518	60,375	62,450	63,160	63,154	63,132	65,092	62,875
Virginia Beach, VA	S	37,531	41,327	40,494	39,108	32,762	50,609	56,235	57,456	57,305	45,541
Atlanta, GA	S	88,473	109,032	126,586	144,205	158,911	162,544	227,570	281,953	318,313	346,842
Tulsa, OK	S	18,519	17,453	20,019	23,972	20,831	26,144	29,647	32,025	34,708	27,354
Miami, FL	S	95,677	89,978	88,033	74,582	80,011	133,171	121,053	113,377	102,766	102,004
Arlington, TX	S	19,763	24,061	29,921	39,523	39,804	37,239	52,460	61,371	71,795	81,905
Tampa, FL	S	90,190	116,463	97,885	77,573	64,237	151,708	181,563	168,396	147,272	126,652
Corpus Christi, TX	S	5,933	5,303	5,220	5,612	5,906	8,847	7,378	6,865	5,899	4,585
Raleigh, NC	S	36,255	38,030	37,031	37,290	33,066	57,594	61,907	66,808	76,370	85,928

### Appendix C. Households by Income Category, Suburbs of 100 Largest Cities, 1979–1999

Suburbs of City	Region	Households, 1979				Households, 1999					
		Low	Lower-Middle	Middle	Upper-Middle	High	Low	Lower-Middle	Middle	Upper-Middle	High
Louisville, KY	S	28,839	36,763	46,359	54,772	55,796	43,728	55,195	62,277	68,406	71,299
St. Petersburg, FL	S	90,190	116,463	97,885	77,573	64,237	151,708	181,563	168,396	147,272	126,652
Birmingham, AL	S	33,067	33,205	34,856	39,977	44,095	42,586	46,037	51,224	56,340	66,171
Norfolk, VA	S	37,531	41,327	40,494	39,108	32,762	50,609	56,235	57,456	57,305	45,541
Baton Rouge, LA	S	14,620	13,047	15,339	21,535	20,575	22,742	23,897	26,871	30,613	30,584
Hialeah, FL	S	95,677	89,978	88,033	74,582	80,011	133,171	121,053	113,377	102,766	102,004
Greensboro, NC	S	53,283	59,142	62,041	60,759	51,362	75,315	83,519	86,440	88,200	73,453
Plano, TX	S	42,504	46,130	52,334	66,191	77,256	79,794	102,915	120,211	141,440	155,955
Garland, TX	S	42,504	46,130	52,334	66,191	77,256	79,794	102,915	120,211	141,440	155,955
Montgomery, AL	S	6,447	5,377	5,658	6,103	6,377	8,519	8,710	9,858	10,564	8,608
Shreveport, LA	S	12,531	11,370	11,697	12,010	10,830	17,023	15,254	14,428	14,266	11,537
Augusta-Richmond, GA	S	13,036	12,713	12,501	12,769	10,337	19,436	19,218	19,940	22,149	22,191
Lubbock, TX	S	2,061	2,506	2,617	2,382	2,284	3,223	3,708	3,228	2,672	2,206
Chesapeake, VA	S	37,531	41,327	40,494	39,108	32,762	50,609	56,235	57,456	57,305	45,541
Mobile, AL	S	17,382	15,527	14,808	16,221	14,767	27,013	25,298	27,081	26,216	21,455
Richmond, VA	S	24,410	30,851	38,482	45,572	44,355	37,581	54,065	62,824	74,461	74,240
Irving, TX	S	42,504	46,130	52,334	66,191	77,256	79,794	102,915	120,211	141,440	155,955
South suburbs (n=32)		1,028,483	1,187,059	1,311,093	1,475,366	1,663,078	1,649,627	1,992,050	2,238,791	2,537,966	2,741,778
Los Angeles, CA	W	227,886	257,838	274,389	285,706	340,676	306,415	313,139	316,195	328,266	360,505
Phoenix, AZ	W	29,921	37,006	36,548	32,645	31,153	63,572	80,326	88,968	93,682	88,800
San Diego, CA	W	59,965	75,068	72,731	69,989	71,284	88,244	110,324	112,018	114,827	118,953
San Jose, CA	W	27,765	38,077	47,894	55,458	79,816	34,084	38,901	47,715	61,295	108,081
San Francisco, CA	W	34,595	48,179	56,494	68,544	106,221	46,425	56,789	64,069	75,294	112,377
Seattle, WA	W	46,545	59,478	74,340	103,207	131,576	86,743	119,284	142,786	177,961	178,548
Denver, CO	W	25,409	37,945	47,840	68,145	89,565	47,589	73,302	93,041	145,535	145,543
Portland, OR	W	46,956	58,559	66,403	84,619	94,348	69,227	94,110	112,265	123,502	119,290
Tucson, AZ	W	10,123	13,094	12,989	15,859	18,222	21,137	26,392	29,213	30,327	32,543
Las Vegas, NV	W	21,712	30,384	29,875	28,167	26,361	74,406	93,550	93,615	84,839	65,189
Long Beach, CA	W	227,886	257,838	274,389	285,706	340,676	306,415	313,139	316,195	328,266	360,505
Albuquerque, NM	W	10,738	12,477	11,678	10,927	10,964	17,698	19,450	19,993	18,039	16,260
Fresno, CA	W	20,967	25,258	23,035	22,785	25,713	30,788	32,599	30,488	28,252	27,414
Sacramento, CA	W	38,514	49,992	50,082	59,351	64,671	63,662	79,795	90,941	102,558	114,516
Oakland, CA	W	72,814	76,579	88,918	106,477	137,363	89,504	99,280	117,993	149,223	192,935
Mesa, AZ	W	29,921	37,006	36,548	32,645	31,153	63,572	80,326	88,968	93,682	88,800
Honolulu, HI	W	13,308	20,028	20,589	23,870	25,810	18,480	25,456	29,825	37,677	34,891
Colorado Springs, CO	W	3,245	6,253	5,819	6,089	5,315	5,278	9,059	11,704	12,767	12,034
Santa Ana, CA	W	58,086	79,856	95,442	121,033	188,783	97,352	122,075	142,094	173,918	230,820
Anaheim, CA	W	58,086	79,856	95,442	121,033	188,783	97,352	122,075	142,094	173,918	230,820
Aurora, CO	W	25,409	37,945	47,840	68,145	89,565	47,589	73,302	93,041	121,535	145,543
Anchorage, AK*	W	94,646	106,196	98,097	98,768	93,695	184,358	188,776	189,767	199,988	190,603
Riverside, CA	W	19,756	22,278	19,813	19,895	18,960	32,040	29,102	23,634	21,713	18,696
Bakersfield, CA	W	12,683	13,593	13,427	17,596	14,937	17,596	19,003	20,470	22,923	23,026
Stockton, CA	W	29,921	37,006	36,548	32,645	31,153	63,572	80,326	88,968	93,682	88,800
Glendale, AZ	W	72,814	76,579	88,918	106,477	137,363	89,504	99,280	117,993	149,223	192,935
Fremont, CA	W	29,921	37,006	36,548	32,645	31,153	63,572	80,326	88,968	93,682	88,800
Scottsdale, AZ	W	8,845	10,814	11,495	13,739	12,468	13,211	16,574	17,562	18,801	15,915
Spokane, WA	W	227,886	257,838	274,389	285,706	340,676	306,415	313,139	316,195	328,266	360,505
Glendale, CA	W	15,595	22,014	21,221	25,995	26,213	24,473	34,404	39,158	46,070	40,665
Tacoma, WA	W	900,074	1,100,966	1,179,119	1,335,921	1,614,114	1,432,282	1,681,690	1,833,514	2,043,457	2,247,604
West suburbs (n=22)		3,324,566	3,952,351	4,539,412	5,435,474	6,424,136	4,961,932	5,984,932	6,728,423	7,863,621	8,735,979
All suburbs (n=81)		900,074	1,100,966	1,179,119	1,335,921	1,614,114	1,432,282	1,681,690	1,833,514	2,043,457	2,247,604

*Sources: Authors' analysis of 1980 and 2000 decennial censuses. Suburbs include metropolitan area (as defined in 1999) net of all cities included within the 100 largest. Cities located within the same metro area thus have identical suburban totals. \*The city of Anchorage, AK is colinear with the Anchorage metropolitan area.*

### Appendix C. Households by Income Category, Suburbs of 100 Largest Cities, 1979–1999 (continued)

Suburbs of City	Percentage by Income Category, 1979			Percentage by Income Category, 1999		
	Low	Lower-Middle	Upper-Middle	Low	Lower-Middle	Upper-Middle
Chicago, IL	9.47	12.92	25.10	11.24	15.43	18.98
Detroit, MI	11.91	13.06	24.14	13.19	16.34	18.37
Indianapolis, IN	13.29	15.99	24.58	12.33	16.51	18.85
Columbus, OH	12.54	16.60	24.98	12.44	16.20	19.00
Milwaukee, WI	8.85	12.73	26.18	10.46	15.26	19.18
Cleveland, OH	11.73	14.78	24.61	14.96	18.59	20.64
Kansas City, MO	13.64	16.25	24.16	12.63	17.09	20.23
Omaha, NE	12.07	16.90	26.14	11.19	17.28	20.72
Minneapolis, MN	10.08	14.02	26.83	9.42	14.78	19.21
St. Louis, MO	13.62	15.72	24.44	13.82	17.29	19.87
Wichita, KS	12.14	14.90	25.06	12.34	16.85	21.37
Cincinnati, OH	13.72	15.78	24.77	13.47	17.19	19.86
Toledo, OH	12.54	15.45	23.89	13.71	17.79	19.40
St. Paul, MN	10.08	14.02	26.83	9.42	14.78	19.21
Lincoln, NE	10.12	12.84	26.90	8.54	12.22	20.11
Akron, OH	12.08	15.87	25.65	13.87	17.23	20.09
Madison, WI	11.29	17.09	26.13	9.58	16.64	20.16
Fort Wayne, IN	11.31	16.01	27.03	11.44	17.44	20.86
Des Moines, IA	11.48	15.39	26.41	9.90	15.61	19.46
Grand Rapids, MI	13.56	16.41	24.88	13.38	17.77	21.37
<i>Midwest suburbs (n=19)</i>	<i>11.58</i>	<i>14.44</i>	<i>24.97</i>	<i>12.31</i>	<i>16.42</i>	<i>19.45</i>
New York, NY	12.78	14.19	20.95	13.46	13.55	15.64
Philadelphia, PA	13.43	16.66	23.32	13.32	16.34	18.73
Boston, MA	16.23	17.24	21.77	16.39	16.16	18.22
Pittsburgh, PA	16.60	17.62	23.58	16.77	20.81	19.87
Buffalo, NY	13.33	15.96	25.71	16.41	18.99	19.94
Newark, NJ	13.30	15.34	22.15	14.17	14.98	17.09
Jersey City, NJ	23.51	19.82	19.56	24.45	20.13	19.29
Rochester, NY	12.19	16.12	24.31	13.85	18.36	20.84
Yonkers, NY	12.78	14.19	20.95	13.46	13.55	15.64
<i>Northeast suburbs (n=8)</i>	<i>14.73</i>	<i>16.60</i>	<i>22.82</i>	<i>15.69</i>	<i>17.06</i>	<i>18.60</i>
Houston, TX	10.50	11.57	24.74	13.05	16.10	18.61
Dallas, TX	14.94	16.22	23.27	13.29	17.14	20.02
San Antonio, TX	15.03	18.00	23.25	14.17	18.29	21.16
Jacksonville, FL	19.01	21.11	20.50	13.88	18.20	20.26
Austin, TX	21.25	19.57	20.21	12.22	15.88	19.59
Baltimore, MD	10.66	15.10	24.91	10.76	15.18	18.65
Memphis, TN	18.91	17.53	21.93	12.93	14.49	18.76
Washington, DC	9.38	14.07	22.27	9.72	14.43	18.66
El Paso, TX	22.68	31.97	13.13	32.38	31.06	19.54
Nashville, TN	17.91	19.12	20.52	14.85	17.85	21.13
Charlotte, NC	17.39	20.97	22.49	15.84	18.25	20.95
Fort Worth, TX	12.91	15.72	25.82	12.22	17.21	20.14
Oklahoma City, OK	16.63	18.71	22.19	18.83	20.71	21.29
New Orleans, LA	15.22	16.59	24.46	19.90	19.90	19.89
Virginia Beach, VA	19.63	21.61	20.45	18.94	21.05	21.45
Atlanta, GA	14.11	17.38	22.99	12.16	17.02	21.08
Tulsa, OK	18.37	17.32	23.78	17.44	19.78	21.37
Miami, FL	22.34	21.01	20.55	23.27	21.15	19.81
Arlington, TX	12.91	15.72	25.82	12.22	17.21	20.14
Tampa, FL	20.21	26.09	17.38	19.56	23.41	21.71
Corpus Christi, TX	21.21	18.96	20.06	26.35	20.45	17.57
Raleigh, NC	19.96	20.93	20.53	16.52	17.76	19.16
Chicago, IL						
Detroit, MI						
Indianapolis, IN						
Columbus, OH						
Milwaukee, WI						
Cleveland, OH						
Kansas City, MO						
Omaha, NE						
Minneapolis, MN						
St. Louis, MO						
Wichita, KS						
Cincinnati, OH						
Toledo, OH						
St. Paul, MN						
Lincoln, NE						
Akron, OH						
Madison, WI						
Fort Wayne, IN						
Des Moines, IA						
Grand Rapids, MI						
<i>Midwest suburbs (n=19)</i>						
New York, NY						
Philadelphia, PA						
Boston, MA						
Pittsburgh, PA						
Buffalo, NY						
Newark, NJ						
Jersey City, NJ						
Rochester, NY						
Yonkers, NY						
<i>Northeast suburbs (n=8)</i>						
Houston, TX						
Dallas, TX						
San Antonio, TX						
Jacksonville, FL						
Austin, TX						
Baltimore, MD						
Memphis, TN						
Washington, DC						
El Paso, TX						
Nashville, TN						
Charlotte, NC						
Fort Worth, TX						
Oklahoma City, OK						
New Orleans, LA						
Virginia Beach, VA						
Atlanta, GA						
Tulsa, OK						
Miami, FL						
Arlington, TX						
Tampa, FL						
Corpus Christi, TX						
Raleigh, NC						



### Appendix C. Households by Income Category, Suburbs of 100 Largest Cities, 1979–1999 (continued)

Suburbs of City	Percentage by Income Category, 1979			Percentage by Income Category, 1999		
	Low	Middle	High	Low	Middle	High
Lexington-Fayette, KY	23.62	22.06	19.18	21.28	20.13	20.74
Louisville, KY	12.96	16.52	24.61	14.53	18.34	20.70
St. Petersburg, FL	20.21	20.83	17.38	19.56	23.41	18.99
Birmingham, AL	17.85	19.93	21.59	16.23	17.55	21.47
Norfolk, VA	19.63	21.18	20.45	18.94	21.05	21.45
Baton Rouge, LA	17.18	15.33	25.30	16.88	17.74	22.73
Hialeah, FL	22.34	21.01	17.41	23.27	19.81	17.95
Greensboro, NC	18.59	20.64	21.20	18.51	20.52	21.67
Plano, TX	14.94	16.22	23.27	13.29	17.14	20.02
Garland, TX	14.94	16.22	23.27	13.29	17.14	20.02
Montgomery, AL	21.52	17.95	20.37	18.42	18.83	21.31
Shreveport, LA	21.44	19.46	20.55	23.48	21.04	19.90
Augusta-Richmond, GA	21.25	20.72	20.81	18.88	18.67	19.37
Lubbock, TX	17.39	21.15	22.08	21.43	24.66	17.77
Chesapeake, VA	19.63	21.61	20.45	18.94	21.05	21.45
Mobile, AL	22.09	19.73	20.61	21.26	19.91	21.31
Richmond, VA	13.29	16.80	24.81	12.40	17.83	20.72
Irving, TX	14.94	16.22	23.27	13.29	17.14	20.02
<i>South suburbs (n=32)</i>	15.43	17.81	22.14	14.78	17.85	22.74
Los Angeles, CA	16.44	18.60	20.61	18.86	19.46	20.21
Phoenix, AZ	17.89	22.12	19.52	15.31	19.34	21.38
San Diego, CA	17.18	21.51	20.05	16.21	20.27	20.58
San Jose, CA	11.15	15.29	22.27	11.75	13.41	16.45
San Francisco, CA	11.02	15.34	21.83	13.08	16.00	18.05
Seattle, WA	11.21	14.33	24.86	12.30	16.91	20.24
Denver, CO	9.45	14.11	25.34	9.89	15.24	19.34
Portland, OR	13.38	16.69	24.12	13.35	18.15	20.66
Tucson, AZ	14.40	18.63	22.56	15.14	18.90	20.92
Las Vegas, NV	15.91	22.26	20.64	18.08	22.73	22.74
Long Beach, CA	16.44	18.60	20.61	18.86	19.28	19.46
Albuquerque, NM	18.91	21.97	19.24	19.35	21.27	21.86
Fresno, CA	17.81	21.45	19.35	20.59	21.80	20.39
Sacramento, CA	14.67	19.04	22.60	14.10	17.67	20.14
Oakland, CA	15.10	15.88	22.08	13.79	15.30	18.18
Mesa, AZ	17.89	22.12	19.52	15.31	19.34	21.42
Honolulu, HI	12.84	19.33	23.04	12.63	17.40	20.38
Colorado Springs, CO	12.14	23.40	22.79	10.38	17.82	23.02
Santa Ana, CA	10.69	14.70	22.28	12.70	15.93	18.54
Anaheim, CA	10.69	14.70	22.28	12.70	15.93	18.54
Aurora, CO	9.45	14.11	25.34	9.89	15.24	19.34
Anchorage, AK*						
Riverside, CA	19.26	21.61	20.10	19.34	19.80	19.90
Bakersfield, CA	19.62	22.12	19.76	25.59	23.25	18.88
Stockton, CA	18.30	19.62	21.15	17.08	18.45	19.87
Glendale, AZ	17.89	22.12	19.52	15.31	19.34	21.42
Fremont, CA	15.10	15.88	22.08	13.79	15.30	18.18
Scottsdale, AZ	17.89	22.12	19.52	15.31	19.34	21.42
Spokane, WA	15.42	18.85	23.95	16.10	21.74	20.20
Glendale, CA	16.44	18.60	20.61	18.86	19.28	19.46
Tacoma, WA	14.04	19.83	23.41	13.25	18.62	21.19
<i>West suburbs (n=22)</i>	14.68	17.96	21.79	15.50	18.20	22.12
<i>All suburbs (n=81)</i>	14.04	16.69	22.96	14.48	17.46	22.94
						25.49

## Endnotes

1. Hall notes: "It is not just that big cities have more people living in them; it is that they contain so many different kinds of people, different in birthplace and race and social class and wealth, different indeed in every respect that differentiates people at all, living in almost infinitely complex social relationships." Sir Peter Hall, *Cities and Civilization* (New York: Pantheon, 1998).
2. Paul Jargowsky, *Poverty and Place* (New York: Russell Sage Foundation, 1997).
3. William Julius Wilson, *The Truly Disadvantaged: The Inner City, the Underclass, and Public Policy* (University of Chicago Press, 1987); Douglas S. Massey and Nancy A. Denton, *American Apartheid: Segregation and the Making of the Underclass* (Harvard University Press, 1993).
4. William H. Frey and Elaine Fielding, "Changing Urban Populations: Regional Restructuring, Racial Polarization, and Poverty Concentration." *Cityscape* 1 (2) (1995): 1–66.
5. Alan Berube and William H. Frey, "A Decade of Mixed Blessings: Urban and Suburban Poverty in Census 2000" (Washington: Brookings Institution, 2002).
6. Haya El Nasser, "Downtowns Make Cities Winners." *USA Today*, May 27, 2001, p. 3A.
7. Paul Jargowsky, "Stunning Progress, Hidden Problems: The Dramatic Decline of Concentrated Poverty in the 1990s" (Washington: Brookings Institution, 2003).
8. Jane Jacobs, *The Death and Life of Great American Cities* (New York: Random House, 1961).
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10. David M. Frankel and Eric D. Gould, "The Retail Price of Inequality." *Journal of Urban Economics* 49 (2001): 219–239; Janet Rothenberg Pack, "Poverty and Urban Public Expenditures." *Urban Studies* 35 (11): 1995–2019.
11. Sidney Brower, *Good Neighborhoods: A Study of In-Town and Suburban Residential Environments* (Westport, CT: Praeger Publishers).
12. Janice F. Madden, *Changes in Income Inequality with U.S. Metropolitan Areas* (Kalamazoo, MI: W.E. Upjohn Institute for Employment Research, 2000); Norman Cloutier, "Metropolitan Income Inequality During the 1980s: The Impact of Urban Development, Industrial Mix, and Family Structure." *Journal of Regional Science* 37(3) (1997): 459–478.
13. Income data in the decennial census are collected for the prior year, so that respondents to Census 2000 reported income for calendar year 1999, and respondents to the 1980 census reported income for 1979.
14. Our analysis does not control for city boundary changes that occurred over the two-decade period. Some of the changes in city household income distributions may result from cities annexing formerly suburban areas and their households. While such changes do not reflect migration or income growth/decline among existing city residents, which are arguably better indicators of a city's economic health, they do tend to positively affect a city's fiscal base, an important motivation for this research. See Janet Rothenberg Pack, *Growth and Convergence in Metropolitan America* (Washington: Brookings Institution, 2002), pp. 41–45 for further discussion.
15. The decennial census asks respondents to report on a wide range of income sources, including: earnings, self-employment, passive income (such as interest and dividends), Social Security or Railroad Retirement payments, Supplemental Security Income, public assistance (welfare) payments, pensions, and other regular payments (e.g., child support, VA, unemployment, or alimony). Respondents are not asked to report on their receipt of in-kind payments such as food stamps and housing subsidies, or on tax refunds, which for some lower-income individuals can increase overall income (primarily through the Earned Income Credit).
16. Data from the long form provide better estimates of city-level incomes than census microdata (PUMS) because the latter represent a smaller sample of households, and because the geographies for which microdata are available (PUMAs) do not coincide with municipal boundaries in most cities.
17. By examining the 100 largest cities as of 2000, and looking backward to their income distributions in 1980, our analysis may be somewhat biased towards fast-growing cities in the South and West that were not the population centers 20 years ago they are today. Plano, TX, for instance, had only 22,000 households in 1980, a far cry from the 81,000 living there in 2000. Still, we prefer this approach to one that analyzes the 100 largest cities as of 1980, a number of which have suffered serious economic decline in recent decades and are no longer among the nation's largest (e.g., Syracuse, NY; Worcester, MA; Kansas City, KS; and Flint, MI). We also could have examined the 100 largest cities as of their respective census years, but a changing set of cities across the period would have limited our ability to track trends in specific places.

18. Pack, *Growth and Convergence in Metropolitan America*; Kathryn P. Nelson, "Gentrification and Distressed Cities: An Assessment of Trends in Intrametropolitan Migration (University of Wisconsin Press, 1988).
19. While census household income data are not adjusted for household size, as are official poverty figures, we note that average household size in the 100 largest cities in 2000 (2.56 persons) roughly equaled that in the nation as a whole (2.59 persons). Individual cities, of course, do deviate more widely from these averages. Most income distribution analyses, however, do not attempt to control for these household or family-size differences across time or place.
20. Nonfamily households are even more prevalent in cities than in the U.S. as a whole; in 2000, 39 percent of households in the 100 largest cities were nonfamilies, compared to 32 percent nationwide. The Census Bureau began reporting household income data in 1967 to provide more comprehensive analysis, and today it considers households its main demographic unit of income analysis. Arthur F. Jones, Jr. and Daniel H. Weinberg, "The Changing Shape of the Nation's Income Distribution." Current Population Report P60-204 (Census Bureau, 2000).
21. People living in group quarters, such as nursing homes or college dormitories, are excluded from household data.
22. In order to ensure that the use of household data did not unduly bias our results, we compiled data for families as well. Both the static distribution and the trends over time for families in large cities resemble those identified for households. The primary difference, not surprisingly, is that fewer middle-income families than households reside in cities.
23. In 2000, about one in five U.S. households lived in one of the 100 largest cities. Thus, how households distribute by income in the 100 cities does influence the overall distribution of income nationally, but by a small enough amount to render the comparison meaningful. For a similar analysis with family units, see Frankel and Gould, "The Retail Price of Inequality."
24. The other national category cutoffs for 1999 are: lower-middle-income, up to \$33,835; middle-income, up to \$51,857; upper-middle-income, up to \$79,356. These compare closely to Current Population Survey-based estimates for the same year. [www.census.gov/hhes/income/histinc/h01.html](http://www.census.gov/hhes/income/histinc/h01.html) (accessed June 14, 2004). Other research examining households by income quintile includes tax analyses published by organizations such as the Congressional Budget Office (CBO, "Effective Federal Tax Rates, 1997 to 2000," 2003) and the Urban-Brookings Tax Policy Center (William G. Gale and Peter R. Orszag, "Should the President's Tax Cuts Be Made Permanent?" Washington: Brookings Institution, 2004), and income analyses published by the Census Bureau (U.S. Census Bureau, "Income in the United States, 2002," 2003).
25. Lawrence Mishel, Jared Bernstein, and Heather Boushey, *The State of Working America 2002–03* (Cornell University Press, 2003).
26. Some analyses use percentile measures to understand how relationships among income groups shift over time. For instance, in Los Angeles, the household at the 80th percentile in that city's income distribution made \$115,000 in 1999, and \$77,000 in 1989. One could examine how this income growth compared to that experienced by households at that city's 20th and 40th percentiles. Our approach, by contrast, applies a uniform set of "quintiles" across all 100 cities (adjusted for regional cost differences) to examine changes in the percentage of households in the five income groups. We feel that this approach better reflects the dynamic nature of income distribution at the city level, as households move across income groups, and in and out of cities themselves.
27. To be sure, a city with an income distribution mirroring the nation's is not necessarily an egalitarian place. Secular growth in income inequality at the national level has meant increases in the incomes of those in the uppermost brackets, even as incomes at the lower end have stalled. One could argue that instead of striving to house representative numbers of households at all income levels, cities should aim to increase, through attraction or retention strategies, the number of households earning at least a middle income. While we would applaud such an outcome, especially if it reflects economic mobility for lower-earning households, we nonetheless remain interested in the degree to which cities remain centers of income diversity and house residents from across the income spectrum. This requires us to find some objective way to measure income diversity, for which we turn to national census figures. (One could also compare each city to the 100-city aggregate, rather than a national aggregate; however, this might imply that large cities themselves represent a more optimal mix of household incomes than national averages. As the present analysis demonstrates, the aggregate income profile of the 100 largest cities differs quite sharply from that of the nation as a whole—and in a negative direction.) In addition, while the top fifth of earners has enjoyed greater income growth nationally than other groups in recent decades, the even more extraordinary increases enjoyed by the very highest-income households (e.g., the top 1 percent) do not distort our comparisons to the nation, since they are merely part of the broader top income quintile. See Mishel, Bernstein, and Boushey, *The State of Working America 2002–03*.
28. See the Technical Appendix for a detailed explanation of how we derived this index, and our rationale for using it.
29. The average fair market rent in the 100 largest cities in 1999 was \$636, compared to the national average of \$608. So on the whole, we adjust income quintile cutoffs slightly upwards from where they occur

nationally. At the same time, exactly half of the 100 largest cities had a metropolitan price index under 1.00 in 1999, so the income cutoffs shift lower in 50 cities. Note that our method assumes that the relative fair market rents among cities mirror those among their metro areas.

30. The National Bureau of Economic Research, the group that dates recessions, identifies January 1980, July 1990, and March 2001 as the peak quarters for the last three business cycles. Because GDP began to decline in these years, the ideal peak-to-peak year for income is prior to each of these dates—1979, 1989, and 2000. For more information see [www.nber.org/cycles/cyclesmain.html](http://www.nber.org/cycles/cyclesmain.html)
31. We experimented with tracking recent changes in household incomes for the 64 large cities that appear in the Census 2000 Supplementary Survey and the 2002 American Community Survey. However, large differences between the results from these two surveys (which employ very similar survey methodologies), and between these surveys and Census 2000, in the number of overall households counted, and the median incomes of those households, suggested that city-level estimates had too high a degree of error to include in this analysis.
32. Edward L. Glaeser, Matthew E. Kahn, and Jordan Rappaport, “Why Do the Poor Live in Cities?” Working Paper 7636 (Cambridge, MA: National Bureau of Economic Research, 2000).
33. This figure represents the national ceiling for the low-income quintile in 1999 (\$18,320) multiplied by the household-weighted average of the cost index for the 100 largest cities (1.045).
34. While many urban scholars might not consider Plano to be much of a “city,” its rapid growth over the past four decades has catapulted it to the ranks of the 78th-largest city in the U.S., ahead of well-recognized places like Akron, OH; Montgomery, AL; and Richmond, VA. Robert Lang and Patrick Simmons identify Plano as the second-fastest-growing “Boomburb” in the nation. Arlington, Garland, and Irving, all among the top 100 cities, also qualify as “Boomburbs” in the Dallas region and typify the fast-growing, geographically large, suburban-style cities that occur throughout the South and Southwest. Robert E. Lang and Patrick A. Simmons, “Boomburbs: The Emergence of Large, Fast-Growing Suburban Cities.” In Bruce Katz and Robert E. Lang, eds., *Redefining Urban and Suburban America: Evidence from Census 2000* (Washington: Brookings Institution, 2003).
35. By definition, then, no category contains fewer than 17.8 percent of the city’s households, and none contains more than 22.2 percent.
36. Cities are ordered within each category by the size of the relevant income category, and how closely they resemble adjoining categories. For example, Aurora, CO is ordered first among middle-class cities because it has the largest middle-income segment as a proportion of all households. Montgomery, AL is first among low-moderate cities because its low-income category is only slightly larger than its lower-middle-income category. Note also that some cities occupying the same category have somewhat different income profiles. For example, compared to Minneapolis, Aurora has very few low-income households. But both qualify as middle-class cities because one of their middle-income categories predominates.
37. Cities are ordered within each category by the size of the relevant income category, and how closely they resemble adjoining categories. For example, Aurora, CO is ordered first among middle-class cities because it has the largest middle-income segment as a proportion of all households. Montgomery, AL is first among low-moderate cities because its low-income category is only slightly larger than its lower-middle-income category. Note also that some cities occupying the same category have somewhat different income profiles. For example, compared to Minneapolis, Aurora has very few low-income households. But both qualify as middle-class cities because one of their middle-income categories predominates.
38. William H. Frey, “Metropolitan Magnets for International and Domestic Migrants” (Washington: Brookings Institution, 2003).
39. Two southern cities, Nashville and Jacksonville, are consolidated with their counties and rank among the largest cities in the U.S. geographically.
40. A couple of cities in the middle-class category, including Santa Ana and Anaheim, may reside there thanks to their larger-than-average households; on a per-person basis, they might look more like low-moderate cities.
41. David Rusk, *Cities Without Suburbs: A Census 2000 Update* (Baltimore: Woodrow Wilson Center Press, 2003).
42. Brookings Institution Center on Urban and Metropolitan Policy, *Living Cities Databook Series* (Washington: Brookings Institution, 2003).
43. Lang and Simmons, “Boomburbs.” The Boomburbs in this category include Arlington, TX; Fremont, CA; Plano, TX; and Scottsdale, AZ. Several others figure prominently in the middle-class category.
44. Louisville resides in this category based on its 1999 household income characteristics, but pursuant to the city’s consolidation with surrounding Jefferson County, KY in 2003, the Regional City of Louisville likely has a much more diverse income profile. Brookings Institution Center on Urban and Metropolitan Policy, “Beyond Merger: A Competitive Vision for the Regional City of Louisville” (Brookings Institution, 2002).
45. See Madden, “Change in Income Inequality within U.S. Metropolitan Areas,” for further discussion on the role of household formation trends on metropolitan-level income inequality in the 1980s.

46. Paul Jargowsky, "Stunning Progress, Hidden Problems"; Berube and Frey, "A Decade of Mixed Blessings"; Audrey Singer, "The Rise of New Immigrant Gateways" (Washington: Brookings Institution, 2004).
47. We focus primarily on the aggregate 20-year trend because large shifts in the income distribution in a few very large cities in both the 1980s and 1990s tend to skew the decade-by-decade results for all 100 cities.
48. Had the number of high-income households increased at the same rate as all other households in large cities during the 1980s and 1990s, the 100 cities combined would have had an additional 194,000 high-income households in 1999.
49. Philip Martin and Elizabeth Midgley, "Immigration to the United States: Shaping and Reshaping America." *Population Bulletin* 58 (2) (2003).
50. The correlations between city population and change in lower-middle-income and middle-income household shares (larger cities experienced larger losses) are much stronger than those for the other three income groups.
51. Among adults age 25 and over, the percentage holding a high school diploma rose from 66 percent to 82 percent in Jacksonville, from 69 percent to 84 percent in Columbus, and from 59 percent to 75 percent in San Antonio, between 1980 and 2000.
52. For purposes of this analysis, suburbs comprise the remainder of the metropolitan areas (MSAs and PMSAs) containing the 100 largest cities after those cities are netted out. We use the metro areas as they were defined by OMB in 1999 (for Census 2000) to analyze income information from both the 1980 and 2000 decennial censuses. Thus, our analysis of income in suburbs in 1979 may include households living in counties not then considered part of metropolitan areas. Holding the boundaries of these metro areas constant, however, avoids spurious results that might stem from the redefinition of metro areas by OMB, rather than from real change in household income composition over time. Overall, the analysis includes the 81 suburban areas containing the 100 largest cities. The city of Anchorage, AK is coincident with its metropolitan area, and therefore is not associated with any suburbs. We adjust income "cutoffs" for regional cost differences here in the same way as for cities, since our cost index is a metropolitan-level measure.
53. William H. Frey and Alan Berube, "City Families, Suburban Singles: An Emerging Household Story from Census 2000" (Washington: Brookings Institution, 2002); William H. Frey, "Melting Pot Suburbs: A Census 2000 Study of Suburban Diversity" (Washington: Brookings Institution, 2001); Singer, "The Rise of New Immigrant Gateways."
54. See, e.g., Richard Voith, "Do Suburbs Need Cities?" Federal Reserve Bank of Philadelphia Working Paper 93-27/R (1994).
55. House Republicans reportedly seek to extend the child tax credit in 2004 to families with incomes up to \$300,000 because it would "bring tax relief to families that do not consider themselves rich." Jonathan Weisman, "House Votes to Keep Tax Credit for Children." *Washington Post*, May 21, 2004, p. A3. In general, income is not the only determinant of "middle-class" status Chris Baker, "What Is Middle Class?" *The Washington Times*, November 30, 2003; p. A1.
56. With that said, the fact that large cities overall contain disproportionate numbers of low-income households suggests that policies to maintain high levels of employment economy-wide, which lead to rising wages and incomes for low earners, would benefit cities disproportionately. Jared Bernstein and Dean Baker, "The Benefits of Full Employment: When Markets Work for People" (Washington: Economic Policy Institute, 2003).
57. Thomas Bier, "Moving Up, Filtering Down: Metropolitan Housing Dynamics and Public Policy" (Washington: Brookings Institution, 2001).
58. Brookings Institution Center on Urban and Metropolitan Policy, "Beyond Merger."
59. Robert J. McCarthy, "Consolidation Panel Faces Difficult Task." *The Buffalo News*, May 15, 2004, p. B1.
60. Existing housing affordability problems in these places seem to stem largely from the very low incomes earned by residents, and not from escalating rents or house prices. See, e.g., Brookings Institution Center on Urban and Metropolitan Policy, "Baltimore in Focus: A Profile from Census 2000" (Washington: Brookings Institution, 2003).
61. Researchers in Atlanta recognize their city's bifurcated income distribution in a 1997 report, and recommend several policy options for attracting and retaining middle-class residents. Research Atlanta, "A Population Profile of the City of Atlanta: Trends, Causes and Options," 1997. For additional background on these strategies, see David P. Varady, "Middle-Income Housing Programmes in American Cities." *Urban Studies* 31 (8) (1994): 1345-1366.
62. Office of the Legislative Analyst, "Teacher Housing Initiatives." San Francisco Board of Supervisors, 2003.
63. John Kass, "Daley Gets Behind Plan to Cut City School Board." *Chicago Tribune*, April 1, 1995, p. 5.
64. Alice M. Rivlin and others, "Revitalizing Washington's Neighborhoods: A Vision Takes Shape" (Washington: Brookings Institution, 2003).
65. Maureen Kennedy and Paul Leonard, "Dealing with Neighborhood Change: A Primer on Gentrification and Policy Choices" (Washington: Brookings Institution, 2001).



66. For further information on these policies, see Arthur C. Nelson and others, "The Link Between Growth Management and Housing Affordability: The Academic Evidence" (Washington: Brookings Institution, 2002); and Ted Mondale and William Fulton, "Managing Metropolitan Growth: Reflections on the Twin Cities Experience" (Washington: Brookings Institution, 2003).
67. Betsy Hammond, "Income Groups Inter-mingle." *The Oregonian*, May 15, 2002, p. A1.
68. Brookings Institution Center on Urban and Metropolitan Policy, "Growing the Middle Class: Connecting All Miami-Dade Residents to Economic Opportunity" (Washington: Brookings Institution, 2004).
69. Fredrik Andersson, Harry J. Holzer, and Julia I. Lane, "Worker Advancement in the Low-Wage Labor Market: The Importance of 'Good Jobs'" (Washington: Brookings Institution, 2003).
70. Jonathan Bowles and Joel Kotkin, "Engine Failure" (New York: Center for an Urban Future, 2003).
71. Jacobs, *The Death and Life of Great American Cities*.
72. Herman P. Miller, *Income Distribution in the United States* (Department of Commerce, 1966).
73. The equations used for Pareto estimation are derived from a technical document prepared for the Lewis Mumford Center by Brian J. Stults, available at [mumford1.dyndns.org/cen2000/CityProfiles/Profiles/MHHINote.htm](http://mumford1.dyndns.org/cen2000/CityProfiles/Profiles/MHHINote.htm) (accessed May 2004).
74. See, e.g., Glenn C. Blomquist, Mark C. Berger, and John P. Hoehn, "New Estimates of Quality of Life in Urban Areas." *American Economic Review* 78 (1) (1998): 89–107.

75. Patricia Ruggles, *Drawing the Line: Alternative Poverty Measures and Their Implications for Public Policy* (Washington: Urban Institute Press, 1990); Constance F. Citro and Robert T. Michael, eds., *Measuring Poverty: A New Approach* (National Academy Press, 1995). The need to adjust these thresholds across geographical areas is also reflected in the growing literature on "family self-sufficiency" budgets. See Chauna Brocht, "EPI Issue Guide: Poverty and Family Budgets" (Washington: Economic Policy Institute, 2001).
76. Citro and Michael, *Measuring Poverty*; Kathleen Short and Thesia Garner, "A Decade of Experimental Poverty Thresholds: 1990 to 2000." Prepared for the Annual Meeting of the Western Economic Association, Seattle, WA, July 2, 2002.
77. Kathleen Short, "Where We Live: Geographic Differences in Poverty Thresholds" (U.S. Census Bureau, 2001).
78. Mary Kokoski, Patrick Cardiff, and Brent Moulton, "Interarea Price Indices for Consumer Goods and Services: An Hedonic Approach Using CPI Data." BLS Working Paper 256 (July 1994). BLS subsequently updated these indices with 1995 data, reducing the spread from least expensive to most expensive metro area to approximately the range reflected in our index. "Interarea Comparisons of Compensation and Prices," in *Report on the American Workforce* (BLS, 1997).

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