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WEALTH INEQUALITY IN THE UNITED STATES SINCE 1913:
EVIDENCE FROM CAPITALIZED INCOME TAX DATA*

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This paper combines income tax returns with macroeconomic household balance sheets to estimate the distribution of wealth in the United States since 1913. We estimate wealth by capitalizing the incomes reported by individual taxpayers, accounting for assets that do not generate taxable income. We successfully test our capitalization method in three micro datasets where we can observe both income and wealth: the Survey of Consumer Finance, linked estate and income tax returns, and foundations' tax records. We find that wealth concentration was high in the beginning of the twentieth century, fell from 1929 to 1978, and has continuously increased since then. The top 0.1% wealth share has risen from 7% in 1978 to 22% in 2012, a level almost as high as in 1929. Top wealth-holders are younger today than in the 1960s and earn a higher fraction of the economy's labor income. The bottom 90% wealth share first increased up to the mid-1980s and then steadily declined. The increase in wealth inequality in recent decades is due to the upsurge of top incomes combined with an increase in saving rate inequality. We explain how our findings can be reconciled with Survey of Consumer Finances and estate tax data. JEL Codes: D31, E01, E21, N32.

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I. INTRODUCTION

Income inequality has sharply increased in the United States since the late 1970s, but currently available evidence about wealth inequality is mixed. According to the Survey of Consumer Finances (SCF), wealth concentration is high and growing: the richest 1% of households owned 36% of the wealth in 2013, up from 30% in 1992 (Kennickell 2011; Wolff 2012; Bricker et al. 2014). Estimates based on estate tax returns, by contrast, find that US wealth inequality is low and stable, with a top 1% share of barely 20% (Kopczuk and Saez 2004), less than in countries like Denmark, Finland, and France (Roine and Waldenström 2015). Is wealth inequality high or low in the United States? Has it been increasing and by how much exactly?

In this article, we attempt to shed new light on the long-run evolution of US wealth inequality by capitalizing income tax data. We start with the capital income reported by taxpayers to the Internal Revenue Service (IRS), which is broken down into many categories: dividends, interest, rents, profits, etc. For each asset class we compute a capitalization factor that maps the total flow of tax income to the amount of wealth recorded in the household balance sheet of US Financial Accounts. We then obtain wealth by multiplying individual income components by the corresponding capitalization factors. For example, if the stock of fixed-income claims (bonds, deposits, etc.) recorded in the balance sheet of households is equal to 50 times the flow of interest income in tax data, we attribute \$50,000 in fixed-income claims to a tax unit with \$1,000 in interest. By construction, the wealth distribution we estimate is consistent with the Financial Accounts totals. Our paper can thus be seen as a first attempt at creating distributional Financial Accounts that decompose aggregate wealth and saving by fractiles. This allows us to analyze growth and distribution in a common framework, and in particular to provide the first annual, long-run, homogeneous series of US top wealth shares consistent with macroeconomic totals.

Our results show that US wealth concentration is currently high by international standards and has considerably increased in recent decades. By our estimates, the share of wealth owned by the top 1% families has regularly grown since the late 1970s and reached 42% in 2012. Most of this increase is driven by the top 0.1%, whose wealth share grew from 7% in 1978 to 22% in 2012, a level comparable to that of the early 20th century (Figure I).

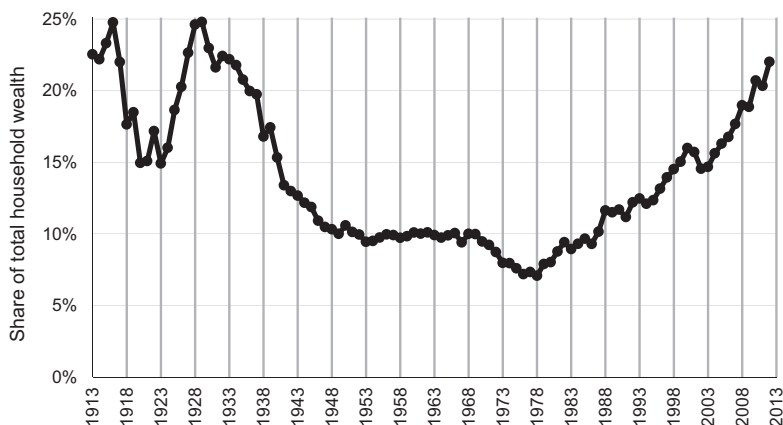


FIGURE I

Top 0.1% Wealth Share in the United States, 1913–2012

The figure plots the share of total household wealth owned by the richest .1% of families in the United States from 1913 to 2012. The unit is the family (either a single person aged 20 or above or a married couple, in both cases with children dependents if any). The top .1% is defined relative to the total number of families in the population. In 2012, the top .1% included about 160,000 families with a net wealth above \$20.6 million. Source: Online Appendix Table B1.

Although the top 0.1% is a small group—it includes about 160,000 tax units with net assets above \$20 million in 2012—carefully measuring its wealth is important. The public cares about the distribution of economic resources, and since wealth is highly concentrated (much more than labor income due to the dynamic processes that govern wealth accumulation), producing reliable estimates requires paying careful attention to the top. This is difficult to achieve with surveys, even the SCF (see Bricker et al. 2015 and Kennickell 2015 for recent careful evaluations), and motivates our attempt at using tax records covering all the richest families. The top 0.1% also matters from a macroeconomic perspective: it owns a sizable share of total wealth and accounts for a large fraction of its growth. From 1986 to 2012, for example, almost half of US wealth accumulation has been due to the top 0.1% alone.

A number of studies have used the income capitalization method in the past, notably King (1927), Stewart (1939), Wolff (1980), Greenwood (1983) in the United States, and Atkinson and Harrison (1978) in the United Kingdom. But these studies provide estimates for just a few years in isolation, do not use micro-

data, or have a limited breakdown of capital income by asset class. Our main advantage is that we have more and better data.¹

The capitalization method faces two main potential obstacles that we carefully deal with and provide checks suggesting that the method delivers reliable results. First, not all assets generate taxable investment income—main homes and pensions, in particular, do not. These assets are well covered by a number of sources and we account for them by combining the available information—surveys, property taxes paid, pension distributions, wages reported on tax returns, etc.—in a systematic manner. Second, within a given asset class, rates of returns may vary with wealth. For instance, wealthy households might report little dividends and capital gains relative to the equity wealth they own, in particular because of tax avoidance. Conversely, well-off families might have access to higher-yielding investment opportunities than the rest of the population. We have investigated all the situations where both US wealth and capital income can be observed at the micro level: the SCF, matched estate and individual income tax data, and the publicly available tax returns of foundations. In each case, we find that within asset-class realized rates of returns are similar across groups, and that top wealth shares obtained by capitalizing income are very close to the directly observed top shares in both level and trend. At the individual level, the relationship between capital income and wealth is noisy, but the capitalization method works nonetheless because the noise cancels out when considering groups of thousands of families, which is what matters for our purposes.²

1. King (1927) and Stewart (1939) relied on tabulations of tax data by income size (instead of micro-data). Atkinson and Harrison (1978) lacked sufficiently detailed income data (they had tabulations by size of capital income but with no composition detail). Greenwood (1983) uses one year (1973) of micro tax return data and various capital income categories but does not use the balance sheet of households to estimate returns by asset class, so her estimates are not consistent with the Financial Accounts aggregates. Greenwood relies instead on market price indexes to infer wealth from income. Asset price indexes, however, have shortcomings (such as survivor bias for equities) that can cause biases when analyzing long-time periods. Recently, Mian, Rao, and Sufi (2013) use the capitalization method and ZIP Code-level income tax statistics to measure wealth by ZIP Code.

2. A number of studies have documented the noisy relationship at the individual level between income and wealth, see, for example, Kennickell (1999, 2009a) for the SCF, and Rosenmerkel and Wahl (2011) and Johnson, Raub, and Newcomb (2013) for matched estate-income tax data.

The analysis of the distribution of household wealth since 1913 yields two main findings. First, wealth inequality is making a comeback. In 2012, the wealth share of the top 0.1% was three times higher than in 1978, and almost as high as in the 1916 and 1929 historical peaks. The key driver of the rapid increase in wealth at the top is the upsurge of top incomes. Income inequality has a snowballing effect on wealth distribution. Top incomes are being saved at high rates, pushing wealth concentration up; in turn, rising wealth inequality leads to rising capital income concentration, which contributes to further increasing top income and wealth shares. Our core finding is that this snowballing effect has been sufficiently powerful to dramatically affect the shape of the US wealth distribution over the last 30 years. We also find that today's rich are younger than half a century ago and have much more labor income, but due to data limitations we cannot yet provide formal decompositions of the relative importance of self-made vs. dynastic wealth, and we hope our results will motivate further research in this area.

The second key result involves the dynamics of the bottom 90% wealth share. There is a widespread view that a key structural change in the US economy since the beginning of the twentieth century has been the rise of middle-class wealth, in particular because of the rise of pensions and home ownership rates. And indeed our results show that the wealth share of the bottom 90% gradually increased from 20% in the 1920s to a high of 35% in the mid-1980s. But in a sharp reversal of past trends, the wealth share of the bottom 90% has fallen since then, to about 23% in 2012. Pension wealth has continued to increase but not enough to compensate for a surge in mortgage, consumer credit, and student debt. The key driver of the declining wealth share of the bottom 90% is plummeting middle-class savings. This fall may owe to the low growth of middle-class income, to financial deregulation leading to some forms of predatory lending, or to growing behavioral biases in the saving decisions of the middle-class.

Our results confirm some earlier findings using different data but contradict some others. We attempt to reconcile our results with previous studies of US wealth inequality.

First, our results are consistent with Forbes data (Forbes Magazine 2014) on the wealth of the 400 richest Americans. Normalized for population growth, the wealth share of the top 400 increased from 1% in the early 1980s to over 3% in 2012–

2013, on par with the tripling of our top 0.01% wealth share, which is the smallest top group we consider, and included about 16,000 families in 2012.

Second, the SCF finds clear evidence of rising wealth inequality, but smaller increases in the top 1% and especially top 0.1% shares than we do (Bricker et al. 2015). The SCF is a high-quality survey that itself relies on the capitalization method to sample wealthy individuals. The bulk of the discrepancy between our findings and the SCF can be explained by three factors: by design, the SCF excludes Forbes 400 individuals; aggregate wealth in the survey and in the Financial Accounts differs (Henriques and Hsu 2013); and the unit of observation in the SCF (the household) is larger than the one we use (the tax unit). After adjusting for these factors, the SCF displays a large rise in top wealth shares from 1989 to 2013, which is still less than in our estimates. We show that the SCF underestimates the increase in capital income concentration since 1989, which could explain the residual gap with our series.

Last, the wealth share of the top 0.1% estimated by Kopczuk and Saez (2004) from estate tax returns is remarkably close in level and trend to the one we obtain up to the late 1970s, but then hardly increases. Estate-based estimates attempt to capture the distribution of wealth among the living by weighting individual estates by the inverse of the mortality rate conditional on age, gender, and wealth. The estimates of Kopczuk and Saez (2004) assume that the mortality differential between the wealthy and the overall population has not changed over time. There is evidence that differential mortality by socio-economic status has in fact increased in the United States in recent decades (see, e.g., Waldron 2004, 2007), which partly explains why estate-based estimates fail to uncover the recent surge in top wealth shares. We discuss other pitfalls faced by the estate multiplier technique, including changes in tax avoidance and real responses to the approach of death. In the end, our results on the rise of wealth inequality are close to those found by Wolff (2002), who combined estate tax data before 1980 with SCF data after.

Despite our best efforts, we stress that we still face limitations when measuring wealth inequality. The development of the offshore wealth management industry, changes in tax optimization behaviors, and indirect wealth ownership (e.g., through trusts and foundations) all raise challenges. Because of the lack of administrative data on wealth, none of the existing sources offer a

definitive estimate. We see our paper as an attempt at using the most comprehensive administrative data currently available, but one that ought to be improved in at least two ways: (i) by using additional information already available at the Statistics of Income division of the IRS, and (ii) new data that the US Treasury could collect at low cost. A modest data collection effort would make it possible to obtain a better picture of the joint distributions of wealth, income, and saving, a necessary piece of information to evaluate proposals for consumption or wealth taxation.

The remainder of the paper is organized as follows. Section II discusses our definition and aggregate measure of wealth. In Section III we analyze the distribution of taxable capital income and present our method for inferring wealth from income. Section IV discusses the pros and cons of the capitalization method and provides a number of checks, suggesting that it delivers reliable results. We present our results on the distribution of wealth in Section V, and analyze the role played by changes in income inequality and saving rates in Section VI. Section VII compares our estimates to previous studies. Section VIII concludes.³

II. WHAT IS WEALTH? DEFINITION AND AGGREGATE MEASURES

II.A. *The Wealth Concept We Use*

Let us first define the concept of wealth that we consider in this paper. Wealth is the current market value of all the assets owned by households net of all their debts. Following international standards codified in the System of National Accounts (United Nations 2009), assets include all the non-financial and financial assets over which ownership rights can be enforced and that provide economic benefits to their owners.

Our definition of wealth includes all pension wealth—whether held in individual retirement accounts, or through pension funds and life insurance companies—with the exception of Social Security and unfunded defined benefit pensions.⁴ Although Social Security matters for saving decisions, the same is true for

3. The Online Appendix includes all the appendix tables and figures. They are also available online in excel format at <http://eml.berkeley.edu/~saez> and <http://gabriel-zucman.eu/uswealth>.

4. We include all *funded* defined benefit pensions in wealth, just like defined contribution pensions.

all promises of future government transfers. Including Social Security in wealth would thus call for including the present value of future Medicare benefits, future government education spending for one's children, etc., net of future taxes. It is not clear where to stop, and such computations are inherently fragile because of the lack of observable market prices for these types of assets. Unfunded defined benefit pensions are promises of future payments that are not backed by actual wealth. The vast majority (94% in 2013) of unfunded pension entitlements are for government employees (federal and local), thus are conceptually similar to promises of future government transfers, and just like those are better excluded from wealth. According to the Financial Accounts, unfunded defined benefit pensions represent the equivalent of 5% of total household wealth today, down from 10–15% in the 1960s and 1970s.⁵

Our wealth concept excludes human capital, which, contrary to non-human wealth, cannot be sold on markets. Because the distributions of human and non-human capital are shaped by different economic forces (savings, inheritance, and rates of returns matter for non-human capital; technology and education, among others, matter for human capital), it is necessary to start by studying the two of them separately. We also exclude the wealth of nonprofit institutions, which amounts to about 10% of household wealth.⁶ The bulk of nonprofit wealth belongs to hospitals, churches, museums, and education institutions, and thus cannot easily be attributed to any particular group of households. Part of nonprofit wealth also belongs to private foundations, such as the Bill and Melinda Gates foundation. It would probably be desirable to attribute this wealth to specific families, but this cannot always be done easily, as in the case of foundations created long ago, like the Ford or MacArthur foundations. The wealth of foundations is still modest compared to that of the very top groups, but it is growing—from 0.8% of total household wealth in 1985 to 1.2% in 2012.⁷ Last, we exclude consumer

5. Since unfunded pensions are relatively equally distributed, treating them as wealth would reinforce our finding of an inverted-U shaped evolution of the bottom 90% wealth share.

6. See Online Appendix Tables A31 and A32 for data on nonprofit institutions' wealth and income.

7. See Online Appendix Table C9. Note that Forbes Magazine does not include the wealth transferred to private foundations in its estimates of the 400 richest Americans either.

durables (about 10% of household wealth) and valuables from assets. Durables are not treated as assets by the System of National Accounts and there is no information on tax returns about them.⁸

II.B. Aggregate Wealth: Data and Trends

With this definition in hand, we construct total household wealth—the denominator we use when computing wealth shares—as follows. For the post-1945 period, we rely on the latest household balance sheets of the US Financial Accounts (US Board of Governors of the Federal Reserve System 2014), formerly known as the Flow of Funds. The Financial Accounts report wealth as of December 31 of each year, and we compute mid-year estimates by averaging end-of-year values. For the 1913–1945 period, we combine balance sheets from Goldsmith, Brady, and Mendershausen (1956), Wolff (1989), and Kopczuk and Saez (2004) that are based on the same concepts and methods as the Financial Accounts, although they are less precise than post-1945 data.

For our purposes, the Financial Accounts have three main limitations. First, they fail to capture most of the wealth held abroad, such as the portfolios of equities and bonds held by US persons through offshore financial institutions in the Cayman Islands and similar tax havens, as well as foreign real estate. Zucman (2013, 2014) estimates that offshore financial wealth amounts to about 8% of household financial wealth at the global level, and to about 4% in the U.S. case. We will examine how imputing offshore wealth to households affects our estimates. Second, the Financial Accounts evaluate bonds at face value instead of market value. Bonds are very unequally distributed.⁹ Hence, face-value pricing means that we might underestimate wealth inequality since the beginning of the low interest rate period in 2008. Third, the household balance sheet currently published in the Financial Accounts includes non-profit institutions and hedge funds. We have estimated and excluded the wealth of non-profits. The inclusion of hedge funds is unlikely to affect our

8. In the SCF, cars—which represent the majority of durables wealth—are very equally distributed (Kennickell 2009b) so adding durables would reduce the level of wealth disparity but may not have much impact on trends.

9. According to our estimates, the top 0.1% of the wealth distribution owns about 39% of all fixed-income claims (vs. 22% of all wealth), see Online Appendix Table B11.

top shares much, as it mostly affects the composition of household wealth rather than its level.¹⁰ Just like all macroeconomic statistics, the Financial Accounts are regularly improved and revised. We see our estimates of US wealth inequality as living series that we will update annually using the most recent tax data and Financial Accounts.

As depicted in Figure II, the key fact about aggregate US wealth is that it is growing fast. The ratio of household wealth to national income has followed a U-shape evolution over the past century, a pattern also seen in other advanced economies (Piketty and Zucman 2014a).¹¹ Household wealth amounted to about 400% of national income in the early twentieth century, fell to around 300% in the post-World War II decades, and has been rising since the late 1970s—it was around 430% in 2013 (Figure II). But the composition of wealth has changed markedly. Pensions were negligible a century ago and now amount to over 100% of national income, while there has been a secular fall in unincorporated business assets, driven primarily by the decline of the share of agriculture in the economy. One should not interpret the rise of pension wealth as proof that inherited wealth is bound to play a minor role in the future: about half of pension wealth was bequeathable in 2013, namely all individual retirement accounts, defined contribution pensions (such as 401(k)s), and non-annuitized life insurance assets.

III. FROM REPORTED INCOME TO THE DISTRIBUTION OF WEALTH

Our goal is to allocate total household wealth depicted in Figure II to the various groups of the distribution. We begin by looking at the distribution of reported capital income. We then capitalize this income, and account for wealth that does not generate taxable income.

10. If hedge funds were excluded from the household sector, then households would own equities in hedge funds. Currently, by contrast, households directly own the funds' assets, which are partly equity, partly bonds, and other assets. Because a fraction of hedge funds do not belong to households but to corporations, including hedge funds in the household balance sheet generates some limited double counting.

11. National income data are from the NIPAs, Kuznets (1941) for 1919–1929 and King (1930) for 1913–1919.

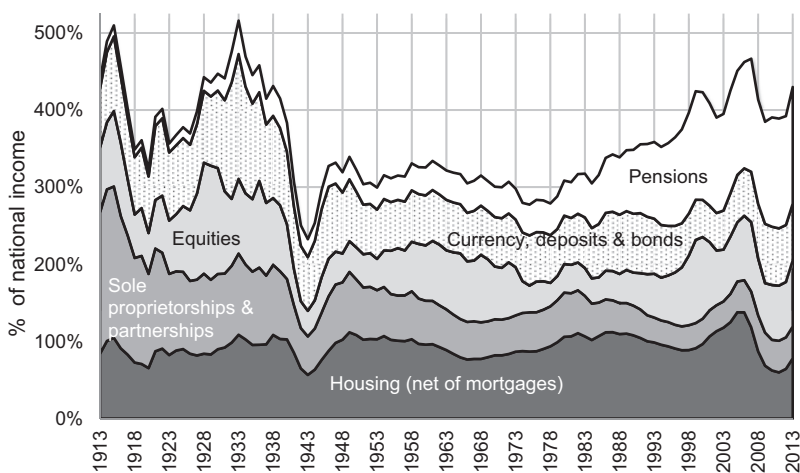


FIGURE II

Aggregate US Household Wealth, 1913–2013

The figure depicts the level and composition of aggregate household wealth from 1913 to 2013 expressed as a percentage of national income. Housing (net of mortgages) includes owner- and tenant-occupied housing net of mortgage debt. Sole proprietorships and partnerships are business assets including sole proprietorships, farms including land and equipment, partnerships, and intellectual property products. Equities are corporate equities for both publicly traded and closely held corporations including S-corporations. Currency, deposits, and bonds are net fixed income claims including bonds, saving and current deposits, and currency, and are net of all non-mortgage debt. Pensions include individual retirement accounts, defined contribution pensions funds such as 401(k)s, funded defined benefits pensions, and life insurance reserves, but exclude unfunded defined benefit entitlements and Social Security. Pensions are typically invested in both fixed income claims and corporate equities. Source: Online Appendix Table A2.

III.A. *The Distribution of Taxable Capital Income*

The starting point of our allocation is the capital income reported on individual tax returns. For the post-1962 period, we rely on the yearly public-use micro-files available at the NBER that provide information for a large sample of taxpayers, with detailed income categories. We supplement this dataset using the internal use Statistics of Income (SOI) individual tax return sample files from 1979 onward.¹² For the pre-1962 period, no

12. The SOI maintains high-quality individual tax sample data since 1979 and population-wide data since 1996, with information that could be used to refine our estimates. We use the public files up to 1995 and the internal files starting in 1996

micro-files are available so we rely instead on the Piketty and Saez (2003) series of top incomes, which were constructed from annual tabulations of income and its composition by size of income (US Treasury Department, Internal Revenue Service 1916–2012). Our unit of analysis is the tax unit, as in Piketty and Saez (2003). A tax unit is either a single person aged 20 or above or a married couple, in both cases with children dependents if any. Fractiles are defined relative to the total number of tax units in the population—including both income tax filers and non-filers—as estimated from decennial censuses and current population surveys. In 2012, there were 160.7 million tax units covering the full population of 313.9 million US residents.¹³ The top 0.1% of the distribution, therefore, includes 160,700 tax units.

Figure III provides the first evidence that capital inequality has increased dramatically in the United States; the figure displays the share of taxable capital income earned by the top 0.1% capital income earners. Capital income includes dividends, taxable interest, rents, estate and trust income, the profits of S-corporations, sole proprietorships and partnerships; we also present a series including realized capital gains. Three results are worth noting. First, the top 0.1% share excluding capital gains used to be 10% in the 1960s and 1970s; in 2012, the latest data point available, it was 33%. Second, part of this upsurge occurs at the time of the Tax Reform Act of 1986, and may thus reflect changes in tax avoidance rather than in the distribution of true income. Yet the top 0.1% share including capital gains—which were heavily tax-favored up to 1986—has increased in similar proportions with no trend break in 1986, suggesting that the rise in capital income concentration is a real economic phenomenon.

(due to methodological changes in the public use files altering representativeness at the high-end since 1996). All the results using internal data used in this paper are published in Saez and Zucman (2014).

13. US citizens are taxable in the United States even when living abroad. In 2011, about 1.5 million non-resident citizens filed a 1040 return (Hollenbeck and Kahr 2014, Figure B p.143, col. 2). These families should in principle be added to our tax units total. We ignore this issue and leave the task of accounting for the income and wealth of non-resident citizens to future research. The total number of US citizens living abroad is uncertain (a recent estimate of the Association of American Resident Overseas puts it at 6.3 million, excluding government employees). The lack of exchange of information between countries makes it difficult to enforce taxes on non-residents, so a large fraction of them do not appear to be filing a return. Our estimates should be seen as representative of the distribution of income among US residents rather than US citizens.

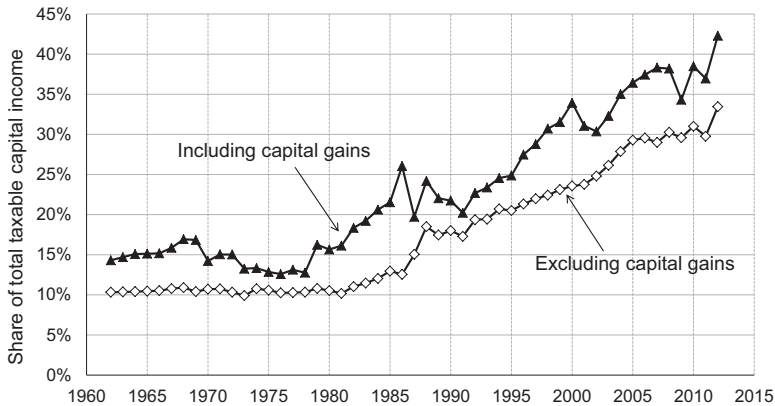


FIGURE III

The Top 0.1% Taxable Capital Income Share in the United States, 1962–2012

The figure plots the top 0.1% taxable capital income share in the United States from 1962 to 2012. Taxable capital income includes dividends, taxable interest, positive rents, estate and trust income, as well as the positive profits of S-corporations, sole proprietorships, and partnerships (negative profits and negative rental income are disregarded). Taxable capital income excludes tax exempt interest paid by state and local bonds (munis). The top series includes positive realized capital gains. The unit is the family (either a single person aged 20 or above or a married couple, in both cases with children dependents if any). The top .1% is defined by ranking families by capital income (either including or excluding capital gains). Source: Online Appendix Tables B21 and B22.

Third, some of the profits of partnerships and S-corporations include a labor income component, so that part of the rise of the top 0.1% share reflects a rise of top entrepreneurial rather than pure capital income. However, the concentration of pure capital income has also increased significantly. The share of dividends earned by the top 0.1% dividend-income earners rose from 35% in 1962 to 50% in 2012.¹⁴ The increase is even more spectacular for taxable interest, from 12% to 47%. In brief, the tax-return data are consistent with the view that capital inequality has risen enormously over the last decades. As we shall see, however, the concentration of wealth has increased less than that of taxable capital income, in

14. See Online Appendix Table B23. At the very top of the distribution, the concentration of taxable dividend income is at an all-time high: 31% of taxable dividends accrue to 0.01% of tax units, which is more than in 1929 (26%), see Online Appendix Figure B11.

particular because of the rise of relatively equally distributed pensions, which do not generate taxable capital income.¹⁵

III.B. The Capitalization Technique

The second step of the analysis involves capitalizing the investment income reported by taxpayers. The capitalization method is well-suited to estimating the US wealth distribution, for one simple reason: the US income tax code is designed so that capital income flows to individual returns for a wide variety of ownership structures, resulting in a large amount of wealth-generating taxable income. In particular, dividends and interest earned through mutual funds, S-corporations, partnerships, holding companies, and some trusts end up being included in the “interest” and “dividends” lines of the ultimate individual owner’s tax return, just as income from directly-owned stocks and bonds. Many provisions in the tax code prevent individuals from avoiding the income tax through the use of wealth-holding intermediaries or exotic financial instruments. One of the most important such instruments is the accumulated earnings tax—in force since 1921—levied on the undistributed corporate profits deemed to be retained for tax avoidance purposes (Elliott 1970).¹⁶ Similarly, the personal holding company tax—in place since 1937—effectively prevents wealthy individuals from avoiding the income tax by retaining income in holding companies. Imputed interest on zero-coupon bonds is taxed like regular interest. Admittedly, not all assets generate taxable income, and incentives to report income have changed over time, but the capitalization method constitutes a reasonable starting point.

1. How the Capitalization Technique Works. There are nine categories of capital income in the tax data. We carefully map each of them (e.g., “dividends”, “rents”, etc.) to a wealth category in the balance sheet of households (e.g., “corporate equities”, “tenant-occupied housing”, etc.). Then, for each category we compute a capitalization factor as the ratio of aggregate household wealth to tax return income, every year since 1913.¹⁷ By

15. By our estimates, the wealth share of the top 1% increased 19 points over the 1978–2012 period, against 29 points for the share of the top 1% taxable capital income.

16. Before 1921, shareholders could be directly taxed on the excessive retained earnings of their corporations.

construction, this procedure ensures consistency with the household balance sheet totals. For example, in 2000 there is about \$5 trillion of household wealth in the Financial Accounts that generates taxable interest—bonds except municipal securities, bank deposits, loans, etc.—and about \$200 billion of reported taxable interest income. The capitalization factor for taxable interest is thus equal to 25, that is, the aggregate rate of return on taxable fixed-income claims is 4%. The capitalization factor varies over asset classes—for example, it is higher for rental income (37 in 2000) than for partnership profits (7 in 2000)—and over time. We capitalize only positive business profits, ignoring losses.

For the post-1962 period, we impute wealth at the individual level by assuming that within a given asset class, everybody has the same capitalization factor. Before 1962, we impute wealth at the group level by capitalizing the income of the top 1%, top 0.1%, etc., income earners.¹⁸ In both cases, computing top wealth shares by capitalizing income essentially amounts to allocating the fixed-income wealth recorded in the balance sheet of households across group based on how interest income is distributed, and similarly for each other asset class. This procedure does not require us to know what the “true” rate of return to capital is. For example, business profits include a labor income component, which explains why the capitalization factor for business income is small. But as long as the distribution of business income is similar to that of business wealth, the capitalization method delivers good results. Section IV provides a detailed

17. In recent years, capitalizing income tax returns allows us to capture 8 asset classes: corporate equities (excluding S corporations), taxable fixed income claims (taxable bonds, deposits, etc.), tax-exempt bonds (i.e., municipal securities), tenant-occupied housing, mortgages, sole proprietorships, partnerships, and equities in S corporations. One tax-returns income category, “estate and trust income”, does not correspond to any specific asset class (see below). In addition, our analysis includes all other asset classes that do not generate taxable income: owner-occupied housing, non-mortgage debt, non-interest bearing deposits and currency, pensions, and life insurance (see below). Further back in time, the number of asset classes is slightly more limited, but in all cases we cover 100% of wealth. The mapping process and construction of the capitalization factor is detailed in Online Appendix Tables A1 to A11. Our capitalization factors are shown in Online Appendix Figures A13 to A19.

18. Top 1% income earners are not exactly the same as top 1% wealth-holders, and we correct for such re-ranking. The margin of error here is limited, because prior to 1962 top income earners derived most of their income from capital rather than labor (Piketty and Saez 2003). See Online Appendix Tables for complete details.

discussion of the pros and cons of this method, and evidence suggesting that it works well.

2. How We Deal with Capital Gains. —In general there is no ambiguity as to how income should be capitalized. The only exception is for equities, which generate both dividends and capital gains. There are three ways to deal with equities. One can first capitalize dividends only. In 2000 for instance, the ratio of households' equities to dividends reported on tax returns is 54, so equity wealth can be captured by multiplying individual-level dividends by 54 and capital gains by 0. But realized gains also provide useful information on stock ownership, so we could capitalize them as well. In 2000, the ratio of equities to the sum of dividends and capital gains was 10, so equity wealth can be captured by multiplying the sum of dividends and capital gains by 10. Realized capital gains, however, are lumpy. A business owner might sell all her stock once in a lifetime upon retirement, meaning that we would exaggerate the concentration of equity wealth. A third method can be applied, whereby capital gains are ignored when ranking individuals into wealth groups but are taken into account when computing top shares. To determine a family's ranking in the wealth distribution, dividends are multiplied by 54 for 2000, and to compute top shares both dividends and capital gains are multiplied by 10.¹⁹ This mixed method smoothes realized capital gains.²⁰ Given that it uses all the available information and works best in situations where we can observe both income and wealth at the micro level, our baseline estimates rely on this mixed strategy.

Although our treatment of capital gains is imperfect—it could be improved, for instance, if we had long panel data that would enable us to attribute equities to taxpayers in the years preceding gains realizations—there is no evidence that it biases the results in any specific direction. In particular, whether one

19. This mixed method is similar to the mixed series of Piketty and Saez (2003), which exclude realized capital gains for ranking families but add back realized capital gains to income when computing top shares.

20. Aggregate realized capital gains also vary significantly from year to year due to stock prices (and tax reforms that create incentives to realize gains prior to tax hikes, as in 1986 and 2012). However, such spikes in realized gains do not create discontinuities in our estimates as the capitalization factor adjusts correspondingly.

disregards capital gains, fully capitalizes them, or adopts the mixed method does not affect the results much. The reason is that groups who receive lots of dividends also receive lots of capital gains, so that allocating the total amount of household equity wealth on the basis of how dividends alone or the sum of dividends and gains are distributed across groups makes little difference. The top 0.1% wealth share was 7–8% in 1977, whatever way capital gains are dealt with. In 2012, the top 0.1% was equal to 21.6% when capitalizing dividends only, 23.6% when fully capitalizing gains, and 22.1% in the baseline mixed method.²¹ Our baseline estimates are always close to those obtained by capitalizing dividends only.

III.C Accounting for Wealth that Does not Generate Taxable Income

The third step of our analysis involves dealing with the assets that do not generate taxable income. In 2012, the most important assets are pensions and owner-occupied houses. Although these assets are sizable, they do not raise insuperable problems, for two reasons. First, there is limited uncertainty on the distribution of pensions and main homes across families, as they are well covered by micro-level survey sources. We have conducted our imputations so as to be consistent with all the available evidence. Second, surveys and individual income tax returns (and estate tax returns) all show that pensions (and main homes) account for a small fraction of wealth at the top end of the distribution, so any error in the way we allocate these assets across groups is unlikely to affect our top 1% or top 0.1% wealth shares much.

1. Owner-Occupied Housing. We infer the value of owner-occupied dwellings from property taxes paid. These taxes are itemized on tax returns by roughly the top one-third of the income distribution. Using information on total property taxes paid in the

21. See Online Appendix Tables B1, B34, B36, and Online Appendix Figure B27. Capital gains are usually more concentrated than dividends (due to lumpy realizations), so top wealth shares obtained by fully capitalizing gains tend to be higher than those obtained by capitalizing dividends only—but only slightly so. The difference between the top 0.1% share including and excluding capital gains is higher today than in the 1970s because high dividend earners tend to realize large capital gains today, while this was less true in the 1970s.

NIPAs, and consistent with what SCF data show, we estimate that itemizers own 75% of homes each year. We assume that homeowners all face the same effective property tax rate.²² In fact, property tax rates differ across and within states; our computations could thus be improved, for instance by matching taxpayers' addresses to third-party real estate databases and by explicitly accounting for year-to-year variations in the fraction of itemizers.²³ For our purposes, however, these problems are second-order, as only about 5% of the wealth of the top 0.1% takes the form of housing today. We similarly estimate mortgage debt using mortgage interest payments. Consistent with NIPA and SCF data, we assume that itemizers hold 80% of all mortgage debt.

2. Life Insurance and Pension Funds.—Life insurance and pension funds—both individual accounts and defined benefits plans—do not generate taxable capital income. Pensions have been growing fast since the 1960s and now account for one-third of household wealth. Since many regulations prevent high income earners from contributing large amounts to their tax-deferred accounts, pension wealth is more evenly distributed than overall wealth. We allocate pension wealth based on how pension income and wages—both of which we observe at the

22. The amount of owner-occupied housing wealth in the household balance sheet of the Financial Accounts is about 100 times bigger than the property taxes recorded in the NIPAs, that is, the average property tax rate is about 1%. According to the SCF, however, property taxes are regressive: on average, over 1989–2013 the effective property tax rate is equal to about 1% for the full population, but declines to as little as 0.4% for households in the top 0.1% of the wealth distribution. Property tax rates could be mildly declining with wealth if rich taxpayers tend to live in low property tax states, but there are two reasons why assuming a flat property tax rates seems the most reasonable starting point for our purposes. First, some rich SCF respondents might overestimate the value of their houses, maybe because they tend to exaggerate house price appreciation during booms and to be in denial during busts (Henriques 2013). Second, the share of housing owned by the top 10% of the wealth distribution is lower in the SCF (49.8% on average from 1989 to 2013) than in our series (58.2%); assuming that property tax rates fall with wealth would increase the gap. (In both our series and the SCF, the housing share of the top 10% increases by about 10 points over the 1989–2013 period).

23. In total, 32% of tax units were itemizing in 2008, down from 37% in 1962. The fraction of itemizers declined in the early 1970s and again at the time of the Tax Reform Act of 1986 (from 37% in 1986 to 28% in 1988). We have checked, however, that accounting for these trends has only a negligible effect on our series. There are very few non-itemizers at the top; 90% of top 10% income earners and more than 95% of top 1% income earners itemize.

micro-level—are distributed in such a way as to match the distribution of pension wealth in the SCF.²⁴ Our resulting distribution of pension wealth is consistent with the distribution of individual retirement accounts (IRAs) whose balances are automatically reported to the IRS (Bryant and Gober 2013), and which account for 30% of all pension wealth today.²⁵ Life insurance is small on aggregate and we assume that it is distributed like pension wealth.

Just like in the case of housing, the way we deal with pensions could be improved—in particular if 401(k) balances were reported to the IRS like balances on IRAs—but this would not affect our top wealth shares much because pension wealth accounts for only 5% of the wealth of the top 0.1% today. Better data on pensions would make it possible to have a more accurate picture of the distribution of wealth among the bottom 90%, though.

3. *Non-Taxable Fixed Income Claims.* –Although interest from state and local government bonds is tax exempt, it has been reported on individual tax returns since 1987. Before 1987, we assume that it is distributed as in 1987, with 97% of municipal bonds belonging to the top 10% of the wealth distribution and 32% to the top 0.1%. Tax exempt interest might have been even more concentrated before 1987 when top tax rates were

24. Specifically, we allocate 60% of pension wealth to current pensioners (proportionally to pensions received) and the remaining 40% to wage earners (proportionally to wage earnings above the median wage, as only about 50% of wage earners have access to pensions). The 60–40% split was chosen so as to ensure consistency with the share of pension wealth held by the top 10% in the SCF. The top 10% owns 65% of defined contribution (DC) pensions in the SCF in 2013, up from 56% in 1989. Although defined benefit (DB) pensions are not directly observable in the SCF, it can be estimated that the top 10% SCF respondents own about 38% of DB pension wealth (Wolff 2015), with no time trend. Factoring in the relative importance of DC vs. DB pensions, the SCF data suggest that the top 10% owns 53% of all (funded) pension wealth in 2013, up from 44% in 1989. Our method replicates well the level and increase in pension wealth concentration from the SCF: in our series, the top 10% owns 55% of pension wealth in 2012, up from 47% in 1989.

25. Over the 2004–2011 period, the top 1% IRA wealth-holders (defined relative to the full population, including those with zero IRA balances) own 36.1% of total IRA balances. The top 0.1% owns 10.2% and the top 0.01% owns 3.3%. The famous case of 2012 presidential candidate Mitt Romney, who had an enormous IRA balance seems to be truly exceptional. IRAs are more concentrated than overall pension wealth (by our estimates, the top 1% of the distribution of pension wealth owns about 25% of pensions in recent years; see Online Appendix Table B16).

higher, but the margin of error is limited, as on aggregate tax exempt bonds amounted to only 0.5%–1.5% of household wealth from 1913 to the mid-1980s. The Statistics of Income division at the IRS also produced tabulations in the 1920s and 1930s showing that tax exempt interest was always a minor form of capital income, even in the very top brackets. Currency and non-interest deposits—which account for about 1% of total wealth today—and non-mortgage debt do not generate taxable income or reportable payments either. We allocate these assets so as to match their distribution in the SCF.²⁶

4. Trust Wealth. Our estimates fully incorporate the wealth held by individuals through trusts. Trusts are entities set to distribute income—and possibly wealth—to individual beneficiaries and charities. Trust income distributed to individuals flows to the beneficiaries' individual tax returns, directly to the dividend, realized capital gain, or interest lines for such income, and to Schedule E fiduciary income for other income such as rents and royalties. Retained trust income is taxed directly at the trust level. Total trust wealth decreased from 7–8% of household wealth in the 1960s to around 5% today, and the portion of trust wealth that generates retained income from 3–4% to 2%.²⁷ We allocate this wealth to families on the basis of how schedule E trust income is distributed. Up to the late 1960s, income taxes could be avoided by splitting wealth in numerous trusts, so that each would be subject to a relatively low marginal tax rate. Such splitting might account for part of the variations in top wealth shares we find in the early 1920s when trust splitting might have been used to avoid the high top tax rates of 1917–1924. Stronger anti-deferral rules were gradually put into place, and since 1987 retained trust income has been taxed at the top individual tax rate above a very low threshold. Our estimates fully take into account that the use of trusts was more prevalent in the past.²⁸

26. Before 1987, non-mortgage interest payments were tax-deductible and so we can account for non-mortgage debt by capitalizing non-mortgage interest. See Online Appendix Tables B42 and B43.

27. See Online Appendix Tables A33 and A34, and Online Appendix Figures A29 to A34.

28. Trusts remain useful for avoiding the estate tax. The general idea is for wealthy individuals to keep control of the trust and its income while alive but give the remainder to their heirs. When such a trust is created (perhaps decades before death), the gift value is small and hence the gift tax liability is modest (the

5. *Offshore Wealth.* Lastly, we attempt to account for tax evasion. US financial institutions automatically report to the IRS the dividends, interest, and capital gains earned by their clients, making tax evasion through US banks virtually impossible. But absent similar reporting from foreign institutions, taxpayers can evade taxes by holding wealth through foreign banks. Zucman (2013 and 2014) estimates that about 4% of US household net financial wealth (i.e., about 2% of total US wealth) was held in offshore tax havens in 2013. There is evidence that the bulk of the income generated by offshore assets up to 2013 was not reported to the IRS.²⁹ Furthermore, the share of wealth held offshore has considerably increased since the 1970s.³⁰ We account for offshore wealth in supplementary series by assuming that it is distributed as trust income, that is, highly concentrated. Top wealth shares rise even more when including offshore wealth: the top 0.1% owned 23.0% of total wealth—instead of 22.1% in our baseline estimate—in 2012. This correction should be seen as a lower bound as it only accounts for offshore equity and bond portfolios, disregarding real estate, derivatives, cash, and so on.

After supplementing capitalized incomes by estimates for assets that do not generate taxable income, each year we cover 100% of the identifiable wealth of US households. Due to data limitations, imputations are cruder prior to 1962.³¹ At that time, however, pension wealth was small, so that the vast majority of

trust has zero value for estate tax purposes at death because the remainder has already been given).

29. As documented in US Senate (2008, 2014), in 2008 about 90–95% of the wealth held by US citizens at UBS and Credit Suisse in Switzerland is unreported to the IRS. Reporting, however, might be improving following the implementation in 2014 of new regulations (the Foreign Account Tax Compliance Act) that compel foreign financial institutions to automatically report to the IRS the income earned by US citizens.

30. Treasury International Capital data show that, from the 1940s to the late 1980s, the share of US corporations' listed equities held by tax-haven firms and individuals was about 1%. This share has gradually increased to close to 10% in 2013 (see Zucman (2014), and this paper's Online Appendix Figure A35). Only a fraction of these assets belong to US individuals evading taxes, but the low level of offshore wealth prior to the 1980s shows that offshore tax evasion was not a big concern then, presumably because it was harder to move funds abroad.

31. The Piketty and Saez (2003) top income series do not provide information on capital income for net housing, pensions, tax-exempt bonds, currency and deposits, and non-mortgage debt. We assume that the fraction of these assets held by each wealth group is constant and equal to the average for 1962–1966. These components are small for the top 1% and above, hence this assumption has only a minimal

household wealth (70–80%) did generate investment income, thus limiting the potential margin of error. To obtain reliable top wealth shares, accurately measuring the distribution of equities and fixed-income claims—which constitute the bulk of large fortunes—is key.

IV. PROS AND CONS OF THE CAPITALIZATION METHOD

To capture the distribution of equities, business assets, and fixed-income claims, we capitalize the dividends, business profits, and interest income reported by taxpayers, assuming a constant capitalization factor within asset class. Here we discuss the pros and cons of this approach and provide evidence that it delivers accurate results, in particular by successfully testing it in three situations where both capital income and wealth can be observed at the micro level.

IV.A *Idiosyncratic Returns*

The first potential problem faced by the capitalization method is that within a given asset class not all families have the same rate of return. How does that affect our estimates? Suppose there is a single asset like bonds and that individual returns r_i are orthogonal to wealth W_i . In that case, capital income $r_i W_i$ will be positively correlated with r_i and the capitalization method will attribute too much wealth to high capital income earners. If wealth is Pareto-distributed with Pareto parameter $a > 1$, then top wealth shares will be overestimated by a factor of $\frac{r_a}{r}$, where $r = E r_i$ is the straight mean rate of return and $r_a = (E r_i^a)^{1/a}$ is the power mean rate of return.³² By Jensen inequality, $r < r_a$.

Such idiosyncratic returns cannot create much bias, for three reasons. First, since wealth is very concentrated, idiosyncratic

impact on the estimates (pensions are small before the 1960s). Census data on home ownership and mortgages could be used to improve upon our housing wealth series.

32. To see this, suppose the wealth distribution $F(W)$ is Pareto above percentile p_0 so that $Pr(W_i \geq W) = 1 - F(W) = p_0 \cdot (\frac{W_{p_0}}{W})^a$ with W_{p_0} being the wealth threshold at percentile p_0 . Let $F_c(W)$ be the distribution of capitalized wealth defined as $W_i^c = (\frac{r_i}{r}) \cdot W_i$, where r_i is the individual rate of return (and r is the average rate of return). Suppose $r_i \perp W_i$. Then $1 - F_c(W) = Pr(r_i W_i \geq rW) = \int_{r_i} Pr(W_i \geq (\frac{r}{r_i})W | r_i) = \int_{r_i} p_0 \cdot (\frac{r_i}{r})^a \cdot (\frac{W_{p_0}}{W})^a = Pr(W_i \geq W) \cdot \frac{E r_i^a}{r^a} = (1 - F(W)) \cdot (\frac{r_a}{r})^a$. This immediately implies that $W_p^c = W_p \cdot (\frac{r_a}{r})$, and hence $sh_p^c = sh_p \cdot (\frac{r_a}{r})$, where sh_p and sh_p^c are the share of wealth and the share of capitalized income owned by the top p fractile.

variations in returns (say, from 2% to 4%) are small compared to variations in wealth (say, from \$1 million to \$100 million), and so $\frac{r_a}{r}$ tends to be close to 1. To see this, start with the extreme case where the Pareto coefficient a is equal to 1, that is, the very top virtually owns all the wealth. Then $\frac{r_a}{r} = 1$ and there is no bias. Now consider a wealth distribution with a realistically shaped fat tail, namely $a = 1.5$. Assume that individual returns r_i are distributed uniformly on the interval $[0, 2r]$. Then $\frac{r_a}{r} = \frac{2}{(1+a)^{1/a}} = 1.086$: the capitalization method exaggerates top wealth shares by 8.6% only. A more realistic distribution of r_i more concentrated around its average r produces a smaller upward bias. Second, the presence of different asset classes—from which the above computations abstract—further dampens the bias. Third, equities are the only asset class for which returns dispersion might be large because of capital gains. But as we have seen, our baseline estimates are very close to those obtained by ignoring capital gains and capitalizing dividends only, so this concern does not seem to be quantitatively important in practice.

IV.B Returns Correlated with Wealth

A more serious concern is that returns r_i not only differ idiosyncratically across individuals, they might also be correlated with wealth W_i . For instance, wealthy individuals might be better at spotting good investment opportunities and thus earn higher equity and bond returns, perhaps thanks to financial advice. This differential might even have increased over time with financial globalization and innovation.

The potential correlation of returns with wealth does not necessarily bias our estimates. First, returns can rise with wealth because of portfolio compositions effects. This will be the case, for instance, if the wealthy hold relatively more equities and equities have higher returns than other assets. Since our capitalization factors vary by asset class, our top wealth share series are immune to portfolio composition effects. Second, rates of return may rise with wealth because the rate of unrealized capital gains may rise with wealth. In that case, our top wealth shares will not be biased either because what matters for the capitalization technique is that, within each asset class, *realized* rates of return (i.e., the returns reported on tax forms) are the same across wealth groups. One striking illustration is provided by the case of foundations.

IV.C Test of the Capitalization Method with Foundations Data

Foundations are required to annually report on both their wealth and income to the IRS in form 990-PF. These data are publicly available in micro-files created by the Statistics of Income, which start in 1985. Our analysis first shows that total rates of returns—including unrealized capital gains—rise sharply with foundation wealth (see Online Appendix Figure C4), just like total returns on university endowments (Piketty 2014, Chapter 12). On average over 1990–2010, foundations with assets between \$1 million and \$10 million (in 2010 dollars) have a yearly total real return of 3.9%. For foundations with between \$10 million and \$100 million in assets, the return is 4.5% and it is as high as 6.3% for foundations with more than \$5 billion. But the positive correlation between foundation wealth and return is mainly due to the fact that unrealized capital gains rise with wealth, and secondarily to a mild portfolio composition effect. As a result, by capitalizing the income reported by foundations to the IRS (which includes realized but not unrealized capital gains), one captures wealth concentration among foundations extremely well, as shown in Figure IV Panel A. On average over the 1985–2009 period, when capitalizing income we find that the top 1% foundations own 62.2% of the wealth, which is almost indistinguishable from the true figure of 62.8%.³³ The capitalization method also correctly captures the level and rising share of the top 0.1%. The method works well because although total rates of returns rise with wealth, realized rates of returns are flat within asset class. Neither idiosyncratic return heterogeneity, nor the correlation of total returns with wealth prevents it from delivering reliable results.

The foundation test is useful because wealthy foundations have portfolios that are not dissimilar to those of very rich families—both are often managed by the same private banks and investment funds. As shown in Online Appendix Figure C2, the top 1% of foundations—about 1,000 entities that have assets above \$80 million in 2010—own large portfolios of listed equities and bonds as well as a large and growing amount of business

33. In Figure IV, capital gains are disregarded for ranking foundations but included to compute top shares, just as we do for families. As shown in Online Appendix Figure C5, fully capitalizing capital gains would lead to over-estimating foundation wealth concentration while capitalizing dividends only would slightly underestimate it.

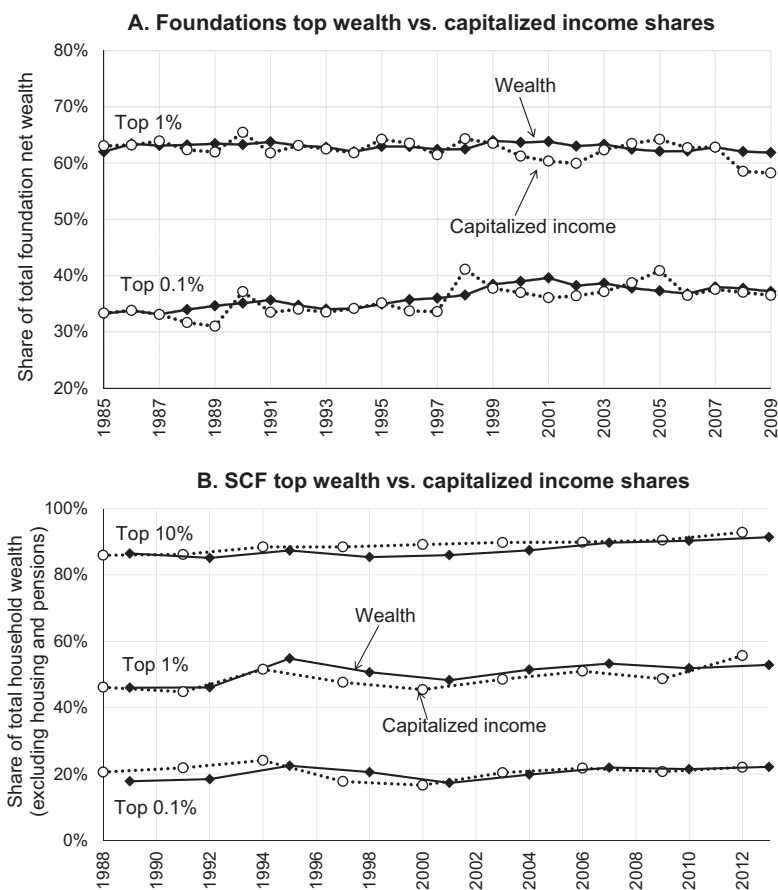


FIGURE IV

Testing the Capitalization Method Using SCF and Foundation Data

Panel A depicts top foundation wealth shares using balance sheet wealth (solid line) and foundations' capitalized incomes (dashed line). Since income from bonds and stocks is lumped together on foundation reporting forms 990-PF, we only capitalize dividends and interest on the one hand and rents on the other. Panel B depicts top household wealth shares using the reported wealth (solid line) and the capitalized incomes (dashed line) of SCF respondents. Wealth includes fixed income claims (savings, checking, money market, and call accounts, certificates of deposits, holdings of savings bonds, direct holding of taxable bonds, and holdings of taxable bonds through mutual funds), corporate equities (held directly and through mutual funds), business assets, rental real estate, and miscellaneous financial assets. Wealth excludes the net value of owner-occupied houses and pension wealth. Hence, the level and trend of wealth shares are not comparable with full wealth SCF estimates, discussed later. For the SCF of year t , wealth is measured in year t but capital income is measured in year $t - 1$. Sources: Panel A: Publicly available Statistics of Income tax data, see Online Appendix Tables C11 and C13. Panel B: SCF AQ22 micro-data, see Online Appendix Table C1.

assets (through private equity and venture capital funds rather than directly, as in the case of successful entrepreneurs). Cash, deposits, real estate, and other assets are negligible. This pattern is similar to the one found for top 0.01% families, which have more than \$100 million in assets in 2012. There are two caveats, however: foundations have minimum spending rules that might lead them to have different realization patterns than wealthy families, and they are tax exempt.

IV.D Test of the Capitalization Method with SCF Data

Another indication that the capitalization method works well comes from the SCF. In addition to wealth, SCF respondents are asked about their income as reported on their prior year tax return. We capitalize SCF income and compare the resulting top shares to those obtained by looking at directly reported SCF wealth (Figure IV Panel B). Four categories of investment income are capitalized separately: taxable interest (generated by fixed-income claims), tax-exempt interest (generated by state and local bonds), dividends and capital gains (generated by corporate equities), and business and rental income (generated by closely held businesses and non-home real estate). As in our baseline method, we exclude capital gains when ranking individuals but take them into account when computing top shares. We disregard owner-occupied housing and pensions which, by construction, are benchmarked to the SCF in our series. The omission of housing and pension wealth explains why SCF top wealth shares are flat in Figure IV Panel B while they rise when we compare SCF estimates to ours later on.

The capitalization method captures the level of wealth concentration in the SCF extremely well. On average over 1989–2013, when using the direct SCF wealth information, the top 10% owns 87.7% of household wealth (excluding pensions and main homes), the top 1% has 50.8%, and the top .1% has 20.3%. When capitalizing income, the figures are 89.0%, 48.8%, and 20.7%, respectively. Trends in wealth concentration are very similar as well: the top 10% and top 1% of wealth shares increase slightly, while the top 0.1% is flat. There is no evidence that taxable rates of returns at the top tend to be systematically too high (e.g., as in the case of hedge fund managers) or too low (e.g., as in the case of savers investing in non-dividend paying equities and never realizing gains). On the contrary, taxable returns appear to

be similar across groups. The last notable result is that in the SCF, the top 0.1% wealth share either directly observed or obtained by capitalizing incomes increases only modestly. This reflects the fact that capital income concentration increases less in the SCF than in tax data from 1989 to 2013, an issue we examine in Section VII.

IV.E How Tax Avoidance May Affect Our Estimates

Although realized rates of returns within asset class are flat for foundations, they might differ across households because of tax avoidance. Wealthy individuals might own assets that generate little taxable income in order to avoid the income tax. They might, for instance, disproportionately invest in corporations that never pay dividends but retain all their profits.³⁴ Because of tax progressivity, the incentives to do so are higher for wealthier individuals—what is known as tax clienteles effects in the public finance literature (see Poterba 2002, for a survey). That form of tax avoidance would lead us to underestimate top wealth shares.

Conversely, the rich might have larger taxable rates of returns than average, as they might be able to re-classify labor income into more lightly taxed capital income. This form of tax avoidance would lead us to overestimate top shares. For instance, hedge and private equity fund managers are rewarded for managing their clients' wealth through a share of the profits made. This "carried interest" is usually taxed as realized capital gains although economically, it is labor compensation since the fund managers do not own the assets that generate the gains. Capitalizing carried interest thus exaggerates the wealth of fund managers. A similar issue arises with some other compensation schemes, for instance with some forms of stock options.³⁵

34. Retained earnings raise equity prices and ultimately generate capital gains. If equities are transmitted at death, no capital gain is reportable by heirs because of a provision known as the "step-up basis at death."

35. The vast majority of stock options profits are taxed as wages. When they are exercised, the difference between the market value of the stock and the exercise price (the amount the stock can be bought for according to the option agreement) is reportable on forms W-2 as wage income. But a small amount of options, known as incentive or qualified stock options, are taxed as realized capital gains. More broadly, most forms of reclassification involve transforming labor income into capital gains rather than dividends or interest. For instance, private equity funds essentially realize capital gains, which in turn flow to the partners' individual income tax returns as a payment for their managing the fund (part of the carried interest of hedge fund managers can take the form of interest and dividend income, however).

The biases due to tax avoidance might also have changed over time in response to changes in tax laws. Wealthy individuals might have owned a lot of wealth that did not generate much taxable income in the 1970s when ordinary tax rates were high, and the reduction in tax progressivity in the 1980s could then have led them to report more capital income. Conversely, in the 1970s there were strong incentives to reclassify labor as capital gains, because gains were taxed at a much lower rate, while such shifting has been less advantageous since 1988.

One major change in tax laws that deserves special attention is the Tax Reform Act of 1986. The reform reduced the top personal income tax rate from 50% in 1986 to 28% in 1988, well below the corporate tax rate of 35%. This change created incentives for businesses to organize themselves as pass-through entities (partnerships and S-corporations) rather than C-corporations, thus increasing the amount of capital income observable on individual tax returns. The capitalization technique, however, is immune to changes in the total amount of income reported on individual versus corporate returns. If, for \$100 of business wealth each taxpayer reports \$5 in business income before TRA86 and \$10 after, then the capitalization factor for business income adjusts from 20 to 10 at the time of the reform, leaving the distribution of wealth unchanged.³⁶ What matters is that, for a given asset class and in a given year, the ratio between wealth and taxable income be the same across wealth groups. This seems to be the case in all the situations where both wealth and personal taxable income can be observed: it is the case in the SCF, as we saw, and also seems to be the case in matched estates-income tax data, as we shall now see.

Since our top wealth shares are very close to those obtained by completely ignoring capital gains, reclassification of labor income into capital income is unlikely to play a big role in the rise of wealth concentration we document.

36. The actual capitalization factor for business income (i.e., the ratio of business wealth to business income reported by individuals to the IRS) decreases from about 10 in the early 1980s to about 7 in the late 1980s; see Online Appendix Table A11). The distribution of reported business income does not change much at the time of TRA86, and thus there is little discontinuity in our estimated top wealth shares from 1986–1988 (see Figure I). This stands in contrast to the Piketty and Saez (2003) top income shares series, which in the short-run are affected by the level of business income reported in individual vs. corporate tax returns.

IV.F Rates of Returns in Linked Estates-Income Tax Data

There is a long tradition at the Statistics of Income Division of the IRS investigating the link between income and wealth using matched estates-income returns (Johnson, Raub, and Newcomb 2013; Bourne and Rosenmerkel 2014). In our analysis of matched estates-income, we focus on non-married individuals since income tax returns sum the incomes of spouses, and on the two asset classes for which we have data on both wealth and income: equities and fixed-income claims. We analyze three datasets.

First, we use publicly available SOI tabulations of matched estate-income returns for estates filed in 2008, typically 2007 decedents matched to their 2006 income. As shown in Figure V Panel A, within-asset-class returns appear constant across wealth groups. In each estate tax bracket, the interest yield is about 3% and the dividend yield close to 3.5%. When including realized capital gains, the equity return is about 8–9% across the board.³⁷ Although taxable rates of returns vary across individuals, they are similar across wealth groups.

Second, we use the internal SOI matched estate and income tax files to conduct a systematic, micro analysis of rates of return the year prior to death over the 1996–2011 period. We match the estate tax returns of non-married individuals dying in 1997–2012 to their prior-year income tax returns for 1996–2011. As shown in Figure V Panel B, the interest rate on taxable bonds and deposits for each wealth group closely tracks the aggregate interest rate we use when capitalizing interest income over the 1996–2011 period. Furthermore, in each year the interest rate does not vary much with wealth. In 1997, for example, the interest rate is 3.9% on aggregate, and between 4.1% and 4.3% for all groups of estate tax payers ranging from \$0.5–1 million to more than \$20 million. As reported in Online Appendix Table C6b, we find similarly negligible returns differentials for tax-exempt municipal bonds. The one exception is that we find a modest taxable interest

37. This evidence is consistent with the more detailed analysis by Johnson, Raub, and Newcomb (2013), which uses micro estate tax data of 2007 decedents matched to 2006 income tax returns. If anything, Johnson, Raub, and Newcomb (2013) find slightly decreasing rates of returns for some asset classes (see their Figure 2), suggesting that our capitalization method might actually slightly understate wealth concentration in 2006.

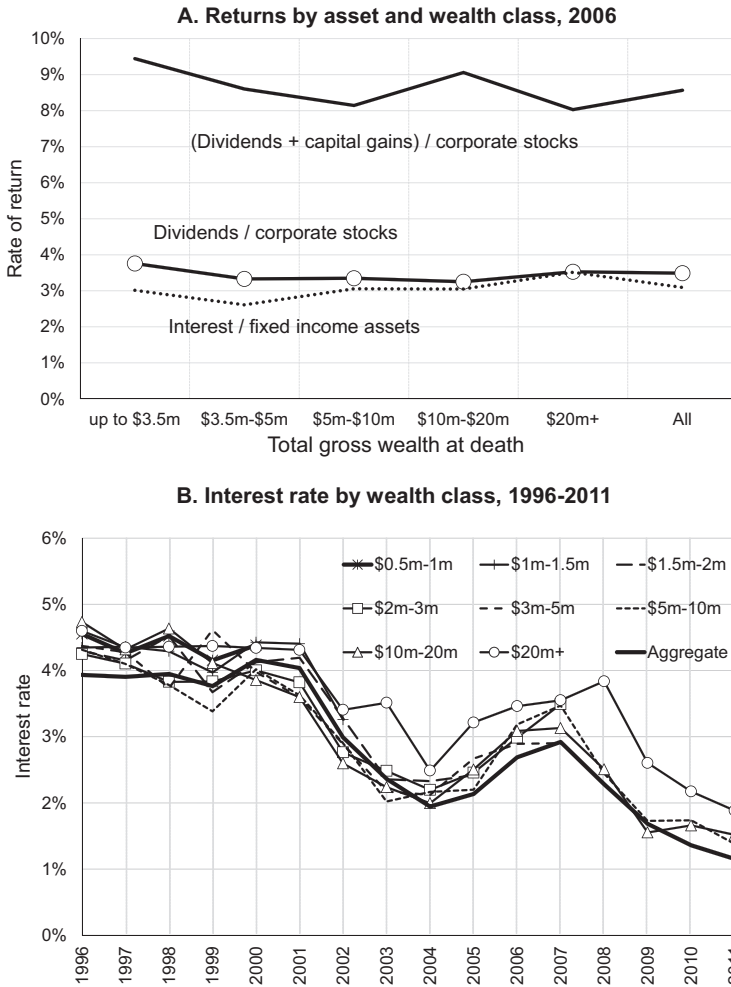


FIGURE V

Rates of Returns by Wealth Using Matched Estate and Income Tax Data

The figure displays how taxable rates of returns vary across the distribution of wealth at death, using estate tax returns matched to prior year income tax returns for non-married filers. Individuals are ranked by their size of wealth at death. Panel A uses published tabulated data for estates filed in 2008 (overwhelmingly 2007 decedents), linked to prior-year income tax returns (overwhelmingly 2006 incomes). Panel B uses internal SOI estate tax returns for 1997–2012 decedents matched to prior-year income tax returns (1996–2011). The year on the graph denotes the income-tax year (for instance, 1996 refers to estates for 1997 decedents matched to the decedent's 1996 income tax returns). Recent years have fewer groups due to increases in the estate tax exemption threshold. In all cases, within-asset class returns appear to be fairly stable across wealth groups. Panel B shows that the interest rate for each wealth group pretty well tracks the aggregate interest rate used for capitalization. Source: Online Appendix Tables C6 and C6b.

rate premium for estates above \$20 million in 2003, 2005, and since 2008.

Last, we also exploit a publicly available sample of estates filed in 1977—80% of which are for individuals who died in 1976—matched to the decedents' 1974 individual tax returns (see Kopczuk 2007, for a presentation of the data). At that time of low wealth concentration and high top tax rates, rates of return within asset class were also very similar across wealth groups. Strikingly, despite facing a 70% top marginal income tax rate, individuals in the top 0.1% and top 0.01% had a high dividend yield (4.7%), almost as large as the average dividend yield of 5.1% among all decedents (Online Appendix Figure C10). Wealthy people were unable or unwilling to avoid the income tax by investing in non-dividend paying stocks: tax clientele effects were quantitatively small.³⁸

Overall, these findings suggest that the rising wealth concentration we document is unlikely to be due to a rising gradient in taxable rates of return. Both in 1976 and since 1996, within asset class, taxable capital income and wealth are generally similarly distributed, which is the key condition for the capitalization method to deliver reliable results.

There are two caveats, however. First, the wealth-return profile might not be the same in the overall population as in the sample of decedents because old and young people might make different investments. To deal with this issue, one should weight matched estate-income observation by the inverse of the mortality rate conditional on age, gender, and wealth. We leave this difficult task to future research.³⁹ Second, in 2003, 2005, and since 2008, we observe a taxable interest rate premium for the largest estates (Figure V Panel B). In these years, the interest rate for estates above \$20 million is 1.6 times bigger than the economy-wide interest rate (for instance, 1.9% vs. 1.2% in 2011). Rich people may have been less affected by the recent drop in interest rates, perhaps because a greater fraction of

38. As a result, top wealth and taxable capital income shares in the sample of decedents turn out to be extremely close. The top 1% stock-owners owned 69.5% of all the corporate stocks of decedents, and the top 1% dividend income earners had 68.6% of all dividends. The top 1% fixed-income claims share (37.8%) was almost the same as the top 1% interest income share (38.8%). See Online Appendix Table C5.

39. Another problem is that rates of returns in matched-estates income tax data may be inflated by valuation discounts (e.g., for lack of control and lack of marketability) on wealth held in estates.

their wealth is invested in high-yield corporate and foreign bonds rather than low-yield bank deposits. Although the interest rate differential is small in absolute value, it is not negligible in relative terms.⁴⁰

To assess the quantitative implications of the interest rate differential seen in estates-income data, from 1996 to 2012 we recapitalize the interest income of the top 0.1% wealth holders using i_{top} , the interest rate of decedents with more than \$20 million in estates, instead of the population-wide interest rate i . That is, we divide our estimate of the fixed-income wealth of the top 0.1% by $\frac{i_{top}}{i}$.⁴¹ Since $\frac{i_{top}}{i}$ rises from about 1 in 1996 to about 1.6 in 2008–2012, this procedure reduces the fixed-income claims at the top by about 40% in recent years. As shown by Online Appendix Figure B27b, the top 0.1% wealth share reaches 18.7% in 2012, against 22.0% in our baseline estimates. It still appears to be regularly and quickly rising since the early 1980s, although the post-2007 increase is more muted.⁴² We retain our baseline top 0.1% wealth share estimate because only a few hundred non-married individuals die with estates above \$20 million each year. As a result, there is likely significant noise in the annual series, making it difficult to make a precise and systematic inference of the true interest premium at the top. Looking forward, should new evidence show that taxable returns rise or fall with wealth, then it would become necessary to specifically account for this fact—and similarly when applying the capitalization technique to other countries.

Kopczuk (2015) and Bricker et al. (2015) puzzle over the fact that a large part of the increase in our top 0.1% wealth share since 2003 is due to bonds. Our analysis shows that the upsurge of fixed-income wealth at the top is robust to growing interest rate differentials. It is important to realize there has been a truly enormous

40. The capitalization factors implied by the estates-income matched tax returns data are illustrated on Online Appendix Figure C18, which simply plots the inverse of the rates of returns displayed on Panel B of Figure V.

41. We apply the 2011 i_{top} rate for 2012 where we do not yet have direct data. The results are in Online Appendix Table B41c.

42. Online Appendix Figures B6b and B6c depict the wealth share of the top.01% and its composition in the baseline and with the corrected interest i_{top} . From 1978 to 2012, the top.01% grew from 2.2% to 11.2% in the baseline and from 2.2% to 9.2% in the series with differentiated interest rate. Complete results are presented in Online Appendix Table B41c. We also experimented with capitalizing the interest of top wealth holders using the 10-year US treasury bond rate, and found quantitatively similar effects (see Online Appendix Table B41).

increase in the concentration of interest income. Top 0.01% interest income earners had 2.6% of all taxable interest in 1980; in 2012 they had 10 times more, that is, 27.3%. Half of the increase has taken place from 1980 to 2003, and half from 2003 to 2012 (Online Appendix Figure B11b). This is primarily due to the increase in the concentration of bonds, as the interest rate differential $\frac{i_{top}}{i}$ may have increased by a factor of 1.6 only, but certainly not tenfold.⁴³

In sum, the main pitfall of the capitalization method we implement is that it is in principle sensitive to tax avoidance. If wealthy individuals were able to report abnormally high or low taxable returns in a systematic way, then assuming a constant capitalization factor within asset class would produce biased top wealth shares. In practice, however, taxable rates of returns appear to be roughly flat across wealth groups, the key condition for our method to produce unbiased results. The richest individuals might have recently benefited from an interest rate premium, perhaps leading to some overestimation of top wealth shares since 2008, but there is no doubt that top wealth shares have increased sharply since the late 1970s.

V. TRENDS IN THE DISTRIBUTION OF HOUSEHOLD WEALTH

V.A *The Comeback of Wealth Inequality at the Top*

Our new series on wealth inequality reveal a number of striking patterns. To fix ideas, consider first in Table 1 the distribution of wealth in 2012. The average net wealth per family is close to \$350,000, but this average masks a great deal of heterogeneity. The bottom 90% (144 million families with \$84,000, on average) owns about as much as the top 0.1% (160,700 families with net assets above \$20 million). Both groups possess about 22% of US

43. Apart from a steeply rising interest rate differential, the other reason we could overestimate the amount of fixed-income wealth at the top is if we overestimate the total amount of fixed-income wealth in the economy. Just like for other assets, we rely on the figures published in the Financial Accounts, with no correction whatsoever. These series are established by combining a large number of reports from financial institutions and are regularly improved. Future revisions of the Financial Accounts might find less fixed income wealth than currently published, but they could also find more, in particular if bonds were priced at market value rather than face value as is currently done. In the long run, the Financial Accounts are the most reliable source of information on aggregate wealth, as they use far many more sources of data than surveys, and do so in a consistent, internationally agreed, and regularly improved accounting framework.

TABLE I
THRESHOLDS AND AVERAGE WEALTH IN TOP WEALTH GROUPS, 2012

Wealth group	Number of families	Wealth threshold	Average wealth	Wealth share
Panel A: Top wealth groups				
Full Population	160,700,000		\$343,000	100%
Top 10%	16,070,000	\$660,000	\$2,560,000	77.2%
Top 1%	1,607,000	\$3,960,000	\$13,840,000	41.8%
Top 0.1%	160,700	\$20,600,000	\$72,800,000	22.0%
Top .01%	16,070	\$111,000,000	\$371,000,000	11.2%
Panel B: Intermediate wealth groups				
Bottom 90%	144,600,000		\$84,000	22.8%
Top 10-1%	14,463,000	\$660,000	\$1,310,000	35.4%
Top 1-0.1%	1,446,300	\$3,960,000	\$7,290,000	19.8%
Top 0.1-0.01%	144,600	\$20,600,000	\$39,700,000	10.8%
Top .01%	16,070	\$111,000,000	\$371,000,000	11.2%

Notes. This table reports statistics on the wealth distribution in the United States in 2012 obtained by capitalizing income tax returns. The unit is the family (either a single person aged 20 or above or a married couple, in both cases with children dependents if any). Fractiles are defined relative to the total number of families in the population. Source: Online Appendix Table B1.

wealth today. The top 0.1% wealth share is about as large as the top 1% income share in 2012: by that metric, wealth is ten times more concentrated than income.

Top wealth shares have followed a U-shaped evolution since the early twentieth century. As shown in Figure VI Panel A, the top 10% wealth share peaked at 84% in the late 1920s, then dropped down to 63% in the mid-1980s, and has been gradually rising ever since then, to 77.2% in 2012. The rising share of the top 10% is uncontroversial: In the SCF official statistics, the top 10% share is very similar in both level and trends to the one we obtain (Kennickell 2009b; Bricker et al. 2014). In contrast to the SCF, we find that it is only at the very top-end of the distribution (top 0.1% and above) that wealth is booming. The top 1% share has risen even more than the top decile from 1986 to 2012 (+ 16.7 points vs. 13.6 points), so that the top 10–1% wealth share has actually declined by 3.1 points (Figure VI Panel B). In turn, almost all the rise in the top 1% wealth share since 1986 owes to the increase in the top 0.1% share. Wealth is getting more concentrated in the United States, but this trend owes to the spectacular dynamics of fortunes of dozens and hundreds of millions of dollars, not to the growth in fortunes of a few million. Inequality *within* rich families is increasing.

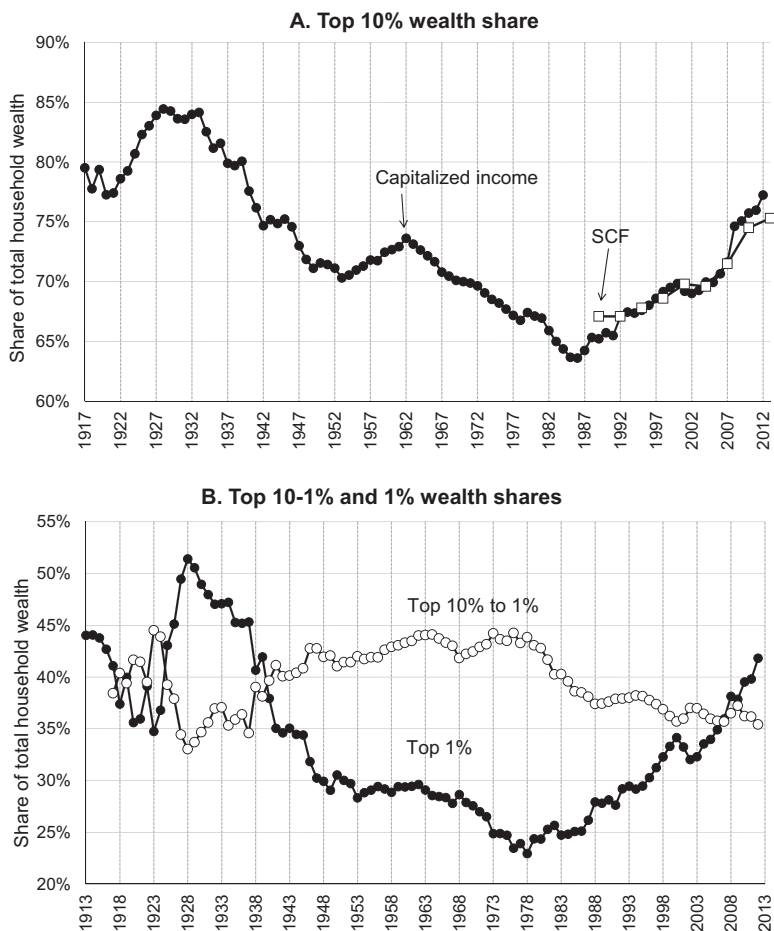


FIGURE VI

Top Wealth Shares in the United States, 1913–2012

Panel A plots the wealth share of the top 10% in the United States from 1917 to 2012 using the capitalization method. We also report the official wealth share estimates of the top 10% from the SCF for the period 1989–2013 from Kennickell (2009b, 2011) and Bricker et al. (2014). Panel B plots the top 1% and next 9% wealth shares in the United States from 1913 to 2012. For our estimates, the unit is the family (single adult person aged 20 or more, with or without children dependents, or married couple with or without dependents). For the SCF, the unit is the household (a household can include several families) and wealth includes durables such as cars but excludes defined benefit funded pensions. Source: Online Appendix Table B1 and C4.

The long-run dynamics of the very top group we consider—the top 0.01%—are particularly striking. The losses experienced by the wealthiest families from the late 1920s to the late 1970s were so large that in 1980, the average real wealth of top 0.01% families (\$44 million in constant 2010 prices) was half its 1929 value. It took almost 60 years for the average real wealth of the top 0.01% to recover its 1929 value—which it did in 1988.⁴⁴ These results confirm earlier findings of a dramatic reduction in the concentration of wealth (Kopczuk and Saez 2004) and capital income (Piketty and Saez 2003) in the 1930s and 1940s. The most likely explanation is the drastic policy changes of the New Deal. The development of progressive income and estate taxation made it difficult to accumulate and pass on large fortunes. Financial regulation limited the role of finance and the ability to concentrate wealth as in the Gilded Age model of the financier-industrialist. These policies were reversed in the 1980s, and top 0.01% average wealth has been growing at a real rate of 7.8% per year since 1988.

The growth of wealth at the very top since the 1980s is driven by both corporate equities and fixed-income claims. As we have seen, the upsurge in the largest fortunes is robust to capitalizing interest income at higher rates at the top. It is also robust to alternative capitalization techniques for equities. The amount of equities held by the top 0.01% rises similarly when we capitalize dividends only and ignore capital gains. In both cases, it increases from 1.2% of household wealth in the mid-1980s to 4.5% in 2012. Therefore, neither re-classification of wages into capital gains like in the case of “carried interest,” nor changes in patterns of capital gains realization can explain the rise in the top 0.01% wealth share.

V.B The Rise and Fall of Middle-Class Wealth

The second key result of our analysis involves the dynamics of the wealth share of the bottom 90%. Since the bottom half of the distribution always owns close to zero wealth on net,⁴⁵ the wealth share of the bottom 90% is the same as the share of wealth owned

44. See Online Appendix Figure B7d. Online Appendix Figures B7b and B7c present real average wealth series for the bottom 90%, top 10%, and top 0.1%.

45. According to survey data, the wealth share of the bottom half of the distribution is 1.1% in 2010, the lowest point since the 1962 Survey of Financial Characteristic of Consumers (Kennickell 2011, Table 5).

by top 50–90% families—what can be described as the middle class. We find that despite the rise in pensions and home ownership rates, the middle class owns the same share of wealth today as it did 70 years ago.

The share of wealth owned by the middle class first increased from the early 1930s to the 1980s, peaked in the mid-1980s, and has continuously declined since then (Figure VII Panel A). The large rise in the wealth share of the bottom 90% from 16% in the early 1930s to 35% in the mid-1980s was driven by the accumulation of housing, and more importantly pensions. Pensions were almost non-existent at the beginning of the twentieth century; they first developed in the form of defined benefits plans, then from the 1980s in the form of defined contribution plans such as IRAs and 401(k)s. The decline in the bottom 90% wealth share since the mid-1980s owes to a fall of the housing (net of mortgage debt) and fixed income (net of non-mortgage debt) components. This fall is mostly the consequence of an upsurge in debt. On aggregate, household debt—mortgages, student loans, credit card, and other debts—increased from 75% of national income in the mid-1980s to 135% in 2009 and, despite some deleveraging in the wake of the Great Recession, still amounted to close to 110% of national income in 2012. Since about 90% of (non-mortgage) debt belongs to the bottom 90% of the wealth distribution, the upsurge in debt has had a dramatic effect on middle-class wealth, more than offsetting the rise of pensions.

The financial crisis of 2007–2009 and the Great Recession hit the middle class hard (see also Wolff 2014). The bottom 90% share collapsed between mid-2007 and mid-2008 because of the crash in housing prices. The recovery was uneven: over 2009–2012, real wealth per family declined 0.6% per year for the bottom 90%, while it rose 7.9% for the top 0.1%.⁴⁶ Strikingly, the average real wealth of the bottom 90% of families was no higher in 2012 than in 1986. This rate rose a lot during the late 1990s tech-boom and the mid-2000s housing bubble, peaking at \$130,000 (in 2010 dollars) in 2006, but then collapsed to about \$85,000 in 2009 (Figure VII Panel B).

V.C The Age Composition of Wealth

In addition to a rise in wealth concentration, our results reveal a number of structural changes over the last decades.

46. See Online Appendix Table B3.

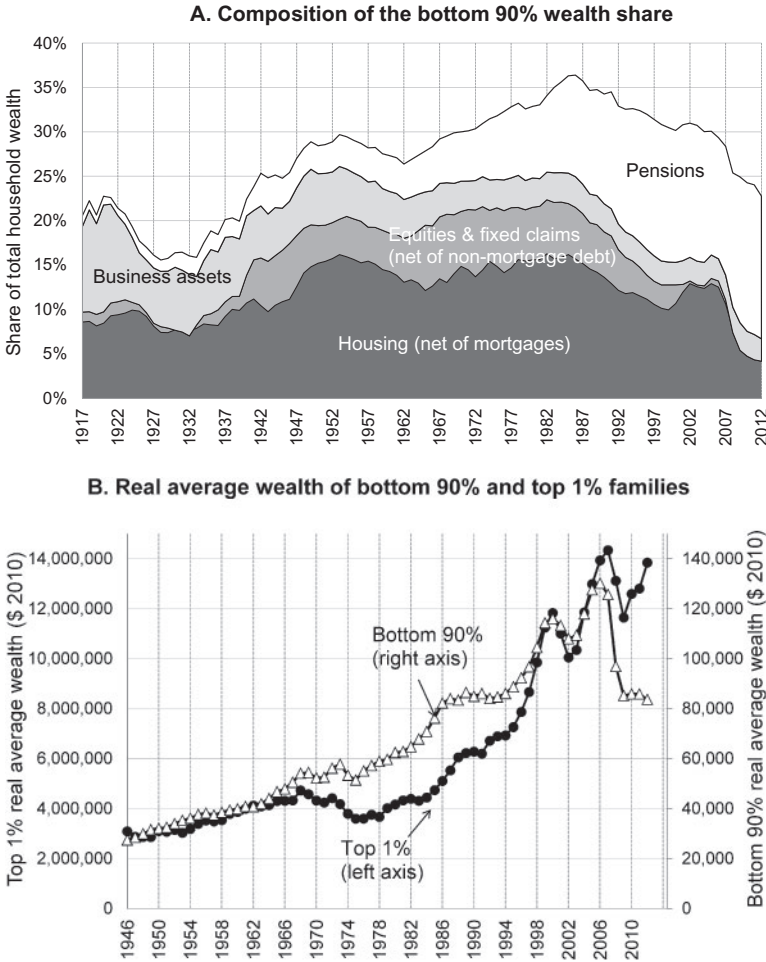


FIGURE VII

Wealth of the Bottom 90% of the Distribution

Panel A plots the wealth share of the bottom 90% and its composition from 1917 to 2012 lumping together the category of equities, fixed claim assets net of all non-mortgage debt. Panel B depicts the average real wealth of families in the bottom 90% (right y-axis) and families in the top 1% (left y-axis) from 1946 to 2012. Wealth is expressed in constant 2010 dollars, using the GDP deflator. Source: Online Appendix Tables B3 and B5.

First, the share of wealth held by elderly families is slowly rising. As shown by Figure VIII Panel A, elderly families—tax units where the primary filer (or his/her spouse when married) is aged 65 or more—own about one-third of US wealth. This fraction was stable from 1962 to 2007 (around 30–33%) and has slightly increased since 2007 to about 37–38%. But that increase is small compared to the rise in the fraction of elderly families in the total population, from 18% in 1960 to 25% in 2010.⁴⁷ As a result, elderly families are relatively poorer today than half a century ago: they were about twice as wealthy as the average in the 1960s but are only 40% wealthier today.

While wealth is getting older on aggregate, in the top 0.1% of the distribution wealth is actually getting younger: the share of top 0.1% wealth held by elderly households is lower in 2012 (39%) than in 1962 (46%). In 1962, top wealth was significantly older than average, while today it is about as old as average.⁴⁸ Today's rich also have more labor income than in the past. In Figure VIII Panel B, we depict the share of U.S. labor income accruing to top 0.1% wealth holders. Labor income is equal to the compensation of employees, including fringe benefits, plus the labor share of non-corporate profits, before any tax. Before 1970, the top 0.1% of wealth holders earned slightly less than 0.5% of all labor income (5 times the average labor income) while in 2012, they earn 3.1% (31 times the average labor income). In the 1960s, the rich were not very likely to be working, often because they were retired, or widowed from a rich husband. Today, they are younger and more likely to earn high wages. The rich also have much more income from capital, so that the share of total (labor plus capital) pre-tax income earned by top 0.1% wealth-holders has surged, from about 3% in 1960 to 8% in 2012.

At first glance, the facts that wealthy families tend to be younger than half a century ago and earn more labor income suggest

47. US Statistical Abstract 2012, Population Table 62, available at <https://www.census.gov/compendia/statab/2012/tables/12s0062.pdf> for 2010 numbers, and <http://www.census.gov/hhes/families/data/households.html> for 1960 numbers. In the US Census, elderly families are defined as families with a head of household aged 65 or more. This is not exactly the same definition as in the tax data but is very close, as in the vast majority of cases, the head of household is the oldest member of the couple.

48. This finding is consistent with the results of Edlund and Kopeczuk (2009) showing that there were relatively more widowed women in top wealth groups in the 1960s than in the 1990s.

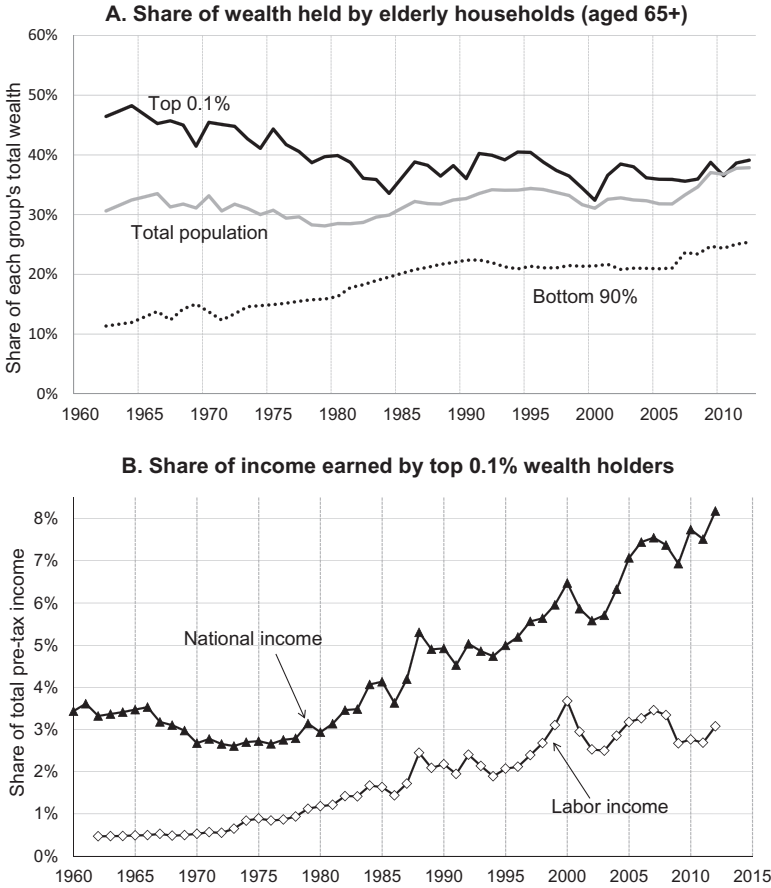


FIGURE VIII

Elderly Wealth and Income Shares of Top 0.1% Wealth Holders

Panel A depicts the fraction of wealth held by elderly families for 3 groups: (1) the full population; (2) the bottom 90%; and (3) the top 0.1%. An elderly family is defined as a tax unit where either the primary filer or the secondary filer (for married tax units) is aged 65 or over. The series covers 1962 to 2012, years for which this information is available. Panel B depicts the shares of total national income and total labor income accruing to top 0.1% wealth holders from 1960 to 2012. Source: Online Appendix Tables B4, B25, and B28.

that much of the rise in wealth inequality may owe to the creation of new self-made fortunes rather than a revival of dynastic wealth. But a lot of care is needed when interpreting these facts. First, from a purely logical standpoint, the increase in the number of young, wealthy individuals could in principle partly be due to a rise in large inheritances: there may be more Mark Zuckerbergs at the top of the wealth distribution than in the 1960s, but also more Paris Hiltons—the evidence in Figure VIII does not directly address this issue. Second, the share of labor income earned by the top 0.1% of wealth-holders seems to have peaked in 2000 and has slightly decreased since then. In other words, the share of self-made wealth at the top might be stabilizing: the retired rich and their offsprings may be starting to replace the working rich.⁴⁹ Relatedly, in recent years a large fraction of the increase in top wealth shares is due to the growth of fixed-income claims rather than increases in business assets or equities—and similarly much of the increase in capital income concentration comes from interest. Entrepreneurial wealth might already be in the process of being diversified into established wealth. Lastly, the rise in the labor share of top wealth-holders does not simply capture the fact that wealthy individuals are more likely to be working today; it also reflects the mechanical effect of growing labor income inequality. To see this, consider the following fact: in the early 1960s, 15% of the families in the top 0.1% of the wealth distribution were also in the top 0.1% of the labor income distribution, and while this fraction increased to one-third in the early 1980s, it was still equal to one-third in 2012. All of the increases in the share of labor income earned by the top 0.1% of wealth-holders since the 1980s owes to the rise of labor income inequality.

49. In principle, one could use the capitalization method to analyze the intra- and intergenerational mobility of wealth. Matching income tax data to gift and estate tax data could also shed light on the fraction of wealth coming from inheritances, as opposed to self-made. These extensions are left to future research. Chetty et al. (2014) analyze intergenerational income mobility using US tax data; Boserup, Kopczuk, and Kreiner (2014) use Danish wealth data from tax records to estimate intergenerational wealth mobility in Denmark.

VI. DECOMPOSING WEALTH ACCUMULATION

VI.A *The Role of Income, Saving, and Returns in Wealth Dynamics*

We begin outlining our conceptual framework by defining individual saving S_t^i as the net increase in wealth W_t^i that is not due to changes in asset prices (denoted by q_t^i):

$$W_{t+1}^i = (1 + q_t^i) \cdot (W_t^i + S_t^i),$$

where, by convention, savings are assumed to be made before the asset price effect q_t^i is realized.

By analogy, we define the *synthetic* savings S_t^p of fractile p (e.g., p can be the top 1%) as

$$(1) \quad W_{t+1}^p = (1 + q_t^p) \cdot (W_t^p + S_t^p),$$

where W_t^p is average wealth in fractile p , and $1 + q_t^p = \frac{\sum_{i \in p} (1 + q_t^i) W_t^i}{\sum_{i \in p} W_t^i}$ is the average asset price effect (weighted by wealth) for wealth held in year t by fractile p . In words, the synthetic saving of the top 1% in 2010 is the saving flow that reconciles the change in the wealth of the top 1% between 2010 and 2011 given the change in the price of assets held by the top 1% of individuals in 2010. This definition of saving is synthetic because the identity of individuals in the top 1% changes from year to year due to wealth mobility. If the top 1% of individuals remained the same over time, synthetic saving would equal actual saving. This is the case when the fractile p represents the full population.

The synthetic saving rate of fractile p in year t is the ratio of fractile p 's synthetic saving flow to fractile p 's income: $s_t^p = \frac{S_t^p}{Y_t^p}$.⁵⁰ The wealth accumulation (1) of fractile p becomes:

$$(2) \quad W_{t+1}^p = (1 + q_t^p) \cdot (W_t^p + s_t^p \cdot Y_t^p),$$

We denote as $sh_{Y_t}^p = |p| \frac{Y_t^p}{Y_t}$ the share of income earned by fractile p in year t , where Y_t is the average income in the full population and $|p|$ is the fraction of the population in fractile p (e.g., $|p| = .01$ when p is the top 1%). Similarly, we denote as

50. Note that we define the saving rate based on pre-tax income Y_t^p (that we compute making full use of the available information of the distribution of taxable and non-taxable income). For a constant saving rate out of disposable income, if taxes increase for fractile p , disposable income falls, and our saving rate decreases.

$sh_{Wt}^p = [p] \frac{W_t^p}{W_t}$ the share of wealth owned by fractile p in year t . Using these definitions and the fact that, on aggregate, $W_{t+1} = (1 + q_t)(W_t + s_t Y_t)$, the wealth accumulation of fractile p can be rewritten as

$$(3) \quad sh_{W_{t+1}}^p = \frac{1 + q_t^p}{1 + q_t} \cdot \frac{sh_{W_t}^p + sh_{Y_t}^p \cdot \frac{s_t^p}{s_t} \cdot \frac{s_t Y_t}{W_t}}{1 + \frac{s_t Y_t}{W_t}}$$

This equation shows the dynamics of the wealth share of fractile p as a function of the relative asset price $\frac{1+q_t^p}{1+q_t}$, the relative synthetic saving rate $\frac{s_t^p}{s_t}$, the share of income $sh_{Y_t}^p$ earned by fractile p , and the aggregate wealth formation ratio $\frac{s_t Y_t}{W_t}$. In words, the synthetic saving rate s_t^p is the saving rate that accounts for the evolution of fractile p 's wealth share given its income share, the price effects on its wealth, and aggregate wealth, income, saving rate, and price effects.

In steady state, top wealth and income shares are stable, and relative saving rates are stable. If there are no differential asset price effects, equation (3) becomes

$$(4) \quad sh_W^p = sh_Y^p \cdot \frac{s^p}{s}$$

The wealth share of fractile p is simply equal to the income share of fractile p times the relative saving rate of fractile p . If saving rates rise with wealth, then wealth will be more concentrated than income. Equation (4) can be understood as a generalization of the economy-wide steady-state equation $\beta = \frac{s}{g}$, where $\beta \equiv \frac{W}{Y}$ is the ratio of aggregate wealth to income and g the growth rate of income discussed in Piketty and Zucman (2014a, 2014b), and Piketty (2014).⁵¹

Starting from a steady state with $sh_W^p = sh_Y^p \cdot \frac{s^p}{s}$, the share of wealth owned by fractile p increases with a positive shock to p 's relative asset prices, or its income share sh_Y^p , or its relative saving rate $\frac{s^p}{s}$. If the shock is permanent, fractile p 's wealth share will reach a new steady state. For example, if the income share of the top 1% wealth holders doubles, then the top 1% wealth share will

51. In steady-state, for each fractile p it must be the case that $\frac{W^p}{Y^p} = \frac{s^p}{s}$ (as all income and wealth groups grow at the same rate g). Taking ratios, we have $\frac{s_{W^p}}{Y^p} = \frac{s^p}{s}$, which is equivalent to equation (4).

also double in the long-run, provided their saving rate does not change.

Equation (4) was derived under the assumption of no differential asset price effects. Conceivably, however, there can be sizable relative price effects due to differences in portfolio composition: the wealthy tend to have more equities, which can increase more in value than say, housing. In addition, there might be within-asset class differential price effects, even in the long run. Wealthy households may be more able to pick the stocks of companies that will grow fast, for instance by investing in non-publicly traded stocks through private equity funds. If private equity funds tend to spot good investment opportunities such as the future Googles or Facebooks, they will generate large capital gains for their investors. The broader public can invest in such companies only after they go public, at which time premium price effects may have run their course.⁵² Similarly, the rich tend to live in cities such as New York and San Francisco where real estate prices tend to rise faster than average, maybe because of the limited supply of land and restrictions on development. Last, there might be size effects in portfolio management enabling large fortunes to receive higher rates of capital gains, as is the case for foundations.

We denote by $1 + dq^p = \frac{1+q^p}{1+q}$ the asset price premium of fractile p in the long-run. Equation (4) becomes

$$(5) \quad sh_W^p = sh_Y^p \cdot \frac{s^p}{s} \cdot \frac{1 + dq^p}{1 - dq^p \cdot \frac{W}{sY}}$$

If $dq^p > 0$, it is as if the saving rate s^p of fractile p were augmented by a factor $\frac{1+dq^p}{1-dq^p \cdot \frac{W}{sY}} > 1$. This factor can be substantial. Suppose that the top 1% wealth-holders own assets whose price increases 1% faster per year than average ($dq^p = 1\%$). If the economy's growth rate g is 2%, a 1% annual price effect is equivalent to a doubling of the saving rate of the top 1%.⁵³

52. This phenomenon might have become stronger in recent decades with the development of private equity funds, combined with the fact that firms tend to have their initial public offering at a later stage of development than a few decades ago.

53. In the long-run steady state with no aggregate price effects, $\frac{W}{sY} = \frac{1}{g}$, where g is the real growth rate of the economy. With $dq^p = 1\%$ we would have $1 - dq^p \cdot \frac{W}{sY} = 1 - \frac{dq^p}{g} = 1 - \frac{1}{2} = \frac{1}{2}$, so that equation (5) becomes $sh_W^p = sh_Y^p \cdot \frac{2.02 \cdot s^p}{s}$. In the long-run, the denominator $1 - dq^p \cdot \frac{W}{sY}$ in equation (5) cannot fall below

VI.B Trends in Saving Rates and Income Shares across Wealth Groups

1. *Saving Rates.*—Using the observed annual wealth, income, and price effects for each wealth group, we compute annual synthetic saving rates using equation (2). We first compute price effects for each asset class using aggregate data on wealth and investment flows. We then compute q_t^p by combining these price effects with the composition of wealth for fractile p . Last, we infer s_t^p . Figure IX Panel A plots the synthetic saving rates for the top 1%, the next 9%, and the bottom 90%.⁵⁴ These saving rates include all the saving made by households, either directly or indirectly through the corporations they own. Two results are worth noting.

First, saving rates tend to rise with wealth. The bottom 90% of wealth-holders save around 3% of their income on average, the next 9% save about 15% of their income, while the top 1% save about 20–25% of their income. The main exception is the Great Depression, during which the top 1% saving rate was negative, because corporations had zero or even negative profits yet still paid out dividends, so that they had large negative saving. This period of negative saving at the top greatly contributed to the fall in top wealth shares during the 1930s. As equation (4) shows, since saving rates sharply rise with wealth, when ranking individuals by wealth, long-run top wealth shares are bound to be much higher than long-run top income shares.

Second, saving rate inequality has increased in recent decades. The saving rate of bottom 90% families has sharply fallen since the 1970s, while it has remained roughly stable for the top 1%. The annual saving rate of the bottom 90% fell from around 5–10% in the late 1970s and early 1980s to around –5% in the mid-2000s, and bounced back to about 0% after the Great Recession (Online Appendix Figure B37). From 1998 to 2008, the bottom 90% dis-saved each year due to massive increases in debt, in particular mortgages, fuelled by an unprecedented rise in housing prices (see, e.g., Mian and Sufi 2014). At the same time,

zero. If the wealth share of fractile p reaches 100%, the price effect on fractile p is the economy-wide price effect and $dq^p = 0$. In other words, dq^p depends on sh_W^p and falls to zero when sh_W^p converges to one.

54. Complete results are reported in Table B33. A related exercise is Maki and Palumbo (2001), who compute saving rates by age and education by combining SCF and Financial Accounts data.

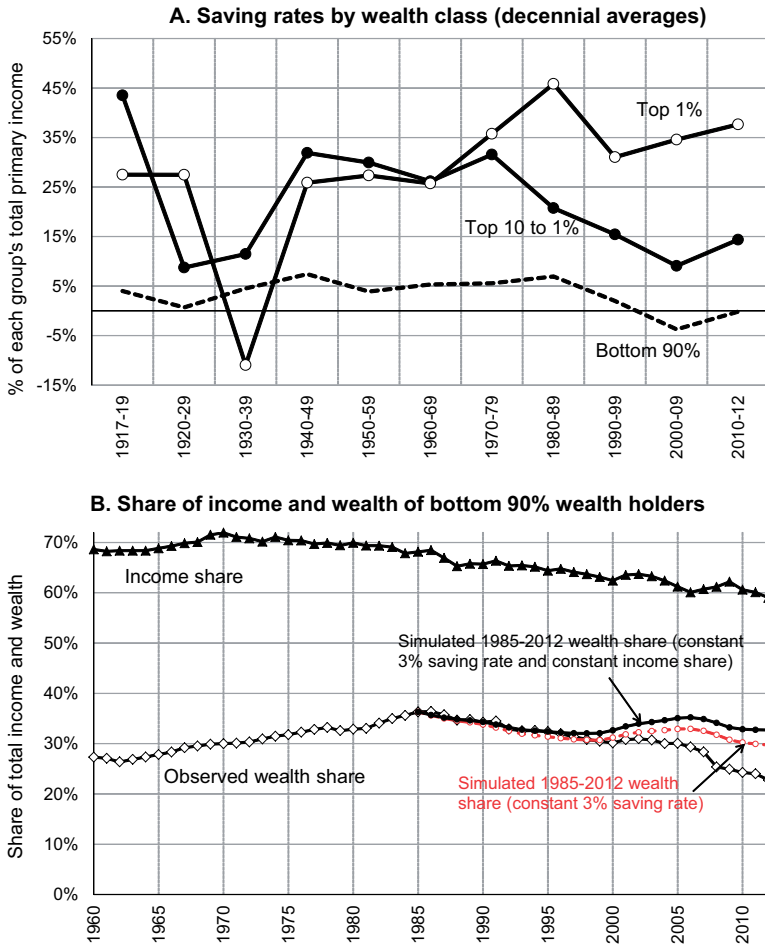


FIGURE IX

Saving Rate Inequality and Its Effect on the Wealth Share of the Bottom 90%

Panel A plots the synthetic saving rates (see definition in the text) for the top 1%, the top 10–1% (next 9%), and the bottom 90% averaged by decade from 1913 to 2012 (the first dot includes only 3 years 1917 to 1919, while the last dot includes only 3 years 2010 to 2012). The average private (household + corporate) saving rate was 11.4% over 1913–2013, but the rich save more as a fraction of their income, except in the 1930s when there was large dis-saving through corporations. Panel B plots the share of wealth and income of the bottom 90% wealth holders. Income is defined so as to match (pre-tax) national income in the national accounts. If the bottom 90% saving rate had been equal to 3% every year from 1985 to 2012, then all else being equal (in particular keeping the top 10% saving constant) the bottom 90% wealth share would be 29.7% in 2012 instead of 22.8% in the data. If, in addition, the income share of the bottom 90% had remained equal to 70% (its 1970–1985 average value) then the wealth share of the bottom 90% would be 32.7% in 2012. Source: Online Appendix Tables B1, B25, B33, and B33c.

the top 1% continued to save at a high rate, and so the relative saving rate $\frac{s^p}{s}$ of the bottom 90% and of the next 9% collapsed. As equation (3) makes clear, the sharp fall in the relative saving rates of these groups means that their share of wealth would have fallen even if their income share had remained the same.

2. *Income Shares.*—The fall of middle-class saving explains much of the decline in the bottom 90% wealth share. As shown in Figure IX Panel B, families in the bottom 90% of the wealth distribution have a significantly higher fraction of the national income (around 70%) than wealth (around 30%), consistent with the fact that their relative saving rate $\frac{s^p}{s}$ is well below 1. The share of income earned by the bottom 90% fell from 70% in the early 1980s to 60% in 2012, but while this fall is significant, it is smaller than the decline in the bottom 90% wealth share. The dynamics of the bottom 90% wealth share is thus primarily explained by the sharp fall in its relative saving rate. If the bottom 90% had been saving 3% per year from 1986 to 2012, then all else being equal, it would own 30% of US wealth in 2012 instead of the current 23%.

Rising income inequality does nonetheless matter a lot for the dynamics of wealth inequality. First, the fall in the bottom 90% saving rate might itself be a consequence of the increase in income inequality and the lackluster growth of middle-class income (Bertrand and Morse 2013). Second, as Figure IX Panel B shows, if in addition to saving 3% per year the bottom 90% had also kept a constant share of income, then its wealth share would have declined little since the mid-1980s—according to our simulations, it would be equal to about 33% in 2012. Third, rising income inequality matters a lot at the top. The share of income earned by families in the top 1% of the wealth distribution has doubled since the late 1970s, to about 16% in recent years. This increase is relatively larger than the increase in the wealth share of the top 1%, suggesting that the main driver of the growth in the wealth share of the top 1% is the upsurge of their income.

VII. COMPARISON AND RECONCILIATION WITH OTHER SOURCES

A number of previous studies have attempted to measure the distribution of US wealth. In some cases our results are

consistent with earlier estimates, while in other cases they differ. In this section, we attempt to understand the source of these discrepancies. In addition to capitalized income tax returns, there are three main sources for analyzing US wealth inequality in the modern era: survey data, estate tax data, and named lists of rich individuals.⁵⁵

VII.A *Survey of Consumer Finances*

The SCF is available on a triennial basis from 1989 to 2013, and is a high quality survey that over-samples wealthy individuals.⁵⁶ In spite of a different source and methodology, the wealth share of the top 10% in the SCF is close in both level and trend to the one we obtain by capitalizing income (Figure VI Panel A). This share rises markedly, from 67% in 1989 to 75.3% in 2013 (Kennickell 2009b, 2011; Wolff 2012; Bricker et al. 2014). However, for the top 1% and especially top 0.1%, the SCF baseline estimates differ from our results. In 1989, the SCF and capitalized income estimates coincide, but the SCF top 0.1% wealth share then rises only modestly from 10.8% in 1989 to 13.5% in 2013. As a result, the wealth share of families in the top 10% but below the top 0.1% rises in the SCF, while we find it is almost stable.⁵⁷

Three factors explain a significant fraction of the discrepancy between our results and the SCF official estimates. First, the unit of observation is the tax unit in our study but the household in the SCF. There are about 25% more tax units than households, as unmarried partners, a parent with an adult child, or two roommates living together form a single household but two tax units. Second, the SCF and household balance sheet aggregates differ (Antoniewicz 2000; Henriques and Hsu 2013; Henriques 2013). The value of housing wealth is about 30% larger in the SCF—and has grown faster since 2001—than in the Financial Accounts, and

55. Lindert (2000) provides a survey of earlier historical estimates, often based on probate records. Davies and Shorrocks (2000) survey more recent estimates.

56. Earlier SCF surveys are available for 1962, 1983, and 1986 but are not directly comparable due to differences in sampling. See Kennickell (2011) for a detailed description.

57. In the SCF, the top 10–1% wealth share rises modestly from 37.0% in 1989 to 38.5% in 2013, while by our estimates it declines modestly from 37.2% to about 35.4% in 2012. In the SCF, the top 1–0.1% wealth share rises from 19.3% in 1989 to 22.3% in 2013, while by our estimates it increases from 16.3% in 1989 to 19.8% in 2012; see Online Appendix Table C4 and Online Appendix Figures C6 and C7.

the SCF includes vehicles, art, and antiques but excludes defined benefit pensions, which is contrary to the Financial Accounts. Third, by design the SCF excludes the Forbes 400 richest individuals. For comparison with our top 0.1% wealth share, Figure X Panel A reports an adjusted SCF top 0.1% share in which the unit of observation is the tax unit, totals by asset class match the Financial Accounts aggregate, and the Forbes 400 are added back. The adjusted top 0.1% SCF wealth share rises markedly from 12.1% in 1989 to 17.2% in 2013.⁵⁸

After correcting the SCF, there remains a residual gap with our series. There are several potential explanations. First, SCF estimates have a margin of error at the top due to limited sample size and imputations (Kennickell 2009a). Second, there might be sampling errors in the SCF as wealthy families have low response rates—in the top SCF stratum, the response rate is around 12% (Kennickell 2009a, 2015). The SCF substantially improved its sampling design in 2001 by using more information on capital income reported on tax returns to create its high wealth sample target list (see Kennickell 1999, 2015). Third, there might be non-sampling errors: some of the rich respondents who agree to participate might under-report their assets.

To investigate potential sampling and non-sampling errors, it is useful to compare the distribution of capital income in the tax data and in the SCF. It turns out that capital income inequality has grown much less in the SCF than in tax data. Figure X Panel B compares the top 0.1% capital income share in the SCF to that in the full population, as computed from exhaustive tax data. In both cases, we use the same unit of observation (tax units), we rank tax units by the size of their capital income, and capital income is defined in the same way as the sum of dividends, taxable interest, capital gains, rents, business income, and royalties reported on tax returns. Remember that SCF respondents are asked about the income reported on their prior-year tax return

58. See Online appendix Table C4b. In the SCF baseline estimate, the top 0.1% wealth share increases 2.6 points from 1989 (10.6%) to 2013 (13.2%). The shift from households to tax units adds 0.6 point to the increase, the adjustment to the Financial Accounts totals .8 point, and accounting for the Forbes 400 an extra 1.1 point, so that the adjusted SCF top 0.1% wealth share grows 5.1 points in total. To move to the tax-unit level of observation in the SCF, we assume that for top fractile households with multiple tax units, all the household wealth belongs to the tax unit, which includes the head of the household. To match Financial Accounts totals by asset class, we blow uniformly each wealth component for all individuals.

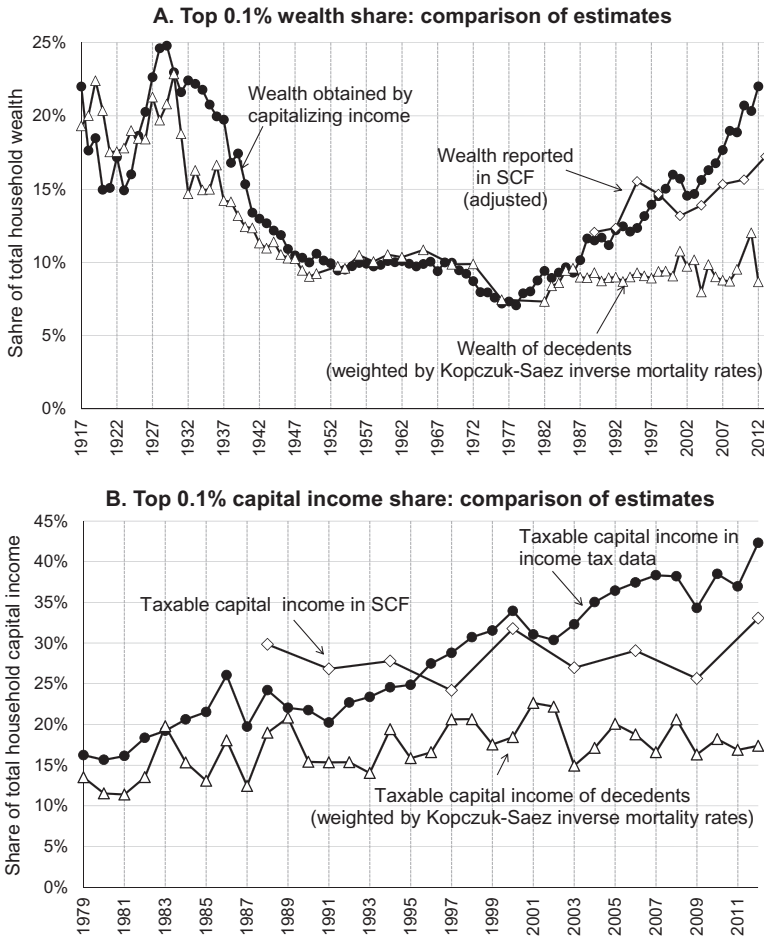


FIGURE X

Comparing our Top Wealth Shares with Other Estimates

Panel A compares our top 0.1% wealth share estimates with top wealth share estimates from using estate tax returns (Kopczuk and Saez (2004) for 1917–2000, which we extended to 2001–2012) and the Survey of Consumer Finances (SCF). To improve comparability, starting from the SCF baseline estimates of Kennickell (2009b, 2011), we adjust the SCF series by: (1) defining fractiles relative to total families instead of households; (2) adjusting individual wealth components to match household balance sheet totals asset class by asset class; (3) adding back the Forbes 400 that are excluded by design from the SCF. Panel B compares the top 0.1% capital income shares estimates from the SOI income tax data, the SCF, and decedents using the weights of Kopczuk and Saez (2004) (income is measured for the calendar year before death). In all three cases, we use the same definition of capital income (as the SCF reports income following the lines of the income tax return). Namely, capital income is the sum of taxable interest income, dividends, realized capital gains, profits from sole proprietorships, partnerships and S-corporations, rents, and royalties (schedule C and schedule E income). Source: Online Appendix Tables C2, C3, C4, C4b, and C8.

line by line, for example: “In total, what was your family’s annual income from dividends in 2009, as reported on IRS form 1040 line number 9a?”. As Figure X Panel B shows, however, the top 0.1% capital income share increases only modestly in the SCF, while it surges in the tax data.⁵⁹

This difference is too big to be entirely explained by the missing Forbes 400 in the SCF. This leaves only two possibilities: sampling and non-sampling errors in the survey. The response rate falls sharply with wealth in the SCF: it is 50% in bottom wealth strata, 25% in the second-highest stratum, and 12% in the top stratum (Bricker et al. 2015). The response rate may well decrease with wealth within the top stratum, biasing SCF top shares down. Respondents might also understate their income compared to what they report to the IRS. Whatever its source, the lower capital income concentration in the SCF is likely to explain the residual gap between the SCF top wealth shares and ours. The SCF may fail to fully capture the booming top wealth as it fails to capture booming top capital incomes.⁶⁰

The SCF is essential for accurately measuring housing and pension wealth, the main forms of wealth for the bottom 90%, and indeed our own estimates for housing and pension wealth rely on it. The value added of our estimates relative to the SCF is that they cover a longer period, are annual, and are more suited to capture the very top, if only because they include the 400 richest Americans. We view the two datasets as complementary. Looking forward, a systematic analysis of the discrepancy between income in the SCF and the SOI data would be valuable. Comparing the distribution of income in the full list sample originally selected by SOI and in the actual SCF sample would shed light on potential sampling errors. Comparing the income reported by SCF respondents in the survey vs. that reported to the IRS would allow an investigation into non-sampling errors. These are critical steps to improve the representativeness of the SCF.⁶¹

59. As shown in the Online Appendix Table C2, there is a similar divergence for top income shares and not only top capital income shares. Bricker et al. (2015) also provide the same comparisons and find the same results.

60. See Bricker et al. (2015) for an alternative view defending the representativeness of the SCF sample.

61. Kennickell (2015) analyzes some of these issues in depth, and notes the challenges for the SCF to capture the very top well. This author offers a number of valuable propositions to improve SCF representativeness at the top.

VII.B Estate Multiplier Method

A large body of work has used the estate multiplier method in which wealth-at-death is weighted by the inverse mortality rate conditional on age, gender, and wealth. Lampman (1962) is the classic US study and has been followed by many others, including the official personal wealth estimates from the Statistics of Income (see Johnson 1994, 2011 for a compendium of these studies). Kopczuk and Saez (2004) have produced top wealth shares for the 1916–2000 period using the estate multiplier method; we extend these series to 2012 using the same methodology.

As shown in Figure X Panel A, from 1916 to 1976 the estate-based wealth share of the top 0.1% is remarkably similar to the one we obtain by capitalizing incomes in both level and trend. The similarity, despite different sources and methods, gives credibility to the finding that wealth concentration declined a lot during the first half of the 20th century (see also Wolff 2002). However, there is a large discrepancy between the two sources after 1976: we find a sharp increase in wealth concentration, while estate data display no increase at all since 1985.⁶² How can we explain the gap between estate-multiplier estimates and ours?⁶³

The estate-multiplier method weights estate tax returns by the inverse probability of death. The probability of death is based on mortality tables by age and gender and factors in a correction to take into account that the wealthy live longer than the average population. In Kopczuk and Saez (2004), the corrective term is obtained from data by Brown, Liebman, and Pollet (2002) on the relative mortality rates of college graduates, a rough proxy for the wealthy. Kopczuk and Saez (2004) use the same correction factors for all years, thereby assuming that the mortality gradient by wealth has not changed over time. This raises two issues.

62. The 3 percentage point spike in 2011 could be due to the death of Steve Jobs. A 56-year old male carries a weight of 200, and hence weighs \$1.4 trillion (or 3% of total wealth) if his wealth is \$7 billion, which was Forbes magazine's estimate in 2011. This illustrates the sensitivity of the estate multiplier method at the very top.

63. Estate series are based on individual adults, while we use the tax unit in capitalized income series. In the Online Appendix Table B1b and Online Appendix Figure B1b we report individual-level top wealth shares obtained by capitalizing the income of tax units and splitting the wealth of married couples equally; moving to the individual unit makes a negligible difference. Estate series do not include annuitized wealth but such wealth is part of pension wealth, which is negligible at the very top.

First, a number of recent studies have documented that differential mortality by socio-economic status has grown. Using Social Security data, Waldron (2007) finds that the top half of the earnings distribution has experienced faster mortality improvement than the bottom half. For example, male workers born in 1941, with average earnings in the top half of the distribution, and who reach age 60, live 5.8 years longer than their counterparts in the bottom half of the earnings distribution. For the 1912 cohort, the corresponding difference is only 1.2 years. A number of earlier studies have found that the mortality differential by lifetime earnings or educational achievement is growing in the United States.⁶⁴ Growing mortality differentials introduce mechanical biases in the estate-multiplier method.

Second, the estate-multiplier technique assumes that conditional on age and gender, death is a random event. In reality, it often is not—and the approach of death affects behavior. People who will die soon may reduce their labor supply, become unable to manage their wealth well, consume or give more, and spend large amounts on health care services; they may also organize their wealth so as to shelter it from the estate tax, for example by transferring it to foundations or children. Kopczuk (2007) finds evidence that the onset of a terminal illness leads to a very large reduction in the value of estates reported on tax returns. Because behavior changes just before death, some people with high lifetime earnings will tend to die with little wealth, and this phenomenon may vary over time. For instance, progress in medical care may have enabled wealthy individuals affected by a terminal illness to stay longer in life, but in ways that reduce their wealth at death. Estate tax avoidance through trusts may also have increased.⁶⁵ In the extreme case where people always die with zero wealth, the mortality rate of wealthy individuals is zero and the estate multiplier technique cannot be applied.

Using the SOI individual income tax samples that have information on age and date of death, in Online Appendix Table C7

64. See, for example, Duleep (1989), Feldman et al. (1989), Pappas et al. (1993), and Waldron (2004).

65. Family trusts are designed to have zero value at death to avoid estate taxes. Wealth transmission through trusts (especially at early ages) could severely affect the mortality multiplier technique, but does not affect the income capitalization technique nearly as much, since trust income has to be reported by the trust, the donor, or the donee—whomever receives the income—and hence is visible in capital income tax data.

we compute mortality rates by age \times wealth groups among tax filers. These mortality rates not only capture differential mortality by lifetime income, but also estate tax planning and any effect that the approach of death may have on real wealth. As shown in Online Appendix Figures C11 to C14, there is a clear mortality gradient within the top 10%: the top 10% live less long than the top 1%, who in turn live less long than the top 0.1%. More importantly, the mortality gradient is sharply increasing over time; the trend is especially pronounced for men. In recent years, the mortality rate for men aged 65–79 in the top 1% of the wealth distribution is only 60% of the average mortality rates of male tax filers aged 65–79, versus 90% in 1979–83. We leave to future research the difficult task of identifying what part of this phenomenon owes to rising mortality differential by lifetime income, to rising estate tax avoidance, and to changes in how the approach of death affects real wealth.

To illustrate the pitfalls of the estate multiplier technique, we run a simple and direct test: we apply this technique not to wealth but to capital income, using the income tax returns of decedents the year before they die. We compute the distribution of capital income at death weighting each observation by the Kopczuk and Saez (2004) inverse mortality rates. If the estate multiplier technique worked well, the distribution of capital income in the weighted decedent sample should be similar to that in the living population. However, as Figure X Panel B shows, it is not. In 1976, the top 0.1% capital income share was about 15% in both weighted estate-income data and in the overall population. But according to the estate multiplier method, the concentration of capital income has barely increased since 1976, while it has surged in the overall population. The discrepancy is similar when excluding realized capital gains; it is similar when focusing on “passive” capital income only—dividends, interest, and rents—so as to exclude business profits that contain a labor income component potentially affected by the approach of death (Online Appendix Figures C15 and C16). The weighted decedent sample has become less and less representative of the living population.

VII.C Forbes 400 List

The Forbes 400 list can be used to estimate very top wealth shares (see, e.g., Kopczuk and Saez 2004). Online Appendix

Figure C17 shows that, normalized for population growth, the share of wealth owned by the 400 richest Americans increased from 1% in the early 1980s to over 3% in 2012–2013. Hence, the top 400 accounts for 2 percentage points of the increase in the top wealth shares. The tripling of the share held by the Forbes 400 is on par with the tripling of our top 0.01% wealth share from 3.5% to 11% over the same period. We also find that the top 400 wealthiest taxpayers based on our capitalized income method have a wealth level comparable to the Forbes 400 in recent years. In contrast, the top 400 wealthiest households in the public use 2010 SCF have an average wealth of \$645m, only 19% of the average Forbes 400 wealth of \$3.4bn in 2010.⁶⁶ Similarly, the estate-based series produce a top 400 average wealth that is only around 25% of the Forbes top 400 wealth in 2000 (see Kopczuk and Saez 2004, footnote 57, p. 480). While the Forbes list might overestimate wealth, it seems unlikely that it would overestimate wealth by a factor of 4 or 5. At the very top, the capitalization method seems to produce much more realistic results than the SCF or the estate multiplier method.

VIII. CONCLUSION

Our new wealth distribution series reveal three trends. First, wealth inequality is high and rising fast in the United States: the top 0.1% share has increased from 7% in the late 1970s to 22% in 2012. Second, the wealth share of the middle-class has followed an inverted-U evolution over the course of the twentieth century: it is no higher today than in 1940. Third, the combination of rising income and saving rate inequality is fueling wealth inequality.

The relative decline of middle-class wealth was apparent in survey data, but the rapid growth of fortunes of dozens of millions of dollars was not. Only the tip of the iceberg was visible from the Forbes 400. Yet accurate inequality measures are important to inform the public debate and calibrate tax policy. While the capitalization method sheds new light, more could be done to better measure trends in wealth concentration.

66. Based on the difference between the top 1% wealth shares from the internal SCF files (Kennickell, 2009a, 2011) and the public use file, the high wealth records excluded from the public use SCF are only about 0.2 percentage point of total wealth, and hence represent a very small portion of the gap.

The ideal source for studying wealth inequality would be high-quality annual wealth data collected by governments to administer a wealth tax. The Danish and Norwegian experiences illustrate the usefulness of such data for research purposes (e.g., Boserup, Kopczuk, and Kreiner 2014). But even absent a wealth tax, an array of additional existing data could be mobilized. The value of homes could be estimated by matching the addresses in tax data to third-party home price databases. Employer pensions—both defined benefits and defined contributions—could be estimated using matched employer-employee data and past individual employment status and contributions. The wealth of partnerships and S-corporations could be estimated by matching individual returns to business tax-return balance sheets.

Enhanced information reporting could also greatly improve the quality of US wealth data. The most important step would be for financial institutions to report year-end wealth balances on the information returns they currently send to the IRS about capital income payments. For example, mortgage balances could be reported on form 1098 that currently reports interest payments.⁶⁷ This requirement could be extended to student loans, which generate information returns, and other forms of consumer credit, which currently do not. Forms 1099-INT for interest income could report outstanding account balances and could be extended to non-interest-paying accounts; forms 1099-DIV for dividends could report the market value of the corresponding stock holdings, and this requirement could be extended to non-dividend paying stocks. Turning to pensions, the universal balance reporting requirement of IRAs (through forms 5498) could be extended to all defined contribution plans such as 401(k)s; and forms 1099-R could report whether the pension being distributed is an annuity, so as to be able to compute the value of defined benefits pensions for current pensioners.⁶⁸ The cost of collecting all this extra information would be modest

67. This would help enforce the \$1 million mortgage debt limit for interest deductions. This change was enacted by Congress in July 2015. Real estate property tax bills could also become an information reporting requirement, thereby helping the estimation of housing wealth and improving tax enforcement of property tax deductions.

68. The value of Defined Benefits for workers not yet receiving benefits is harder to evaluate both conceptually and practically and could be estimated approximately as discussed above.

because it is already generated by financial institutions to manage the accounts of their clients. In many cases, additional reporting could help better enforce taxes, and so would not require congressional action.

A small extra step would make it possible to measure saving flows, which are poorly captured in existing US datasets. Selling an asset already generates a 1099-B form for taxing realized capital gains; purchasing an asset could generate a similar information return.⁶⁹ Comprehensive information on asset sales and purchases would make it possible to compute individual saving flows, information needed to evaluate or implement a progressive consumption tax.

SUPPLEMENTARY MATERIAL

An Online Appendix for this article can be found at QJE online (qje.oxfordjournals.org).

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69. This purchase of asset information is now already stored by financial companies as forms 1099-B have required since 2011, to state the basis price when the asset is sold. Net savings in year t on regular accounts can be inferred by differencing end-of-year balances in year t and year $t - 1$ (less interest earned during year t) with no additional reporting requirement.

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