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**ISACC Strategic Report Survey** 

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# **EXECUTIVE SUMMARY**

The Office of National Drug Control Policy (ONDCP) established the Oregon High Intensity Drug Trafficking Area (HIDTA) in June 1999. Oregon HIDTA was renamed the Oregon-Idaho HIDTA in 2015 with the addition of Idaho counties. The Oregon-Idaho HIDTA is one of 33 regional HIDTAs in the country and consists of 12 counties in Oregon (Clackamas, Deschutes, Douglas, Jackson, Josephine, Lane, Linn, Malheur, Marion, Multnomah, Umatilla, and Washington) and 4 counties in Idaho (Ada, Bannock, Canyon, and Kootenai).

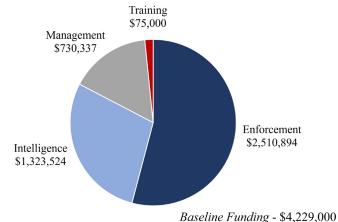
2022 marks the eighteenth year that the Oregon-Idaho HIDTA has reported initiative operational targets and subsequent outcomes using the HIDTA Performance Management Process (PMP) reporting system. The data contained within this report illustrates how the Oregon-Idaho HIDTA is on target for achieving the National HIDTA goals, to interrupt the drug market by disrupting or dismantling Drug Trafficking Organizations (DTO) and Money Laundering Organizations (MLO) and to improve the efficiency and effectiveness of HIDTA initiatives.

With support from the Oregon-Idaho HIDTA Information Sharing and Analytical Coordination Center (ISACC) and the Oregon and Idaho National Guard Counterdrug Programs, law enforcement initiatives operating in the Oregon-Idaho HIDTA Program continue to make significant progress in identifying, investigating, and disrupting or dismantling the most dangerous and prolific drug traffickers and money launderers operating in the region.

#### FINANCIAL HIGHLIGHTS

Oregon-Idaho HIDTA received \$4,639,775 in baseline and discretionary funds from the Office of National Drug Control Policy in 2022. Funds are distributed by the Executive Board based on the identified threat, response strategy, and need of the initiatives established within designated areas of the Oregon-Idaho HIDTA. Discretionary funds received during 2022 assisted in funding two analytical positions to focus on gun tracing efforts utilizing the National Integrated Ballistics Information Network (NIBIN) as well as equipment initiatives use to enhance their enforcement efforts.

## 2022 Oregon-Idaho HIDTA Program Budget Allocation



Discretionary Funding - \$410,775

# **2022 EXECUTIVE BOARD MEMBERS**

LOCAL / STATE MEMBERS Marcia Harnden – VICE CHAIR – Albany Police Chief (OR)

Michael Reese – Multnomah County Sheriff (OR)

Dan Primus – Umatilla County District Attorney (OR)

L. Shane Nelson – Deschutes County Sheriff (OR)

**Kieran Donahue** – Canyon County Sheriff (ID)

Michael Slauson - Oregon Department of Justice Criminal Division Chief

James Mitchell - Oregon National Guard Colonel

John Harrington - Oregon State Police Deputy Superintendent

Jim Coleman – Hillsboro Police Chief (OR)

FEDERAL MEMBERS Cam Strahm – CHAIR – Drug Enforcement Administration Assistant Special Agent in Charge

Jesse Woolley - Bureau of Alcohol, Tobacco, Firearms and Explosives Resident Agent in Charge

Loren Good – Bureau of Land Management Special Agent in Charge

Kieran Ramsey – Federal Bureau of Investigation Assistant Special Agent in Charge

Brian Widener - Homeland Security Investigations Assistant Special Agent in Charge

Natalie Wight – District of Oregon United States Attorney

Pete Cajigal – District of Oregon Chief Deputy United States Marshal

Bret Kressin – Internal Revenue Service Acting Special Agent in Charge

Chris Atwood U.S. Attorney's Office, District of Idaho

**EX-OFFICIO MEMBERS** Kevin Walruff – Oregon Narcotics Enforcement Association President

Alison Noice - CODA Inc. Executive Director

**Dwight Holton** – Lines for Life Chief Executive Officer

#### MESSAGE FROM THE DIRECTOR

The Oregon-Idaho HIDTA Executive Board and the initiatives they support continue to successfully implement a comprehensive counterdrug strategy to reduce the identified drug threat in Oregon and Idaho.

While much success has been recorded in 2022, the expanding threat posed by fentanyl, fentanyl analogs, and fentanyl combination drugs with the ongoing proliferation of methamphetamine in our communities requires continued diligence to ensure the safe, secure, and healthy neighborhoods that we all deserve. Cooperative efforts by law enforcement, criminal justice, drug prevention, drug treatment, and public health professionals in Oregon and Idaho are more important than ever to continue, current and to implement new, innovative and effective solutions to the region's drug threats.

The Oregon-Idaho HIDTA will continue to encourage and lead cooperative, multi-disciplinary efforts to reduce drug availability and its harmful and deadly effects throughout the region.

- Chris Gibson, Executive Director OR-ID HIDTA



Oregon-Idaho HIDTA 2022 Annual Report



# **2022 PROGRAM OUTPUTS AND OUTCOMES**

The mission of the HIDTA program is to disrupt the market for illegal drugs in the United States in support of the National Drug Control Strategy by assisting federal, state, local, and tribal law enforcement entities participating in the HIDTA program to dismantle and disrupt DTOs and MLOs, with particular emphasis on drug trafficking regions that have harmful effects on other parts of the United States. The HIDTA program goals are as follows:

**GOAL 1:** Disrupt the market for illegal drugs by dismantling or disrupting DTOs and MLOs; and

**GOAL 2:** Improve the efficiency and effectiveness of HIDTA initiatives

The Oregon-Idaho HIDTA supported 27 initiatives responsible for meeting the program goals in 2022. The initiatives focused on investigations (14), criminal interdiction (3), fugitive apprehension (1), criminal prosecution (1), analytical and deconfliction support (3), Overdose Response Strategy (1), training (1), demand reduction (2) and program management (1). The following is a synopsis of the Oregon-Idaho HIDTA's 2022 outputs and outcomes in support of the program's goals.

# GOAL 1: Disrupt the market for illegal drugs by dismantling or disrupting DTOs and MLOs

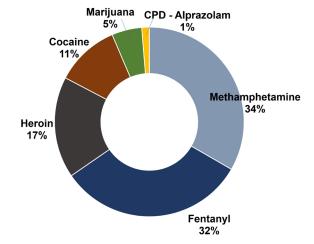
#### DTO AND MLO INVESTIGATIONS

In 2022, Oregon-Idaho HIDTA enforcement initiatives investigated 136 DTOs and MLOs operating within the Oregon-Idaho HIDTA region, 80 of which were disrupted and/ or dismantled. Many of the DTOs investigated have an identified money laundering function built into their organization.

2019	2020	2021	2022
138	118	136	126
74	57	83	80
28	29	40	31
40	16	28	24
6	12	15	32
54%	48%	61%	63%
	74 28 40 6	138     118       74     57       28     29       40     16       6     12	138         118         136           74         57         83           28         29         40           40         16         28           6         12         15



# Drugs Trafficked by DTOs Impacted by Task Force Efforts in 2022



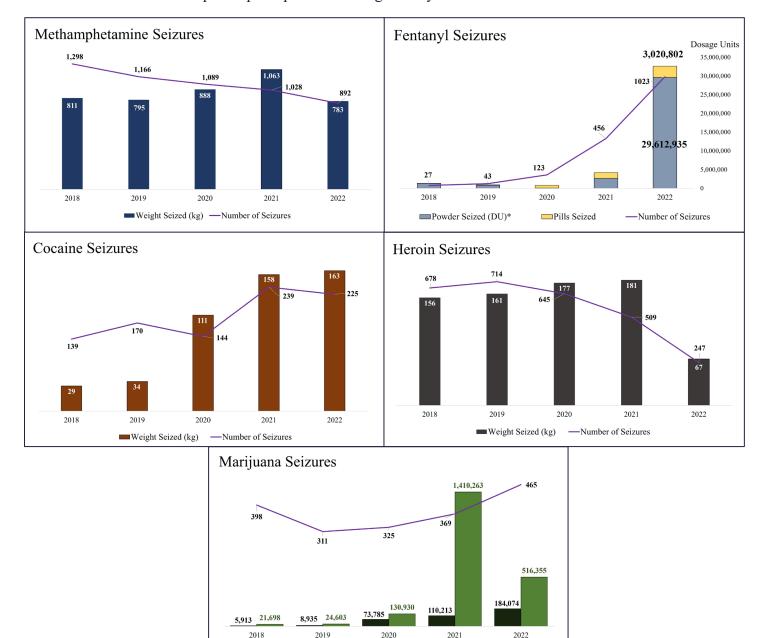
Source: HIDTA Performance Management Process – Accessed 2/24/23

Fentanyl and methamphetamine are trafficked by over 87% (70) of the DTOs disrupted or dismantled by Oregon-Idaho HIDTA initiatives during 2022. DTOs trafficking more than one illicit drug with source connections to criminal organizations operating in Mexico accounted for 63% of the organizations investigated during the year.

#### INITIATIVE DRUG SEIZURES

#### by type of drug, number of seizures, and weight seized

Oregon-Idaho HIDTA initiatives continued to seize larger amounts of fentanyl in powder and pill forms. Cocaine seizures also increased as well as illicit bulk marijuana. Heroin seizures significantly decreased in 2022, with 50% fewer seizure incidents and 63% less weight seized. Initiatives reported more than 423,690 kilograms, and 3,383,975 dosage units of all illicit drugs seized during 2022: Three million of which were counterfeit prescription pills containing fentanyl.



Source: Performance Management Process – Accessed 2/17/23

■Total Plants

-Number of Seizures

■Weight Seized (kg)

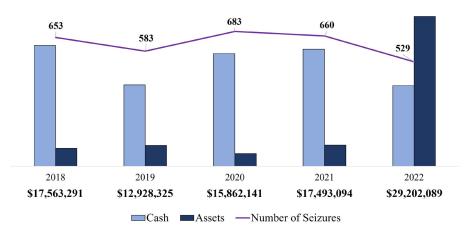
<sup>\*</sup> Powder fentanyl dosage unit determined based on literary sources of standard dose (average DU divided by average US person weight in kg) using the average 168 µg dose derived from the HIDTA National Emerging Threats Initiative and 9.1% purity as derived from the Drug Enforcement Administration Fentanyl Profiling Program Report for CY2021.

#### **ASSET SEIZURES**

Oregon-Idaho HIDTA initiatives seized approximately \$29.2 million in cash and other assets related to illicit drug trafficking operations during the 2022 calendar year. Real property accounted for 80% of the asset value seized (\$15,310,691) and seized vehicles, trailers, farm equipment, precious metals, and coins accounted for the remaining 20% (\$3,675,057).

#### Cash and Assets Seized

Number of seizures and amount



Source: HIDTA Performance Management Process (PMP) – Accessed 2/24/23

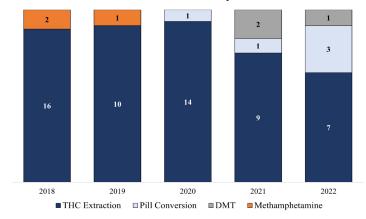
Through enforcement efforts, the wholesale value of drugs seized by initiatives was \$2,165,973,021. Initiatives also seized \$29,202,089 in cash and other assets in 2022. For the same reporting period, the Oregon-Idaho HIDTA program received \$4,639,775 in federal funding to support enforcement efforts. Combining the wholesale value of drugs and the cash and assets seized by initiatives divided by the program funds received for 2022 to calculate the return on investment (ROI) of \$473.12.



#### **CLANDESTINE LAB SEIZURES**

Clandestine tetrahydrocannabinol (THC) extraction laboratories related to illicit marijuana extract production have decreased over the past five years but continued to be the primary lab seized by law enforcement in Oregon. Pill and brick presses related to fentanyl and alprazolam pills have been seized in the Portland metropolitan area and three labs related to the production of dimethyltryptamine (DMT) have been seized in Oregon and Idaho.

#### Clandestine Laboratory Seizures



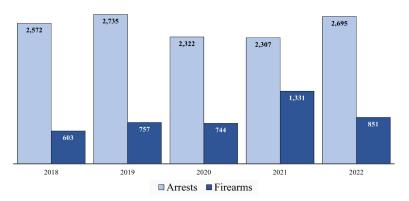
Source: HIDTA Performance Management Process (PMP) - Accessed 2/24/23

#### ARRESTS, FIREARMS SEIZED, AND OTHER OUTPUTS

During 2022, Oregon-Idaho HIDTA initiatives conducted 2,695 arrests and seized 851 firearms. Other enforcement outputs during 2022 included 46 judicialized wire intercepts and 13,134 vape cartridges seized.

The United States Marshals Service Fugitive Task Force (USMS FTF) worked with Oregon-Idaho HIDTA initiatives to apprehend fugitives associated with their investigations throughout Oregon. During 2022, USMS FTF apprehended 1,056 fugitives, of which 187 (18%), had pending drug charges.

#### Drug-Related Arrests and Firearms Seized



Source: HIDTA Performance Management Process (PMP) - Accessed 2/24/23



#### **PROSECUTIONS**

The Oregon-Idaho HIDTA supported one prosecution initiative located at the District of Idaho US Attorney's Office. HIDTA funded a Special Assistant United States Attorney (SAUSA) position that provided prosecution support to HIDTA enforcement initiatives. During 2022, the SAUSA facilitated 26 suspect indictments, 28 prosecutions, and 26 convictions. A total of 23 search warrants, 6 court orders, and 2 wire intercept orders were reviewed during the year.





# **GOAL 2:** Improve the efficiency and effectiveness of HIDTA initiatives

#### ANALYTICAL CASE SUPPORT

In 2022, criminal analysts from local, state, and federal agencies assigned to drug enforcement initiatives provided analytical services for 783 cases in Oregon and Idaho. The Oregon and Idaho National Guard Counterdrug Task Forces provided most of the analytical support to the Oregon-Idaho HIDTA initiatives through embedded counterdrug analysts. Annual survey data indicated the analytical support provided by the analysts was accurate and useful to the task force operations supported.

The Oregon-Idaho HIDTA Investigative Support Center (ISC), which was manned and managed by the Oregon Department of Justice (ODOJ), served as a hub for case deconfliction of drug intelligence among federal, state, local, and tribal law enforcement agencies in the region and an interface with Western States Information Network. Reporting indicated in the first quarter of 2022, ODOJ ISC provided indepth case support for two drug investigations and published two strategic documents.

In July 2022, the Oregon-Idaho HIDTA Information Sharing and Analytical Coordination Center (ISACC) was established because of ODOJ leaving the HIDTA partnership. ISACC, which includes a manager and strategic analyst in Oregon as well as a tactical analyst assigned to the Idaho Criminal Intelligence Center became the regional hub for both Oregon and Idaho case deconfliction of drug information. Additionally, ISACC interacts with drug intelligence officers and public health analysts in both states to engage in and support overdose response strategies. The initiative focuses on the emerging threats among federal, state, local, and tribal law enforcement agencies in the region. ISACC produced and published three bulletins shared with law enforcement and public health partners related to emerging regional drug threats. Additionally, the bulletins were shared across HIDTA partners to have a greater impact nationally. Over 100 public safety and public health partners received the publications. Those who responded to the post-distribution survey indicated the publication content was effective and useful.

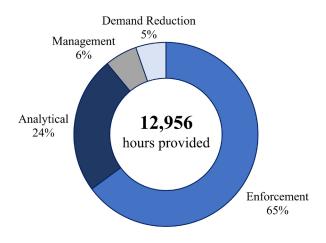
#### **DECONFLICTION**

The initiatives utilized RISSIntel and RISSafe, provided by the Regional Information Sharing Systems (RISS) through support from Western States Information Network (WSIN) and Rocky Mountain Information Network (RMIN) as well as Case Explorer, to deconflict case information and enforcement operations. The Oregon-Idaho HIDTA enforcement initiatives submitted 1,806 operation and 18,829 case information deconflictions during 2022.

#### TRAINING PROVIDED

The mission of the Oregon-Idaho HIDTA Training Initiative is to enhance the efficiency and effectiveness of the Oregon-Idaho HIDTA enforcement, intelligence, and support initiatives in the region through training, networking, and information-sharing opportunities. This is accomplished by providing relevant, high-priority training on a regular and timely basis. The Oregon-Idaho HIDTA has partnered with the Oregon Narcotics Enforcement Association and the Idaho Narcotics Enforcement Association to maximize training and networking opportunities for narcotics enforcement officers throughout the region. During 2022, nearly 13,000 hours of training were provided by the initiative.

#### **2022 Training Initiative Impact**



Source: HIDTA Performance Management Process (PMP) - Accessed 2/24/23



#### **DRUG PREVENTION**

In 2022, Oregon-Idaho HIDTA partnered with and provided support to two drug prevention initiatives to enhance the impact of public awareness and safety surrounding drug abuse in Oregon and Idaho. They are Lines for Life, which is a regional program dedicated to preventing substance abuse and suicide, and Children Learning through Education and Research (CLEAR) Alliance, which focuses on prevention and reducing youth substance abuse and impaired driving through fact-based education.

#### Lines for Life

Lines for Life is an Oregon nonprofit dedicated to preventing substance abuse and suicide and promoting mental wellness. The organization has three principal priorities: crisis intervention, prevention work, and policy work around mental wellness. The Oregon-Idaho HIDTA and Lines for Life have long partnered on prevention work – beginning with HIDTA support provided through a Drug-Free Communities grant, to innovative work distributing naloxone to law enforcement in response to the opioid crisis and more recently, focusing on long-term, system change around substance use. The Oregon-Idaho HIDTA has supported two key initiatives in recent years; the annual Conference on Opioids and Other Drugs, Pain and Addiction Treatment (OPAT) and the YouthLine program located in Bend, Oregon.

The OPAT conference has become a valuable event for professionals involved in changing the way we address and prevent addiction in Oregon. Each year the conference hosts nationally recognized speakers for 350-400 participants from law enforcement, health systems, public health, recovery community, addiction treatment providers, and others to share effective strategies for better combating the addiction crisis in Oregon. The Oregon-Idaho HIDTA was a founding partner in this work over 10 years ago, which has grown into a premier event for change in Oregon.

YouthLine serves communities throughout Jefferson, Crook, and Deschutes County, and the Confederated Tribes of Warm Springs Reservation – providing youth-to-youth crisis text and phone hotline aimed to help teens deescalate crises and navigate challenges such as substance use, bullying, and depression. Young volunteers work in the program to help teens develop healthy coping skills as they encounter the stresses of growing up. By delivering healthier coping skills and helping teens build supportive networks, YouthLine provides an alternative to unhealthy coping alternatives such as substance and alcohol use – thus building lifelong skills to prevent addiction.

#### CLEAR Alliance

CLEAR Alliance focuses on preventing and reducing youth substance misuse and impaired driving through fact-based education. CLEAR Alliance has increased public awareness and education and has seen national growth, with the curriculum now taught in 17 states and offers free resources through the "Did You Know" campaign, which includes 7 new posters and 3 new videos dedicated to counterfeit pills on their website.



CLEAR Alliance has partnered with Song for Charlie to develop a curriculum for fentanyl and counterfeit pills titled Counterfeit Pills Education Course (CPEC). CLEAR Alliance is in the final phases of developing the curriculum and expects to have it ready to use by June 2023. During the multiple pilot phases at local high schools, data repeatedly showed an increase in knowledge after sharing educational information from CPEC, which in turn helps youth use the knowledge combined with critical thinking skills to guide their decisions.

#### **OVERDOSE RESPONSE STRATEGY**

The Oregon-Idaho HIDTA Overdose Response Strategy (ORS) strategic purpose includes information engagement with law enforcement, coordination with public health, and supporting the prevention mission. The ORS is a national HIDTA initiative designed to enhance public health and public safety collaboration and strengthen and improve efforts to reduce drug overdoses across all states and HIDTA regions. With support from ONDCP and the Centers for Disease Control and Prevention (CDC), the ORS initiative supports local, state, and regional innovation.

The Oregon-Idaho HIDTA ORS team consists of a DIO and PHA in both Oregon and Idaho. In 2020 the DIO for Oregon was hired and in 2021 the team was completed with the addition of an Idaho DIO and a PHA for each state. Together they work to provide technical assistance to local jurisdictions; produce educational materials; increase data sharing; and promote national ORS goals. The DIOs support HIDTA's traditional goal to disrupt and dismantle drug trafficking organizations, by facilitating felony arrest notifications (FANs) that connect investigations across jurisdictions.

#### **TECHNOLOGY**

#### **ODMAP**

The Overdose Detection Mapping Application Program (ODMAP) provides near real-time overdose surveillance data across jurisdictions to support public safety and public health efforts to mobilize an immediate response to a sudden increase, or spike in overdose events. Emergency responders (law enforcement, EMS, fire/rescue) input overdose events, including the fatal or nonfatal outcomes and naloxone usage. With the creation of ODMAP, jurisdictions have a unique and unprecedented opportunity to respond to suspected overdose spikes.

ODMAP data assists decision-makers in the development of strategies and tactics designed to curb the spread of substance use disorders and reduce overdose occurrences. Since the introduction of ODMAP within the Oregon- Idaho HIDTA region, its use in both states has grown. In 2022, overdose data entered by 378 individual users working for 76 Oregon and Idaho participating agencies included 961 suspected overdoses – 243 of which were fatal; and indicated that naloxone was administered 624 times.

### Mobile Mass Spectrometer MX-908

The MX-908 is a handheld mass spectrometer that detects compounds at trace levels utilizing high-pressure mass spectrometry to accurately detect and identify hazardous chemicals, explosives, and drugs in air, liquid, and solid samples. In 2022, the Oregon-Idaho HIDTA supported the purchase of an MX-908 device that was placed into service in December 2022 at the Medford Area Drug and Gang Enforcement team in Medford, Oregon. This tool enables investigators to safely test drug samples seized during investigations without the need for open packaging, reducing the risk of accidental exposure to dangerous drugs like fentanyl.

#### APPENDIX A: OREGON-IDAHO HIDTA INITIATIVES

#### LAW ENFORCEMENT INITIATIVES

Bannock Area Drug Group Enforcement Squad (BADGES) – Bannock County, ID

Blue Mountain Enforcement Narcotics Team (BENT) – Umatilla County, OR

Central Oregon Drug Enforcement (CODE) – Deschutes County, OR

Clackamas County Interagency Task Force (CCITF) - Clackamas County, OR

**Drug Enforcement Administration** – Boise Resident Office Task Force – ID

**Douglas County Interagency Narcotics Team (DINT)** – Douglas County, OR

FBI Treasure Valley Metro Violent Crimes Safe Streets Task Force - Canyon County, ID

Linn Interagency Narcotics Enforcement (LINE) - Linn County, OR

Medford Area Drug and Gang Enforcement (MADGE) – Jackson County, OR

Multnomah County Dangerous Drugs Team (MCDDT) - Multnomah County, OR

North Idaho Narcotics Enforcement Team (NINE) - Kootenai County, ID

**Oregon HIDTA Drug Enforcement Administration** – Oregon

Rogue Area Drug Enforcement (RADE) – Josephine County, OR

**US Marshals Service Fugitive Task Force** – OR

Westside Interagency Narcotics Task Force (WIN) - Washington County, OR

#### INTERDICTION INITIATIVES

HIDTA Interdiction Team (HIT) – Multnomah County, Oregon

Idaho State Police Domestic Highway Enforcement (ISP DHE) – Idaho

Oregon State Police Domestic Highway Enforcement (OSP DHE) – Oregon

#### PROSECUTION INITIATIVE

HIDTA Special Assistant US Attorney, District of Idaho – Ada and Canyon County, ID

#### **INTELLIGENCE INITIATIVES**

**Investigative Support Center** – Oregon and Idaho

Information Sharing and Analytical Coordination Center (ISACC) - Oregon and Idaho

Overdose Response Strategy (ORS) – Oregon and Idaho

Western States Information Network (WSIN) - Oregon

#### TREATMENT and PREVENTION INITIATIVES

Lines for Life - Opioid Overdose Rapid Response Team - Oregon

**CLEAR Alliance** – Oregon

Naloxone Supply Fund – Oregon and Idaho

#### MANAGEMENT INITIATIVE

Management and Administration - Oregon and Idaho

Oregon-Idaho HIDTA Training – Oregon and Idaho

#### APPENDIX B: PARTICIPATING AGENCIES IN HIDTA INITIATIVES

#### **FEDERAL**

#### FULL TIME

Bureau of Alcohol, Tobacco, Firearms and Explosives

Bureau of Indian Affairs

Bureau of Land Management

Drug Enforcement Administration

Federal Bureau of Investigation

US Attorney's Office - District of Idaho

US Dept of Homeland Security Investigations

US Immigration and Customs Enforcement

US Marshals Service

#### PART-TIME

Federal Protective Service

US Customs and Border Protection

US Forest Service

US Internal Revenue Service

US Postal Inspection Service

#### **STATE**

#### FULL TIME

Idaho Department of Corrections

Idaho State Police

Oregon Dept of Justice

Oregon Dept of Public Safety, Standards and Training

Oregon National Guard

Oregon State Police

#### LOCAL & TRIBAL

#### FULL TIME

Ada County Sheriff's Office

Albany Police Department

Bannock County Sheriff's Office

Beaverton Police Department

Bend Police Department

Boardman Police Department

Boise Police Department

Canby Police Department

Canyon County Sheriff's Office

Central Point Police Department

Clackamas County District Attorney's Office

Clackamas Community Corrections Division

Clackamas County Sheriff's Office

Coeur d'Alene Police Department

Crook County Sheriff's Office

Deschutes County Sheriff's Office

Deschutes County District Attorney's Office

Douglas County District Attorney's Office

Douglas County Sheriff's Office

Grants Pass Department of Public Safety

Gresham Police Department

Hermiston Police Department

Hillsboro Police Department

Jackson County District Attorney's Office

Jackson County Parole & Probation

Jackson County Sheriff's Office

Josephine County Community Corrections

Josephine County District Attorney's Office

Linn County Sheriff's Office

Medford Police Department

Meridian Police Department

Milton-Freewater Police Department

Morrow County Sheriff's Office

Multnomah County Sheriff's Office

Nampa Police Department

Pendleton Police Department

Pocatello Police Department

Portland Police Bureau

Prineville Police Department

Redmond Police Department

Roseburg Police Department

Salem Police Department

Washington County Sheriff's Office

Umatilla Tribal Police Department

#### PART-TIME

Amtrak Police Department

Caldwell Police Department

Kootenai County Sheriff's Office

Lebanon Police Department

Linn County District Attorney's Office

Multnomah Community Justice

Multnomah County District Attorney's Office

Post Falls Police Department

Sweet Home Police Department

Warm Springs Tribal Police Department

Washington County District Attorney's Office

#### **PARTNERS**

Idaho Criminal Intelligence Center

CLEAR Alliance

Lines for Life

Rocky Mountain Information Network

Western States Information Network