

**EPRI**

ELECTRIC POWER  
RESEARCH INSTITUTE

## **Impact on CO<sub>2</sub> Price Expectations on Electric Generation Investment in the U.S.**

**Victor Niemeyer**

Technical Executive

**9<sup>th</sup> Annual Workshop on GHG  
Emission Trading  
September 14, 2009**

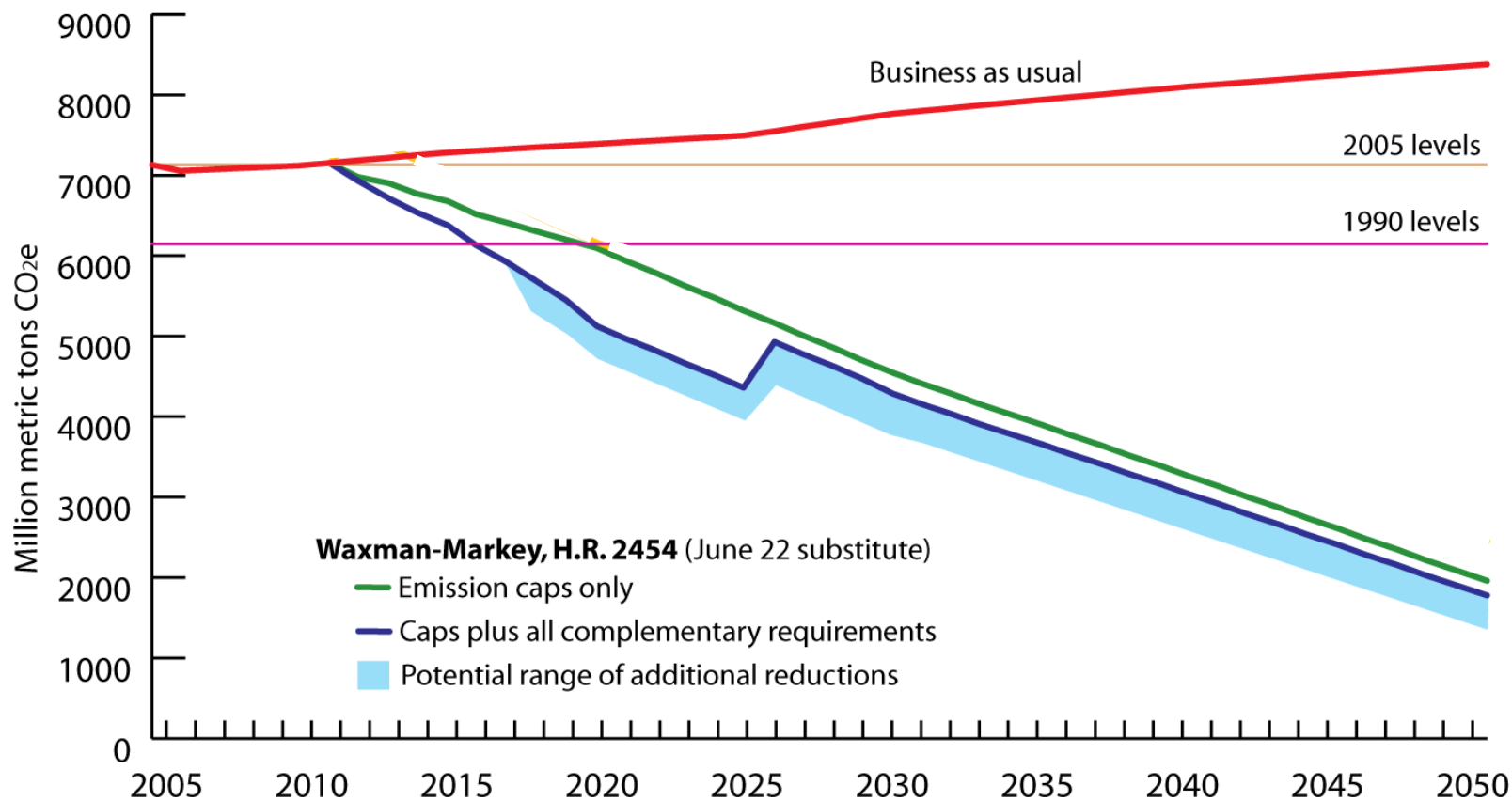
# Outline

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- Developing price expectations
- Implications for investment decisions to retrofit existing coal plants to cut SO<sub>2</sub>, NO<sub>x</sub>, and Hg

# Waxman-Markey Passed House 219-212 on June 26th: Seeks to Cut CO<sub>2</sub> Emissions Well Below Historic Levels

Emission Reductions Under Cap-and-Trade Proposals in the 111th Congress, 2005-2050  
June 25, 2009



# Electric Sector is Major Source of CO<sub>2</sub> Emissions

Electric sector's share of national total (2006)

- 33% of total GHGs
- 39% of total CO<sub>2</sub>

Shares within the electric sector CO<sub>2</sub>

- 15% from natural gas (\$6/MMBtu)
- **83% from coal (\$1.5/MMBtu)**

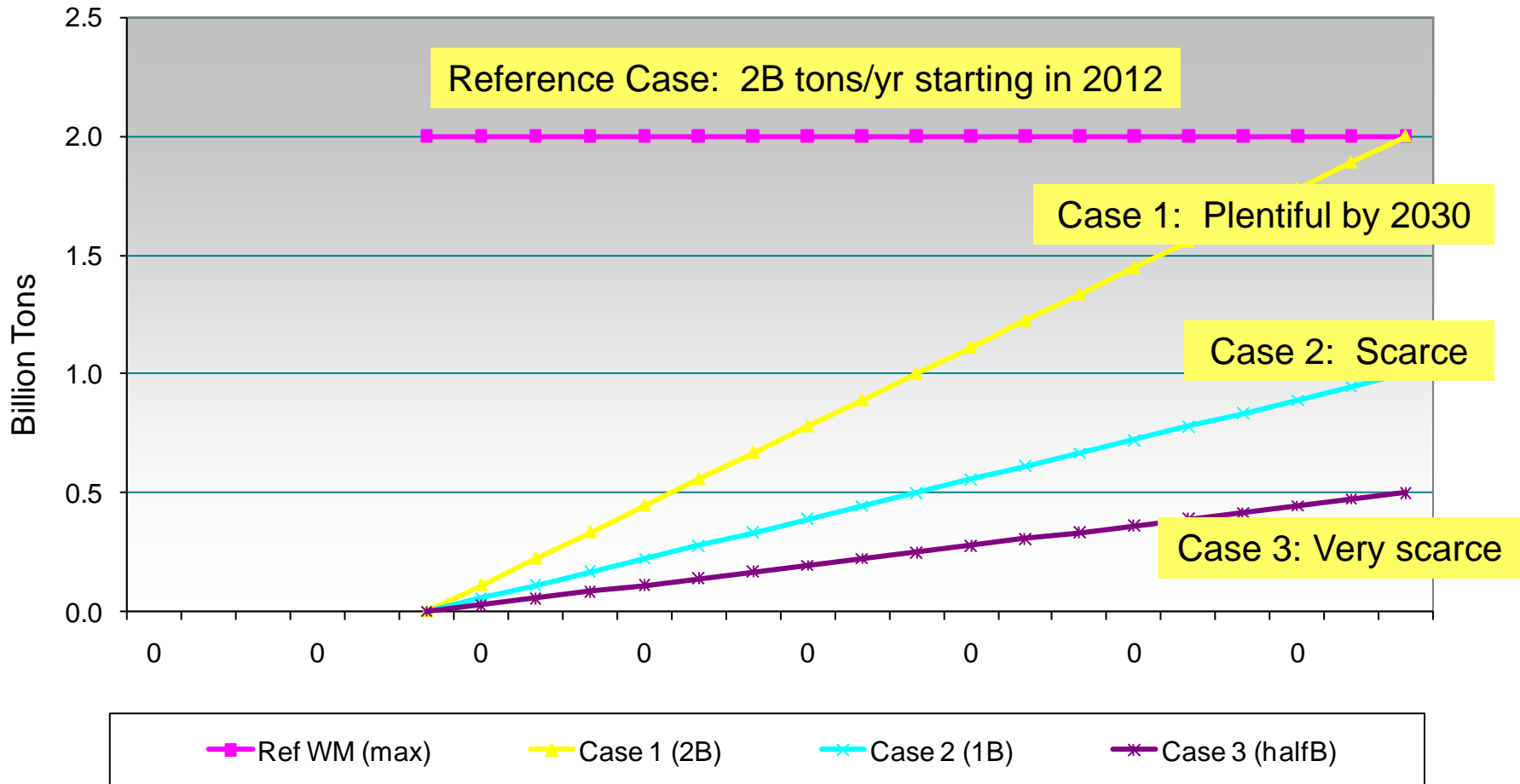
# Private NEMS Analysis for PacifiCorp Provides Insights on CO<sub>2</sub> Prices Under Waxman-Markey

- Preliminary NEMS results courtesy of PacifiCorp, a subsidiary of MidAmerican Energy Holdings Company
- NEMS (National Energy Modeling System) used by EIA for AEOs (Annual Energy Outlooks) and policy analyses
  - Lieberman-Warner (2008)
  - Waxman-Markey (2009)
- NEMS and AEO 2009 publicly available from EIA
- EPRI applied model to represent Waxman-Markey on behalf of PacifiCorp
  - PacifiCorp assumptions on power plant costs (2008)
  - PacifiCorp/EPRI team set scenarios



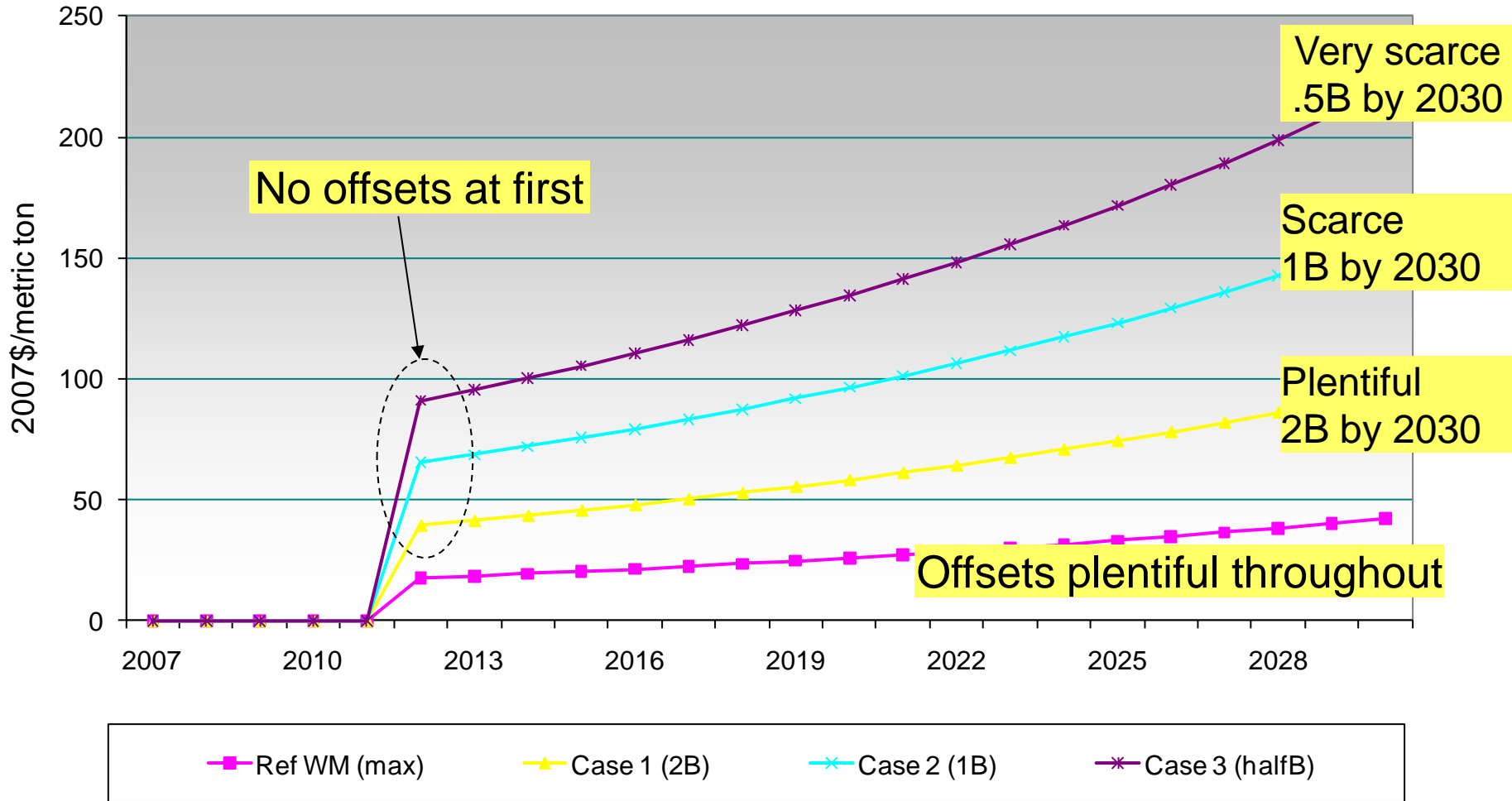
# Analysis Highlights Critical Role of Offset Availability Assumptions for Waxman-Markey

Offset Availability by Case



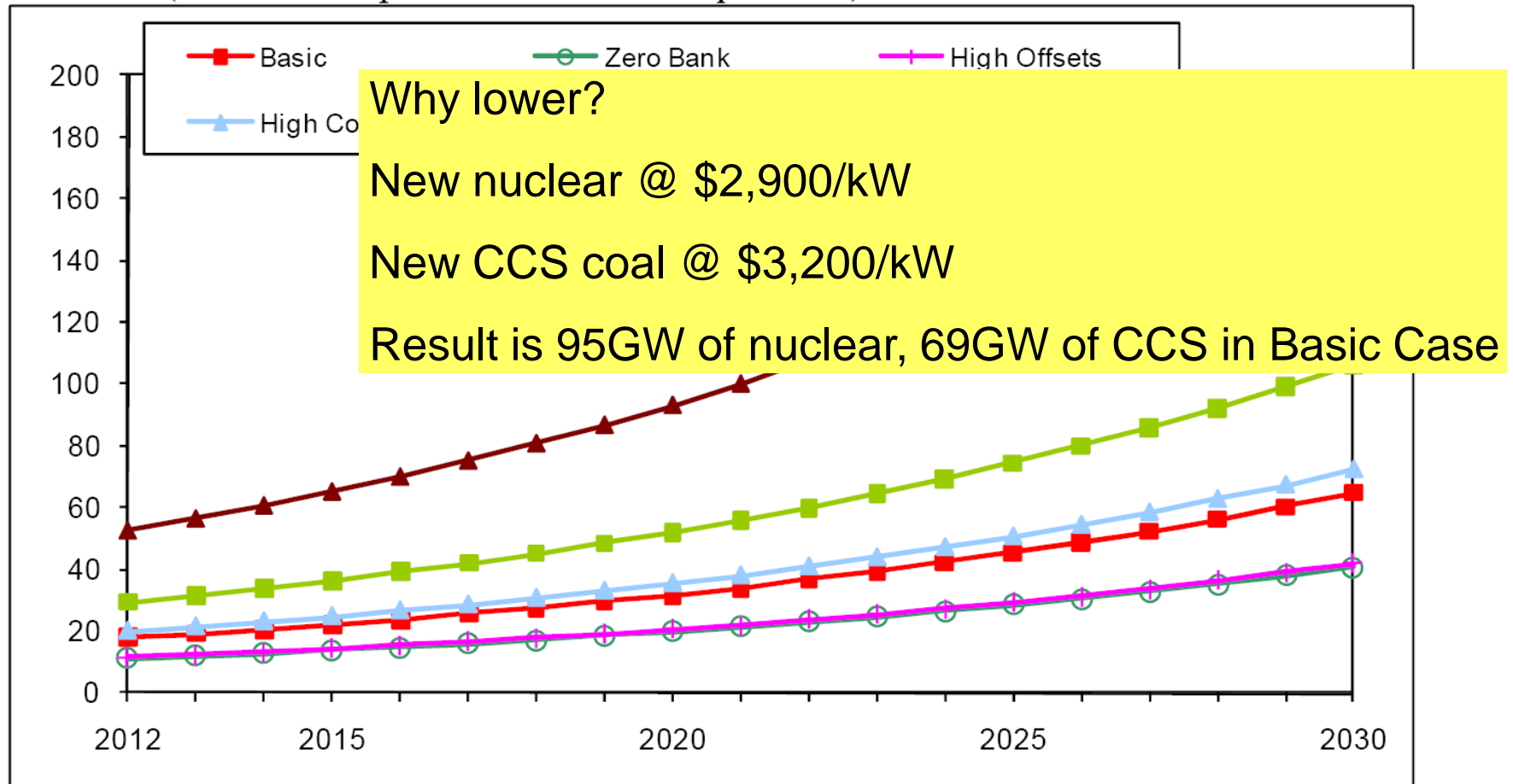
# Results Highlight Critical Importance of Offset Availability for CO<sub>2</sub> Price

## NEMS CO<sub>2</sub> Price to Meet Abatement Target



# EIA and PacifiCorp-EPRI Results Differ Due to Scenario and Generation Cost Assumptions

**Figure 5. Projected Allowance Prices in ACESA Main Cases, 2012-2030**  
(2007 dollars per metric ton CO<sub>2</sub>-equivalent)

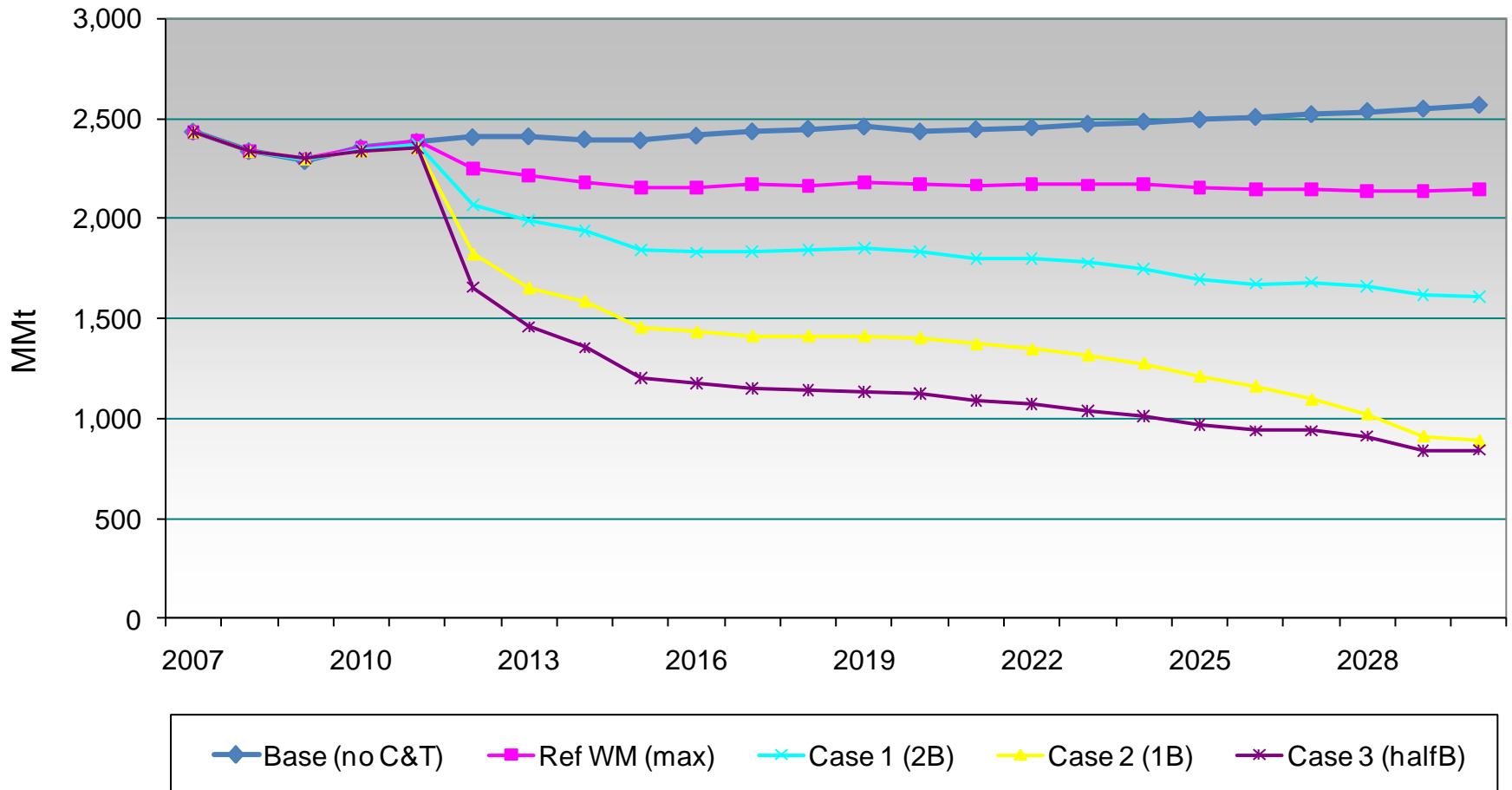


Source: National Energy Modeling System runs, HR2454CAP.D072909A, HR2454NOBNK.D072909A, HR2454HIOFF.D072909A, HR2454HC.D072909A, HR2454NOINT.D072909A, and HR2454NIBIV.D072909A.



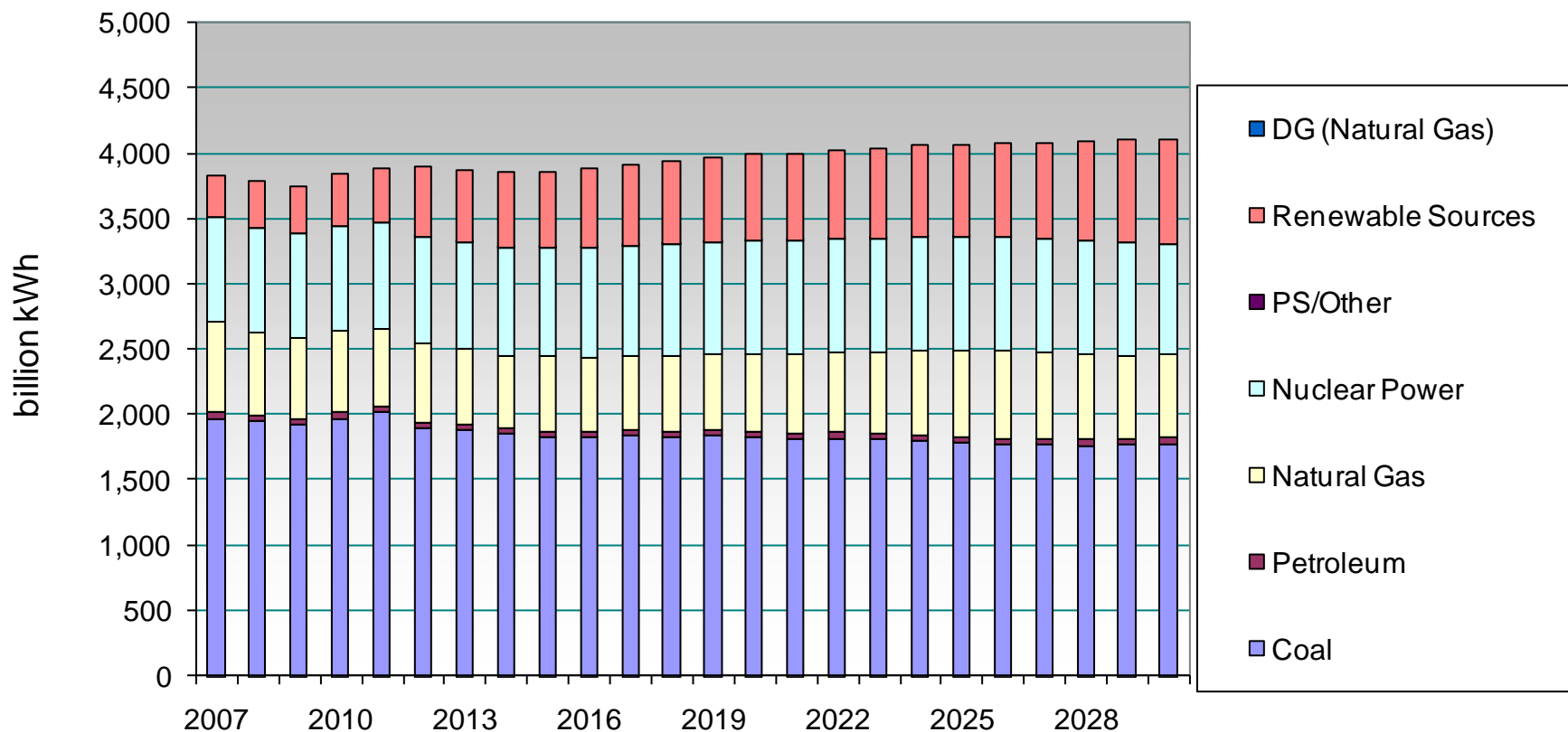
# Electric Sector CO<sub>2</sub> Emissions Fall Dramatically When Offsets are Limited

Electric Sector CO<sub>2</sub> Emissions



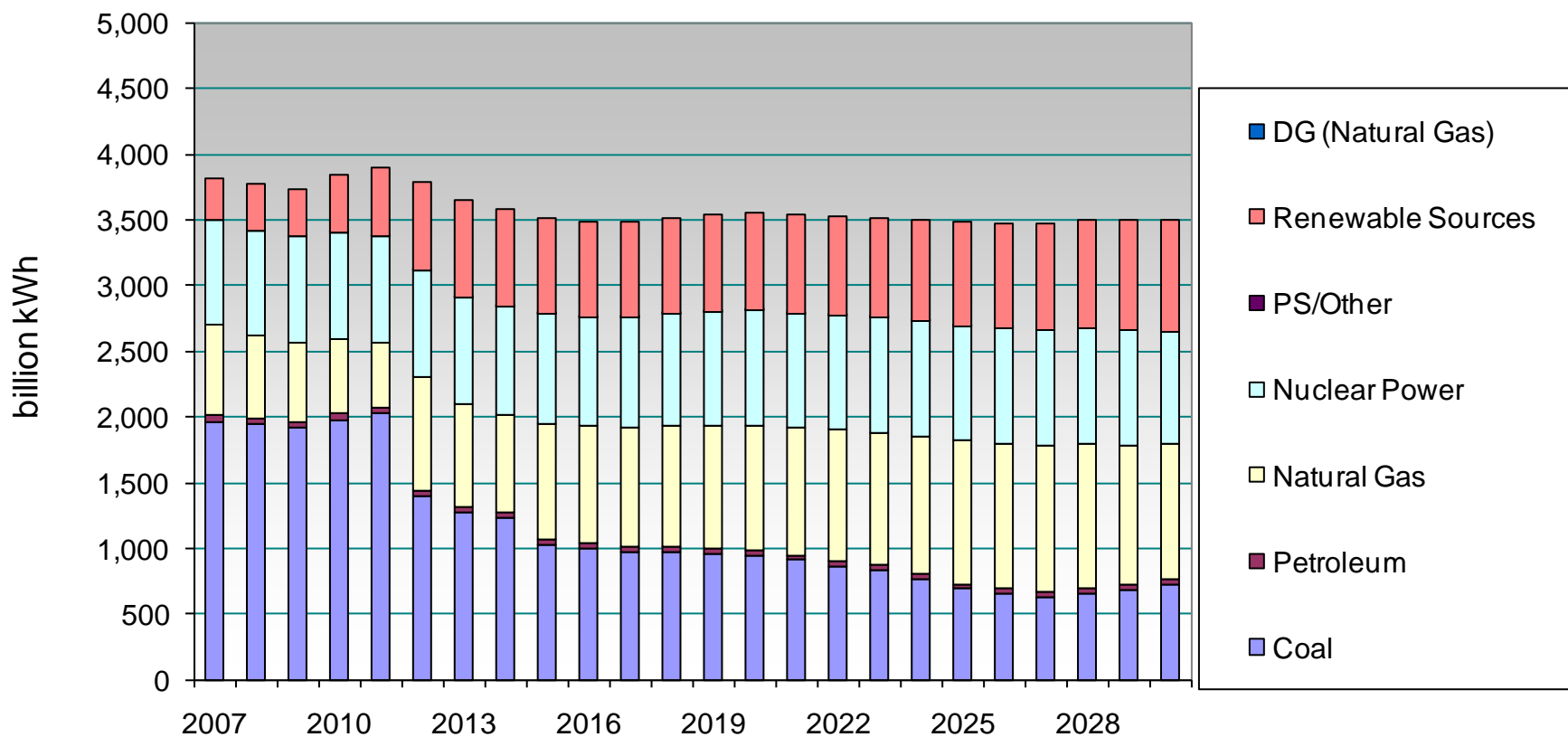
# Generation By Fuel Type – Reference Case with Full Offsets

Generation By Fuel Type - Ref WM (max)



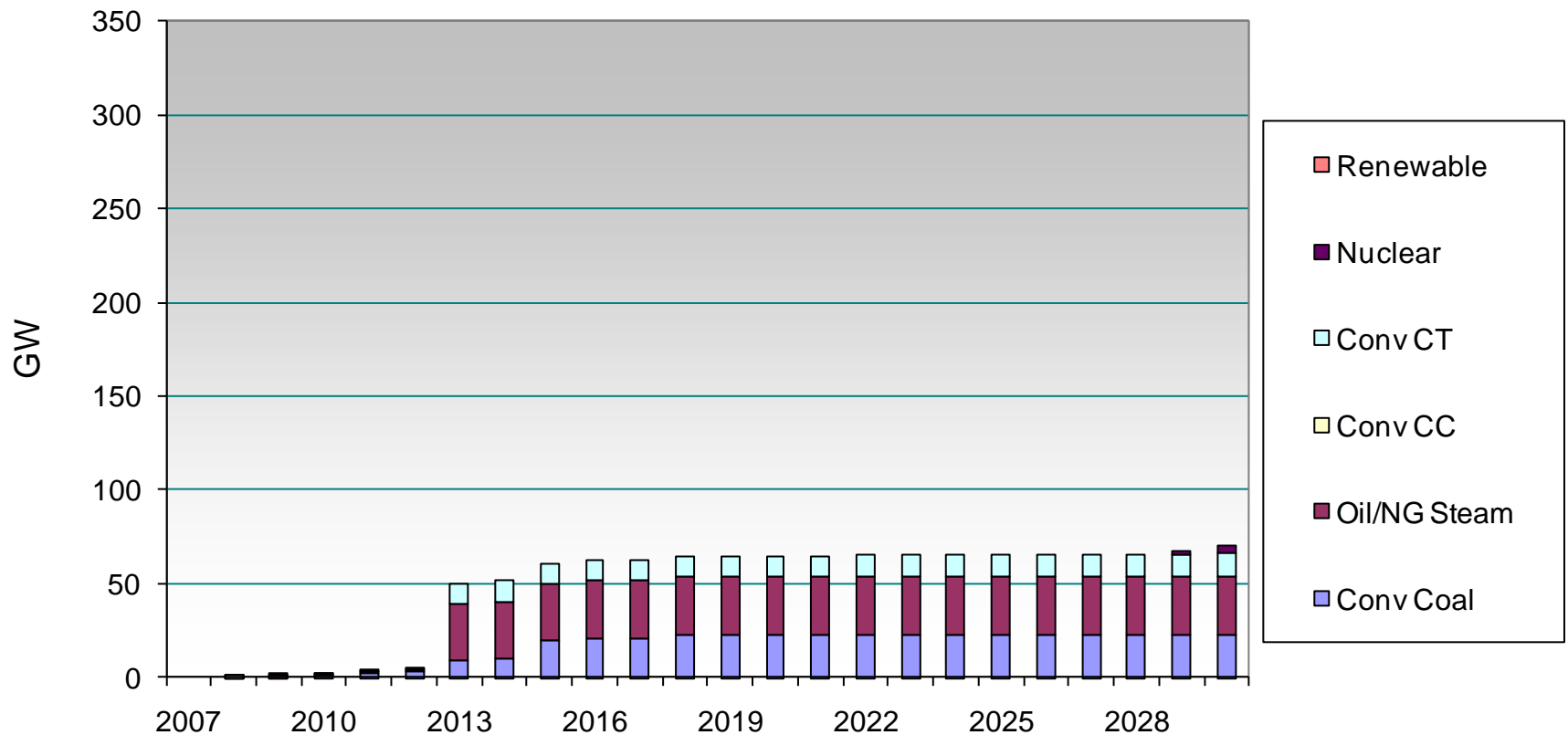
# Generation By Fuel Type – Offsets Limited to 1B (burns less coal, more gas)

## Generation By Fuel Type - Case 2 (1B)



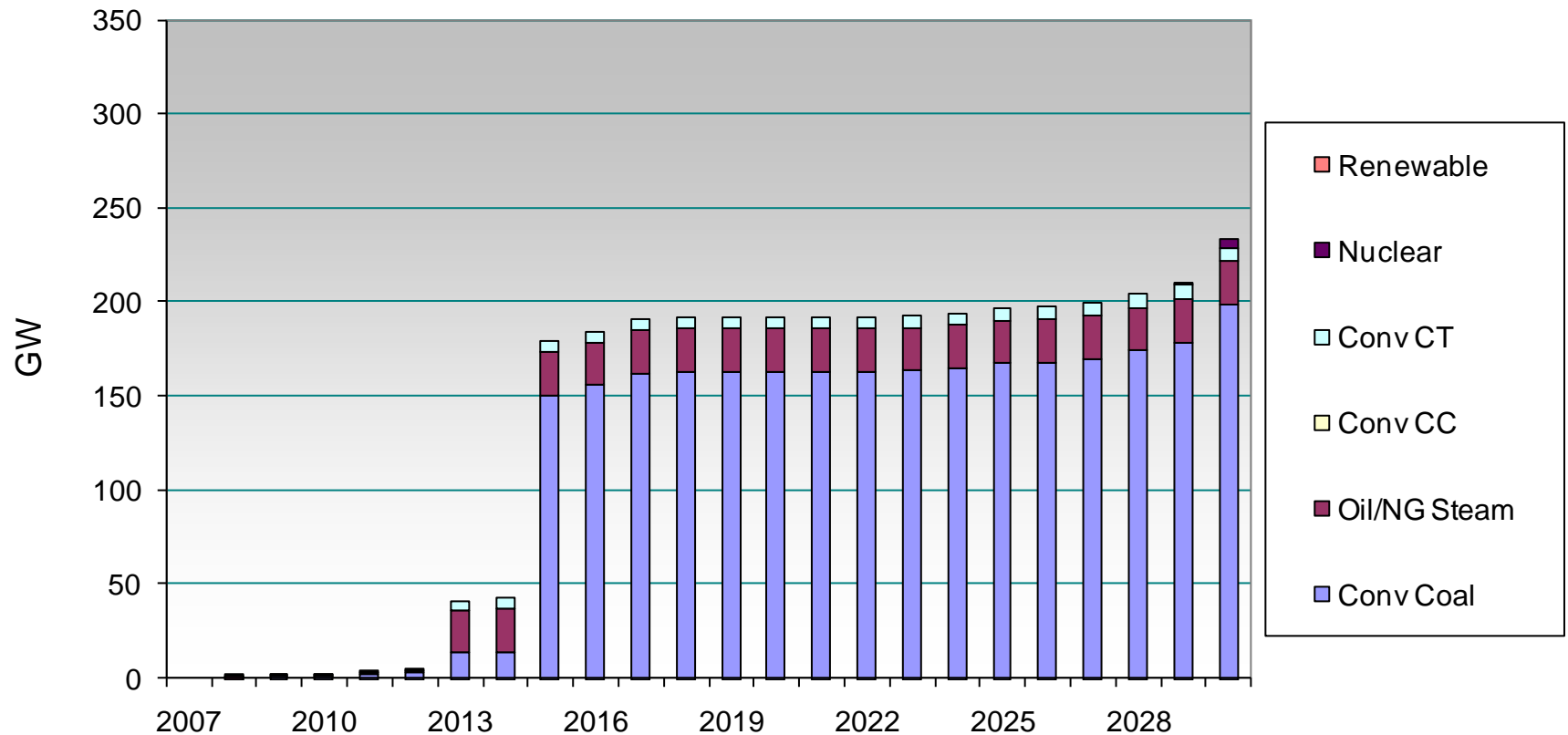
# Little Coal Generation Retired in Reference Case (full offsets)

Cumu. Capacity Retirement - Ref WM (max)

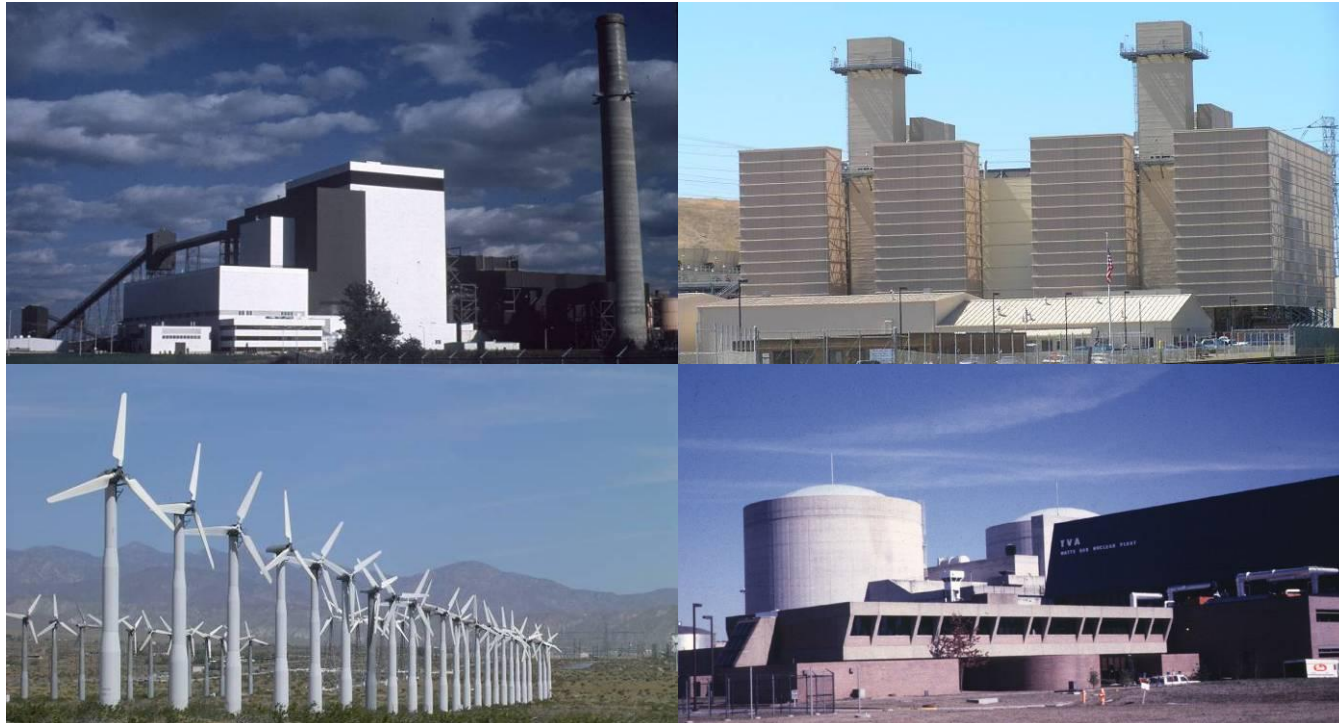


# Massive Retirements of Coal Generation In Case With Limited Offsets

## Cumu. Capacity Retirement - Case 2 (1B)



# Implications for Electric Sector Decisions



# How Much Should a Utility be Willing to Spend to Keep an Existing Coal Unit Running?



# Framing the Decision to Retrofit SO<sub>2</sub>, NO<sub>x</sub>, Hg Controls, or Cooling Towers

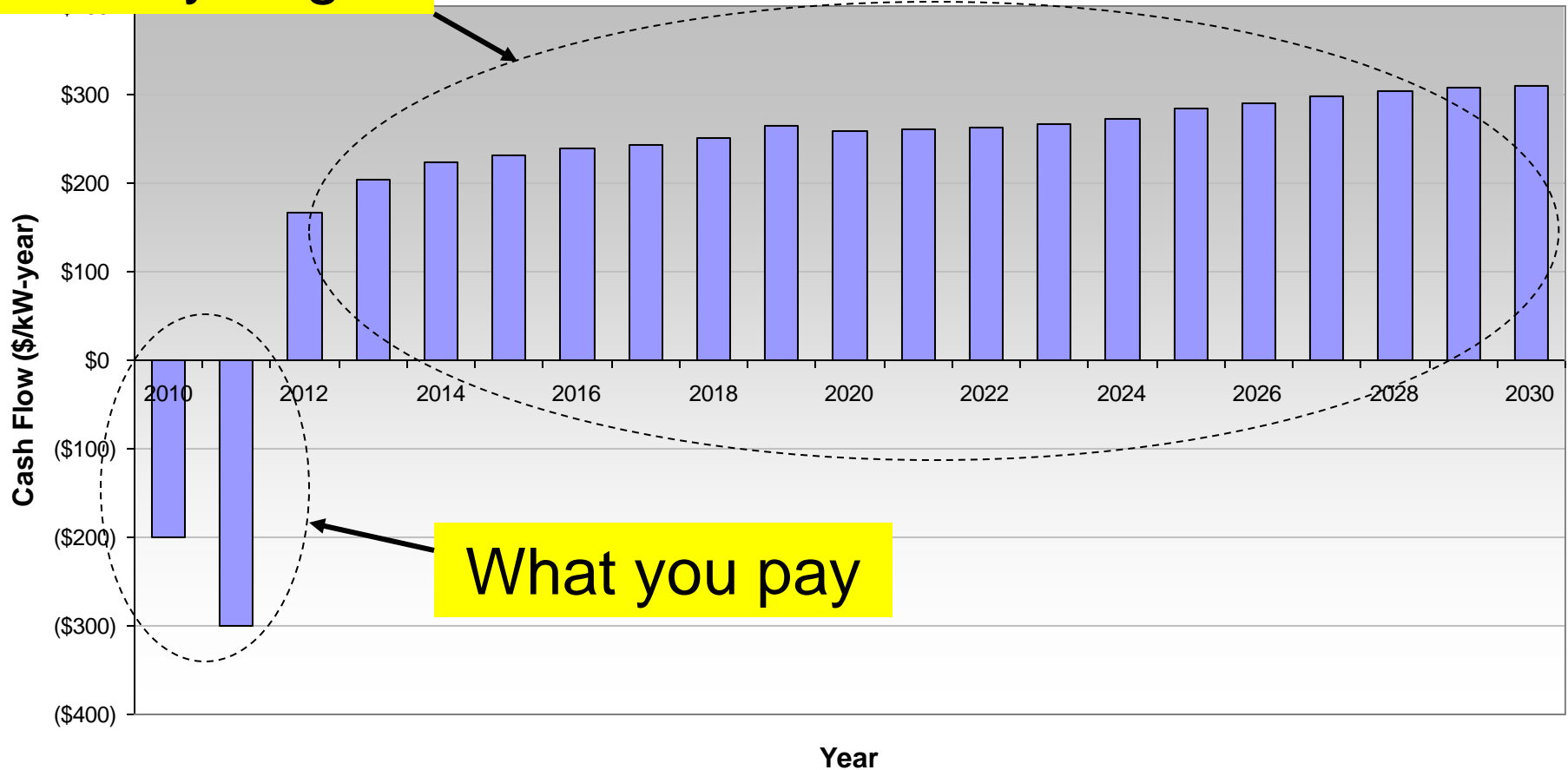
- Cost of retrofit highly dependent on plant specifics
  - layout,
  - age, size,
  - boiler type,
  - pre-existing controls,
  - region, etc.
- Retrofit costs may exceed \$500/kW
- If don't retrofit, must close plant
  
- Question is, will the value of the plant's continued output exceed cost of its retrofit?



# Cash Flows for \$500/kW Retrofit of an Existing Coal Unit

Annual Cash Flow for a \$500/kW Retrofit Investment

What you get



What you pay

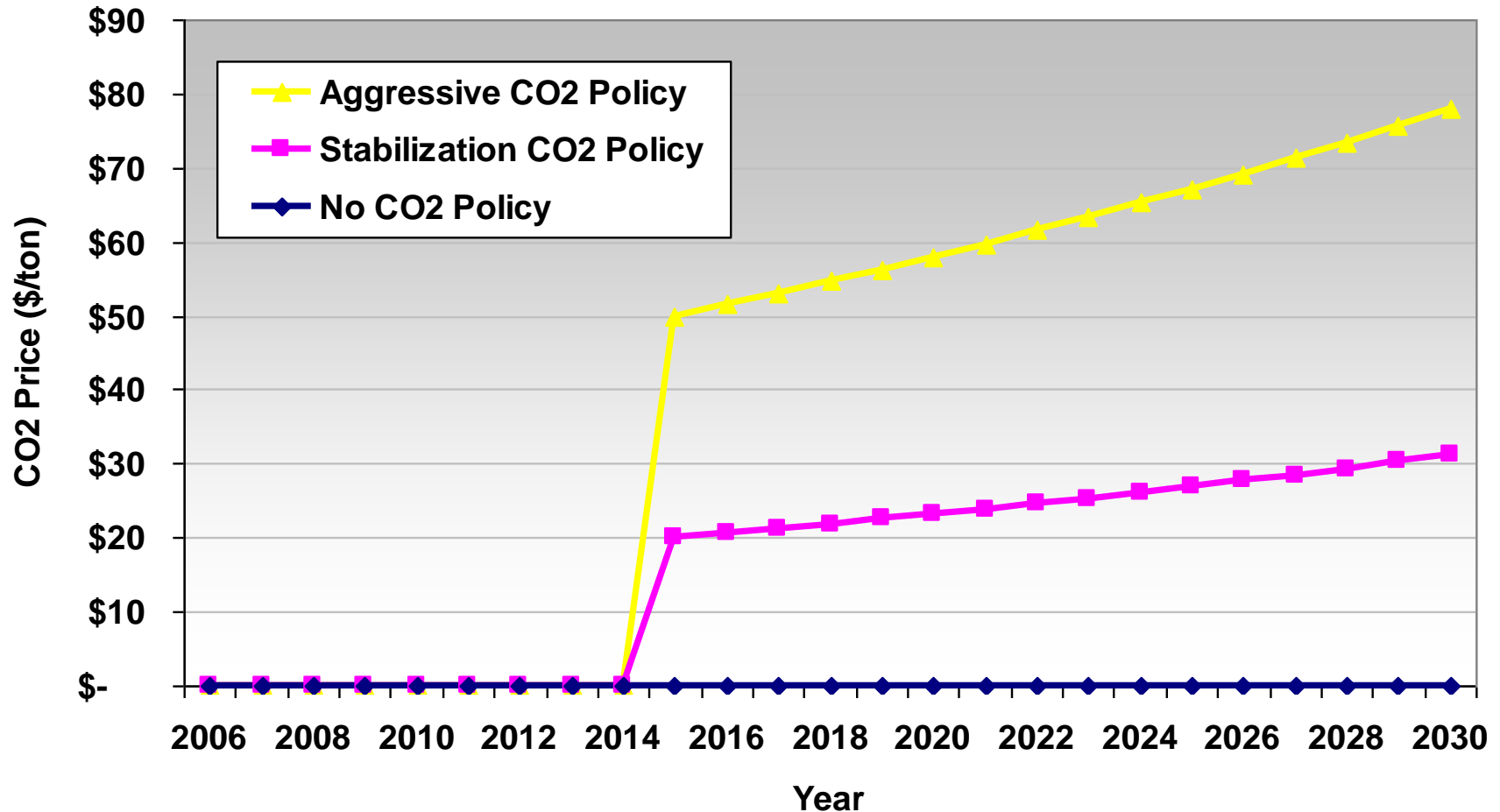
# What is the Impact of Climate Policy on Existing Coal Generation?

- Cap-and-trade climate policy will impinge on existing coal
- With high price on CO<sub>2</sub>:
  - System redispatches gas more
  - New non/low-emitting generation added to stack
  - Customers cut load in response to price increases
- Coal units run less and less
- Cash flows to coal units drop even faster
  
- **But these forces take time**

# Results Here Contrast Impact of Climate Policy for Two Prototypical Coal Units

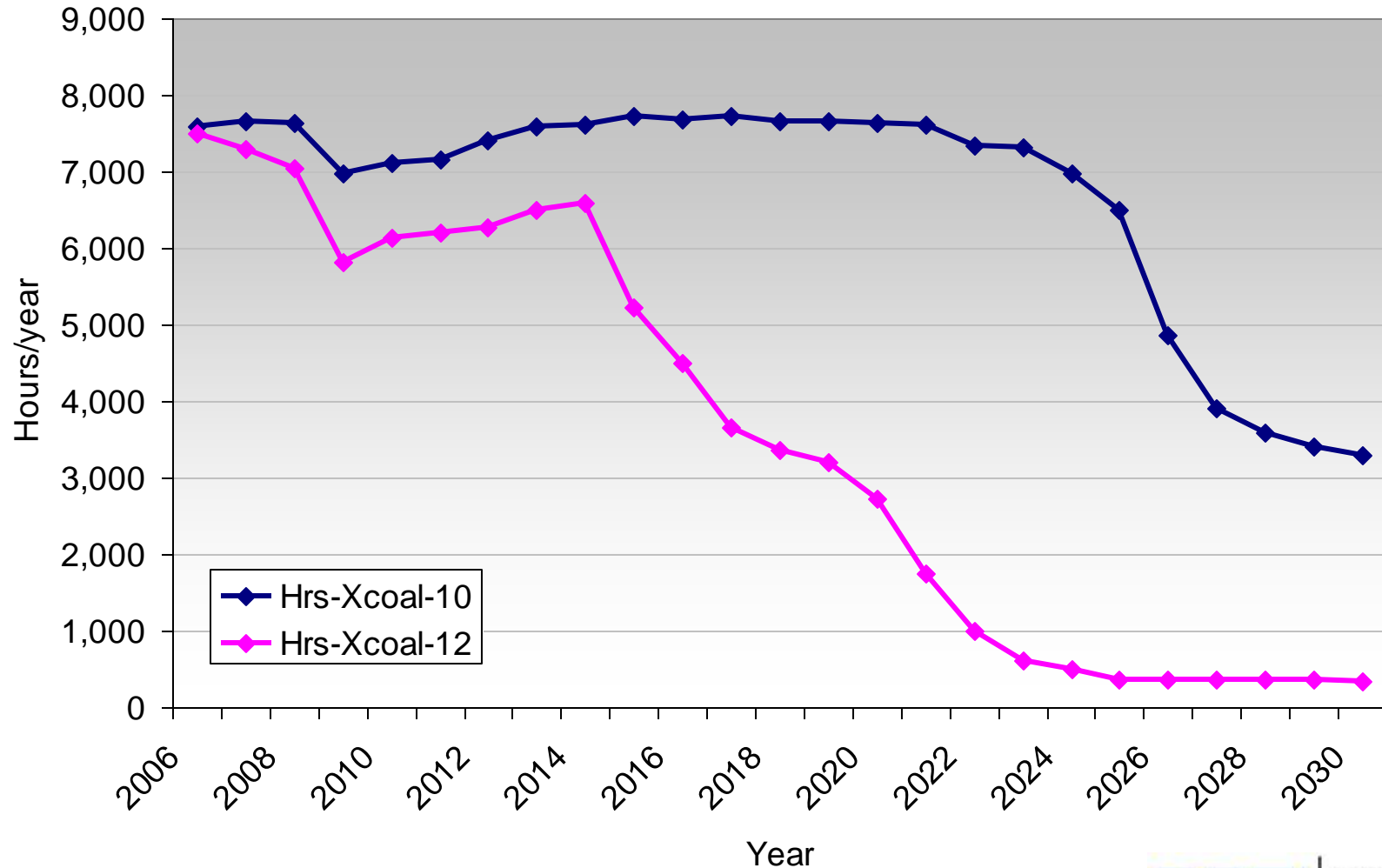
- Xcoal-10 (existing coal w. heat rate of 10,000)
- Xcoal-12 (existing coal w. heat rate of 12,000)
- Explore three climate policy cases starting in 2015
  - No policy
  - Stabilization policy (\$20/ton, + 3%/year)
  - Aggressive policy (\$50/ton, + 3%/year)
- Assume \$500/kW retrofit investment
  - Spend \$200 in 2010, \$300 in 2011
  - Operating parameters remain unchanged after retrofit

# Three Bounding CO<sub>2</sub> Price Scenarios Capture Essence of the Uncertainty



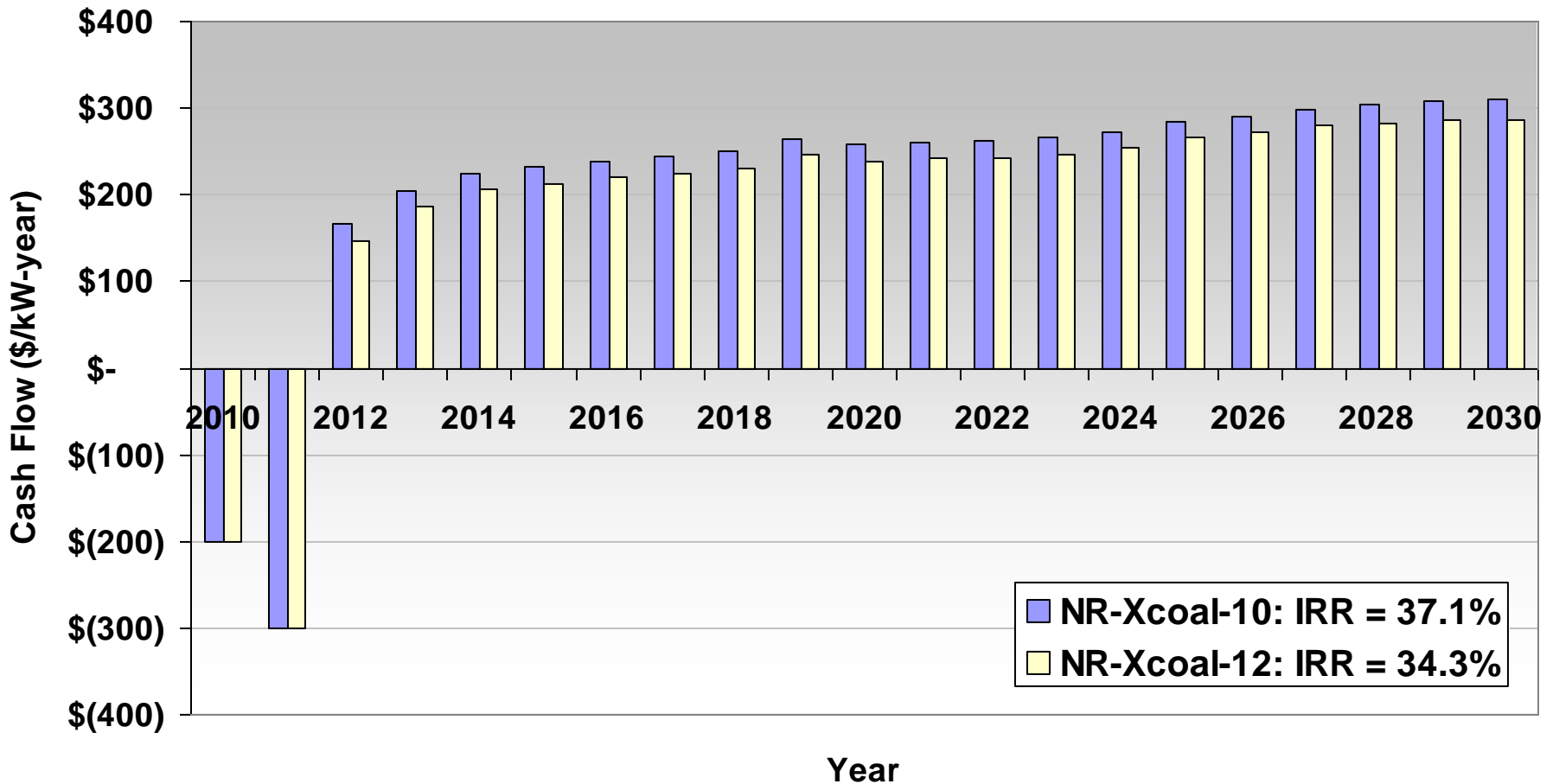
# Operating Hours Decline Sharply in Aggressive Policy Case

Unit Annual Operating Hours - Aggressive Climate Policy Case



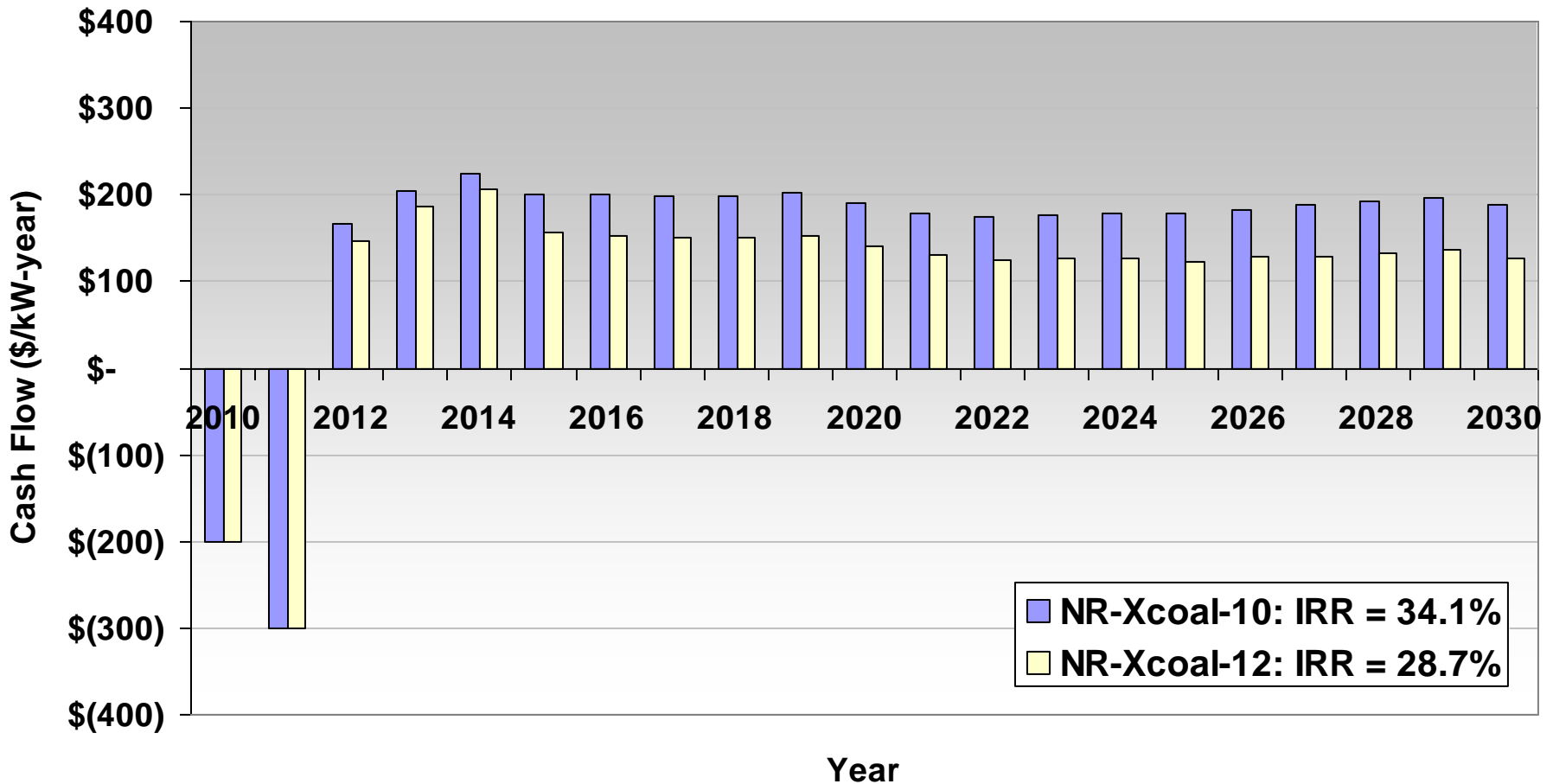
# Cash Flows for \$500/kW Retrofit – No Policy Case

Annual Cash Flow for No Climate Policy Case



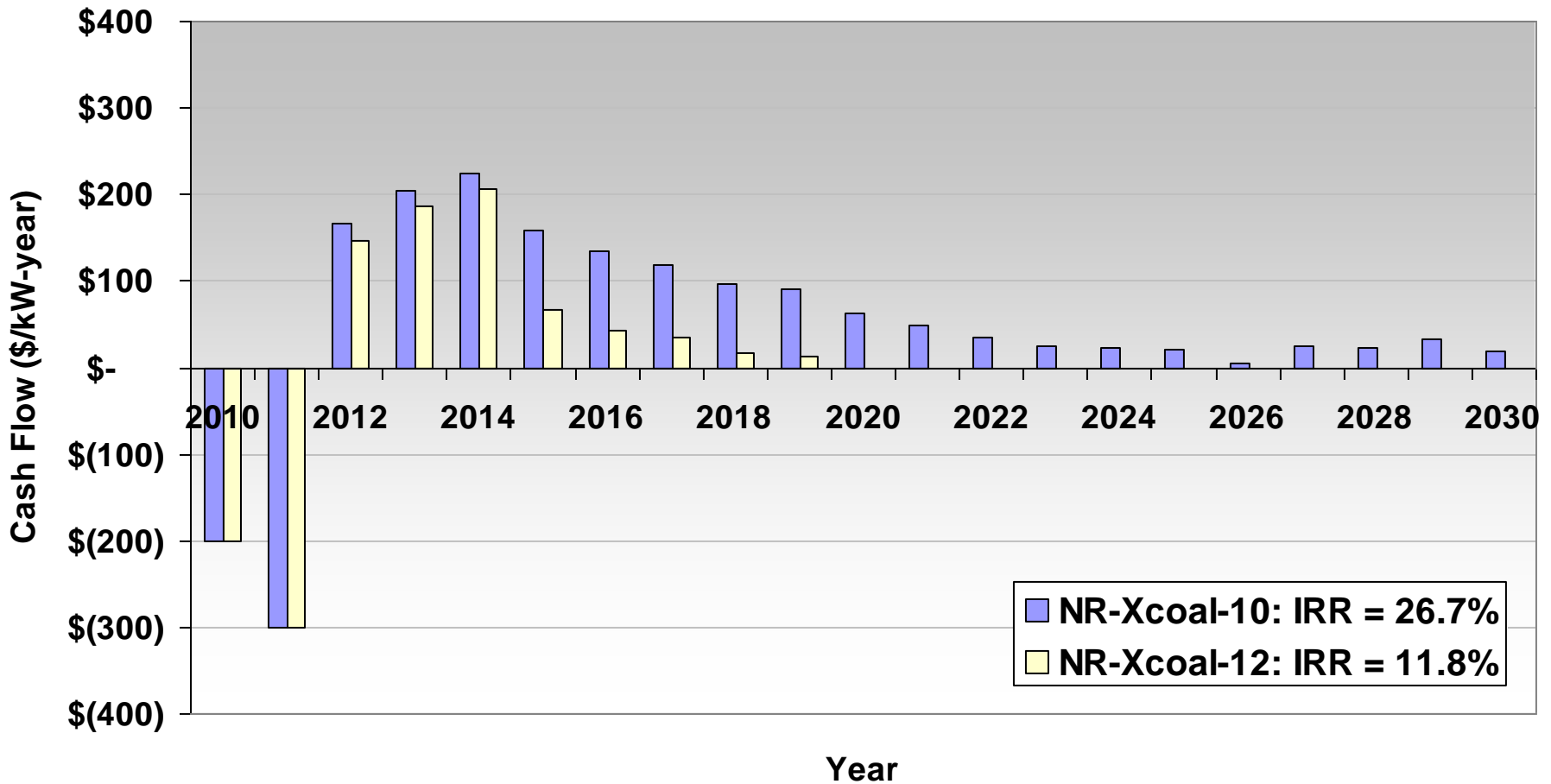
# Cash Flows for \$500/kW Retrofit – Stabilization Policy Case

Annual Cash Flow for Stabilization Climate Policy Case



# Cash Flows for \$500/kW Retrofit – Aggressive Policy Case

Annual Cash Flow for Aggressive Climate Policy Case





# Caveats and Insights

- CO<sub>2</sub> price highly uncertain so decision makers should develop contingency strategies
- Key drivers of CO<sub>2</sub> prices becoming clear
  - Ultimate supply of offsets
  - Cost of new nuclear and CCS if offsets “scarce”
- CO<sub>2</sub> price expectations are beginning to change electric sector investment decisions