

A Large-Area, Spatially Continuous Assessment of Land Cover Map Error and Its Impact on Downstream Analyses

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Abstract

Land cover maps increasingly underlie research into socioeconomic and environmental patterns and processes, including global change. It is known that map errors impact our understanding of these phenomena, but quantifying these impacts is difficult because many areas lack adequate reference data. We used a highly accurate, high-resolution map of South African cropland to assess 1) the magnitude of error in several current generation land cover maps, and 2) how these errors propagate in downstream studies. We first quantified pixel-wise errors in the cropland classes of four widely used land cover maps at resolutions ranging from 1 to 100 km, then calculated errors in several representative “downstream” (map-based) analyses, including assessments of vegetative carbon stocks, evapotranspiration, crop production, and household food security. We also evaluated maps’ spatial accuracy based on how precisely they could be used to locate specific landscape features. We found that cropland maps can have substantial biases and poor accuracy at all resolutions (e.g. at 1 km resolution, up to ~45% underestimates of cropland (bias) and nearly 50% mean absolute error (MAE, describing accuracy); at 100 km, up to 15% underestimates and nearly 20% MAE). National-scale maps derived from higher resolution imagery were most accurate, followed by multi-map fusion products. Constraining mapped values to match survey statistics may be effective at minimizing bias (provided the statistics are accurate). Errors in downstream analyses could be substantially amplified or muted, depending on the values ascribed to cropland-adjacent covers (e.g. with forest as adjacent cover, carbon map error was 200-500% greater than in input cropland maps, but ~40% less for sparse cover types). The average locational error was 6 km (600%). These findings provide deeper insight into the causes and potential consequences of land cover map error, and suggest several recommendations for land cover map users.

1 Introduction

2 The functioning of the Earth System is fundamentally connected to the characteristics of land
3 cover (Lambin, 1997). Our increasing modification of the Earth's surface (Lambin *et al.*, 2003)
4 means that socioeconomic and physical processes increasingly interact through land cover. To
5 fully understand these processes, it is essential to have an accurate understanding of the nature
6 and distribution of land cover (Verburg *et al.*, 2011). This importance is understood by a growing
7 number of social, economic, and natural scientists, who are using land cover data to advance
8 understanding of food security (Lark *et al.*, 2015; Licker *et al.*, 2010; Wright & Wimberly, 2013),
9 carbon cycling (Asner *et al.*, 2010; Gaveau *et al.*, 2014), biodiversity loss (Luoto *et al.*, 2004;
10 Newbold *et al.*, 2015), demographic shifts (Linard *et al.*, 2010), and other important facets of
11 Earth System processes.

12 The value of the insights resulting from such studies depends upon the veracity of their under-
13 lying land cover data (Verburg *et al.*, 2011), much as a house requires a solid foundation in order
14 to remain standing. Unfortunately, the evidence indicates that this house has shaky foundations
15 (e.g. Fritz *et al.*, 2011a). The reason is that land cover data can only practically be derived from
16 satellite imaging, which has several constraints that propagate mapping errors. First, in many
17 regions the characteristic scales of cover features are smaller than the sensor resolution (e.g.
18 smallholders' fields Debats *et al.*, 2016; Jain *et al.*, 2013b; Ozdogan & Woodcock, 2006), or the
19 covers of interest are spectrally indistinct from neighboring ones (Fritz & See, 2008; Sweeney
20 *et al.*, 2015), which are factors that increase mapping complexity (Yu *et al.*, 2014). Second, the
21 act of defining a cover class can cause error, in that selected classes may have highly diverse
22 spectral properties (e.g. croplands or savannas; Debats *et al.*, 2016; Fritz & See, 2008; Verburg
23 *et al.*, 2011) and can thus be difficult for the classifier to distinguish. Discretizing a continuous
24 cover type (e.g. dividing a forest into different canopy cover classes) can promote classification
25 error, particularly near class boundaries (Foody, 2002), as well as confusion about the actual
26 extent of the cover type (Sexton *et al.*, 2015). Furthermore, class definitions often vary between
27 maps, complicating inter-comparison (Fritz & See, 2008; Kuemmerle *et al.*, 2013). Third, land
28 cover maps are often used to detect changes (e.g. Gross *et al.*, 2013), but seasonal variability
29 and cover changes can be easily confused. Given these multiple sources of error, land cover
30 maps are often inaccurate and disagree widely between products, particularly in the world's

31 most rapidly developing regions (Fritz *et al.*, 2010, 2013, 2011b). These errors limit our ability
32 to obtain granular, mechanistic understanding of processes related to global change.

33 These problems with land cover products are known (Fritz *et al.*, 2015, 2010, 2011b; See
34 *et al.*, 2015; Verburg *et al.*, 2011), and there are a variety of map improvement efforts underway
35 (e.g. Estes *et al.*, 2016a; Fritz *et al.*, 2012, 2015). Likewise, the importance of assessing the
36 accuracy of land cover maps is increasingly recognized, and there are well-developed, best-
37 practice guidelines for gathering and using ground-truth samples to robustly quantify map error
38 (Foody, 2002; Olofsson *et al.*, 2014, 2013; Stehman *et al.*, 2012). Because comprehensive,
39 spatially representative ground truth data are typically unavailable for rapidly changing regions
40 (Kuemmerle *et al.*, 2013; See *et al.*, 2015), what remains an open question is exactly how much
41 the maps researchers typically use deviate from actual land cover, how this affects analyses based
42 on these maps, and how this in turn impacts our understanding of processes being studied. Our
43 current understanding of map accuracy over such areas is often based on scarce information or
44 top-down "sanity checks" made in comparison to aggregated survey data (Larsen *et al.*, 2015;
45 Yu *et al.*, 2014).

46 Since it is difficult to fully quantify map errors, it is even more challenging to gauge their
47 impact on downstream analyses, where there is substantial risk of error amplification (Kuem-
48 merle *et al.*, 2013). Although previous studies have examined how map errors propagate, these
49 are primarily assessed using either simulated errors, relative differences in existing land cover
50 maps, or ground validation data covering relatively small areas (e.g. Ge *et al.*, 2007; Linard
51 *et al.*, 2010; Quaife *et al.*, 2008; Schmit *et al.*, 2006; Tuanmu & Jetz, 2014).

52 Fortunately, the recent, explosive growth in public and private initiatives to develop new
53 Earth observing capabilities, which range from small drones¹ to new high resolution satellite
54 arrays (Drusch *et al.*, 2012; Hand, 2015) and better mapping methods (Debats *et al.*, 2016; Estes
55 *et al.*, 2013; Fritz *et al.*, 2012), are providing means to more comprehensively interrogate the
56 accuracy and biases in land cover products that have become commonplace in global change
57 research, and which often underpin policy decisions (Searchinger *et al.*, 2015).

58 In this study, we take advantage of this recent growth in data to address the call to more thor-
59 oughly assess errors in land cover maps (Kuemmerle *et al.*, 2013; Olofsson *et al.*, 2014, 2012),
60 and further examine how these errors might impact our understanding of socioeconomic and

¹e.g. 3DRobotics, DJIA

61 environmental conditions. Using a unique, high-resolution, high-quality map of South African
62 croplands, which was created by expert mappers delineating individual fields visible within high
63 resolution imagery, we conduct spatially comprehensive, bottom-up analyses to answer the fol-
64 lowing two questions: 1) What is the extent of error in several widely used land cover products?;
65 2) How do these errors propagate through downstream biophysical and socioeconomic analyses?

66 The answers to these questions provide important insights into how cropland datasets can
67 influence our understanding socioeconomic and environmental processes in South Africa, as
68 well as more broadly throughout sub-Saharan Africa (SSA), where our current knowledge of
69 the extent and distribution of cropland relies heavily on land cover maps (Fritz *et al.*, 2010; See
70 *et al.*, 2015).

71 **Materials and Methods**

72 **Datasets**

73 In the late 2000s, the South African government commissioned a cropland map that was made
74 by manually interpreting and digitizing fields in high resolution satellite imagery (Fourie, 2009).
75 The resulting vectorized field boundaries provide unique, highly accurate data on field sizes and
76 distribution for the 2009-2011 period. A previous study evaluated the accuracy of this dataset
77 (Estes *et al.*, 2016a), using a visual assessment of cropland presence/absence in high resolution
78 satellite images within 15,225 individual 4 ha plots (25 sub-plots within 609 1 km² grids) to
79 evaluate the ability of the vector boundaries to distinguish crop fields from other cover types.
80 The results showed these data to be 97% percent accurate, with user's accuracies of 94% and
81 98% for the cropland and non-cropland classes, and producer's accuracies of 84 and 99% (see
82 SI for more description, and Estes *et al.*, 2016a).

83 We used these vector data as a reference for evaluating four land cover products represen-
84 tative of those commonly used in global change studies and related areas of research (see the
85 SI for an illustration of all five datasets in their original form). The first was South Africa's
86 30 m resolution 2009 National land cover map (SA-LC; SANBI, 2009), which is typical of the
87 higher-resolution, Landsat-based maps that are created for individual countries (e.g. Fry *et al.*,
88 2009). Although global-scale, Landsat-derived maps have recently become available (Chen
89 *et al.*, 2015), their reported accuracy for cultivated areas is lower (80-85% user's accuracy) than

90 those of more intensive, national to sub-national products (e.g. 90% user's accuracy [Sweeney](#)
91 [et al., 2015](#)). The second and third were respectively the 300 m GlobCover 2009 ([Arino et al.,](#)
92 [2012](#)) and 500 m resolution MODIS land cover ([Friedl et al., 2010](#)) data (for 2011, the final
93 year of the reference interval), which are widely used global-scale products (e.g. [Gross et al.,](#)
94 [2013](#); [Shackelford et al., 2015](#)). The fourth dataset was the 1 km Global Land Cover Share
95 (GLC-Share; [Latham et al., 2014](#)), which harmonizes and merges the classes of the best avail-
96 able high and medium resolution products for each country/region, providing separate maps for
97 cropland and 10 other thematic classes. Among the datasets included in the GLC-Share's crop-
98 land map is the GeoWiki cropland percentage map ([Fritz et al., 2015](#); [Waldner et al., 2016](#)),
99 which provided an important input to GLC-Share's cropland layer ([Latham et al., 2014](#)). The
100 GeoWiki map was also constructed using fusion techniques to merge multiple cropland datasets
101 (including SA-LC, MODIS, and GlobCover), but further calibrated to match cropland areas re-
102 ported in national agricultural statistics, and validated by crowdsourced volunteers ([Fritz et al.,](#)
103 [2015](#)). GLC-Share and the multi-map fusion methodology underlying it (and the GeoWiki map
104 it incorporates) represents a state of the art approach for mapping agricultural land cover. Since
105 GLC-Share provides a continuous value of land cover (cropland percentage), which cannot be
106 feasibly converted to a categorical value, we converted all other datasets, including the reference
107 vectors, into comparable 1 km gridded cropland percentages.

108 To convert the reference data to percentages, we intersected the field boundary vectors with
109 a 1 km grid and calculated the percent of each cell covered by fields. In the resulting grid, we
110 masked out areas classified as communal farmland (18.7% of cropland area in the reference
111 data), because only their outer perimeters were digitized ([Fourie, 2009](#)), which risked overesti-
112 mating cropland extent because those vectors enclosed uncropped inter-field areas. We also ex-
113 cluded areas under permanent tree crops, sugarcane plantations, and commercially afforestation,
114 because these classes were not common to all five cropland datasets. To remove permanent tree
115 crops (3.1% of cropland area), we masked out reference vectors labeled as such, and to exclude
116 the other two cover types, which are not included in the reference data, we relied on information
117 from two other datasets. We used a 20 m resolution landcover map of KwaZulu-Natal to mask
118 out the primarily coastal sugarcane farms (93-100% user's and 76-98% producer's accuracy
119 for sugarcane classes; [GeoTerraImage, 2013](#)), and used the SA-LC dataset to filter out areas of

120 commercial afforestation, which are mainly located in South Africa's montane areas and do not
121 overlap with arable croplands. In both cases, we aggregated these classes, and then masked out
122 any 1 km pixels that had >0% cover of each class. The resulting masked reference grid covered
123 90% of South Africa (1,081,000 km²), of which 104,304 km² was cropland.

124 We extracted the cropland classes from SA-LC, MODIS, and GlobCover, and converted
125 these into percent cropland estimates at 1 km resolution. Both MODIS and GlobCover had
126 mixed/mosaic classes of cropland and other covers, thus we followed [Fritz *et al.* \(2015\)](#) in cre-
127 ating upper, mean, and lower cropland estimates from these classes to produce three versions
128 of the gridded percentages. We used the mean map for the main analysis, but estimated error
129 variability using all three versions (SI).

130 **Assessment of cropland map errors**

131 We first evaluated the quality of the land cover product-derived percent cropland maps (hereafter
132 referred to as the "test maps"). Instead of the standard confusion matrix-based accuracy metrics
133 ([Olofsson *et al.*, 2014, 2013](#)), which apply to categorical land cover maps, we assessed the bias
134 and accuracy of the test maps based on the gridded residuals that resulted when each test map
135 was subtracted from the reference map. Here bias is the mean residual value, weighted by the
136 density of reference cropland (to condition the analysis on cropland prevalence; see the SI for
137 an assessment of error using other, non-weighted, variants of these measures), and accuracy is
138 the mean of the absolute values of residuals (also weighted by cropland density), thus lower
139 values signify higher accuracy. We calculated these metrics for the original 1 km resolution,
140 and for maps that were further aggregated to 5, 10, 25, 50, and 100 km resolutions, in order to
141 evaluate how bias and accuracy changes with observational grain. For these aggregated maps,
142 we applied a further weight in calculating error metrics, the number of pixels contributing to
143 each aggregated pixel, to prevent pixels close to national boundaries or where non-target cover
144 types were masked out from having outsize influence on the statistics.

145 We also assessed how land cover pattern impacts map performance by modeling the cor-
146 relation between map accuracy and cropland density. To evaluate this relationship, we used
147 magisterial district boundaries (n=354, mean area=3,445 km²; SI) to provide a landscape-scaled
148 unit for calculating characteristic cover density. We filtered out pixels with <0.05% (0.5 ha)
149 cropland, to prevent the much larger areas of non-agricultural districts from dominating the

150 signal, extracted the absolute values of test map errors and corresponding reference cropland
151 percentages, and calculated their district-wide means. The relationship between mean absolute
152 error (response) and cropland density (predictor) was then modeled using a generalized additive
153 model (Hastie & Tibshirani, 1990), with each district weighted by its number of agricultural
154 pixels (Wood, 2001). To account for potential spatial autocorrelation, we fit a two-dimensional
155 smoothing spline to the coordinates of each district's centroid.

156 **Impact of map error on downstream analyses**

157 We then used the reference and test maps to conduct four analyses typical of global change
158 research: 1) estimation of carbon stocks, 2) simulation of evapotranspiration, 3) disaggregation
159 of crop yield and production, and 4) simulating household dynamics using an agent-based model.
160 The first and third analyses were relatively simple, in that the variable(s) of interest were mapped
161 onto land cover using empirical relationships. The second and fourth relied on more complex
162 numerical methods, where land cover was one of several variables needed to run each model.
163 For the simpler analyses, we examined how results were influenced by map aggregation, while
164 for the more complex cases, our assessments were confined to each numerical model's standard
165 output resolution.

166 **Estimating vegetative carbon stocks**

167 To understand the carbon cycle and climate forcing due to land cover change, it is important
168 to have accurate, high resolution maps of vegetative carbon stocks (Searchinger *et al.*, 2015).
169 One widely used vegetative carbon dataset is that of (Ruesch & Gibbs, 2008), who mapped
170 estimated carbon density values for different vegetation types to the classes of a global land
171 cover product. The resulting data were intended to provide a baseline for climate policy by
172 the Intergovernmental Panel on Climate Change (IPCC), as well as input to other land use and
173 biogeochemical analyses (Ruesch & Gibbs, 2008).

174 We followed this method to create vegetative carbon maps for South Africa. Since our crop-
175 land percentage map provided no information on surrounding cover, we developed several vari-
176 ants representing potential surrounding cover types by assigning the average carbon densities
177 of five biomes (forest, secondary forest, shrubland, grassland, and sparse vegetation; Ruesch &
178 Gibbs, 2008)) to the non-cropland fraction of our maps. We multiplied cropland densities by

179 cropland fractions and added these to each of the five other densities multiplied by the residual
180 non-cropland fractions to create five different carbon density maps. We aggregated each carbon
181 map up to 5, 10, 25, 50, and 100 km resolutions for scaling comparisons (SI). To assess carbon
182 estimation error, we subtracted test map-derived carbon maps from those based on the reference
183 map, and calculated bias and accuracy scores using the method described for the cropland maps
184 (see previous section).

185 Although this analysis ascribed hypothetical carbon densities to non-cropland areas, the se-
186 lected values represent the range in potential carbon stocks in landscapes containing arable agri-
187 culture (the method for calculating error metrics only affects pixels containing cropland; pixels
188 without cropland do not influence the results), which allowed us to counterfactually investigate
189 how carbon estimates are affected by the interaction of i) test map errors and ii) the properties
190 of neighboring cover types.

191 **Estimating evapotranspiration**

192 Accurate estimation of hydrological fluxes is critical to understanding how land-atmosphere in-
193 teractions impact the climate system and runoff (Liang *et al.*, 1994). Land surface hydrological
194 models are used to simulate these processes, and depend on land cover maps to provide infor-
195 mation on the characteristics of vegetation and other materials covering the surface, as these
196 govern the rates of runoff, infiltration, and evapotranspiration. We used the Variable Infiltra-
197 tion Capacity (VIC; Liang *et al.*, 1994) land surface hydrology model run with the Africa Flood
198 and Drought Monitor's meteorological data (Sheffield *et al.*, 2013) to produce monthly grid-
199 ded evapotranspiration estimates for South Africa for the years 1979-2010 at 25 km resolution.
200 VIC's land cover scheme (derived from AVHRR) provides values for leaf area index (LAI),
201 plant rooting depth, aerodynamic roughness, and several other variables that the model uses to
202 partition water vapor fluxes into their evaporative and transpirative components. We adjusted
203 VIC's base map so that its cropland fractions matched those of the 25 km reference and test
204 maps (each reprojected and resampled to VIC's 0.25° resolution), and correspondingly altered
205 the fractions of non-cropland cover types to accommodate the adjusted cropland fractions. We
206 then ran one instance of VIC for each of the five land cover schemes, and compared the mean
207 annual ET produced by the reference map variant with those from the test maps to assess the
208 degree to which map errors impact evapotranspiration values.

209 **Disaggregating crop yield and production statistics**

210 The spatial variability of crop yield and production is critical for understanding food security,
211 trade, and the potential for agricultural expansion and intensification (Licker *et al.*, 2010; Mon-
212 freda *et al.*, 2008). The most reliable source of such data are national to sub-national agricultural
213 statistics, often available only at relatively coarse-scaled administrative boundaries. To obtain
214 higher spatial resolutions, disaggregation of these statistics using gridded land cover data is
215 common (Monfreda *et al.*, 2008; Ramankutty *et al.*, 2008; Schierhorn *et al.*, 2013).

216 We used these methods to first disaggregate the harvested area for maize (South Africa's
217 largest crop; Estes *et al.*, 2013) onto our cropland maps, followed by yields, which were as-
218 signed to cells having harvested areas greater than zero. The first step in this process entails
219 adjusting cropland percentages so that their totals match census-derived cropland area estimates
220 (Ramankutty *et al.*, 2008; Schierhorn *et al.*, 2013). In place of census statistics, we used the ref-
221 erence map to calculate total cropland areas for South Africa's nine provinces, then adjusted the
222 pixel-wise cropland percentages in the four test maps so that their province-wise sums matched
223 these totals (SI). We then followed Monfreda *et al.*'s (2008) procedure for disaggregating planted
224 area and yields onto the reference and adjusted test maps. The necessary statistics were obtained
225 from magisterial district-level agricultural censuses conducted for the year 2007 (Statistics South
226 Africa, 2007).

227 We then used these two layers to calculate maize production, and further aggregated the yield
228 and production grids to 5, 10, 25, 50, and 100 km resolutions before quantifying the bias and
229 accuracy of each test map's yield and production values. In this case, we could not convert cell-
230 wise errors into percentages of the reference map values (because many cells had zero values
231 for one map but not the other), so we calculated bias and accuracy from the map residuals and
232 then normalized their values to the reference map means.

233 **Agent-based simulation of household food security**

234 Spatially-explicit agent-based model (ABMs) are frequently employed to understand land use
235 decision-making, to analyze socio-ecological system dynamics, and to test policy impact (Berger
236 & Schreinemachers, 2006). To obtain robust insights, it is important to calibrate an ABM to
237 empirical data describing the characteristics of land and land users, so that the model realistically
238 represents the social and biophysical features of the study region (Berger & Schreinemachers,

239 2006).

240 In our example, we used an ABM of household food security that simulates food production
241 by individual farming households (the agents; [Chen et al., 2013](#)). The model (described in more
242 detail in the SI) is initialized so that each household is allocated a share of cropland, based on
243 household number and cropland area estimated derived from survey statistics. Annual household
244 crop production (maize) is simulated as a function of its field area, local weather, soil properties,
245 and management actions, all of which can vary between households. The initialization process
246 iteratively assigns households to the landscape as a function of neighbor and cropland proximity,
247 ensuring that households are grouped into communities and that their fields are within a realistic
248 proximity. To achieve this, the model first randomly places 100 households onto the simulated
249 landscape, allocating each household its required cropland pixels, which must be within 1.5 km
250 of the household. This process is iterated until all households are assigned cropland, or all avail-
251 able cropland is allocated. The model is considered to be well-calibrated when all households
252 are allocated cropland, and all cropland is allocated to households.

253 Like many spatial ABMs, the model is computationally intensive and requires high spatial
254 resolution to match the scale of individual fields, and therefore applied to smaller regions (e.g.
255 districts). To meet these computational needs, we selected four contiguous magisterial districts
256 (1,037-1,329 km²) in eastern South Africa with similar climate and 28-45% of cropland cover-
257 age. To create cropland surfaces for each district, we disaggregated all five cropland maps into
258 100 m binary cropland/non-cropland cover maps, and then ran the model separately for each
259 district and with each cropland map (20 simulations total). To examine how map errors im-
260 pacted the land allocation process and household food production estimates, we calculated three
261 variables: the percent of unallocated cropland, land deficit, and food deficit, which respectively
262 represent: 1) the share of district total cropland that was not assigned to any household (a mea-
263 sure of the model's effectiveness in matching households to available cropland); 2) the total
264 area of cropland that should have been allocated to households in each district but wasn't (due
265 to mismatches between the cropland map and the survey-based estimates of total cropland hold-
266 ings); 3) the percentage shortfall in the average amount of food production that should have been
267 produced by each household but wasn't because of the land deficit.

268 **The impact of map error on identifying specific locations**

269 The bias and accuracy metrics reflect the degree to which quantitative estimates are influenced
270 by land cover map errors. However, land cover data may also be used to identify specific loca-
271 tions (e.g. areas of high agricultural potential and low ecological cost; [Estes et al., 2016b](#)), as
272 opposed to general quantities. It is therefore important to also assess how map errors can impact
273 the spatial accuracy of maps, or the ability to accurately locate specific features of interest. To
274 evaluate this, we calculated the mean Euclidean distance (in km) between pixels representing
275 a specific feature within the test maps relative to their nearest neighboring pixels representing
276 the same feature in the reference map. The features in this analysis were simply those locations
277 falling within the upper deciles of a) cropland cover, b) carbon density (based on the average
278 carbon density of non-crop vegetation types), and c) crop yield. We confined this analysis to the
279 1 km resolution maps, as higher spatial resolutions are typically required when maps are used
280 to identify locations rather than estimating quantities (e.g. [Estes et al., 2016b](#)).

281 **Results**

282 **Cropland map errors**

283 Our 1 km reference cropland map indicated that crop fields covered 104,304 km² (nearly 10%)
284 of the total study area in the 2009-2011 time period, with corresponding cropland area estimates
285 of 131,390, 82,358, 77,090, and 110,272 km² resulting from the SA-LC, GlobCover, MODIS,
286 and GLC-Share maps, respectively. Cropland area estimates from both the reference and test
287 maps were constant for all levels of aggregation.

288 Subtracting each test map from the reference maps created pixel-wise residuals, where neg-
289 ative and positive values respectively represent overestimates and underestimates by the test
290 map (Fig. 1a). The most pronounced errors were in the MODIS and GlobCover maps, which
291 showed large positive residuals in the center of the country where cropland is most concentrated
292 (blue areas in Fig. 1a), and negative residuals (red areas) along the eastern and northern margins.
293 These patterns translated into substantial map bias (Fig. 1b), with GlobCover and MODIS mean
294 bias exceeding 45% and 25% respectively at 1 km resolution, meaning that each map tends to
295 underestimate cropland by that amount at that resolution. This bias declined with each level of
296 map aggregation, being reduced to nearly 15% for GlobCover and 5% for MODIS at 100 km.

297 The magnitude of mean absolute error (MAE) was somewhat higher in all cases. The GLC-
 298 Share map, in contrast, was the least biased overall, showing just a $\sim 7\%$ bias at 1 km and near
 299 0 for all other scales of aggregation, although its accuracy (23% MAE) was only half as good
 300 as SA-LC's at 1 km (11% MAE), which despite its uniform overestimation bias (Fig. 1a) was
 301 the most accurate map at aggregation scales $< 10\text{km}$. Above this, GLC-Share became slightly
 302 more accurate, having $< 5\%$ MAE at 100 km resolution. The reason GLC-Share had relatively
 303 poor accuracy at 1 km resolution was due to the highly heterogeneous error pattern, which traded
 304 between positive and negative residuals over short distances, thereby inflating MAE at this scale.

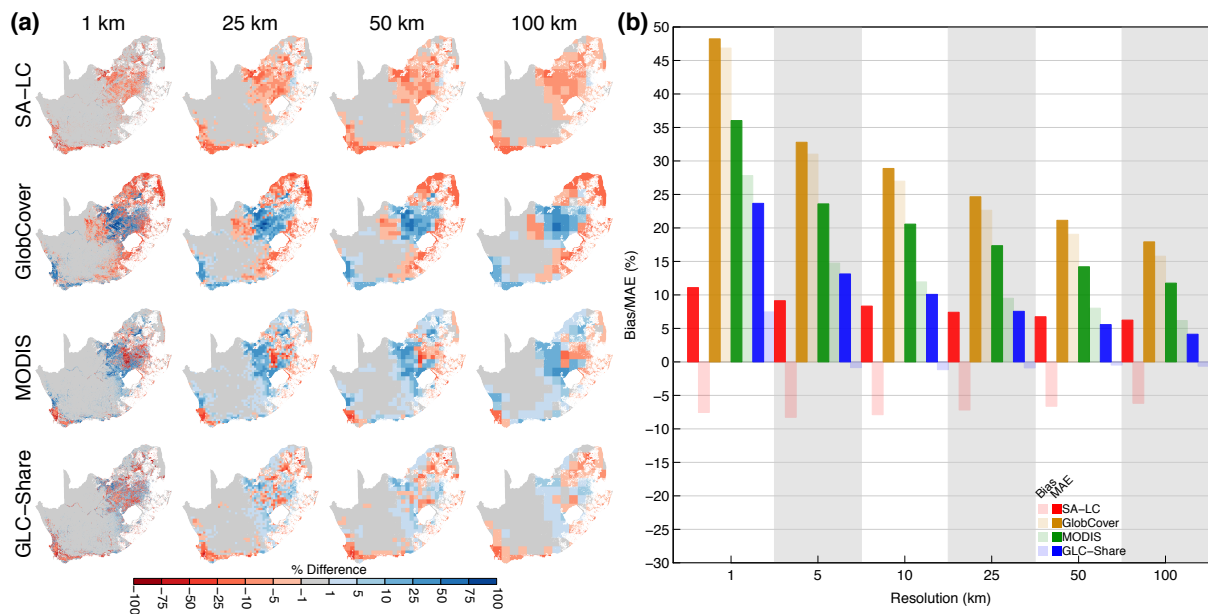


Figure 1: (a) Errors in the percent cropland estimates resulting from each of the four test maps relative to the reference map at different scale of pixel aggregation. Rows indicate the test map being assessed (by subtraction from the reference map), while columns refer to resolution of aggregation. White indicates areas where areas under communal farmlands or permanent tree crops were removed from analysis. (b) The bias (mean error) and accuracy (mean absolute error [MAE]) of each test map at each scale of aggregation, weighted by the percentage cropland in each cell of the reference map. Bias estimates are indicated by the semi-transparent bars, accuracy (lower is more accurate) by the solid bars, with bar colors coded to specific cropland maps.

305 The generalized additive model revealed primarily non-linear relationships between district
 306 MAE and cropland density that were best approximated by a first order polynomial function
 307 of cropland density (for all four cropland maps: $p < 0.001$ on both terms of quadratic and on
 308 smoothing function applied to district centroids; $> 85\%$ deviance explained). Map accuracy
 309 was typically lowest at intermediate levels of cropland density (50-60% cover) for all but the
 310 GlobCover map (where accuracy continues to decline with cropland cover), and was highest

311 where the landscape was dominated either by cropland or by another type (Fig. 2). In other
 312 words, accuracy was lowest when cropland cover was mixed evenly with other cover types.
 313 GlobCover's accuracy continued to decrease with cropland density because the dominant agri-
 314 cultural cover class contributing to the test map was defined as 50-70% crops mingled with other
 315 vegetation, thus the maximum percentage was constrained by this mixture range.

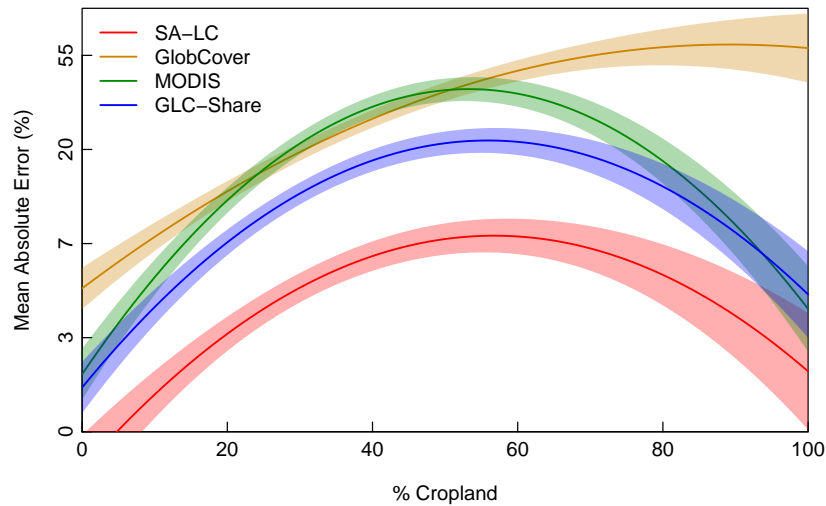


Figure 2: The relationship between map accuracy (the mean absolute error) in test maps and the actual cropland cover within agricultural landscapes (reference map pixels having >0.5% cropland), here defined by the boundaries of magisterial districts (n = 345), as fit with a generalized additive model. Prediction curves are color-coded to the different test maps, with the solid line indicating predicted absolute bias, and the lighter shading the standard error of the coefficients.

316 **The impact of map error on downstream analyses**

317 **Carbon estimates**

318 The spatial patterns of test map errors transmitted into substantial carbon estimation errors, with
 319 the sign varying as a function of the density of carbon adjacent to croplands (SI). Where crop-
 320 land was underestimated and the surrounding cover type was more carbon dense than cropland,
 321 carbon density was overestimated, but when the cover type was less dense than croplands (e.g.
 322 sparse vegetation), then carbon density was underestimated. The inverse was true where crop-
 323 land was overestimated.

324 The magnitude of carbon errors varied as a function of the carbon density of surrounding
 325 cover, as demonstrated by the bias statistics (Fig. 3). Bias was near zero when grassland was the
 326 adjacent cover type (SI), as its carbon density is nearly the same as cropland. However, when
 327 forest was adjacent then bias was a three- to five-fold multiple of cropland map bias (Fig. 1b).

328 At the most extreme, GlobCover's bias was -276% at 1 km, but even SA-LC and GLC-Share
 329 had biases of 22% and -46%, respectively. Bias could be substantial even for the least carbon
 330 dense vegetation type (sparse), as evidenced by the 15-25% mean error at 1 km for MODIS and
 331 GlobCover under this class. The mean bias across the different potential adjacent vegetation
 332 classes ranged between -20 for GLC-Share and -123% for GlobCover at 1 km (with MODIS
 333 in between these), while SA-LC's average bias was 11%. Biases declined fairly rapidly with
 334 aggregation, with all datasets having an average (across cover types) bias magnitude of <10%
 335 at ≥ 25 km of aggregation, except for GlobCover, which was -12% at 100 km (SI). As with
 336 cropland percentages, GLC-Share produced the least biased carbon density estimates above 1
 337 km resolution.

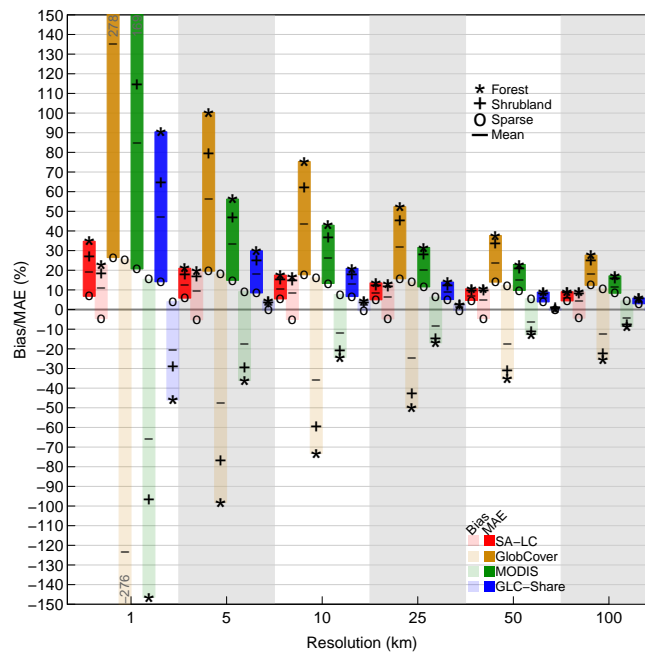


Figure 3: Biases and accuracies (mean absolute errors) of carbon densities derived from cropland maps, calculated as percents relative to the reference map. Bias estimates (represented by symbols) fall within the semi-transparent floating bars, while accuracies are contained in the solid bars. Bar colors are coded to specific cropland map, symbols indicate which cover type was used to calculate cropland-adjacent carbon density. The bar represents the mean biases calculated across each of the 5 cover types. Shrubland and grassland bias values were near zero, while secondary forest values were close to forest values, and thus these are not shown for display clarity (see SI for all values). MODIS and GlobCover values at 1 km exceeding the plot's Y limits are provided near their truncated tops.

338 In terms of accuracy, MAE values were essentially the same as bias magnitudes, except for
 339 GLC-Share's, which were twice as large; GLC-Share's average MAE across vegetation classes
 340 was 47% at 1 km, dropping to <10 only with 25 km of aggregation. In contrast, SA-LC's

341 carbon estimates were twice as accurate at 1 km, and were slightly more accurate up to 25 km
342 of aggregation, where GLC-Share achieved parity.

343 **Evapotranspiration estimates**

344 Compared to the carbon analysis, the bias and accuracy in evapotranspiration (ET) calculated us-
345 ing the VIC model was negligible, averaging less than than +/-2%. However, there were several
346 error hotspots in the resulting ET residual maps (Fig. 4). The most pronounced of these were the
347 5-15% overestimates in the center of the country caused when VIC was initialized with MODIS
348 and GlobCover, while overestimates along the southern and western coasts reached 25%. These
349 locations correspond primarily to the margins of major crop production regions—in the center is
350 the westernmost boundary of the summer rainfall growing region, marked approximately by the
351 400 mm isohyet, where maize is the primary crop. The west coast hotspot falls at the western
352 edge of the wheat-dominated winter rainfall region (Hardy *et al.*, 2011), where growing season
353 rainfall is approximately 200 mm.

354 SA-LC and GLC-Share also resulted in ET errors estimates along the southern and western
355 coasts, but here the tendency was to underestimate ET, while biases in the center of the country
356 were either negligible to absent. All but MODIS underestimated ET by 5-15% in the northern
tip of the country.

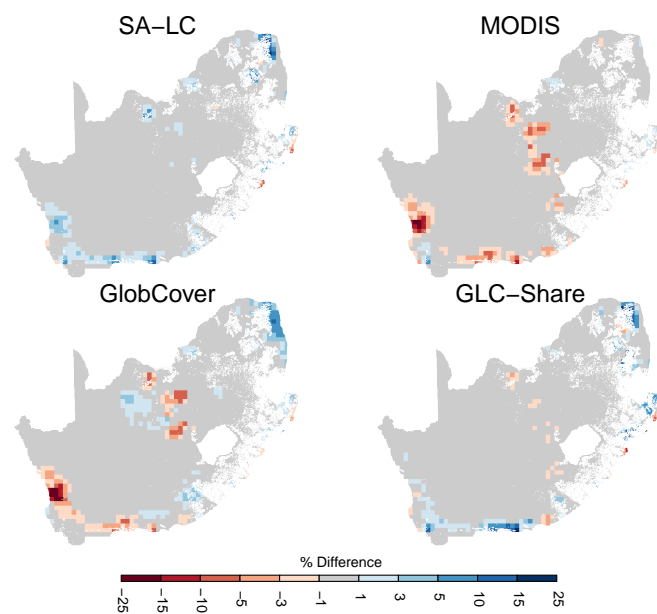


Figure 4: Differences in annual mean evapotranspiration estimates from 29-year runs of the VIC land surface hydrology model when initialized with LAI response curves derived from the reference map, versus those from the four test maps.

357

358 **Downscaling crop yield and production data**

359 Maize yields disaggregated onto the test maps showed some marked differences relative to the
360 reference map, but only at the margins of the major crop production areas where cropland is
361 sparser (SI). These differences resulted when a yield value was mapped onto a grid cell where
362 the reference map had no harvested area, and thus zero yield. In more densely cropped areas,
363 such discrepancies were less frequent because both the reference and test maps were both likely
364 to have some maize harvested area, and therefore a yield value. Yield biases were thus fairly low
365 (and accuracy high), with the largest being 20% for MODIS at 1 km, following by GlobCover
366 with 10% (Fig. 5). These dropped to <10% with aggregation.

367 Production biases were generally higher, but still low, for most datasets, with the exception
368 of GlobCover, which had a large underestimation bias of >60% (relative to mean production)
369 at 1 km, which remained above 10% even at 100 km of aggregation. MODIS production bias
370 was above 20% at 1 km, but declined to below 10% at higher levels of aggregation.

371 In contrast, the accuracy of production estimates was poor. Here all datasets but SA-LC
372 had MAE values of $\geq 30\%$ below 25 km of aggregation (Fig. 5), reaching as high as 100% for
373 GlobCover at 1 km, followed by 65% for MODIS and 45% for GLC-Share. SA-LC estimated
374 production was most accurate, having between 10-20% MAE between 1 and 10 km, and <10%
375 at 25 km and higher. This low accuracy relative to the gridded yield measures relates to the
376 disaggregation process for harvested area, which allocates a fractional value to each pixel, which
377 is itself a fraction. The process of adjusting the gridded values so that their totals match reported
378 statistics does relatively little to correct the map's underlying commission or omission errors,
379 and this constraint in fact appears to shorten the spatial distance between negative and positive
380 residuals (SI), thereby increasing absolute errors.

381 **Agent-based model of household food security**

382 In terms of impact to agent-based model simulation, where cropland map errors were negative
383 (indicating a cropland overestimate by the test maps), the percent of land left unallocated had a
384 straight one-to-one relationship with the percentage of overestimation (Fig. 6a). When cropland
385 was underestimated, all croplands were allocated up until the underestimation exceeded 50%.
386 The MODIS-based simulation for districts 1 and 2 was most pronounced for this tendency, with
387 5-10% of cropland remaining unallocated despite the fact that the majority of households were

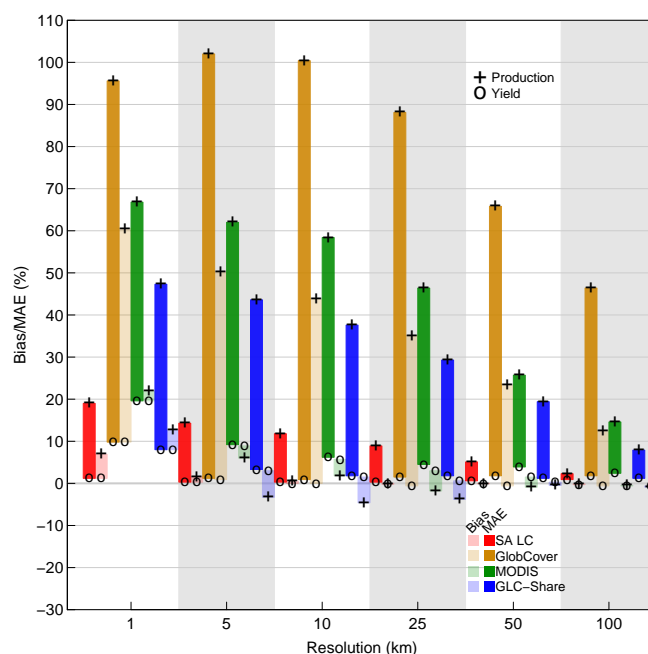


Figure 5: Bias (mean error) and accuracy (mean absolute error [MAE]) in disaggregated maize yield and production estimates. Bias estimates (represented by symbols) fall within the semi-transparent bars, mean absolute errors in the solid bars, with bar colors coded to specific cropland maps. Symbols code the different variables (production and yield), normalized to their respective means.

398 not assigned cropland (because cropland was underestimated by 85%). This non-linear rela-
 399 tionship occurred because croplands tend to cluster, and when underestimated clusters tend to
 390 be small and isolated, they are more likely to fall outside of the search radius used by the model
 391 for allocating fields to households when they are initially seeded onto the landscape.

392 Land deficit (the total area of cropland that should have been allocated to households in each
 393 district, but wasn't) increased exponentially in relation to cropland underestimation—reaching
 394 around 800% for MODIS in districts 1 and 2 (Fig. 6b)—and would become infinite in the case of
 395 a 100% underestimate. This contrasted with food deficit (the percentage shortfall in the average
 396 amount of food production that should have been produced by each household but wasn't),
 397 which increased linearly with the percentage of cropland underestimate (Fig. 6c).

398 Location errors

399 The average distance between areas containing the highest cropland densities (upper decile)
 400 in the reference map and those delineated by the test maps ranged from 1.1 km for SA-LC to
 401 18.2 km for GlobCover, with MODIS (10.1 km) and GLC-Share (2.8 km) having intermediate
 402 displacements (Fig. 7). Locational errors in maps indicating the highest yielding areas showed a

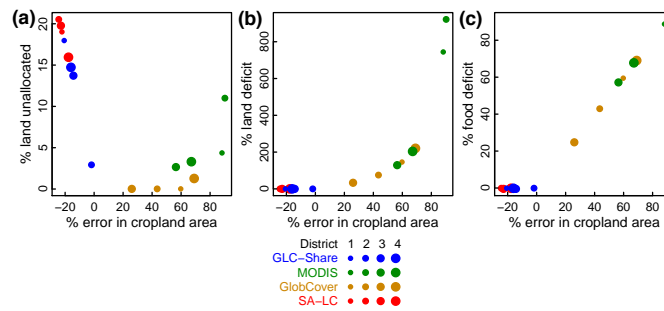


Figure 6: Biases in agent-based model results relative to the district-wise errors (as a percent) in total cropland area, in terms of a) the percent of cropland in each district that was not allocated to any household, b) the land deficit, or the total area of cropland that should have been allocated to households in each district but wasn't (expressed as a percent of total district cropland, as determined by test maps), and c) the food deficit, or the percentage shortfall (relative to the reference simulation) in mean household food production resulting from inadequate cropland allocation. Dot sizes correspond to district numbers, colors represent the land cover map.

403 similar pattern, with a range of 0.8-14.2 km (SA-LC and GlobCover) and intermediate errors of
 404 5.8-7.5 km (GLC-Share and MODIS). For areas of highest carbon density, locations identified
 405 by the MODIS-derived map were most distant from those shown by the reference map (11.3
 406 km), followed by GLC-Share (7.4 km), GlobCover (6.8 km), and SA-LC (3.7 km).

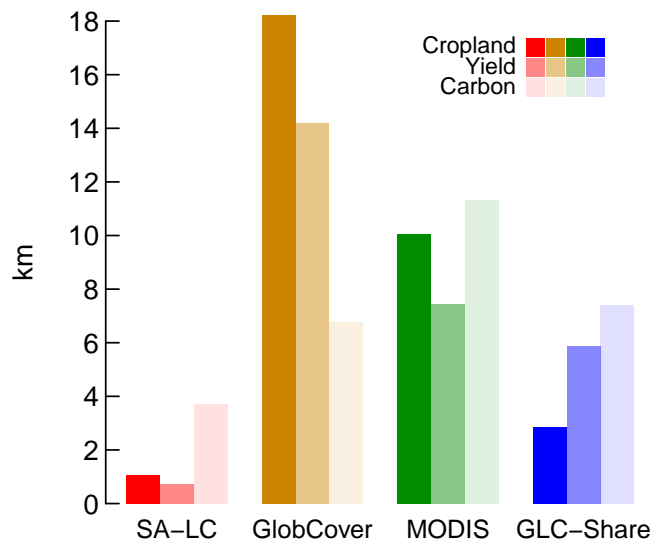


Figure 7: Average nearest neighbor distances (in km) between pixels representing features identified by the reference map versus those identified from the test maps. Bar colors indicate the different features (and thus contributing maps), which were delineated by selecting pixels with values greater than the 90th percentile: densest cropland (solid bars); highest maize yield (medium transparent bars); highest carbon density (most transparent bars).

407 Discussion

408 The preceding analyses contributes to existing work investigating land cover map error and its
409 consequences (e.g. [Fritz et al., 2011a](#); [Olofsson et al., 2013](#); [Verburg et al., 2011](#)). Previous
410 studies have assessed map errors either by using point-based accuracy assessments (e.g. [Foody,](#)
411 [2002](#); [Frey & Smith, 2007](#); [Olofsson et al., 2013](#)), by evaluating between-map discrepancies
412 (e.g. [Fritz & See, 2008](#); [Fritz et al., 2011a, 2010](#)), or by comparing map-derived estimates to
413 aggregated statistics (e.g. [Fritz et al., 2010](#); [Larsen et al., 2015](#); [Yu et al., 2014](#)). A smaller
414 number based their assessments on contiguous ground truth maps, but these covered relatively
415 small regions (<3000 km², or <0.03% of the area covered here; [Dendoncker et al., 2008](#); [Schmit](#)
416 [et al., 2006](#)).

417 Other studies have also examined how map errors impact downstream analyses, including
418 simulated rainfall ([Ge et al., 2007](#)), carbon stocks and emissions ([Goetz et al., 2009](#); [Jain et al.,](#)
419 [2013a](#); [Olofsson et al., 2013](#); [Quaife et al., 2008](#)), nitrogen fluxes ([Jain et al., 2013a](#); [Nol et al.,](#)
420 [2008](#)), human population density ([Linard et al., 2010](#)), species distributions ([Tuanmu & Jetz,](#)
421 [2014](#)), and landscape patterns ([Langford et al., 2006](#)). The majority of these used either point
422 validation, map inter-comparison, or a combination of both to assess errors ([Goetz et al., 2009](#);
423 [Jain et al., 2013a](#); [Linard et al., 2010](#); [Olofsson et al., 2013](#); [Quaife et al., 2008](#); [Tuanmu &](#)
424 [Jetz, 2014](#)). Others have used simulated map errors ([Ge et al., 2007](#); [Langford et al., 2006](#)) or
425 differences relative to small area ground truth maps (<1000 m; [Nol et al., 2008](#)) to examine
426 error propagation.

427 Our study builds on and goes beyond these previous efforts by providing a large-area, spa-
428 tially continuous quantification of cropland classification errors, and by examining how these
429 actual errors influence several common downstream applications. The spatially comprehensive
430 nature of these analyses provides deeper insight into the causes and consequences of error than
431 would otherwise be obtained from either a point-based accuracy assessment or through the impo-
432 sition of simulated error. By assessing errors within a continuous estimate of cropland, we were
433 also able to examine how pixel-wise errors change with scale, while minimizing the confound-
434 ing effects of aggregating a categorical variable ([Marceau & Hay, 1999](#); [Moody & Woodcock,](#)
435 [1995](#), and see discussion in subsequent Recommendations section). These analyses were en-
436 abled by a high accuracy reference map that likely provides the truest measure of cropland area

437 and distribution for this region. Although this reference map is not perfect, being affected by
438 the map-makers' occasional interpretation errors (mostly of omission, SI), while temporal mis-
439 matches between the reference and test maps may account for some of the error we identified,
440 our assessment (SI) suggests that such discrepancies do not appreciably impact our findings.

441 **Sources of error in cropland maps**

442 Our findings showed that the most accurate cropland estimates, across all spatial scales, were
443 produced by SA-LC followed by GLC-Share. In the reverse order, these two datasets were also
444 the least biased, with GLC-Share having effectively zero bias at aggregation levels of 5 km
445 or coarser. GlobCover was highly inaccurate and biased at all scales, with MODIS estimates
446 being nearly as inaccurate but substantially less biased. These error patterns are attributable to
447 two factors: sensor resolution and methodology. With respect to the former, SA-LC's higher
448 accuracy is largely because the 30 m (0.09 ha) resolution of Landsat imagery is smaller than
449 the average area of South African crop fields. Previous work in agricultural remote sensing has
450 shown that the sensor resolution should be finer than average field size to accurately estimate
451 both the area and location of croplands (Ozdogan & Woodcock, 2006; Pax-Lenney & Woodcock,
452 1997). When pixel sizes are small relative to the objects being mapped, the number of "mixed
453 pixels" (those where the spectral signature is defined by more than one cover) is relatively small,
454 and their number naturally increases as sensor resolution decreases (Ozdogan & Woodcock,
455 2006).

456 Mixed pixels introduce another potential source of error related to methodology, which stems
457 from the need to define thresholds for allocating pixels to different cover types (Ozdogan &
458 Woodcock, 2006). This error is evident in the MODIS and GlobCover results, both of which
459 cope with the mixing problem by assigning sub-pixel proportions of cropland to mosaic classes
460 (Arino *et al.*, 2012; Friedl *et al.*, 2010). These classes place upper thresholds on cropland, caus-
461 ing underestimation error where actual cropland proportions are higher (Fig. 2B). Over South
462 African croplands, the GlobCover map was dominated by its mosaic pixel classes, leading to
463 substantial underestimation bias that persisted even with aggregation. MODIS, on the other
464 hand, classified more areas as pure cropland, and thus had lower underestimation bias.

465 The modeled relationships between map accuracy and cropland density (Fig. 2) further
466 demonstrate how pixel mixing and class definition influence error. For MODIS, SA-LC, and

467 GLC-Share, error was highest where pixels were evenly divided between cropland and other
468 cover types, reflecting earlier work showing that classification accuracy is lowest when cover
469 types are most mixed (Gross *et al.*, 2013; Verburg *et al.*, 2011). On the other hand, GlobCover
470 was least accurate over pixels with 100% cropland, an error pattern imposed by the proportions
471 defining cropland within GlobCover's dominant mosaic classes; these set an upper bound that
472 necessarily led to underestimation error over dense croplands. Previous work by Ozdogan &
473 Woodcock (2006) shows that the threshold used for separating agricultural from non-agricultural
474 classes is a significant source of error.

475 GLC-Share's cropland errors demonstrate three other possible ways in which methodology
476 affects error pattern. The first is that constraining remotely sensed cropland proportions to match
477 census-statistics may be effective in reducing bias (this point is attributable to the GeoWiki
478 product (Fritz *et al.*, 2011a, 2015), a statistically constrained map that is a major component of
479 GLC-Share, although it is unclear how much GeoWiki's results dominate those of other maps in
480 the GLC-Share fusion process). The second is that such a constraint cannot correct the errors of
481 commission and omission within the individual landcover datasets that were merged to create
482 the GLC-Share map (Fritz *et al.*, 2015), which is why its accuracy is relatively low at 1 km
483 resolution (Fig. 1c). However, GLC-Share's accuracy was substantially higher than MODIS and
484 GlobCover's (Fig. 1b, 3, & 5), which reveals the third point, namely that the landcover fusion
485 process used to create GLC-Share does help minimize such error. Fusion may be particularly
486 effective for minimizing underestimation errors caused by mixed classes (as with GlobCover)
487 in areas of substantial sub-pixel heterogeneity (Fritz *et al.*, 2015; Tuanmu & Jetz, 2014). This
488 fusion approach mirrors the ensemble methods used by various modeling sub-disciplines (e.g.
489 crop (Asseng *et al.*, 2013), climate (Giorgi & Mearns, 2002), and ecological modeling (Araújo
490 & New, 2007)) to increase prediction confidence.

491 **Error propagation in downstream products**

492 Cropland map errors were either amplified or muted within the various downstream applica-
493 tions we assessed. Both tendencies were evident in the Tier-1 carbon maps, the simplest of the
494 downstream methods. Using the ratio between each carbon map's accuracy score (MAE) and
495 that of its foundational cropland map to calculate error propagation (values >1 means error was
496 exacerbated, <1 means it was muted), we see that errors in the 1 km carbon map errors were

497 200 (SA-LC) to 500% (GlobCover) larger than cropland map errors when forest was the adja-
498 cent cover type, but ~40% lower for the sparse cover type. Aggregation helped to reduce error
499 magnitude, but carbon maps nevertheless had 30-50% more error than cropland maps at 100 km
500 resolution when forest or shrubland were sharing the pixel (the error ratio associated with the
501 sparse vegetation carbon class remained relatively constant with aggregation).

502 The error propagation patterns in the carbon map were therefore determined by the differ-
503 ences between the carbon density of cropland and that of the adjacent cover types; forest and
504 shrubland have higher carbon densities than cropland, whereas the sparse cover type is lower.
505 A similarity in the values assigned to the cover types adjacent to cropland may also explain the
506 low error rates in the evapotranspiration estimates produced by the VIC model, which were all
507 90-95% lower than those in the input cropland maps. This dampening of error contrasts with
508 results from elsewhere showing that map errors can substantially alter rainfall simulations ([Ge](#)
509 [et al., 2007](#)). In the case of the ET simulations, VIC's map-related variables (e.g. LAI curves,
510 effective rooting depth) were relatively similar between cropland and the adjacent landcover
511 types, which we did not alter beyond adjusting their percentages to accommodate altered crop-
512 land proportions.

513 The disaggregated yield and crop production maps we created also showed both error am-
514 plification and muting, which in this case depended on the particular analysis. Errors within the
515 yields maps were uniformly lower (50-90% less at 1 km) than those in the input cropland maps,
516 whereas errors in the production maps were 70-100% higher at 1 km, and actually were exacer-
517 bated at intermediate levels of aggregation (10-25 km) for GlobCover, MODIS, and GLC-Share
518 (170-290%). This latter tendency was mostly caused by accuracy in the production maps im-
519 proving more slowly with aggregation (Fig. 5) than in the original cropland maps (Fig. 1B).
520 These contrasting results reflect differences within disaggregation methods ([Monfreda et al.,](#)
521 [2008](#)). First, the yield methodology is a simple form of disaggregation that paints district-level
522 yields onto pixels with >0% cropland within each district without attempting to map within-
523 district yield variability. This simplicity means that it is only sensitive to errors in classifying
524 cropland presence/absence, but not to errors in cropland proportions. Production, on the other
525 hand, is calculated from disaggregated harvested area maps, which are created by proportionally
526 allocating district-level crop harvested area onto cropland fractions, making them highly sensi-

527 tive to errors in cropland proportion. Of particular note is that harvested area maps are subject
528 not only to this statistical constraint (that pixel-wise harvested area fractions sum to district to-
529 tals), but cropland fractions are also adjusted to match district-level cropland area estimates (see
530 Methods; [Ramankutty et al., 2008](#)). This suggests that statistical constraints are therefore not
531 necessarily helpful in preventing pixel-level error propagation.

532 Sensitivity to cropland area also was evident in the food security model. The ABM's most
533 important metric of food security—household-level crop production—was only impacted by un-
534 derestimates of cropland area, which lowered the models' estimates of average household pro-
535 duction (in turn overstating the degree of food *insecurity*) because individual households were
536 allocated insufficient cropland. Cropland overestimates did not cause the opposite effect, be-
537 cause total households were constant and the allocation routine prevented cropland holdings
538 from exceeding their assigned, census-derived hectareage. The less predictable result was that the
539 model sometimes left cropland unallocated when maps substantially underestimated cropland
540 area (e.g. MODIS in Fig. 6A). This initialization error was caused by the spatial arrangement
541 of croplands in the district, which in the MODIS maps was clumped in relatively small islands
542 within the four selected districts. This error interacted with the ABM's household placement rou-
543 tine, in that some cropland islands fell beyond the 1.5 km search radius of their nearest randomly
544 placed households, resulting in those croplands being left unallocated. This result demonstrates
545 how map errors can propagate through more complex models as a function of both model as-
546 sumptions (here the choice of search radius) and model structures (the randomized household
547 placement routine).

548 This latter finding also highlights the types of errors that can be caused by spatial inaccuracies
549 in land cover maps, which was explicitly evaluated by the analysis of spatial distance between
550 pixels containing upper decile of values in reference and test maps (Fig. 7). The relative size of
551 offsets tends to follow the patterns of accuracy seen in other assessments, with SA-LC producing
552 the most spatially accurate results, and GlobCover the least, with the exception that GlobCover's
553 90th percentile carbon density locations are closer to those in the reference map than those of
554 MODIS or GLC-Share. Numerically, none of these nearest neighbor differences seem large, but
555 they are akin to the root mean square error term used when measuring geometric distortion in a
556 satellite image. Under this conception, the error in all but SA-LC's cropland and yield examples

557 (Fig. 7) is >3 pixels (or 300%), with an overall average of nearly six pixels.

558 **Broader implications**

559 Although our study focused on a single country and a subset of possible land cover-derived
560 analyses, its findings highlight issues with broader geographic and practical relevance. In ge-
561 ographical terms, the key question is whether the error patterns revealed here will be similar
562 outside of South Africa? Land systems in many regions differ substantially from those in south-
563 ern Africa, and further research on the bias and accuracy of cropland maps is thus desirable. Yet,
564 if one considers the rest of Sub-Saharan Africa (SSA), a region notorious for its lack of high-
565 quality cropland maps, the answer is almost certainly yes. Previous work showing substantial
566 disagreement between different cropland maps in other SSA countries (Fritz *et al.*, 2010) sup-
567 ports this contention. Another reason is that farming elsewhere in SSA is dominated by small-
568 holders whose fields are substantially smaller than those in South Africa (Samberg *et al.*, 2016),
569 which increases mixed pixel classification error. Additionally, smallholders' fields often contain
570 residual trees, which create a park-like appearance that classifiers struggle to distinguish from
571 the savannas that dominate the region (Debats *et al.*, 2016; Estes *et al.*, 2016b; Sweeney *et al.*,
572 2015).

573 These factors suggest that the cropland map errors are likely to be even larger than we found,
574 as well as errors in downstream products. For example, carbon map errors should be on the
575 higher end of those found here (Fig. 3), given the higher potential for error in the base cropland
576 maps, combined with the fact that SSA's croplands lie mostly within savanna or forest biomes
577 where the differences in carbon density between croplands and native vegetation would be higher
578 (Searchinger *et al.*, 2015). A presumably greater difference between the LAI and rooting depths
579 of crops and these dominant vegetation types may also increase ET estimation errors.

580 In terms of broader practical implications, these findings also suggest how maps errors could
581 impact understanding of social and environmental processes and related policy. For example, as-
582 sessments of land availability for new agricultural development could be misleading if they use
583 a "residual approach" (Lambin *et al.*, 2013), in which potential lands are identified by masking
584 out existing croplands and un-cultivable lands (e.g. Estes *et al.*, 2016b). In such cases, crop-
585 land underestimates (such as those of MODIS and GlobCover; Fig. 1), could inflate estimates
586 of available land, and thereby encourage erroneous land policy (Rulli *et al.*, 2013). Similarly,

587 spatial errors in the cropland maps (Fig. 6) could cause the wrong land to be developed, by mis-
588 locating areas with preferred development characteristics (e.g. high agricultural potential and
589 low environmental cost; [Estes et al., 2016b](#); [Gasparri et al., 2015](#)). In addition to these possibil-
590 ities, maps errors may misinform land use-focused emissions policies informed by analyses that
591 rely on Tier-1 carbon maps (e.g. [Cattaneo et al., 2010](#); [Phelps et al., 2013](#)). Disaggregated yield
592 and harvested area maps could also mislead efforts to close crop production gaps, if specific
593 interventions are targeted using finely resolved maps (e.g. the 10 km map shown in Figure 3 in
594 [Foley et al., 2011](#)). Improper understanding of complex, coupled human-natural systems could
595 also result from models that have calibration errors caused by land cover maps.

596 **Recommendations**

597 Our findings suggest a number of recommendations for using land cover maps, complementing
598 those suggested in earlier work ([Verburg et al., 2011](#)). First, to minimize error, users should
599 typically prefer maps derived from imagery with resolutions substantially finer than the scale of
600 individual objects of interest (e.g. agricultural fields), assuming that available maps were created
601 with rigorous classification methods accompanied by appropriate error metrics ([Olofsson et al.,](#)
602 [2014](#)), and are thematically appropriate for the intended use ([Verburg et al., 2011](#)). Finer resolu-
603 tion not only helps to improve classification accuracy (see *Sources of error in cropland maps*),
604 but can minimize the *aggregation problem*, one of two fundamental components of the modifi-
605 able area unit problem (MAUP; [Openshaw & Taylor, 1979](#)), in which the shape and placement
606 of the non-overlapping units used to extract map values influence analyses of those values ([Dark](#)
607 [& Bram, 2007](#); [Marceau, 1999](#)). In remote sensing, the image's pixels define the fundamental
608 mapping unit, and mismatches between the pixels' dimensions and the characteristic shapes and
609 scales of natural features impact subsequent analysis ([Dark & Bram, 2007](#)). However, if the
610 sensor resolution is fine enough, such mismatches can be minimized—a natural feature's shape
611 can be approximated by aggregating several square pixels—giving the analyst greater ability to
612 minimize errors associated with this aspect of MAUP ([Dark & Bram, 2007](#); [Hay et al., 2003](#)).

613 Of course, high quality, fine-scaled maps such as SA-LC, which was carefully developed
614 for South Africa, do not exist for many countries. Development of a new generation of Land-
615 sat/Sentinel-based (i.e., 30m resolution or finer) land-cover maps is underway, as exemplified
616 by the new 30 m GLOBELAND30 map ([Chen et al., 2015](#)). These maps will likely prove very

617 useful for countries and regions lacking their own focused maps, as well as for cross-border anal-
618 yses. To assess whether such maps are fit for the specific purpose, users should first conduct
619 their own, thematically-focussed accuracy assessments to better understand error rates within
620 their region of interest.

621 If high quality, high-resolution maps are not available, users interested in agricultural cover
622 could select a new fusion map, such as GLC-Share, GeoWiki, or its derivatives (Fritz *et al.*, 2015;
623 Waldner *et al.*, 2016). Although these maps are relatively coarse-scaled, the fusion methodology
624 helps to greatly minimize error, as does the use of fractional cover values. Calibrating against
625 inventory data may also reduce pixel level biases (e.g. Fig. 1b). However, users should be aware
626 that this adjustment technique introduces confounding errors where census-reported statistics
627 are unreliable, such as in some SSA countries (Carletto *et al.*, 2015, 2013). Alternatively, users
628 could directly apply the fusion methodology (Fritz *et al.*, 2011b) to create their own improved
629 maps.

630 If a particularly erroneous map is all that is available, and the user is chiefly interested in
631 minimizing cell-wise error and less concerned about the spatial configuration of cover, then this
632 may be achieved by aggregating maps expressing continuous values (e.g. fractional cover) to
633 coarser scales. This approach must be undertaken with care, as it poses a number of complica-
634 tions related to the *scale problem*, the other half of MAUP (Openshaw & Taylor, 1979), which
635 include progressive declines in variance with increasing scale (even if means remain constant;
636 Dark & Bram, 2007), and reduced efficiency in estimating regression parameters from coarser
637 map values (Avelino *et al.*, 2016). Nevertheless, aggregating continuous variables can reduce
638 pixel errors without biasing some statistical properties (e.g. total cropland area remains constant
639 using the aggregation approach demonstrated here; see Results: Cropland map errors), and has
640 been shown to reduce other MAUP-related analytical problems (Avelino *et al.*, 2016). However,
641 the user must ensure that the scale of aggregation is appropriate for the particular analysis.

642 Finally, users (or makers) of downstream products should rigorously ascertain how error
643 propagates from the base land cover map into their derived maps (Verburg *et al.*, 2011). In
644 some cases, the providers of “off-the-shelf” products report pixel-level uncertainty values (e.g.
645 Ramankutty *et al.*, 2008), which may be sufficient. In other cases, downstream maps may lack
646 quantified confidence intervals (e.g. Monfreda *et al.*, 2008). Although such maps may provide

647 guidelines for appropriate usage², which our analyses help to further illustrate, users should un-
648 dertake their own error propagation assessments. The most straightforward way may be to use
649 a Monte Carlo approach that generates artificial datasets (e.g. *Avelino et al., 2016*), using intro-
650 duced errors drawn from reported or user-determined accuracy statistics, for both the base land
651 cover and the downstream maps. For downstream products based on more complex models,
652 users should examine how land cover map errors interact with particular model assumptions or
653 structures, and alter these where necessary and possible to minimize confounding effects. Quan-
654 tifying error propagation is important to understanding how map error may influence subsequent
655 understanding of the phenomenon of interest.

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661 of GeoTerraImage, the owner of the reference map used in this study.

662 **Supporting information**

663 Additional information on supplemental methods and results can be found in the Supplementary
664 Methods and Results document. The paper manuscript, code, and all non-proprietary data are
665 available as part of an R package at <https://github.com/agroimpacts/croplandbias>.

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